

NEFRC



STRATEGIC REGIONAL POLICY PLANNING COMMITTEE

Meeting

**January 5, 2012
9:00 a.m.**

**Northeast Florida Regional Council
6850 Belfort Oaks Place
Jacksonville, FL 32216**




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MEMORANDUM

Date: January 5, 2012

To: NEFRC Strategic Regional Policy Planning Committee

Thru: Brian Teeple, Chief Executive Officer 

From: Margo Moehring, Director of Policy 

Re: February 2, 2012 Committee Meeting

The next meeting of the Strategic Regional Policy Planning Committee is scheduled for **February 2, 2012** at 9:00 a.m., and will be held in the Wood Stork Conference Room at the **Northeast Florida Regional Council, 6850 Belfort Oaks Place, Jacksonville, FL 32216.**

Northeast Florida Regional Council

**STRATEGIC REGIONAL POLICY
PLANNING COMMITTEE**

A G E N D A

**Northeast Florida Regional Council
6850 Belfort Oaks Place
Jacksonville, Florida 32216**

**Thursday, January 5, 2012
9:00 a.m.**

**(ADDED OR MODIFIED ITEMS IN BOLD)
(*Denotes Action Required)**

TAB

1. Call to Order, Welcome – Chairman Bryan
- * 2. Approval of Minutes from the December 1, 2011 Meeting1
3. **SRPP Timeline and Work Program – Margo Moehring2**
4. **SRPP Draft Policies/Measures – Margo Moehring3**
5. Public Comment – **limited to 3 Minutes per speaker**
6. Next Meeting Date and Location: **Thursday, February 2, 2012**
Northeast Florida Regional Council
6850 Belfort Oaks Place
Jacksonville, Florida 32216
7. Adjournment

***Denotes Action Item**

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NORTHEAST FLORIDA REGIONAL COUNCIL
STRATEGIC REGIONAL POLICY PLANNING (SRPP) COMMITTEE
December 1, 2011

MINUTES

A meeting of the Strategic Regional Policy Planning (SRPP) Committee was held on Thursday, December 1, 2011, in the Manatee Room at the Northeast Florida Regional Council, 6850 Belfort Oaks Place, Jacksonville, Florida 32216.

Chairman Bryan called the meeting to order at 9:00 am, with the following members present, representing a quorum:

Ken Smallwood Bob Spaeth Milissa Holland
Darryl Register Danita Andrews

Excused: Doyle Carter

Absent: Vernon Myers

Staff: Margo Moehring, Brian Teeple and Kimberly Reese

***Approval of Minutes**

Chairman Bryan called for a motion to approve the Minutes from the September 1, 2011 meeting. A motion to approve the minutes was made and unanimously approved.

Revised NEFRC Mission Statement

Ms. Moehring spoke about what will happen next and provided an overview of the SRPP. There were two handouts; the first being the SRPP Timeline, and the second being the First Coast Consortium Member List, which has 49 members at this time.

She mentioned that, once again, the HUD grant application that would have funded the SRPP was not approved; however, First Coast Consortium has made a decision to proceed with their regional initiatives, including promoting First Coast Vision so that more of the Region thinks about the future and has input into the SRPP, even without the funding.

Mr. Teeple mentioned that the Mission Statement was approved by the Legislative Committee last month. Previously, Staff had suggested that one change be made to the language in the Mission Statement. This change was made to the wording near the end of the first paragraph, with the addition of these two words: natural, built.

The Proposed Revised NEFRC Mission Statement's *first paragraph should now read:* "To be a dynamic network of local governance, providing visionary leadership, advocacy, and coordination between counties and local, state and federal governmental agencies to preserve and enhance the quality of Northeast Florida's economic, *natural, built* and social environment by:....."

First Coast Consortium

Mr. Teeple commented that if the revised SRPP is going to have a buy-in, we will need to reach out to a very broad group of people, just as we did with Reality Check and First Coast Vision. When it comes time for the NEFRC to vote on the SRPP, the more community buy-in agreement we have, the better our chances are for a successful adoption hearing. Mr. Teeple explained that one way we will get our local governments invested in this policy; by bringing together all of our Planning Directors on a quarterly basis. We plan to ask local government staff to invest their time into helping to create the Strategic Regional Policy Plan.

Ms. Milissa Holland commented on the significance of incorporating the First Coast Consortium into this Plan. There are numerous planning studies being conducted in the Region at this time, specifically the Target Cluster Study and the Regional Transportation Study Commission and these are clearly related to economic development and jobs. One of the primary focuses moving forward, is that we will need to tie all of these economic factors together to work towards one cohesive plan. In regards to the list of participants for the First Coast Consortium, they are involved in a multitude of initiatives at this time. We need to recognize those in order for the Plan to be effective.

Mr. Ken Smallwood asked if the First Coast Consortium will be the Clearinghouse. Mr. Teeple answered that NEFRC will be the central clearinghouse and collection point to handle the data and information.

Mr. Smallwood then asked if the County Commissioners will have the responsibility to appoint members to the First Coast Consortium. Ms. Margo Moehring answered that at this time the Consortium has the Regional agencies as the Executive Committee, and everyone else as a member. The goal is to engage everyone. The plan is to have a committee of local governments that will spread the word about SRPP. However, each county may handle their participation as they choose.

Ms. Margo Moehring referred to the SRPP Timeline. She explained that the Consortium is focused on getting input. The HUD grant application required Staff to gather as much information about residents that are not traditionally involved in the Regional Planning

Process, and therefore an Equity Committee was formed for this purpose. The next step will be to take the input that was gathered from First Coast Vision and from the First Coast Consortium and have Staff will write it up into a draft SRPP with measureable policies.

Mr. Smallwood and **Mr. Spaeth** inquired who will get a copy of this draft. Ms. Margo Moehring replied that the Committee will get a copy, and it will be shared with the First Coast Consortium as they promote participation in the SRPP.

Chairman Bryan confirmed that this is the information that we have been compiling for the past 10 - 12 months. He commented that this information will be sent out for the purpose of getting feedback. A final copy will be created based upon the information from the feedback.

Mr. Teeple was excused from the meeting at 9:32 a.m. by **Chairman Bryan** to attend another Committee meeting in the building.

Ms. Melissa Holland asked about the timing for the finalization of the updated SRPP Timeline. Ms. Moehring answered that by March 2012; they hope to have the staff draft.

Mr. Bob Spaeth commented that about a year ago, economic development considerations seemed to be the key determinate on which direction to go. A discussion ensued, and Ms. Moehring mentioned that there are action items, which are Regional Council staff items; such as gathering data for the clearinghouse, and data regarding the climate change. Other action items will be to look at affordable housing and the way public housing is done in Northeast Florida. Also, there will be policy initiatives that the Regional Community Institute recommended that staff will need to do. **Mr. Spaeth** reiterated that economic development to the Committee is a very important category. **Ms. Holland** added to **Mr. Spaeth's** comment about economic development by stating that the reason why the Target Industry Cluster Study will be so important to this initiative is because the end result will be an opportunity to brand and identify the Northeast Region in an economic development competitive way. She believes that this will help carry many of the other initiatives and to help implement a part of the First Coast Vision through the process of Reality Check. **Mr. Spaeth** questioned if there is any integration of this work being done by all of these committees? **Ms. Holland** replied that one day, this *will* be the integration and at one point the SRPP will allow adoption of strategies from all the work that has been done and will be done in the next 2 years.

Ms. Moehring commented that it will be the responsibility of the Staff to gather and organize the input we receive and to ensure that it is appropriately applied to the Strategic Regional Policy Plan. The level of detail will also have to be considered when making these strategic decisions. These are all examples of Policy decisions that will be made by the Council. Ms. Moehring expressed the need to get the input early and that it will be more beneficial to the overall process.

Mr. Spaeth inquired about creating a tentative work program, and asked the members of the Committee if this would be helpful to them as well. A discussion ensued among the Committee members about where the SRPP Committee is heading.

Ms. Margo Moehring informed the Committee that on December 14th the First Coast Consortium is planning to launch. This means that the Executive Committees will agree to voluntarily come together and communicate. They will be looking at the Strategic Regional Policy Plan as an opportunity.

Chairman Bryan asked the Committee for any additional comments or questions. In response, **Mr. Smallwood** stated that he concurs with the Proposed Revised Mission Statement and asked if they should move to support the change. Ms. Moehring suggested that a vote is not required but is appropriate, and that the full Board will be asked to act on it at their meeting.

Mr. Smallwood made a motion to support. **Ms. Melissa Holland** seconded the motion. No discussion was called. **Chairman Bryan** stated motion carried.

Ms. Moehring introduced NEFRC staff Kimberly Reese to the Committee.

Public Comment

None offered.

Adjournment

With no other business to come before the Committee, the meeting was adjourned at 9:47 a.m.

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January 2, 2012 DRAFT SRPP Committee Work Program 2012

January: Work Program Discussion and Draft Measurable Policy Review (Emergency Preparedness). Committee output to FCC.

February: Draft Measurable Policy Review (Affordable Housing and Natural Resources). Committee output to FCC.

March: First Draft Measurable Policy Review (Economic Development and Transportation). Committee output to FCC on Transportation.

April: 2nd Draft Measurable Policy Review to include new CEDS in Six Pillars format and Innovate NE Florida recommendations (Economic Development). Committee output to FCC.

May: Review Staff Draft Background Data Report, attend SRPP Kickoff Workshop, co-hosted with FCC.

June: No meeting

July: Review of FCC Comments and Draft SRPP.

August: Review of Draft SRPP (meeting if required).

September, October: Attend Public Hearings in lieu of Committee meetings.

November: Review Public Input, Possible Committee action item.

December: Board Action Item, transmit to State.

2013: Committee hiatus until State comments received.

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Goal- Public Safety

The region encourages public and private initiatives that further the safety and wellbeing of our residents, businesses and communities. NEFRC is a clearinghouse for data and a resource for the coordination, cooperation and communication between entities in the region that share this goal.

Measures

1. Number of special needs registrants (medical) [3,469](#)
2. Shelter demand and shelter capacity

REGIONAL SHELTER DEMAND

Regional Shelter Capacity	Demand for Evacuation Level A	Demand for Evacuation Level B	Demand for Evacuation Level C	Demand for Evacuation Level D	Demand for Evacuation Level E
62,320	42,929	57,541	73,633	83,031	95,282

Policies

- Define various categories of special needs populations to include residents outside the traditional definition, including residents of the region that do not have access to a private vehicle in the event of an emergency, and those without the resources to adequately prepare for an emergency, and include these populations as vulnerable on the maps and in planning for emergencies.
- Encourage the annual registration of special needs populations as defined by local governments, and assist with education of the general public on procedures and options for them in case of emergencies.
- Through partnerships, encourage additional shelters able to accommodate pets.
- Encourage local governments to build public buildings as public shelters whenever feasible. While there is a deficit in shelter capacity in the region, encourage shelter construction in appropriate locations as mitigation for the impacts of development.
- Shelter capacity, as both a local and regional asset, should be considered at an annual 7 county meeting.
- For the purposes of determining the impacts of *significant development*, including but not limited to Developments of Regional Impact , mitigation shall be required of developments that include an increase in residential units to the extent they are the Hurricane Vulnerability Zone, which requires the evacuation in the event of a 100-year or Category 3 storm event.
- To facilitate orderly and compliant evacuation, encourage maintenance of mechanisms that allow for a well-informed and well-prepared public.

Mechanisms include a constantly evolving set of information tools that stays current with the prevailing communication mediums.

- Ensure that the region’s population is prepared for long term survival after a disaster, including health, hygiene and the security of people and property.

Goal- Safety of the Built Environment

The region supports the building and retrofitting of communities and buildings that are safe. This includes addressing substandard conditions, environmental hazards, and design of roadways and public spaces to minimize conflict between cars, people and bicycles.

Measures

1. Number of substandard housing units[27,546](#)
2. Number of accidents by transportation mode: vehicle, bicycle, and pedestrian

Number of accidents by mode				
	Type	Total Crashes	Total Fatalities	Total Injuries
Region	bicycle involved	348	8	316
	pedestrian involved	525	35	499
	vehicle only	22,061	179	14,147

3. Asthma rate [10.2%](#)

Policy

- Support initiatives and programs that assess the safety of buildings and provide upgrades for safety. Encourage energy efficiency in such upgrades where appropriate.
- Support initiatives and programs that assess the safety of communities and their built environments, and provide upgrades for safety. Encourage energy efficiency in such upgrades where appropriate.
- Support efforts in the region, given its resources, to develop strategies that are cost-effective to create cleaner burning fuels and innovative ways to generate and use energy.
- Recognize the value to the region of clean air and other resources.

Goals- Preparation for All Hazards

The region is prepared to respond to and recover from the impacts of all hazards. The region defines “all hazards” as the complete list of hazards as identified in all Local Mitigation Strategies in the region.

The region is prepared to deal with hazardous materials incidents.

The region strives for evacuation routes that are identified and clearly designated and are at the capacity and quality needed to safely carry the expected number of evacuating vehicles within acceptable clearance times, and plans for safe re-entry.

The region plans for and supports domestic security initiatives in the Northeast Florida region.

The region completes emergency-related, post-disaster redevelopment and economic recovery as quickly as possible while mitigating future risk.

Measures

- 1. Number of Regional Domestic Security Task Force exercises per year[3](#)
- 2. Annual hazardous materials incidents[349](#)
- 3. Number of Regional disaster exercises per year [5](#)

Policies

- Support the preparation and implementation of hazardous materials programs, including the *Local Emergency Planning Committee*, that are protective of public safety, public health and the environment.
- Support the *Regional Domestic Security Task Force* and its objectives to increase safety, coordinate response and allow for seamless communication in the region.
- Support public education and outreach initiatives that promote hazardous materials awareness, such as Hazardous Materials Awareness Week.
- Evacuation and re-entry plans are clearly defined and the public are well-educated on this topic, including who should evacuate based on evacuation zones and vulnerability.
- Evacuation plans in the region are considered in a regional context to ensure they are feasible and coordinated and to identify any recommendations that could make them work better together.
- NEFRC staff should support the activities of emergency management in the region or outside during and after a disaster.
- The *vulnerability maps* should be consulted when reviewing plans for redevelopment, to ensure that buildings that are reconstructed are located in suitable areas and built to safe standards.

Goal- A Resilient Region

Create and maintain a built environment that is resilient, and build only where appropriate given the vulnerability of parts of the region to emergencies or changes.

Measure

- 1. Regional Average Clearance Times

Regional Clearance Times (hours)					
	<i>Evacuation Level Base Scenario</i>				
<i>Region</i>	<i>Level A</i>	<i>Level B</i>	<i>Level C</i>	<i>Level D</i>	<i>Level E</i>
Northeast Florida	17.0	20.0	28.0	39.0	40.0

Policies

- Support assessment of the ability of existing structures in the region to withstand emergencies, including wind events, flooding, and fire, and address deficiencies by creating building codes that increase disaster survivability in new construction and renovation. Create or support programs to assist owners of structures that were built to less rigorous standards to update for safety.
- NEFRC should maintain access to vulnerability maps and data that are the best available for the region. This should include land areas with the potential for fire, flooding due to storm events or long term changes in sea level, data that addresses the potential for coastal impacts of storm surge based on storm strength, and communities that are vulnerable because of linguistic challenges or lack of access to resources or personal vehicles, as well as any other data that can assist with planning for the safety of our residents and businesses.
- Advocate the limiting of new construction, rebuilding and renovation in the most vulnerable areas as identified by the *vulnerability maps*.
- Direct development away from the areas anticipated to be most vulnerable to hazards. Where growth within vulnerable areas occurs, it should occur concurrently with mitigation for those impacts. NEFRC works with local governments on mitigation strategies to the extent they plan to add residential units in the *Coastal High Hazard Area* to ensure the mitigation addresses vulnerabilities.
- Allow no critical facilities where the use or the user creates unacceptable risk such as solid waste facilities, nursing homes, or hospitals in vulnerable areas or CHHA.

Goal- Determine and address the Vulnerability of the Region

The region will determine the impact of climate change on Northeast Florida, and if we are vulnerable, we will plan, mitigate and adapt.

Measure

1. Track the timely progress on this planning initiative.

Policies

- The region will make its best efforts to determine the impact of climate change on Northeast Florida. The region will begin by gathering the best available data.
- The region will work with the communities, leaders and experts to determine which of our assets (people and built environment) are vulnerable, establish a

plan so that we know what actions to take to address the impacts of climate change, if any, and mitigate the impacts whenever we can.

- If the region identifies impacts, it will take climate change adaptation into account in all planning, design, and infrastructure investment decisions made in the region.