

NEFRC

BOARD OF DIRECTORS Meeting



Northeast Florida Regional Council
Hybrid Meeting
Virtual & In-Person



📍 40 East Adams St., Ste 320, Jacksonville, FL 32202
📞 Phone: (904)-279-0880
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MEMORANDUM

DATE: MARCH 6, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

FROM: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

RE: NEXT BOARD MEETING

The next Board of Directors meeting will be held on **May 1, 2025 at 10:00 a.m.** This will be a hybrid meeting, virtual and in-person, at the Northeast Florida Regional Council, **Jessie Ball DuPont Center, 40 East Adams Street**, Jacksonville, FL 32202.



2024-2025 NEFRC BOARD OF DIRECTORS

EXECUTIVE COMMITTEE

*Jim Renninger, President – Clay
James Bennett, 1st Vice President – Baker
Ken Amaro, 2nd Vice President – Duval
*Darryl Register, Secretary/Treasurer – Baker
Andy Dance – Flagler
John Martin – Nassau
Larry Harvey – Putnam
Krista Joseph – St. Johns
**FRCA Policy Board Members*

BAKER COUNTY

Hon. Jimmy Anderson	County Commissioner
Hon. James Bennett	County Commissioner
Michael Griffis	City Manager, Macclenny
Darryl Register	Gubernatorial Appointee

CLAY COUNTY

Hon. Betsy Condon	County Commissioner
Hon. Jim Renninger	County Commissioner
Steve Kennedy	City Manager, Green Cove Springs
Michael Bourre	Gubernatorial Appointee

DUVAL COUNTY

Hon. Ken Amaro	City Councilmember, Jacksonville
Hon. Mike Gay	City Councilmember, Jacksonville
Hon. Sean Lynch	Mayor, Town of Baldwin
Elaine Brown	Gubernatorial Appointee

FLAGLER COUNTY

Hon. Andy Dance	County Commissioner
Hon. Leann Pennington	County Commissioner
Hon. Charles Gambaro	City Councilmember, Palm Coast

NASSAU COUNTY

Hon. A.M. Huppmann	County Commissioner
Hon. John Martin	County Commissioner
Hon. Genece Minshew	City Commissioner, Fernandina Beach

PUTNAM COUNTY

Hon. Larry Harvey	County Commissioner
Hon. Leota Wilkinson	County Commissioner

ST. JOHNS COUNTY

Hon. Krista Joseph	County Commissioner
Hon. Clay Murphy	County Commissioner
Hon. Virginia Morgan	City Commissioner, St. Augustine Beach

EX-OFFICIO MEMBERS

Curtis Hart	Gubernatorial Appointee, FL Commerce
Derek Dixon	FL Department of Transportation
Douglas Conkey	St. Johns River Water Management District
Gregory Strong / Kathryn Craver (Alt.)	FL Department of Environmental Protection



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Northeast Florida Regional Council

BOARD of DIRECTORS

A G E N D A

Zoom Link: <https://nefrc-org.zoom.us/j/87499770491>

Zoom Dial In #: 1-786-635-1003 (or) 1-470-250-9358

Meeting ID: 874 9977 0491

THURSDAY, MARCH 6, 2025

10:00 a.m.

(ADDED OR MODIFIED ITEMS IN BOLD)

(*Denotes Action Required)

TAB

1. Call to Order
2. Roll Call – 1st Vice President Bennett
3. Pledge of Allegiance and Invocation – 1st Vice President Bennett
4. Introduction of New Member – 1st Vice President Bennett
 - Commissioner Leann Pennington, Flagler County
5. Invitation to Speak – 1st Vice President Bennett
- * 6. Consent Agenda
 - A. February 6, 2025 Draft Meeting Minutes 1
 - B. January 2025 Financial Report 2
 - C. NEFRC Reserves Transfer 3
 - D. Comprehensive Plan Amendment Review Report *(list of amendments follows)* 4

(*Denotes Action Required)



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- City of Jacksonville Adopted Amendment 24-5ESR
- City of Jacksonville Adopted 24-3ESR
- COJ 25-1ESR Transmitted Amendment 25-1ESR
- City of Crescent City Transmitted Amendment 25-1ESR
- Town of Beverly Beach Transmitted Amendment 25-1ESR (Info Only)
- Town of Callahan Adopted Amendment 24-1ESR (Info Only)
- Putnam County Adopted Amendment 24-1ER (Info Only)

7. Other Reports/Action Items

* A. Transportation Disadvantaged LCB Memberships – Ms. Jones	5
B. Council 101: Structure – Ms. Payne	6
C. Presentation: Nassau Vision Update – Elizabeth Backe, Nassau County Planning Director	7
D. Program Spotlight: St. Augustine Vision – Mr. Shad / Ms. Taylor	8
E. Black History Museum in St. Johns County – Mr. Howard Holley, Foundation for the Museum of Black History	9
F. Community Resiliency Update – Mr. Prokopiak	10
G. Local Emergency Planning Committee (LEPC) Update – Mr. Nolen	11

8. Public Comment – LIMITED TO 3 MINUTES PER SPEAKER

9. Local & Regional Issues Discussion – 1st Vice President Bennett

10. Ex-Officio Members’ Reports:

- Florida Department of Commerce – Mr. Register
- St. Johns River Water Management District – Mr. Conkey

11. Chief Executive Officer’s Report – Ms. Payne

- Introduction of New Employee – Ms. Apurva Jhamb, Sr. Regional Resiliency Planner
- Top Three Issues (Index Cards)
- Regional Leadership Academy Update

(*Denotes Action Required)



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12. Upcoming Events:

- Mar. 5, 2025 – Resilient First Coast Steering Committee Meeting, Duval
- Mar. 18, 2025 – St. Augustine Shrimp Study Meeting
- Mar. 19, 2025 – Northeast Florida Healthcare Coalition Board Meeting
- Mar. 24, 2025 – St. Augustine Vision Final Presentation
- Mar. 26, 2025 – North Central Healthcare Coalition Board Meeting
- Mar. 26, 2025 – Regional Leadership Academy, Flagler County
- Apr. 10, 2025 – Department of Health-Flagler Point of Dispensing Tabletop Exercise
- Apr. 16, 2025 – Northeast Florida Healthcare Coalition Board Meeting
- Apr. 22, 2025 – Department of Health-Flagler Full Scale Point of Dispensing Exercise
- Apr. 23, 2025 – North Central Healthcare Coalition Board Meeting
- Apr. 24, 2025 – Center for Independent Living of North Central Florida Emergency Preparedness Expo, Putnam County
- Apr. 29, 2025 – St. Johns County Hurricane Exercise, St. Johns County
- Apr. 30, 2025 – Regional Leadership Academy, Nassau County

13. Next Meeting : **Executive Committee April 3, 2025**

14. Next Board & PBF Committee Meetings: **May 1, 2025**

15. Adjournment

Agenda

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NORTHEAST FLORIDA REGIONAL COUNCIL
Board of Directors Meeting
February 6, 2025

MINUTES

The Northeast Florida Regional Council Board of Directors held a meeting at 40 East Adams Street, Jacksonville, FL on Thursday, February 6, 2025; President Renninger called the meeting to order at 10:00 a.m.

Roll call was conducted with the following members present, representing a quorum:

BAKER: Commissioner Anderson
Commissioner Bennett
Mr. Griffis
Mr. Register

DUVAL: Councilmember Amaro
Councilmember Gay

CLAY: Commissioner Condon
Commissioner Renninger
Mr. Kennedy
Mr. Bourre (virtual)

FLAGLER: Commissioner Dance
Councilmember Gambaro (virtual)

NASSAU: Commissioner Huppmann
Commissioner Martin
Commissioner Minshew

PUTNAM: Commissioner Harvey
Commissioner Wilkinson

ST. JOHNS: Commissioner Joseph
Commissioner Murphy
Commissioner Morgan

EX-OFFICIO: Mr. Conkey, St Johns River Water Management District
Ms. Craver (*for Mr. Strong*), Florida Department of Environmental Protection
Mr. Hart, Florida Department of Commerce

Excused: Mayor Brown, Mayor Lynch, and Mr. Dixon

Presenter: Mr. Mark McManus, Naval Air Station & Naval Station Mayport Community Planning and Liaison Officer

Guests: John Nooney, Bill White, Sarah Marrs, Lisa Tinsley, Amanda Thorpe, Jay Pemberton, Hank Hodde, Kneetej, 19702141495, STYMYERK, and other members of the public

Staff: Monica Dominguez, Fara Ilami, Robert Jordan, Tyler Nolen, Elizabeth Payne, Donna Starling, and others

WELCOME NEW MEMBERS

President Renninger welcomed new Board Members: City of St. Augustine Beach Commissioner Virginia Morgan.

INVITATION TO SPEAK

President Renninger stated that members of the public are welcome to speak on any item before the Board and will be recognized during public comment.

*CONSENT AGENDA

Mr. Register motioned to approve the Consent Agenda; seconded by Commissioner Harvey. Motion carried unanimously.

OTHER REPORTS/ACTION ITEMS

NEFRC Financial Structure

Ms. Starling provided an overview of the Council's financial structure highlighting the fiscal year is from October to September; the Council is a governmental agency formed by State Statute Chapter 186 and created by interlocal agreement with our Member Counties; and receives funding from State, Federal and Local governments. She shared information on the Council's accounting guidance that the Council follows for federal and state awards; internal policies are aligned with the State of Florida policies; State Statute allows governmental agencies to contract with the Council without having to go through the RFP process. Additionally, per the interlocal agreement, the Council Board must approve the annual budget by July 15th for operation on October 1st. There is usually a mid-year budget amendment around June of each year. Ms. Starling also shared the source percentage of the budget for FY 23/24 and FY 24/25; the county dues received from member counties are based on \$0.41 per capita; Federal and State funding sources; and the role of the Personnel, Budget and Finance Committee.

*FY 23/24 Audit

Mr. Chalifour presented the FY 23/24 Audit. He highlighted the audit process that includes, 1) the required communications in a financial audit scope with the objective of expressing an opinion on the financial statements in terms of the numbers, 2) audit reports on the financial statement and the compliance for federal programs, both received unmodified opinions, and no material weaknesses observed on the internal control and compliance report. He stated that the Council is in a strong financial position with a reserve of approximately \$2.6 million. A brief discussion followed.

President Renninger called for a motion on the FY 23/24 Audit. Mr. Register motioned to approve the FY 23/24 Audit; seconded by Commissioner Martin. Motion carried unanimously.

*NEFRC Fiscal Year 23/24 Closeout

Ms. Starling provided an overview of the Council's FY 23/24 budget reconciliation and closeout. She stated that the Council began with an adopted budget of approximately \$3,289 million and ended with \$3,197 million; producing a revenue reduction of approximately \$91,000. She stated there was also a reduction in the expenses of approximately \$88,000. A brief discussion ensued.

President Renninger called for a motion on the NEFRC FY 23/24 Closeout. Commissioner Harvey motioned to approve the FY 23/24 Closeout; seconded by Mr. Register. Motion carried unanimously.

Military Installation Resilience Presentation

Mr. Mark McManus, Naval Air Station & Naval Station Mayport Community Planning and Liaison Officer provided a presentation on Navy military installations in Jacksonville. Mr. McManus informed the Members of the change in the name of the grant, now to be called 'Military Installation Readiness Review' going forward. He stated that the purpose of this study is a holistic look between the Base and the surrounding communities. His presentation highlighted the military's impact on the local area including an overview of NS Mayport and NAS Jacksonville, and the local training ranges. In conclusion, he stated that the MIRR will analyze the vulnerabilities and risks and identify projects that can mitigate those challenges. . Discussion ensued.

Commissioner Bennett left the meeting.

*RFP: Military Installation Readiness Review

Ms. Payne provided the Members with background information on the Military Installation Readiness Review (MIRR) request for proposal process. She stated that staff received three proposals: Jacobs Engineering, Stantec Consulting's Services Inc., and Tetra Tech that were reviewed and ranked by a committee comprised of herself, Fara Ilami (NEFRC Regional Resiliency Manager), Donna Starling (NEFRC Chief Financial Officer), James Richardson (City of Jacksonville's Environmental Protection Board), and Chief David Motes (Clay County Fire Chief). Based on the Committee's review and rankings, Jacobs Engineering was ranked highest. Discussion followed regarding following State guidelines regarding any protests.

Chair Register motioned, on behalf of the Personnel, Budget & Finance Committee, that the CEO be authorized to enter into negotiations of terms with the top scoring firm, Jacobs Engineering; seconded by Councilmember Amaro. Motion carried.

Community Resiliency Update

Ms. Ilami provided an overview of the Council's current resiliency activities in the Region including the Military Installation Readiness Review, and the Regional Resilience Entity project. She also provided information on multi-regional efforts taking place in several counties, and technical assistance provided to local governments. Discussion ensued.

President Renninger indicated that the Resilient First Coast Steering Committee needs a Board representative and asked for a volunteer. Commissioners Minshew and Murphy volunteered to serve. Commissioner Dance also expressed an interest.

Program Spotlight: Strategic Regional Policy Plan Review-Part 2

Ms. Payne provided an overview of the Council's Strategic Regional Policy Plan (SRPP), and the process involved in revising the Plan every five years. She stated in November 2024 the Council Board approved the 2024 SRPP Plan Assessment and authorized staff to begin the SRPP update. She stated that the Rulemaking process goes through 2026 when it will be brought back to the Board for approval. The remaining four elements and recommendations are provided for your review reflecting staff's proposed changes in track changes shown as strikethrough and underlined for **Element: Energy**; **Determination: Delete** this element – it is not a required element, and the Council has no role in the implementation of these objectives. **Element: Health**; **Determination: Delete** this element – it is not a required element. **Element: Natural Resources of Regional Significance**; **Determination: Keep** – recommended changes shown as strikethrough and underlined. **Element: Regional Transportation**; **Determination: Keep** – recommended changes shown as strikethrough and underlined. The remaining elements – Cultivation and Resilience – will be brought to a future meeting.

EDA Funding: Post Disaster Recovery for Hurricanes Helene & Milton

Ms. Payne stated that the Council is the Designated Economic Development District of the U.S. Economic Development Administration (EDA) for our region. She informed the Members that the Council received \$500,000 from the EDA to fund disaster recovery following Hurricanes Milton and Helene over the next four years. She stated a Listening Session will take place in St. Johns County next week with federal agencies and local governments to discuss the 2024 season impacts, unmet needs, and potential project funding opportunities. Ms. Payne added that the Council will utilize some of this funding to establish a new initiative, the Community Visioning Program.

Ms. Dominguez shared information on some of staff's recent visioning work and the benefits. The Community Visioning Program will target smaller local governments/municipalities lacking the financial resources or staff to do the work. Thereby increasing their ability to plan for long-term recovery and resilience. Staff is currently seeking participants for the program. A brief discussion ensued.

Public Comment

Mr. John J. Nooney, 8356 Bascom Rd., Jacksonville, FL 32216, representing NEFRC – public park on Pottsburg Creek in Duval County and public access to our waterways. He participated in the Resilient Jacksonville and believed the biggest takeaway is that 90 percent of the waterways in Jacksonville is private with only ten percent of the waterway being public. He also shared his thoughts on the Department of Elder Affairs and senior citizens centers, disability etc.

Local and Regional Issues Discussion

St. Johns County – **Commissioner Joseph** stated there will be an ad during the Superbowl representing their farmers. Lays Potato Chips put the ad out and included the family that grows the potatoes in St. Johns County for the chips in the ad.

Clay County – **President Renninger** complimented the Council for their collaborative efforts.

EX-OFFICIO MEMBERS' REPORT

Florida Commerce – Mr. Register shared information from an article in Site Selection Magazine regarding a survey of approximately 200 CEOs of companies that recently relocated or expanded and ranked the top 25 States based on business climate. The survey placed Florida fifth in the ranking; Texas was first, Georgia was second, NC was third and Virginia was fourth. He also shared some of the reasons these CEOs make the choices they made.

Department of Environmental Protection – Ms. Craver stated that DEP will be hosting their Environmental Resource Permitting Workshop series. The first workshop is scheduled for February 19th and will then be quarterly throughout 2025.

St. Johns River Water Management District – Mr. Conkey reminded the Members that lawn watering is once per week. He added the SRPP page 3G-11, the Black Creek project is wrapping up and should be up and running by Summer.

CHIEF EXECUTIVE OFFICER'S REPORT

Ms. Payne introduced the Council's Emergency Management Intern, Mr. Kyle Higginbotham.

Mr. Nolen, Local Emergency Planning Committee Coordinator, worked with CSX to get their Responder Incident Training train in our region at the Baldwin Railyard February 11-14 for HazMat Technician training. On February 13th interested elected officials can attend and observe the training.

Legislative priorities have been printed and available at today's meeting. Additionally, Council staff will be taking copies to each County BOCC meeting for distribution.

The Florida Regional Councils Association (FRCA), an association of the ten regional councils in the State of Florida, held a Policy Board meeting in January; President Renninger and Mr. Register serve on the Board. A copy of the FRCA Annual Report, covering the activities of all the Councils statewide is available for you.

Trails meetings are being held in each county, with Jacksonville, Nassau, and St. Johns taking place in the next few weeks.

The Council now has an attorney in place, Mr. Jeremiah Blocker of the Douglas Law Firm. Mr. Blocker plans to attend future meetings as needed.

Next Meeting Date: March 6, 2025

Meeting Adjourned: 11:52 a.m.

Jim Renninger
President

Elizabeth Payne
Chief Executive Officer

Agenda

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BRINGING COMMUNITIES TOGETHER

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MEMORANDUM

DATE: FEBRUARY 26, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM: ^{DS} DONNA STARLING, CHIEF FINANCIAL OFFICER

RE: JANUARY 2025 FINANCIAL REPORT

The Northeast Florida Regional Council posted a Net Income of \$9,147 for the month of January and a Year-to-Date Net Income of \$19,381.



Regional Council - Agencywide	Adopted Budget 24/25	January 2025	YTD	Represents 33% of Fiscal Year	Budget Variance
Revenues					
County Dues	\$ 694,757	57,896	231,586	33%	0%
Local Government Technical Assistance	\$ 416,296	20,889	80,760	19%	-14%
Transportation Disadvantaged (TD)	\$ 182,895	21,541	88,422	48%	15%
Hazardous Analysis	\$ 14,077	114	1,404	10%	-23%
Local Emergency Preparedness Committee (LEPC)	\$ 80,000	7,668	35,366	44%	11%
Hazardous Materials Emergency Preparedness (HMEP) Program	\$ 79,000	24,891	41,541	53%	20%
Small Quantity Generator (SQG) Program	\$ 5,000	-	-	0%	-33%
Florida Department of Health	\$ 5,000	999	999	20%	-13%
Healthcare Coalition	\$ 748,712	51,220	173,390	23%	-10%
CDBG North Florida Resiliency Plan	\$ 120,000	9,378	34,958	29%	-4%
CDBG Mitigation Assessment and Planning	\$ 159,852	6,658	34,546	22%	-11%
Military Installation Resilience Review (MIRR)	\$ 700,000	7,985	16,352	2%	-31%
National Coastal Resilience Program	\$ 55,566	1,030	5,502	0%	-33%
Florida Department of Environmental Protection (FDEP)	\$ 150,000	4,148	4,148	3%	-30%
Florida Commerce	\$ -	5,649	19,420	0%	-33%
Economic Development Administration (EDA)	\$ 70,000	3,509	15,850	23%	-10%
Disaster Recovery Coordinator	\$ 82,513	6,913	29,165	35%	2%
Regional Leadership Academy (RLA)	\$ 4,900	481	481	10%	-23%
Other Revenue	\$ 15,950	1,856	6,074	38%	5%
TOTAL REVENUES	\$ 3,584,518	\$ 232,826	\$ 819,965	23%	
TRANSFER FROM GENERAL FUND	\$ -	\$ (9,147)	\$ (19,381)		
TOTAL REVENUE/GENERAL FUND	\$ 3,584,518	\$ 223,679	\$ 800,584	22%	
Expenses					
Salaries and Fringe	\$ 1,848,213	140,154	542,645	29%	-4%
Contract/Grant Direct Expenses	\$ 1,264,351	52,618	116,514	9%	-24%
Indirect - Allocated Expenses*	\$ 234,425	13,974	74,968	32%	-1%
General Fund Expense*	\$ 237,529	16,932	66,457	28%	-5%
TOTAL EXPENSES	\$ 3,584,518	\$ 223,679	\$ 800,584	22%	
Net Income (loss)	\$ -	9,147	\$ 19,381		

Northeast Florida Regional Council
 Balance Sheet
 January 2025

	FY 23/24 January 2024	FY 24/25 January 2025
ASSETS		
Cash	2,330,658	2,407,132
Accounts Receivable	585,233	497,661
Pension Deferred Outflows	425,550	498,205
WJCT Security Deposit	7,400	-
Total Current Assets	3,348,841	3,402,998
Property and Equipment:		
Office Furniture and Equipment	306,421	261,430
Less Accumulated Depreciation	198,701	164,353
Total Property and Equipment, net	107,720	97,078
Total Assets	3,456,561	3,500,075
LIABILITIES		
Accounts Payable	20,959	33,983
Accrued Salaries and Leave	111,571	68,228
Deferred Revenue	287,229	241,165
Pension Liability	1,355,550	1,417,225
Pension Deferred Inflows	49,234	124,127
Total Liabilities	1,824,544	1,884,728
EQUITY		
Equity and Other Credits:		
Retained Earnings	1,632,018	1,615,347
Total Equity and Other Credits	1,632,018	1,615,347
Total Liabilities, Equity and Other Credits	3,456,561	3,500,075

YTD Comparison

	23/24		24/25		23/24		24/25
	Net Income (Loss)		Net Income (Loss)		Cash Balance		Cash Balance

AGENCYWIDE

October	\$ 9,014		\$ 7,921		\$ 2,430,628		\$ 2,105,273
November	\$ 28,148		\$ (10,020)		\$ 2,442,307		\$ 2,091,118
December	\$ 46,934		\$ 10,233		\$ 2,254,171		\$ 2,012,370
January	\$ 54,754		\$ 19,381		\$ 2,330,658		\$ 2,407,132
February	\$ 70,318				\$ 2,188,836		
March	\$ 86,943				\$ 2,021,882		
April	\$ 79,901				\$ 2,077,251		
May	\$ 91,660				\$ 2,136,499		
June	\$ 105,330				\$ 1,780,669		
July	\$ 117,153				\$ 1,940,218		
August	\$ 120,255				\$ 1,876,280		
September	\$ 82,616				\$ 2,013,847		




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MEMORANDUM

DATE: FEBRUARY 26, 2025
TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS
THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 
FROM: ^{DS} DONNA STARLING, CHIEF FINANCIAL OFFICER
RE: JANUARY 2025 INVESTMENT REPORT

Bank Account Interest	<u>FY 23/24</u>	<u>FY 24/25</u>
January Interest	\$ 1,455	\$ 1,415
Year to Date Interest	\$ 5,469	\$ 5,592
Florida Local Government Investment Trust		
	<u>FY 23/24</u>	<u>FY 24/25</u>
Current Balance	\$18,694	\$19,567



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MEMORANDUM

DATE: FEBRUARY 26, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: BETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM: ^{DS} DONNA STARLING, CHIEF FINANCIAL OFFICER

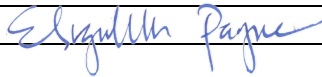
RE: RESERVE TRANSFER

The audit was approved by the Board at its February 6, 2025 meeting. Per Reserve Policy #2-34 (attached), the Personnel, Budget and Finance Committee will review and approve funds to be transferred to reserves based on the Council's audited net income from the previous fiscal year. The audited net income for fiscal year 2023/2024 was \$88,896. The goal set forth in the policy is to transfer 15% to 20% to reserves. Below is the possible transfer amount based on the Council's goal.

15% - \$13,334
16% - \$14,223
17% - \$15,112
18% - \$16,001
19% - \$16,890
20% - \$17,779



NORTHEAST FLORIDA REGIONAL COUNCIL
POLICY & PROCEDURE

Subject/Program: Reserve Policy
Policy # FS 2-34
Effective Date: 11/4/2021
Supersedes Policy #
Previous Policy Effective Date:
Number of Pages: 2
Department: Operations
Approved By: Elizabeth Payne, CEO 
Approved Date: 11/4/2021

POLICY: Northeast Florida Regional Council Reserve Policy

PURPOSE: Reserves are meant to address unexpected costs that would adversely affect operating cash balances. Reserves will also be used to assist with the payment of the Florida Division of Retirement Pension Liability, should all or portions of said liability (excluding normal contributions based on payroll) become due at a future date.

PROCEDURES:

1. The Council's goal is to maintain a minimum of three months of operating expenditures in reserves, based on the Council's unrestricted (assigned plus unassigned) fund balance relative to annual operating expenditures.
2. The Council will strive to transfer 15% to 20% annually of the previous fiscal year's audited net income (defined as the change in fund balance in the general fund) to reserves. The amount to be transferred will be reviewed and approved by the Personnel, Budget, and Finance Committee.
3. If the Council incurs an audited net loss for a given fiscal year, no funds will be transferred to reserves for that year unless authorized by the Personnel, Budget, and Finance Committee.
4. Reserves shall be used to:
 - A. Pay for unexpected costs that would adversely affect operating cash balances.
 - B. Assist with the payment of the Florida Division of Retirement Pension Liability, should the liability become due at a future date.
5. If the use of reserves is necessary, prior approval by the Council Board of Directors will be required unless previously authorized by the Council Board of Directors as part of the approved annual budget.

6. If reserves are needed for emergency expenditures, the Council Board President can approve the use of reserves. Ratification of the approval for such expenditures shall be contemplated at the subsequent Council Board meeting.
7. If reserves fall below the minimum amount as set forth by this policy, management shall draft a plan to restore reserves to the minimum amount and present such plan at the subsequent Council Board meeting.

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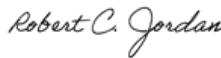
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DATE: FEBRUARY 26, 2025
TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS
THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 
FROM: ROBERT JORDAN, SENIOR REGIONAL PLANNER 
RE: LOCAL GOVERNMENT COMPREHENSIVE PLAN AMENDMENT REVIEWS

Pursuant to Section 163.3184, Florida Statutes, Council review of transmitted and adopted amendments to local government comprehensive plans is limited to adverse effects on regional resources and facilities identified in the Strategic Regional Policy Plan (SRPP). The review is also limited to extra-jurisdictional impacts that are inconsistent with the comprehensive plan of any local government within the region. Pursuant to Section 163.3184, Florida Statutes, a written report with an impact evaluation should be provided to the local government and the State land planning agency (Florida Commerce) within 30 calendar days of receipt (of the amendment).

A regional map of the listed amendments is provided on the next page, and the site-specific maps and policy texts are provided in the appendix herein. Upon approval of this report by the Northeast Florida Regional Council (NEFRC) Board of Directors for transmittal to the State land planning agency, a copy will be provided to the respective local government.

The following amendments are provided for information only since the NEFRC provided technical assistance. These include the Town of Beverly Beach Transmitted Amendment 25-1ESR, the Town of Callahan Adopted Amendment 24-1ESR, and Putnam County Adopted Amendment 24-1ER. The Board's approval is required only for the first four amendments.

Recommendation

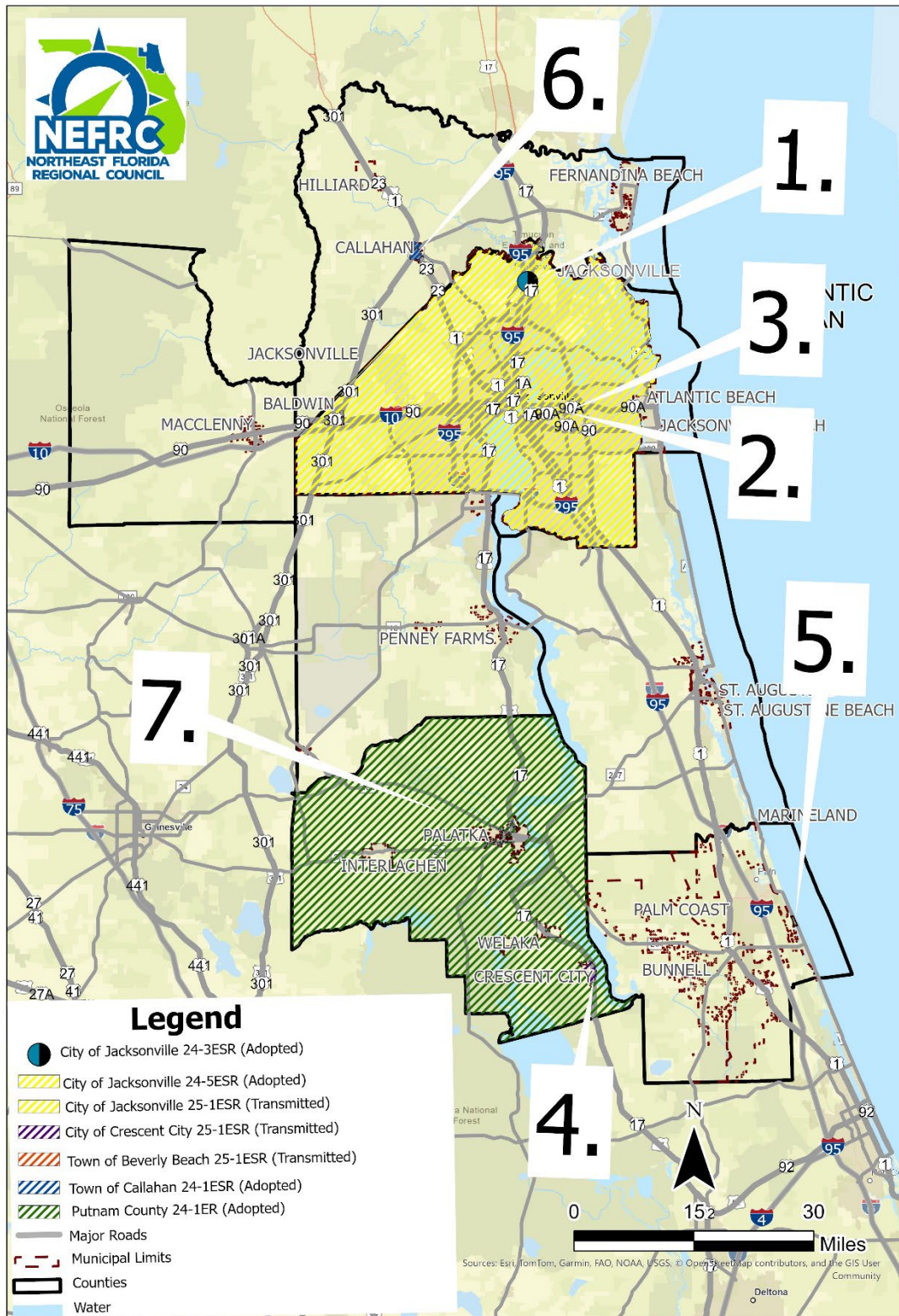
Staff respectfully recommend the NEFRC Board of Directors approve the staff review report for the City of Jacksonville Transmitted Amendment 25-1ESR and the City of Crescent City Transmitted Amendment 25-1ESR.

Staff also recommend the NEFRC Board of Directors find the City of Jacksonville Adopted Amendments 24-3ESR and 24-5ESR consistent with the Strategic Regional Policy Plan.



REGIONAL MAP OF AMENDMENT LOCATION SITES

March 2025 Board Review-
Comprehensive Plan Amendments



Local Govt. & Plan Amendment	No. on Regional Map	Transmitted	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
City of Jacksonville 24-3ESR	1		X	Duval	3-7-2025	Ordinance 2024-970-E

- **Type:** Future Land Use
- **Issue:** This adopted future land use map amendment changed approximately 1,004 acres from Multi-Use pursuant to Future Land Use Element Policy (FLUE) 4.3.15. and Light Industrial to Conservation, Light Industrial, Community General Commercial, Medium Density Residential, and Low Density Residential.
- **Background:** The approximately 1,004-acre subject site is undeveloped land located in the North Planning District. The site is located at Pecan Park Road, a collector road, and Main Street North (U.S. 17), a Florida Department of Transportation (FDOT) Principal Arterial. The site is between Interstate 95 and Main Street North. The subject property is located within the Suburban and Rural Development Areas. The applicant is requesting an extension of the Suburban Development Area to cover the entirety of the subject site. A companion PUD application has been filed and is moving concurrently with this amendment. For additional information, please see Exhibit 1-2 in the appendix. The Site-Specific FLUE Policy 4.3.15. is no longer relevant and has been removed by this amendment.
- **Impacts:** The subject site is located on Pecan Road and U.S. 17, both Transportation Resources of Regional Significance. Based on a trip generation estimate during the transmittal phase comparing the previous and then proposed comprehensive plan land uses and the potential impacts on the roadway network, the development had the potential to increase daily trips between 8,741 to 12,696. The Jacksonville Transportation Planning Division recommends ongoing coordination of efforts with the City of Jacksonville Transportation Engineer and the Florida Department of Transportation to ensure that a traffic operational analysis is provided to address the specific external impacts as a result of this land use amendment. The Florida Department of Transportation recommended a multi-modal transportation impact analysis to ensure the state facilities operate at an appropriate level of service. The companion Planned Unit Development (PUD) rezoning, Ordinance 2024-971-E, requires a condition that a traffic study be provided at Civil Site Plan Review that will meet the requirements of the Land Development Procedures Manual and that additional traffic studies may be required of individual developments inside the PUD. The site is also located within the 300-foot and 150-foot height and hazard zone of the Jacksonville International Airport, a Transportation Resource of Regional Significance. Zoning will limit the development to a maximum height of 300 or 150 feet, respectively, unless approved by the Jacksonville Aviation Authority or the Federal Aviation Administration.
- **Recommended Intergovernmental Coordination:** Considering the proximity of the subject site to Nassau County, the NEFRC recommended that the City coordinate with the Nassau County Planning Department regarding this proposed amendment. The City's Planning and Development Department emailed the information regarding the proposed information to the Nassau County Planning Department on September 10, 2024. The Nassau County Planning Department responded in an email dated September 11, 2024, that they received the information and will get back to us with any questions.

Local Govt. & Plan Amendment	No. on Regional Map	Transmitted	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
City of Jacksonville 24-5ESR	2		X	Duval	3-7-2025	Ordinance 2024-916

- **Type:** Text
- **Issue:** This adopted amendment changed the text for the Business Park (BP) and Light Industrial (LI) land use categories of the Future Land Use Element (FLUE) of the 2045 Comprehensive Plan.
- **Background:** Industrial uses in the BP and LI categories must be conducted within an enclosed building. The Industrial categories of the FLUE allow for some commercial uses. The amendment includes a change to the General Intent sections of the BP and LI land use categories to clarify commercial retail sales and service uses do not need to be conducted within an enclosed building in the BP and LI land use categories. This will accommodate seasonal outside sales, outside seating, etc.

The principal uses of the LI land use category have also been modified to specifically include the storage of flammable and combustible products and products not deemed extremely hazardous. The companion changes to the Light Industrial Zoning District (Ordinance 2024-618) mirror the text amendment to the LI Land Use Category and limit the amount of these types of products not to exceed 250,000 gallons. Please see Exhibit 3 in the Appendix for additional information.
- **Impacts:** There were no impacts to Resources of Regional Significance or extra-jurisdictional impacts that would be inconsistent with the Comprehensive Plan of an affected local government identified by Staff.
- **Recommended Intergovernmental Coordination:** Considering that this is a text amendment to the City’s Comprehensive Plan, no intergovernmental coordination is recommended by Staff.

Local Govt. & Plan Amendment	No. on Regional Map	Transmitted	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
City of Jacksonville 25-1ESR	3	X		Duval	3-7-2025	2024-969-E

- **Type:** Text
- **Issue:** This is a proposed amendment to the Conservation and Coastal Management Element (CCME) and the Infrastructure Element (IE) of the 2045 Comprehensive Plan of the City of Jacksonville to enact, by reference, the State Mandated ten (10) year Water Supply Facilities Work Plan.
- **Background:** Ordinance 2024-969 adopts a text amendment to amend Policy 2.12.2 of the Conservation Coastal Management Element and Policy 1.1.13 of the Infrastructure Element, Potable Water Sub-Element of the 2045 Comprehensive Plan to enact by reference the state-mandated 10-year water supply facilities work plan pursuant to Section 163.1377(6)(c)(4), Florida Statutes. The statute encourages local governments to cooperatively plan for the development of multijurisdictional water supply facilities that are sufficient to meet projected demands for established planning periods, including the development of alternative water sources to supplement traditional sources of groundwater and surface water supplies.

The Water Supply Facilities Work Plan (WSFWP) includes an evaluation of the present and projected growth and water demand as well as an analysis of the existing production/treatment facilities and their capacities to meet the City’s existing and projected water demands for a 10-year planning period, 2024-2034. To this end, the amendment to the IE, Potable Water Sub-Element Policy 1.1.13 adopts the City of Jacksonville 2024-2034 WSFWP by reference into the Comprehensive Plan, and the amendment to CCME Policy 2.12.2 reflects the end date of the WSFP’s planning timeframe. The Planning and Development Department coordinated with the JEA and the St. Johns River Water Management District to update the WSFWP and the associated text amendments to provide compliance with the Florida Statutes.
- **Impacts:** There were no impacts to Resources of Regional Significance or extra-jurisdictional impacts that would be inconsistent with the Comprehensive Plan of an affected local government identified by Staff.
- **Recommended Intergovernmental Coordination:** Considering that this is a text amendment to the City’s Comprehensive Plan, no intergovernmental coordination is recommended by Staff.

Local Govt. & Plan Amendment	No. on Regional Map	Transmitted	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
City of Crescent City 25-1ESR	4	X		Putnam	3-7-2025	Ordinance 2025-6

- **Type:** Text
- **Issue:** This is an administrative proposal for an amendment to the City of Crescent City's 2035 Comprehensive Plan to update the Water Supply Facilities Work Plan and Policy D.2.3.2 contained within the Public Facilities Element of the Comprehensive Plan.
- **Background:** The proposed comprehensive plan amendment to the Water Supply Facilities Work Plan contained within the Public Facilities Element meets the requirements of Chapter 163.3177 and extends the plan from 2038 to 2045 for long-range planning purposes. Policy D.2.3.2 of the Comprehensive Plan has been updated to reflect a date change consistent with the updated Water Supply Facilities Work Plan. Coordination for statistical data was made with SJRWMD and the City's Public Works Department. Approval of this Comprehensive Plan amendment will ensure the City remains in compliance with Florida Statutes and SJRWMD guidelines to continue providing water services to the community without delay. This proposed amendment has received preliminary review and approval from SJRWMD staff.
- **Impacts:** There were no impacts to Resources of Regional Significance or extra-jurisdictional impacts that would be inconsistent with the Comprehensive Plan of an affected local government identified by Staff.
- **Recommended Intergovernmental Coordination:** Considering that this is a text amendment to the City's Comprehensive Plan, no intergovernmental coordination is recommended by Staff.

Local Govt. & Plan Amendment	No. on Regional Map	Transmitted	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
Town of Beverly Beach 25-1ESR [Info Only]	5	X		Flagler	3-7-2025	Ordinance 2025-01

- **Type:** Text
- **Issue:** This text amendment to the Town of Beverly Beach’s Comprehensive Plan updates the text of the Town Water Supply Facility Work Plan, an associated policy in the Public Facilities Element, and an associated policy in the Intergovernmental Coordination Element.
- **Background:** In December of 2023, the St. Johns River Water Management District in partnership with the Suwannee River Water Management District updated the North Florida Regional Water Supply Plan, and all communities within the Region must adopt updates to their respective Water Supply Facility Work Plan within eighteen-months of the adoption of the updated Regional Water Supply Plan. The Town of Beverly Beach reached out to the NEFRC to assist the Town with an update of their Water Supply Facility Work Plan to reflect the updated Regional Water Supply Plan.

Local Govt. & Plan Amendment	No. on Regional Map	Transmitted	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
Town of Callahan 24-1ESR [Info Only]	6		X	Nassau	3-7-2025	Ordinance 2025-01

- **Type:** Text
- **Issue:** This text amendment to the Town of Callahan’s Comprehensive Plan updates the text of the Town’s Comprehensive Plan and Town Water Supply Facility Work Plan.
- **Background:** The Town of Callahan contacted the NEFRC to assist with a compliance update to their Comprehensive Plan to address statutory changes since the last Evaluation and Appraisal Review Update in 2020, as well as update the Town’s Water Supply Facility Work Plan to reflect the 2023 North Florida Water Supply Plan. The Town received no objections or comments from the state review agencies, and it was adopted on February 3, 2025.

Local Govt. & Plan Amendment	No. on Regional Map	Transmitted	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
Putnam County 24-1ER [Info Only]	7		X	Putnam	3-7-2025	Ordinance 2025-004

- **Type:** Text
- **Issue:** This amendment to the Putnam County Comprehensive Plan was the adoption of the Evaluation and Appraisal Review (EAR) Compliance updates to the County Comprehensive Plan and was submitted through the State Coordinate Review Process.
- **Background:** Putnam County contacted the NEFRC to assist with their EAR update to the County Comprehensive Plan in the Spring of 2024. The EAR process is required every seven years in order for jurisdictions to update their Comprehensive Plans to reflect statutory changes. The amendment was transmitted in October of 2024 and received no objections or comments from state review agencies. The amendments were adopted at the February 11, 2025, Board of County Commissioners Meeting.

Appendix

Exhibit 1: City of Jacksonville 24-3ESR (Location Map)

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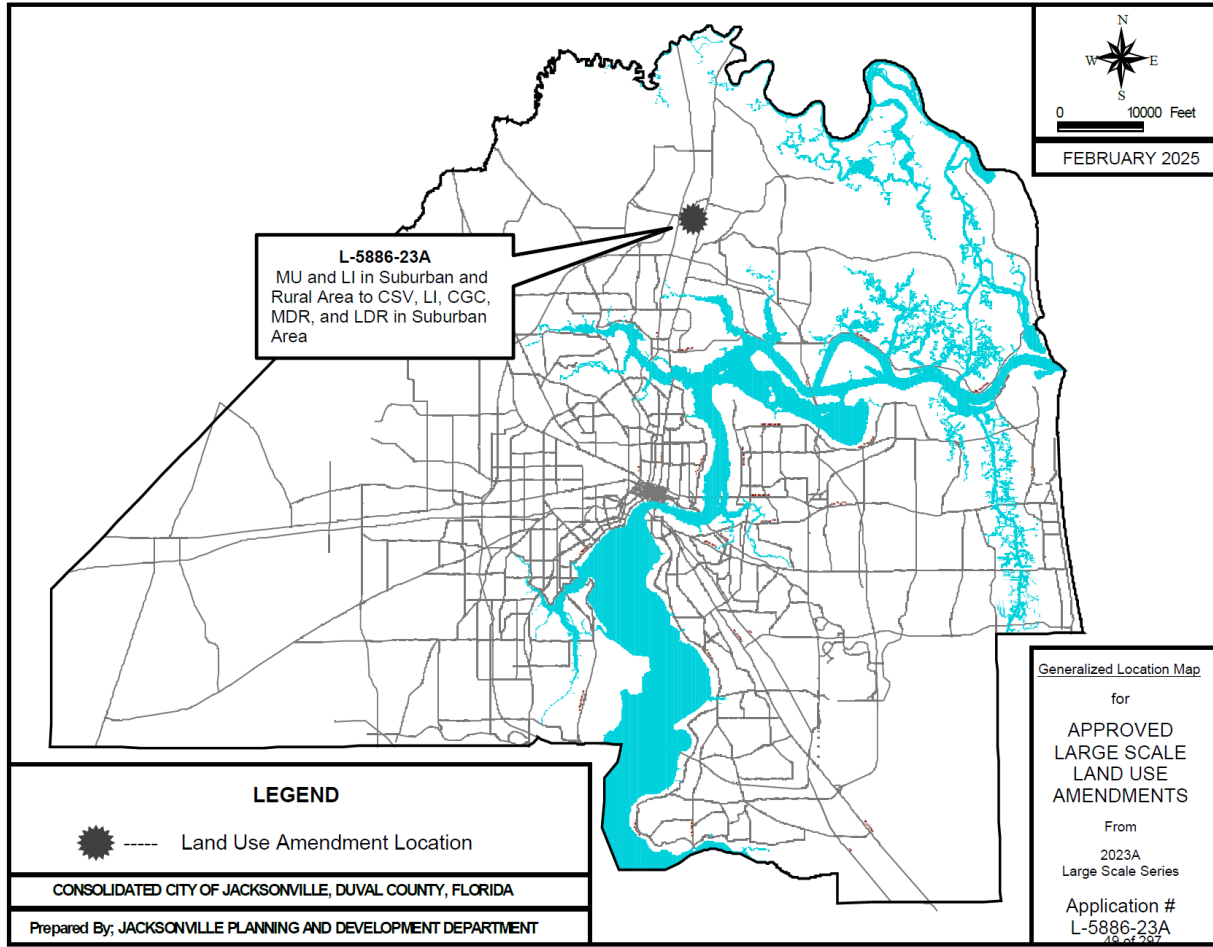
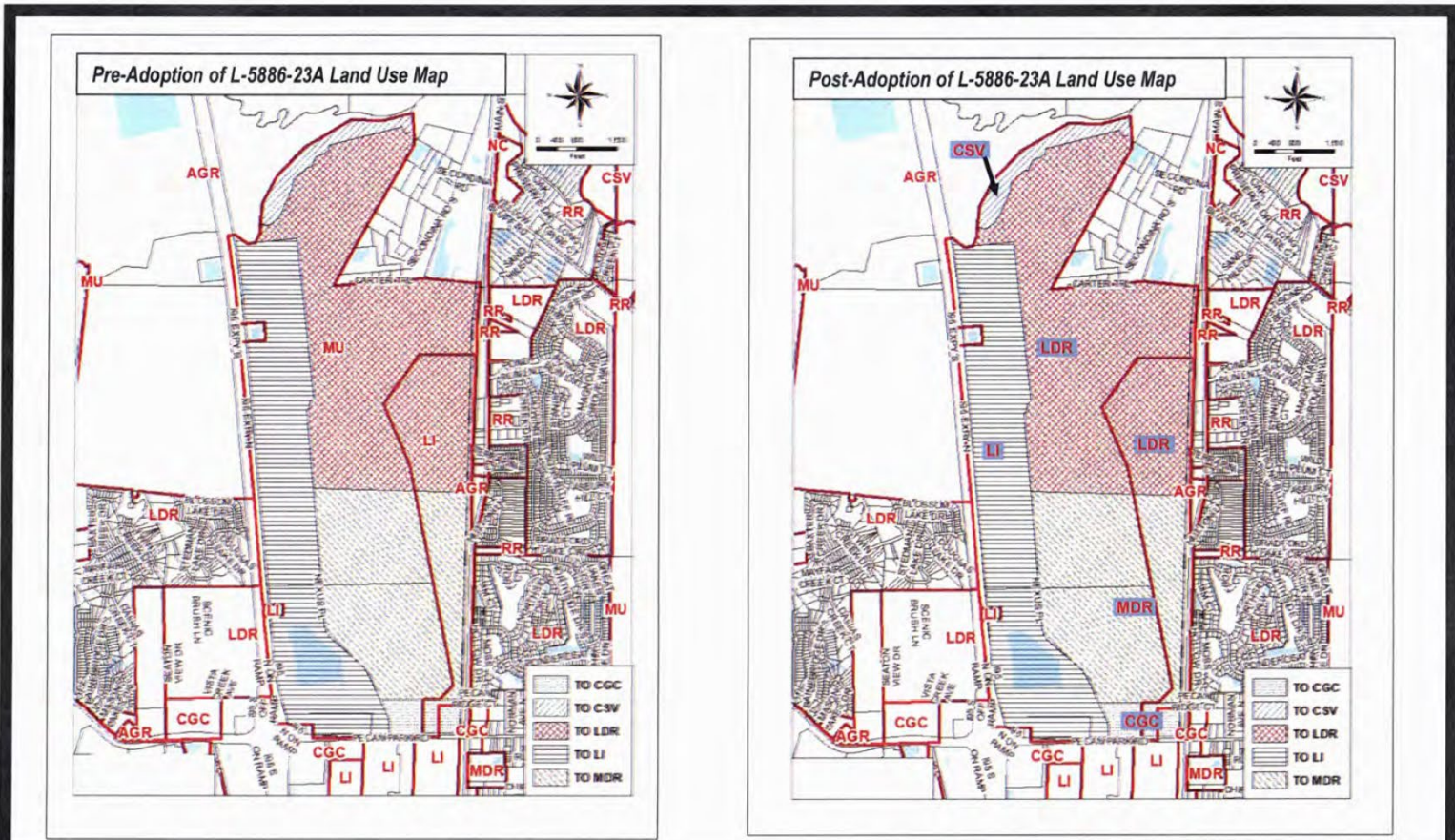


Exhibit 2: City of Jacksonville 24-3ESR (Existing and Proposed Future Land Use Maps)



Request for Large Scale Land Use Amendment to Future Land Use Map Series

**From: Multi Use (MU) pursuant to FLUE Policy 4.3.15, Light Industrial (LI)
 To: Low Density Residential (LDR), Medium Density Residential (MDR),
 Community/General Commercial (CGC), Light Industrial (LI), and Conservation (CSV)**

Planning District: 6

Identification Number: L-5886-23A

Council District: 8

Exhibit 2 (Page 1 of 1)



Exhibit 3: City of Jacksonville 24-5ESR (Proposed Text Amendments)

BUSINESS PARK (BP)

BP - GENERAL INTENT

Business Park (BP) is a category primarily intended to accommodate business offices and low intensity light industrial uses. Uses, ~~except for~~ with the exception of commercial retail sales or service and ancillary and accessory outside storage uses, shall be conducted within an enclosed building. Business offices should comprise the majority of the category land area, while service, major institutional and light industrial uses constitute the remaining land area. Limited commercial retail and service establishments, hotels, and motels may also be permitted. Residential uses are also permitted in appropriate locations as identified under the Development Area Uses and densities. Development within the category should be compact and connected and should support multi-modal transportation. Uses should generally be designed in a manner which emphasizes the use of transit, bicycle, and pedestrian mobility, ease of access between neighboring uses, and compatibility with adjacent residential neighborhoods. Transit- Oriented Developments (TOD), as defined in this element, are encouraged when in close proximity to an existing or planned JTA premium transit station. Density, location and mix of uses shall be pursuant to the Development Areas as set forth herein.

LIGHT INDUSTRIAL (LI)

LI - GENERAL INTENT

Light Industrial (LI) is a category which provides for the location of industrial uses that are able to be performed in such a manner as to control the external effects of the process, such as smoke, noise, soot, dirt, vibration, odor, etc. Uses within this category, other than outside storage and retail sales and service, shall be conducted within an enclosed building. Generally, light industrial uses involve materials that have previously been prepared, or raw materials that do not need refining. These uses do not create a noticeable amount of noise, dust, odor, smoke, glare or vibration outside of the building or on the site in which the activity takes place.

Site access to roads classified as collector or higher on the Highway Functional Classification Map is preferred; except for sites located within the DIA's jurisdictional boundaries.

LI - GENERAL USES

The uses provided herein shall be applicable to all LI sites in all Development Areas and uses, other than outside storage, shall be conducted within an enclosed building.

Principal Uses

Light assembly and manufacturing; Packaging; Processing; Manufacturing of paints, enamels and allied products; Concrete batching plants; Storage/warehousing, including storage of flammable and combustible products and products not deemed extremely hazardous; Distribution; Research and development activities; Transportation terminals; Radio/T.V. studios; Transmission and relay towers; Yard waste composting; Recycling facilities; Offices; Medical clinics; Veterinary offices; and Vocational/trade schools and building trade contractors.

Existing dwellings which were legally built as single or multi-family dwellings prior to the adoption of the 2010 Comprehensive Plan shall be allowed as a legal, non-conforming uses and may be rebuilt if necessary so long as the original structure and density is not intensified or enlarged in any way, as long a_s there is not an adopted Neighborhood Action Plan and/or study recommending against them.

Secondary Uses

All public facilities and non-residential uses permitted in residential and commercial land use categories may also be permitted as secondary uses.

In addition, the following secondary uses may also be permitted: Railroad yards; Truck terminals; Bus and rail stations; Solid waste management facilities including composting and recycling operations; Institutional uses and public facilities; Utility plants and facilities; Broadcasting studios including transmitters; and Telephone and cellular phone towers.

Agenda Item

Tab 5

Tab 5

Tab 5

Tab 5

Tab 5



📍 40 East Adams St., Ste 320, Jacksonville, FL 32202
📞 Phone: (904)-279-0880
🌐 www.nefrc.org
✉ info@nefrc.org





Proudly serving the communities of Baker, Clay, Duval, Flagler, Nassau, Putnam, and St. Johns Counties

MEMORANDUM

DATE: MARCH 3, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM: SUMMER JONES, TRANSPORTATION DISADVANTAGED COORDINATOR 

RE: TRANSPORTATION DISADVANTAGED LOCAL COORDINATING BOARD & MEMBERSHIP

A brief overview of the Transportation Disadvantaged program will be provided at the upcoming March meeting. Following the overview, staff will provide an update on the Local Coordinating Board (LCB) membership for your consideration and approval.

Due to a lack of quorum at the Putnam County meeting and rescheduling the Baker County meeting, these membership rosters have not yet been approved. Therefore, they will be brought to the April 3, 2025 Executive Committee meeting for consideration.

Recommendation

The Northeast Florida Regional Council Board of Directors approve the Transportation Disadvantaged Local Coordinating Board Membership for Clay, Duval, Flagler, Nassau and St. Johns Counties and authorize staff to submit the membership rosters to Commission for the Transportation Disadvantaged.



The Transportation Disadvantaged Program

Prepared by the Northeast Florida Regional Council



1

Key Definitions & Governing Statues of Program

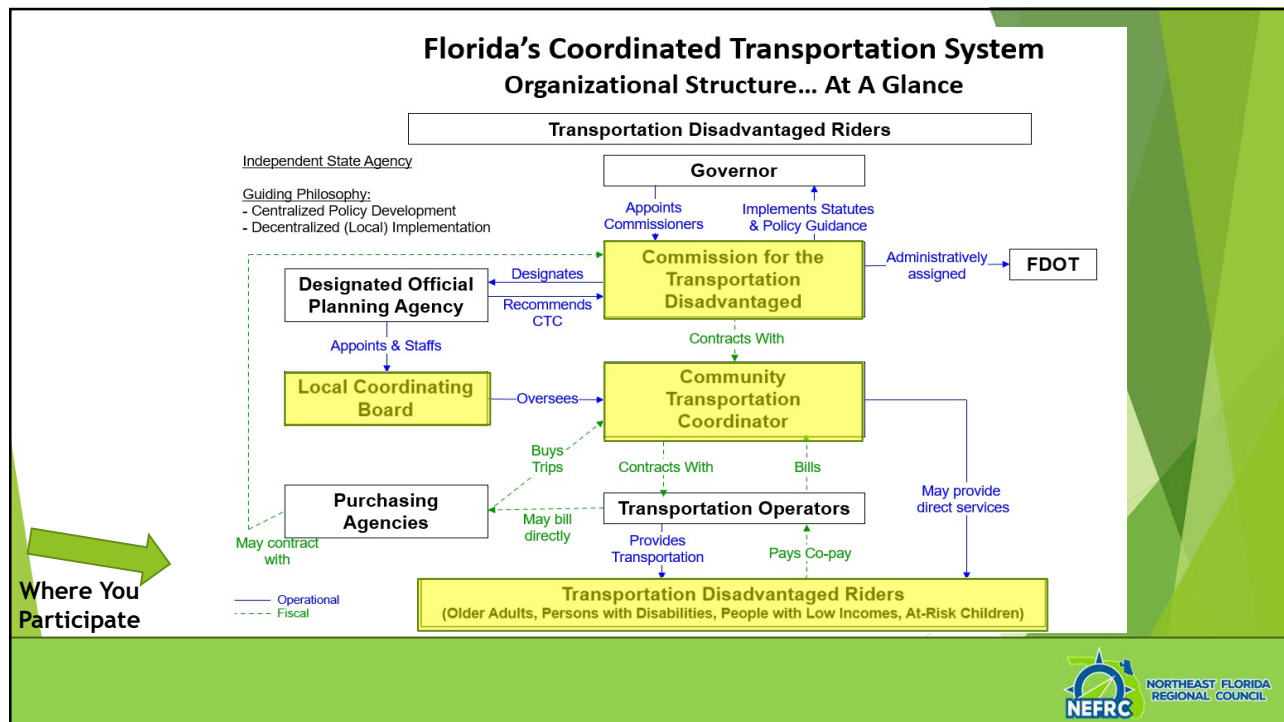
Florida State Legislature created the Transportation Disadvantaged Commission (CTD) and Transportation Disadvantaged (TD) Trust Fund in 1989.

What is Transportation Disadvantaged?

- “Transportation disadvantaged” means those persons who because of physical or mental disability, income status, or age are unable to transport themselves or to purchase transportation and are, therefore, dependent upon others to obtain access to health care, employment, education, shopping, social activities, or other life-sustaining activities, or children who are handicapped or high-risk or at-risk as defined in s. 411.202. (F.S)” *427.011 (F.S)*
- The Transportation Disadvantaged Program is a coordinated state-wide effort that groups riders together for a shared ride service. Transportation services are available in all 67 Florida counties for those who are eligible and have no access to transportation. Federal, State, and Local agencies join together to provide necessary transportation to medical appointments, employment, educational, and other life-sustaining services.
- [Florida State Statue 427.011-427.017](#)
- [Florida State Administrative Code 41-2](#)



2



3

Commission for the Transportation Disadvantaged (CTD)

The Commission for the Transportation Disadvantaged (CTD) oversees the coordination of TD services across Florida's 67 counties. The CTD is made up of a 7-member governor-appointed board, with 8 ex-officio members, representing purchasing agencies, and staff that monitors activity at a regional level.

Responsibilities

- Approves the designation of every CTC at least every five years.
- Administers the TD Trust Fund, including the awarding of grants.
- Reviews and approves Commission publications, including the Annual Performance Report.
- Develops/approves policies governing coordinated transportation (e.g., rules, procedures, etc.).
- Participates in professional development events, including an annual training workshop.
- Appoints and oversees Executive Director.

4

Designated Official Planning Agency (DOPA)

The Northeast Florida Regional Council has proudly served as the CTD designated official planning agency for Baker, Clay, Flagler, Nassau, St. Johns, and Putnam since 1994. The Council was made the designated planning agency for Duval county in 2021.

Responsibilities

- Assist the Community Transportation Coordinator and Local Coordinating Board in the implementation of local Transportation Disadvantaged program(s).
- Staffs Local Coordinating Board.
- Appoints members to Local Coordinating Board(s).
- Procures and recommends Community Transportation Coordinator.
- Coordinates and conducts transportation planning activities for its service area.



5

Local Coordinating Board (LCB)

The Commission for the Transportation Disadvantaged (CTD) outlines 17 suggested stakeholders from varied communities to form LCB voting membership. These representatives collectively advocate the needs of their communities at LCB meetings

LCB Community Representation

- | | |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <ol style="list-style-type: none"> 1. Elected official
<i>*serves as chair of LCB</i> 2. Florida Department of Transportation 3. Florida Department of Children and Family Services 4. Public Education Community 5. Vocational Rehabilitation/Blind Services
<i>*in areas where they exist</i> 6. Veterans Services 7. Florida Association for Community Action
<i>*representing the economically disadvantaged</i> 8. Elderly Community | <ol style="list-style-type: none"> 9. Disabled Community 10. Citizen Advocates (2)
<i>*at least one is a TD rider</i> 11. Children at Risk 12. Mass Transit Representative
<i>*except in cases where a CTC exists</i> 13. Florida Department of Elder Affairs 14. Private for-profit-transportation 15. Florida Agency for Healthcare Administration 16. Medical Community 17. Workforce Development Board |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|



6

Local Coordinating Board (LCB) *Continued*

The LCB meets quarterly and provides guidance on local coordination of transportation services.

Responsibilities

- Assists in establishing eligibility guidelines and trip priorities.
- Assist with the development of the TD Service Plan.
- Evaluates the performance of CTC.
- Identifies and prioritizes local service needs.
- Appoints a grievance committee.
- Reviews and recommends other funding applications.
- Reviews strategies of service provision to the area.
- Evaluates local and regional transportation opportunities.



7

Community Transportation Coordinator (CTC)

CTCs are contracted agencies that provide transportation to TD customers in designated service areas. CTCs are funded by the CTD and must abide by their standards, including receiving guidance from an LCB.

CTC by County	
Baker	Baker Council on Aging
Clay	Jacksonville Transportation Authority <i>*MV Transportation (Contracted Operator)</i>
Duval	Jacksonville Transit Authority
Flagler	Flagler County Public Transit
Nassau	NassauTransit
Putnam	The Ride Solution
St. Johns	St. Johns Council on Aging

Responsibilities

- Coordinates transportation services for a county.
- Provides and/or contracts with transportation operators to deliver trips for TD customers.
- Determines TD eligibility and performs gatekeeping duties.
- Invoices purchasing agencies.
- Assists Local Coordinating Board in developing their Transportation Disadvantaged Service Plan.
- Submits annual operating report (AOR) data.



8

Local Coordinating Board Chairpersons

- ▶ Baker – **Hon. Jimmy Anderson**, Board of County Commissioners
- ▶ Clay – **Hon. Kristen Burke**, Board of County Commissioners
- ▶ Duval – **Hon. Ken Amaro**, City of Jacksonville City Council
- ▶ Flagler – **Hon. Andy Dance**, Board of County Commissioners
- ▶ Nassau – **Hon. Jeff Gray**, Board of County Commissioners
- ▶ Putnam - **TBD**
- ▶ St. Johns – **Hon. Christian Whitehurst**, Board of County Commissioners



Salutation	First Name	Last Name	Organization	Representing	Voting /Non-Voting	Grievance Committee	Evaluation Committee	Comments
DUVAL COUNTY								
Hon.	Ken	Amaro	COJ - City Council	City of Jacksonville	Voting			Chair
Ms.	Geanelly	Reveron	FDOT, District 2	Department of Transportation	Voting			
<i>Ms.</i>	<i>Janell</i>	<i>Damato</i>	<i>FDOT, District 2</i>	<i>Department of Transportation</i>	<i>Alternate</i>			
<i>Ms.</i>	<i>Angela</i>	<i>Gregory</i>	<i>FDOT, District 2</i>	<i>FDOT</i>	<i>Alternate</i>			
<i>Ms.</i>	<i>Chris</i>	<i>Nalsen</i>	<i>FDOT, District 2</i>	<i>Department of Transportation</i>	<i>Alternate</i>			
Ms.	Donna	Johnson	FL Dept. of Children & Families	Department of Children and Families	Voting			
Mr.	Daniel	O'Connor	FL Dept. of Education	Public Education	Voting		Feb-26	
<i>Ms.</i>	<i>Alexis</i>	<i>Read</i>	<i>FL Dept. of Education</i>	<i>Public Education</i>	<i>Alternate</i>			
Ms.	Rochelle	Price	FL Dept. of Vocational Rehab/Dept of Ed.	Dept. of Education (Voc. Rehab.)	Voting			
VACANT				Veterans Services	VACANT			
VACANT				Community Action (Econ. Disadv.)	VACANT			
VACANT				Elderly	VACANT			
Mr.	Russ	Davis		Disabled	Voting		Feb-26	
Ms.	Sharon	Hoffmeyer Dykes		Citizen Advocate/User	Voting	Feb-26		
Ms.	Carla	Jenkins		Citizen Advocate/Non-User	Voting			
VACANT				Children at Risk	VACANT			
Ms.	Janet	Dickinson	NE Florida Area Agency on Aging	Dept. of Elder Affairs	Voting			Vice Chair
VACANT				Private for Profit Transportation	VACANT			
Ms.	Pamela	Hagley	Florida Agency for Health Care Administration - AHCA	Dept. of Health Care Admin.	Voting			
<i>Ms.</i>	<i>Reeda</i>	<i>Harris</i>	<i>Florida Agency for Health Care Administration - AHCA</i>	<i>Dept. of Health Care Admin.</i>	<i>Alternate</i>			
Ms.	Kara	Tucker	City of Jacksonville - Disabled Services	Agency for Persons w/Disabilities	Voting	Feb-26	Feb-26	
	Tereese	Goodloe	City of Jacksonville - Disabled Services	Agency for Persons w/Disabilities	<i>Alternate</i>			
Ms.	Lou Anne	Hasty	CareerSource NE FL	Regional Workforce Dev. Board	Voting			
VACANT				Local Medical Community	VACANT			
Ms.	Angela	Brown	Jacksonville Transportation Authority	CTC / JTA	Non-Voting			
Ms.	Mia	Johnson	Jacksonville Transportation Authority	CTC / JTA	Non-Voting			Connexion Manager
Mr.	Mike	Landrum	Jacksonville Transportation Authority	CTC / JTA	Non-Voting			Eligibility Supervisor
Mr.	Peter	McArdle	Jacksonville Transportation Authority	CTC / JTA	Non-Voting			Accounting Manager
Ms.	Eron	Thompson	Jacksonville Transportation Authority	CTC / JTA	Non-Voting			Grant Manger
Ms.	Farisha	Hamid	Office of Senator Audrey Gibson		Interested Party			
Mr.	Matt	Fall			Interested Party			
Ms.	Laurie	Santana	City of Jacksonville - Transportation Planning Division		Interested Party			
Ms.	Joyce	Payad			Interested Party			
Ms.	Melissa	Justice			Interested Party			
Mr.	Joe	Johnson	COJ - City Council	assistant to Ken Amaro				

Salutation	First Name	Last Name	Organization	Representing	Voting/Non-Voting	Grievance Committee	Evaluation Committee	Comments
FLAGLER COUNTY								
Hon	Andy	Dance	Flagler County Commission	Elected Official	Voting			
Mr.	Carlos	Colon	FDOT, District V	FDOT	Voting	Feb-26	Feb-26	
<i>Ms.</i>	<i>Jamie</i>	<i>Ledgerwood</i>	<i>FDOT, District V</i>	<i>FDOT</i>	<i>Alternate</i>			
Ms.	Christina	Gillis	Department of Children and Families	DCF	Voting			
<i>Mr.</i>	<i>John</i>	<i>Wisker</i>	<i>Department of Children and Families</i>	<i>DCF</i>	<i>Alternate</i>			
Ms.	Rashawnda	Lloyd-Miller	Flagler County School Board	Public Education	Voting		Feb-26	
<i>Mr.</i>	<i>Thomas "Tom"</i>	<i>Wooleyhan</i>	<i>Flagler County School Board</i>	<i>Public Education</i>	<i>Alternate</i>			
Ms.	Rochelle	Price	Vocational Rehabilitation	Dept. of Education (Voc. Rehab.)	Voting			
VACANT				Veterans	VACANT			
VACANT				Community Action (Econ. Disadvantaged)	VACANT			
VACANT				Elderly	VACANT			
VACANT				Disabled	VACANT			
Ms.	Jill	Dempsey		Citizen Advocate/User	Voting			
Mr.	Mike	Norris	City of Palm Coast	Citizen Advocate/Non-User	Voting		Feb-26	
Ms.	Phyllis	Pearson	Flagler NAACP	Children at Risk	Voting			
Ms.	Janet	Dickinson	NE Florida Area Agency on Aging / Elder Source	Elder Affairs	Voting			Vice Chair
VACANT				Private for Profit Transportation	VACANT			
Ms.	Pamela	Hagley	Agency for Health Care Administration	AHCA / Medicaid	Voting			
<i>Ms.</i>	<i>Reeda</i>	<i>Harris</i>	<i>Agency for Health Care Administration</i>	<i>AHCA / Medicaid</i>	<i>Alternate</i>			
Ms.	Sheryl	Stanford	Agency for Persons with Disabilities	Agency for Persons with Disabilities	Voting			
<i>Ms.</i>	<i>Diana</i>	<i>Burgos-Garcia</i>	<i>Agency for Persons with Disabilities</i>	<i>Agency for Persons with Disabilities</i>	<i>Alternate</i>			
<i>Ms.</i>	<i>Leslie</i>	<i>Richards</i>	<i>Agency for Persons with Disabilities</i>	<i>Agency for Persons with Disabilities</i>	<i>Alternate</i>			
VACANT				Workforce Development	VACANT			
Mr.	Stephen	Civitelli	Florida Department of Health	Medical Community	Voting		Feb-26	
Ms.	Pia	Thomas	Flagler County Transportation	CTC	Non-Voting			CTC Manager
Mr.	Trevor	Martin	Flagler County Transportation	CTC	Non-Voting			
Mr.	Stephan	Harris	River To Sea Transportation Planning Organization		Non-Voting			
Mr.	Martin	Catala	Center for Urban Transportation Research	Transit Development Plan	Interested Party			
Ms.	Tia	Boyd	Center for Urban Transportation Research	Transit Development Plan	Interested Party			
Mr.	Adam	Mengel	Flagler Planning & Zoning Interested party during TDSP update		Interested Party			
Ms.	Rose	Keirnan	Flagler County Commission	Chair's Contact (primary)	Interested Party			
Ms.	Luci	Dance	Flagler County Commission	<i>Chair's Contact (alternate)</i>				
		Meetings at:						
		Flagler County Government Services Building						
		1769 East Moody Blvd., Bldg. 2						
		Bunnell, Florida 32110						
		F.C. General Services Director: Heidi Petito						
		Leanne Burke (lburke@flaglercounty.gov) to reserve meeting room						

Salutation	First Name	Last Name	Organization	Representing	Voting /Non-Voting	Grievance Committee	Evaluation Committee
ST. JOHNS COUNTY							
Hon.	Christian	Whitehurst	St. Johns County BOCC	Elected Official	Voting		
Ms.	Janell	Damato	FDOT, District 2	FDOT	Voting		
Ms.	Angela	Gregory	FDOT, District 2	FDOT	Alternate		
Ms.	Christina	Nalsen	FDOT, District 2	FDOT	Alternate		
Ms.	Lauren	Adams	FDOT, District 2	FDOT	Alternate		
Ms.	Christina	Gillis	Department of Children and Families	DCF	Voting		
Mr.	John	Wisker	Department of Children and Families	DCF	Alternate		
Ms.	Donna	Fenech	St. Johns County Schools	Public Education	Voting		Feb-26
Ms.	Rochelle	Price	FL Dept. of Vocational Rehab/Dept of Ed.	Dept. of Education (Voc. Rehab.)	Voting		
Mr.	Joseph	McDermott	St. Johns County Veterans Services	Veterans	Voting	Feb-26	
Ms.	Lori	Chapman	St. Johns County Veterans Services	Veterans	Alternate		
VACANT			Northeast Florida Community Action Agency, Inc.	Community Action (Econ. Disadvantaged)	VACANT		
Ms.	Nellie	Daniels	Northeast Florida Community Action Agency, Inc.	Community Action (Econ. Disadvantaged)	Alternate		
VACANT				Elderly	VACANT		
VACANT				Disabled	VACANT		
VACANT				Citizen Advocate/User	VACANT		
Mr.	Joe	Stephenson	Citizen Non-user	Citizen Advocate Non-User	Voting	Feb-26	Feb-26
VACANT				Children at Risk	VACANT		
Ms.	Janet	Dickinson	NE Florida Area Agency on Aging	Department of Elder Affairs	Voting		
VACANT				Private for Profit Transportation	VACANT		
Ms.	Pamela	Hagley	Agency for Health Care Administration	AHCA	Voting		
Ms.	Reeda	Harris	Agency for Health Care Administration	AHCA	Alternate		
Ms.	Sheryl	Stanford	Agency for Persons with Disabilities	Agency for Persons w/ Disabilities	Voting	Feb-26	Feb-26
Ms.	Leslie	Richards	Agency for Persons with Disabilities	Agency for Persons w/ Disabilities	Alternate		
Mr.	Marc	Albert	CareerSource Northeast Florida	Workforce Development	Voting		
VACANT			Flagler Hospital	Medical Community	VACANT		
Mr.	Matt	McCord	St. Johns County Council on Aging	CTC	Non-Voting		
Mr.	Nelson	Wiley	St. Johns County Council on Aging	CTC	Non-Voting		
Ms.	Patricia	Solano	St. Johns Council Council on Aging	CTC	Non-Voting		
Ms.	Becky	Yanni	St. Johns County Council on Aging	CTC	Non-Voting		
Mr.	Steve	Sarles	St. Johns County Council on Aging	CTC	Non-Voting		
Ms.	Renee	Knight	Elder Source		Interested Party		
Ms.	Rachel	Morris	St. Johns County Transportation Development		Interested Party		
Ms.	Joanne	Spencer	St. Johns County BOCC		Interested Party		
Ms.	Shayna	Keller	St. Johns County BOCC		Assistant to Chair Whitehurst		
Ms.	April	Bacchus			Interested Party		
Ms.	Teresa	Harris	St. Johns Council on Aging		schedules room at COA		

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MEMORANDUM

DATE: FEBRUARY 26, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

FROM: BETH PAYNE, CHIEF EXECUTIVE OFFICER 

RE: COUNCIL 101: STRUCTURE

In 2025, each Board of Directors meeting agenda will include an overview of a component of the NEFRC to educate new members and reacquaint long serving members. This month's 'Council 101' is an overview of the structure of the NEFRC, including Florida Statute references, Board appointments, rotation of leadership, and committees.



COUNCIL 101: STRUCTURE

Topics:

❖ Creation

- ▶ *Florida Statute references*
- ▶ *Interlocal agreement*

❖ Board Membership

❖ Rotation of Leadership

❖ Committees



Creation

A regional planning council is created under the authority of Section 186.504, Florida Statutes, with the formal organization being formed under authority of Section 163.01, Florida Statutes, pursuant to a properly executed interlocal agreement.

The seven counties of Baker, Clay, Duval, Flagler, Nassau, Putnam and St. Johns counties signed an interlocal agreement (ILA) to form NEFRC in 1977. The most recent version of the ILA is from 2003.

(a) Each member government shall have four (4) appointed representatives of which at least three (3) shall be locally appointed representatives, including, two (2) of which shall be elected representatives of the governing body of each of the member governments; however, each member government shall have the option of appointing a person who resided within the boundaries of the member government to represent one of the positions who is not an elected representative of the governing body of that member government nor compensated by that governing body; one (1) of which shall be an elected municipal representative of a participating member unit from each member government; however, each municipality which is represented shall have the option of recommending a person who resides within the boundaries of the municipality to represent them who is not an elected municipal representative. No less than one (1) additional representative from each member government who shall be a gubernatorial appointee, pursuant to Section 186.504 Florida Statutes. The total number of appointed representatives of the COUNCIL shall be thirty-one (31) inclusive of the ten-(10) gubernatorial appointees.

(b) Municipal representatives from the participating member units shall be appointed by the governing body of the member government. The municipal representative shall be appointed from among the recommendations provided by the governing bodies of each municipality making such recommendation. In any event, the appointment of municipal representative from each member government shall be at the sole discretion of the governing body of member government.

**Membership –
defined by the interlocal agreement**

Interlocal also:

Establishes the officers of the Council

Establishes the meeting schedule

Defines the fiscal year – October 1 to
September 30

Requires an annual budget to be adopted on or
before July 15 each year

Allows the Council to receive grants and
funding from other sources

Leadership Restructure

- Amended to include Clay County as of FY21-22 in December 2021.
- In December 2019, the Board approved a restructure of leadership. This included:
 - Established a rotation of leadership by County.
 - The 2nd Vice President is now a standing position (not in ascension order to President) and filled each year by a Duval County/City of Jacksonville member.

<i>Fiscal Year</i>	<i>President</i>	<i>1st Vice President</i>	<i>2nd Vice President</i>
FY 20-21	Duval County (Mayor Lynch)	Putnam County - Hon. Harvey	City of Jax
FY 21-22	Putnam County (Hon. Harvey)	City of Jax (CM DeFoor)	City of Jax (CM Morgan)
FY22-23	Duval County (CM DeFoor)	St. Johns County (Hon Whitehurst)	City of Jax (CM Morgan)
FY 23-24	St. Johns County (Hon. Whitehurst)	Clay County (Hon. Renninger)	City of Jax (CM Amaro)
FY 24 - 25	Clay County - Hon. Renninger	Baker County - Hon. Bennett	City of Jax - CM Amaro
FY 25-26	Baker County	Flagler County	City of Jax
FY 26-27	Flagler County	Nassau County	City of Jax
FY 27-28	Nassau	Duval County (including City of Jax)	City of Jax
FY28-29	Duval County	Putnam County	City of Jax

Rotation of Officers

Committees

Executive Committee

Personnel, Budget and
Finance Policy Committee

Legislative Policy
Committee

Affordable Housing
Committee (as needed)



The Council can establish an Ad hoc committee at any time.

QUESTIONS?

Beth Payne

Chief Executive Officer

epayne@nefrc.org

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BRINGING COMMUNITIES TOGETHER

Proudly serving the communities of Baker, Clay, Duval, Flagler, Nassau, Putnam, and St. Johns Counties

MEMORANDUM

DATE: FEBRUARY 26, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER *EP*

FROM: ERIC ANDERSON, DEPUTY CHIEF EXECUTIVE OFFICER *Eric B. Anderson*

RE: PRESENTATION: NASSAU COUNTY VISION 2050 UPDATE

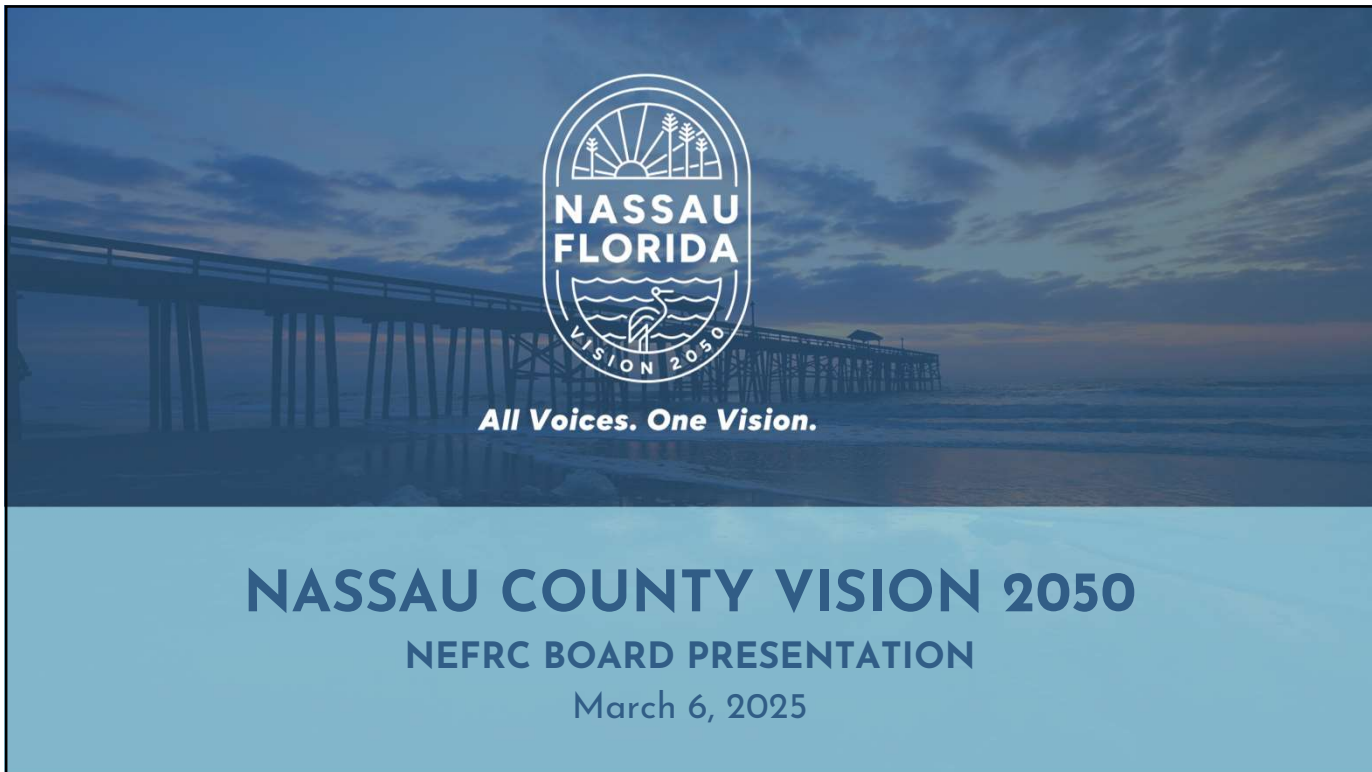
Community visioning is a collaborative process in which community members come together to create a shared vision for their community's future. Here are some key purposes of community visioning:

- **Engagement:** It actively involves residents in planning, ensuring their voices and ideas are heard.
- **Consensus Building:** It helps build consensus on community goals and priorities, fostering a sense of unity and shared purpose.
- **Strategic Planning:** It provides a clear direction for future development and decision-making, guiding policies and projects.
- **Empowerment:** It empowers community members by giving them a role in shaping their environment and future.
- **Problem Solving:** It identifies and addresses community issues and opportunities through collective brainstorming and discussion.

Community visioning is about creating a roadmap for a community's future that reflects its residents' aspirations and needs.

Much of Northeast Florida is undergoing significant growth, and communities are changing. As such, many local governments in the region have undertaken visioning activities to address growing populations and to help guide growth moving forward.

Elizabeth Backe, Nassau County Planning Director, will provide an update on the Nassau Florida Vision 2050 program.



1



2

PROJECT PURPOSE

- Required Comprehensive Plan Updates
- 7 years - legislative changes
 - 10 year planning horizon

Significant population growth - 101,501

Develop a vision plan for Nassau County to guide future growth and development in the County. The Vision Plan will be built on the community's desires and needs for the future, sustainable growth, and ensure the long-term vitality for the County's residents and visitors.



Phase 1: SETTING THE FOUNDATION
Analyze existing conditions



Phase 2: BUILDING YOUR VISION
Engage the public to identify community values



Phase 3: CREATING YOUR FRAMEWORK
Establish the growth & opportunities framework



Phase 4: DRAFTING YOUR PLAN
Prepare & review draft plan



Phase 5: INITIATING IMPLEMENTATION
Adopt the final plan

PROJECT TIMELINE

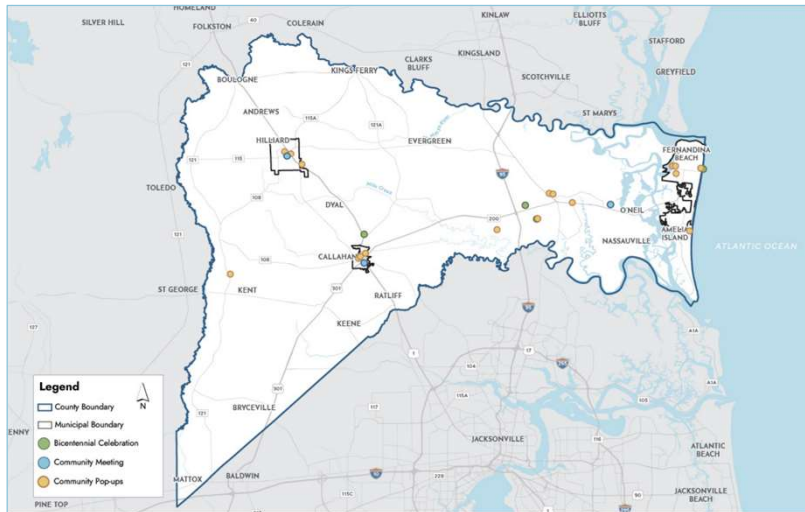




All Voices. One Vision.

COMMUNITY ENGAGEMENT

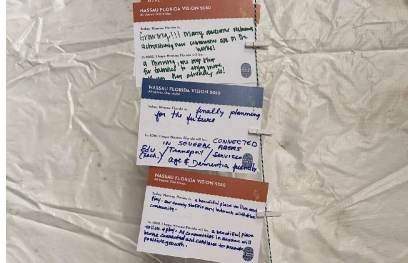
ENGAGEMENT EFFORTS TO DATE



ENGAGEMENT LOCATIONS

- Bicentennial Celebration Kick-off (Wildlight)
- Opening of the Beaches (Main Beach)
- July 4th Celebration (Fairgrounds, Callahan)
- Tree Lighting Ceremony (Justice Center, Yulee)
- Numerous Smaller Events

ENGAGEMENT EFFORTS TO DATE



ENGAGEMENT EFFORTS

- County-wide Vision Survey (900+)
- Statistically Valid Survey (401)
- Visitor's Survey (~40)
- Youth & Young Adult Survey (99)
- Stakeholder Discussions (5)
- Interviews with Elected Officials
- Committee Meetings (PAC, TAC, NPA)
- Pop-Ups/Community Events
- Building Blocks Survey (400+)

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ENGAGEMENT EFFORT: DEDICATED WEBSITE



All Voices. One Vision.

Nassau Florida Vision 2050 is a collaborative, 18-month process that will unite community leaders, residents, businesses, and other stakeholders to help shape the vision for Nassau County!

[CLICK HERE TO LEARN MORE](#)

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ENGAGEMENT EFFORT: NASSAU FL VIDEO

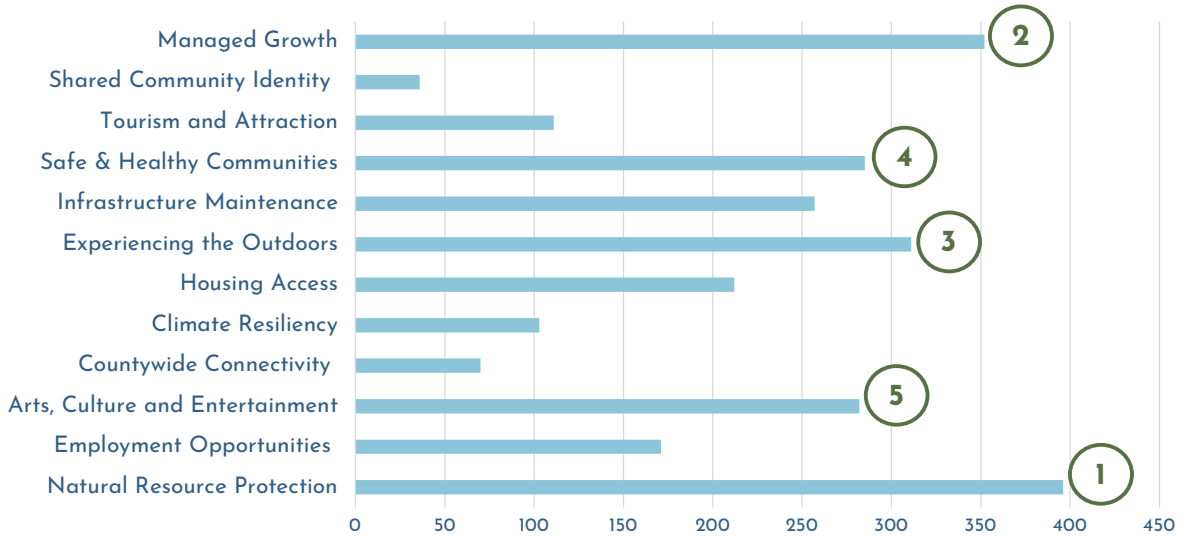


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BICENTENNIAL KICK-OFF - COMMUNITY PRIORITIES

Bicentennial Feedback Priority Areas



Data from January Bicentennial Vision Tent and subsequent pop-up events. - Over 400 respondents

10

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VISIONING RESULTS: SNAPSHOT

COUNTYWIDE STRENGTHS

Countywide Strengths

- Passionate about the County.
- Diversity of natural resources from rural areas to coastlands.
- Small town feel
- Availability of community services.
- Family friendly
- Safe
- Community-oriented
- Preservation efforts

COUNTYWIDE CHALLENGES

Countywide Challenges

- Variations of services and availability of resources around the County.
- Limited affordable housing
- Job opportunities
- Traffic/mobility options
- Congestion
- Loss of community character
- Historic growth patterns (single-use developments)

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VISIONING RESULTS: SNAPSHOT

OPPORTUNITIES FOR THE FUTURE

Vision for Nassau County

- Celebrating existing assets
- A sustainable County
- Connects people and places
- Sense of place
- High quality of life
- Abundance of services
- Diversified economic base
- Green & open space
- Focuses on arts, culture, and creating opportunities for residents

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COMMUNITY BUILDING BLOCKS

BALANCE. *We envision a Nassau County that takes a balanced and responsible approach to growth, redevelopment, economic expansion, and protection of rural areas, active agriculture/silviculture, and land conservation areas.*

HOUSING. *We envision a Nassau County that is intentional about creating and safeguarding attainable housing near local employment centers, public facilities, amenities, and high-performance public spaces for residents of all ages and their families no matter their stage in life.*

OPPORTUNITY. *We envision a Nassau County that supports retail, business, and industrial innovation, resulting in a robust local economy and variety of job opportunities for existing and future residents.*

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COMMUNITY BUILDING BLOCKS

RESILIENCY. *We envision a Nassau County that is environmentally, socially, and economically resilient which protects our rich supply of natural resources, supports conservation, fortifies community life lines, and creates a diversified, sustainable and resilient local economy.*

CONNECTIVITY. *We envision a Nassau County that is physically connected with safe, accessible multi-modal transportation options and virtually connected by leveraging existing and emerging technologies.*

LIVABILITY. *We envision a Nassau County that evolves with its citizens by providing access to healthy food, medical services, education, the arts, parks, nature, entertainment, socialization, and leisure activities.*

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COMMUNITY BUILDING BLOCKS

AUTHENTICITY. *We envision a Nassau County that celebrates the unique character of our communities, preserves history, and recognizes cultures and traditions.*

GOVERNANCE. *We envision a Nassau County served by an effective and accountable local government that gives equitable validity to competing values and interests, expands civic capacities, pursues the greater common good, and places the long-term best interest of the whole community at the apex of decision making.*

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All Voices. One Vision.

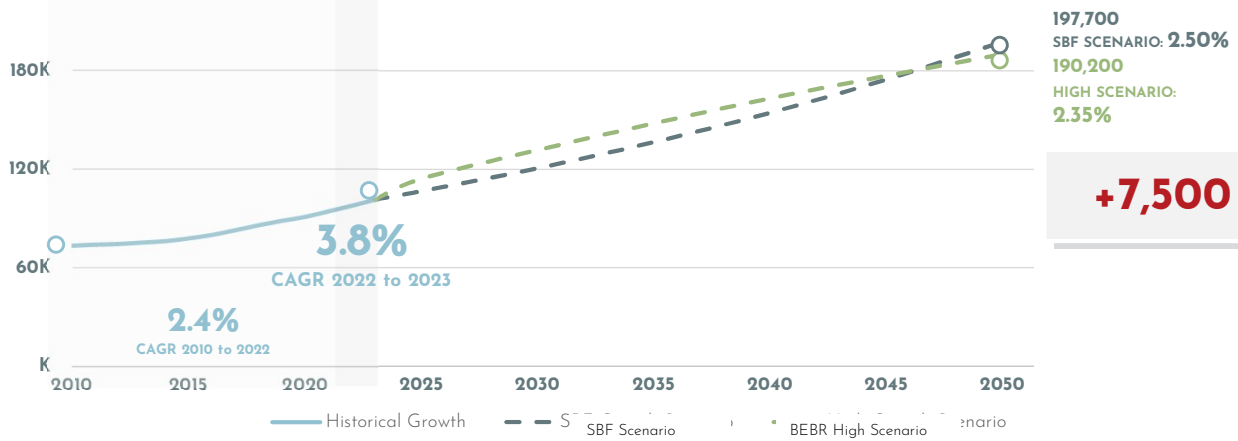
GROWTH PROJECTIONS

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POPULATION PROJECTIONS

NASSAU COUNTY HISTORICAL AND PROJECTED POPULATION GROWTH (2010 to 2050)



Source: Census Population Estimates (2010-2023), University of Florida Bureau of Economic and Business Research (2023 to 2050), SB Friedman

17

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GROWTH SCENARIOS: ASSUMPTIONS SUMMARY

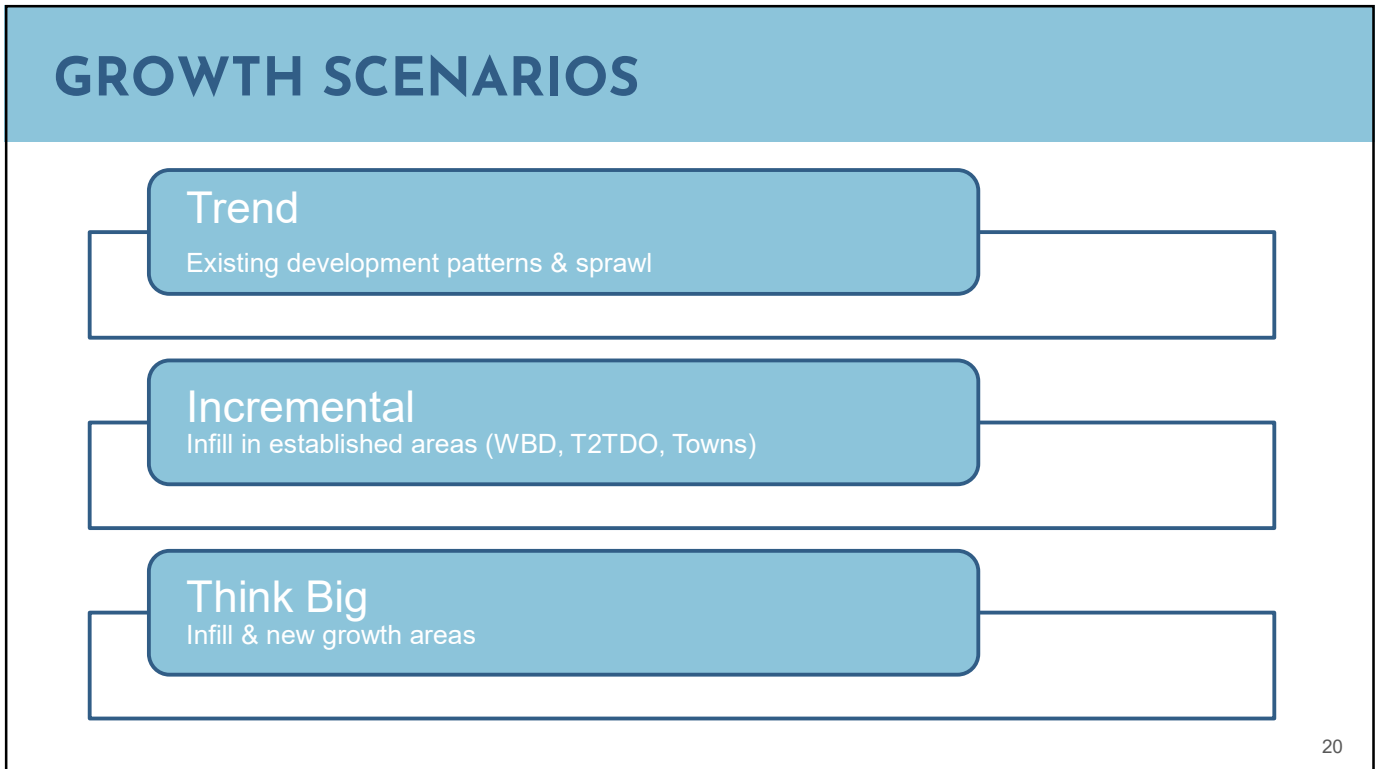
Assume: 197,000 residents by 2050 (2.5% CAGR)
 ~100,000 new residents and 38,000 dwelling units

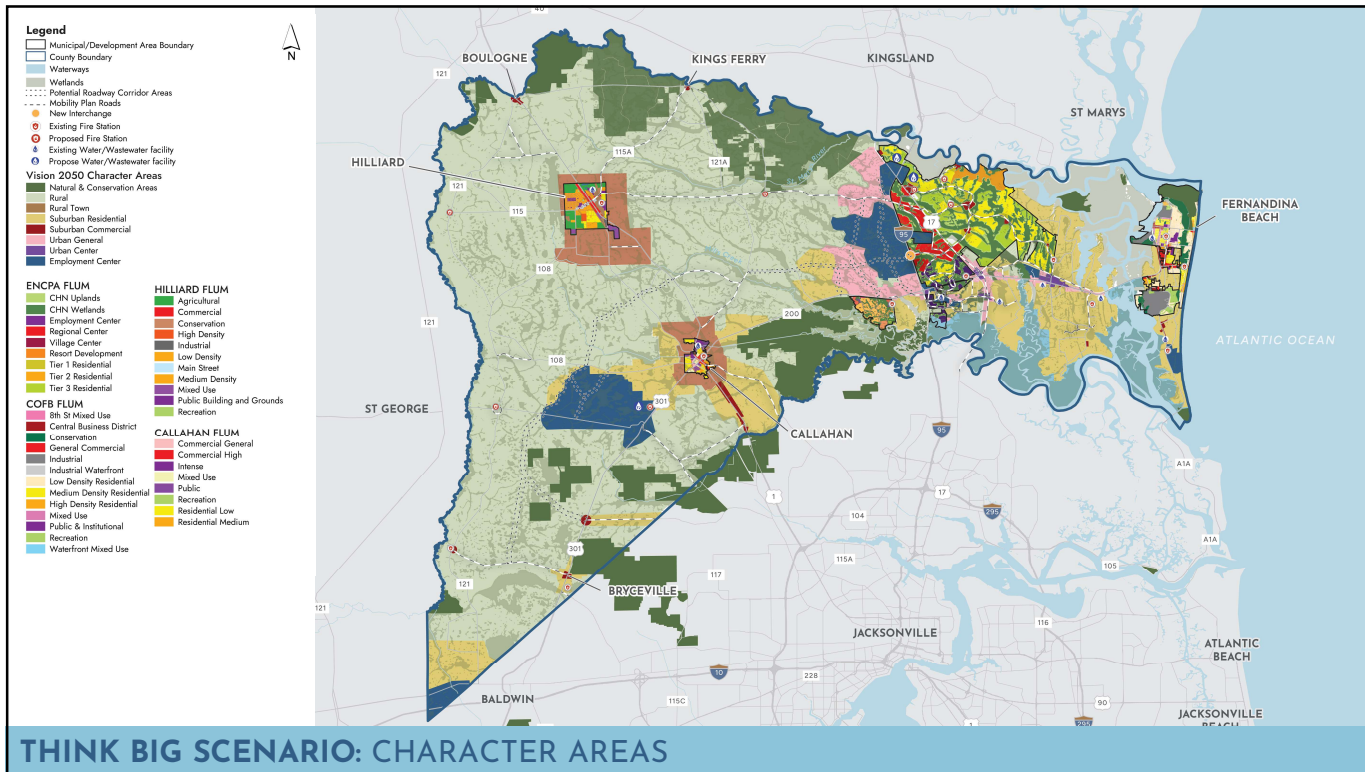
30,000 Entitled Units:
 ENCPA, Tributary, PUD build-out, WBD & T2T development

- Need:**
- ~8,000 Additional Dwelling Units
 - ~38,000 additional jobs
 - Strive for 1:1 housing ratio

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NASSAU FLORIDA
VISION 2050

All Voices. One Vision.

NEXT STEPS

22

22

UPCOMING PLAN ACTIVITIES

- Finalize Preferred Growth Scenario
- Finalize Vision Plan
- Presentations to Committees
- Presentations to the Community
- Vision Plan 2050 Adoption
- Comprehensive Plan Update
- Implementing Land Development Regulations

23

23

Elizabeth Backe, AICP
Planning Director
ebacke@nassaucountyfl.com

Holly Coyle
Economic Resources Manager
hcoyle@nassaucountyfl.com

Nassaufl2050.com



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MEMORANDUM

DATE: FEBRUARY 26, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER *EP*

FROM: MONICA DOMINGUEZ, ECONOMIC DEVELOPMENT PROGRAM MANAGER *MD*

RE: ST. AUGUSTINE VISION PLAN

At the upcoming Board of Directors meeting, staff will provide an overview of the St. Augustine Vision Plan. The update will include a discussion of the process, i.e., public engagement method, results, and recommended themes.

St. Augustine Vision Plan Update:

NEFRC Board of Directors Presentation

March 6, 2025



1

Project Background

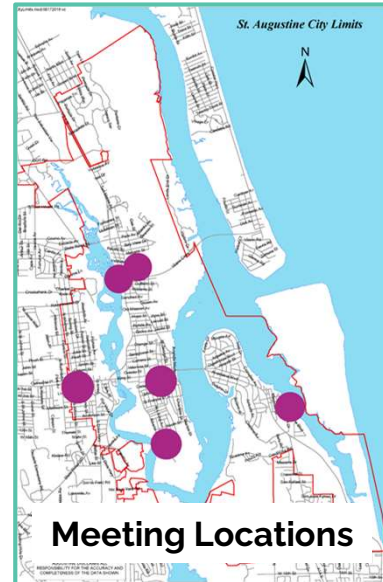
- ❖ The City of St. Augustine needed to update its 2014 and Beyond Vision Plan
 - Vision Plan has been foundational for city projects and budgets over the past 10 years
- ❖ St. Augustine contracted the NEFRC to update the 2014 Vision Plan by:
 - Confirming the themes of the 2014 Vision Plan
 - Determining if there are any new topics to address



2

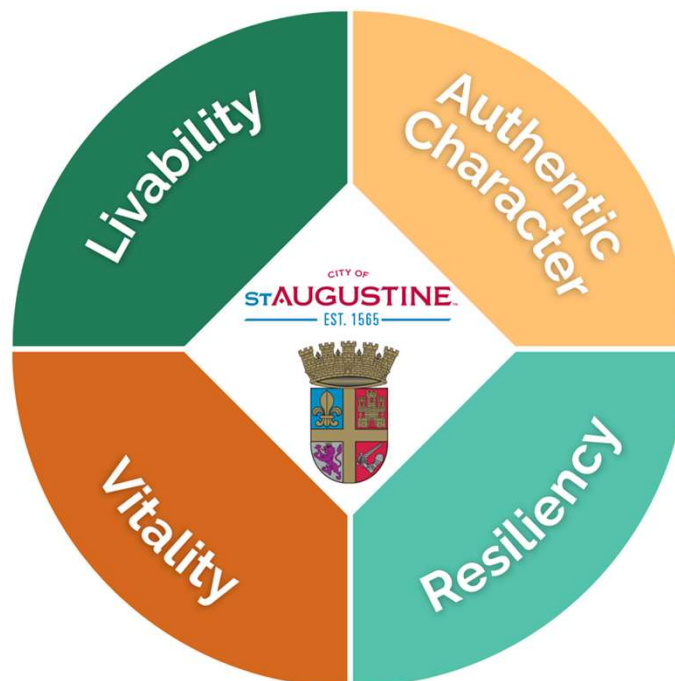
Methodology

- 6 public meetings in different neighborhoods across the City
- Mentimeter software to provide live survey results
- Flip chart stations to talk about topics in further detail
- staugustinevision@nefrc.org email was made available for further input



3

Themes



4

Livability

- Continue addressing mobility
- Improve safety across the city
- Provide annual Vision progress reports to residents
- Find solutions for affordable housing and homelessness
- Cultivate a diverse business environment
- Address food deserts in neighborhoods across the city



5

Vitality

- Elevate community pride
- Promote beautification across the city
- Promote the arts and culture
- Support local economic development



6

Resiliency



- Focus resiliency efforts on historic and cultural assets as well as conserving the natural environment
- Improve education and public outreach on resiliency, sustainability, and city projects
- Uphold St. Augustine as a regional leader in resiliency
- Support green infrastructure

7

Authentic Character

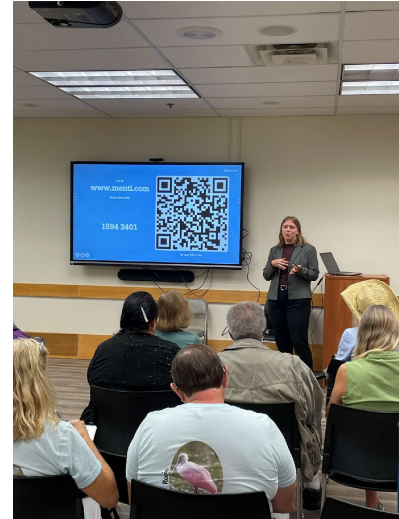


- Promote historic character in building designs and preserving historic structures
- Align city efforts to support a “small town” feel through smart growth practices
- Continue strengthening the uniqueness of neighborhoods_____

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Thank you! Questions?

- ❖ **Monica Dominguez**, Economic Development Program Manager
- ❖ **Cassidy Taylor**, Post-Disaster Economic Recovery Coordinator
- ❖ **Jack Shad**, Economic Development Project Manager



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MEMORANDUM

DATE: FEBRUARY 26, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

FROM: BETH PAYNE, CHIEF EXECUTIVE OFFICER 

RE: BLACK HISTORY MUSEUM

The City of St. Augustine in St. Johns County was selected as the top location for the Black History Museum in 2024 by a statewide taskforce. Mr. Howard Holley, representing the newly formed Foundation for the Museum of Black History, will provide an update on the museum and the follow-up work needed in the coming year.





Northeast Florida Regional Council Board Meeting

March 6, 2025



1



Executive Summary

- On May 11, 2023, Governor DeSantis signed CS/CS/HB 1441 establishing the Florida Museum of Black History Task Force.
- The task force was created to recommend the planning, construction, operation, and administration of the proposed museum.
- Task Force Composition: 9 members, including legislators, business & community leaders, and educators.
- 13 submissions were received statewide, narrowed to three finalists: Eatonville/Orange County, Opa-locka/Miami-Dade County, and St. Augustine/St. Johns County
- St. Augustine/St. Johns' West Augustine was recommended to the Governor and the Legislature as the museum site



2



Site Selection Criteria

- **Historical Significance of St Augustine/St Johns:**
Over 450 years of Black History. First Free Black Settlement in US, Fort Mose
- **Appropriateness of Location:**
Historical West Augustine & Former Campus of Florida Memorial College – HBCU
- **Regional Economy:**
St Johns is the 4th fastest-growing county in the US.
- **Demographics:**
Northeast region: 1.5M population and 16% Black
- **Transportation Infrastructure:**
Location: 2.5 miles from city center. Accessibility to all of Florida & US Southeast Region
- **Funding Commitments:**
Broad Statewide, Regional, and Local support!
- **Educational Resources:**
Top FL ranking for 30+ years. Flagler College, St Johns River State College, UNF & UF



3



RECENT ACTIVITIES

1. Eight (8) page summary document of the application was produced by St Johns County.
2. The Black Museum was submitted as a Legislative Priority by St. Johns County, St Johns Chamber of Commerce, and NEFRC.
3. The Foundation, established in November 2023, will support the planning, design, and engineering of the Museum, while also overseeing communications, fundraising, and community engagement efforts.
4. On February 3, 2025, Senator Leek filed bill SB466 formalizing St. Augustine/St. Johns as the museum's location and creating a new Task Force.
5. Legislative Bill HB0659 was filed in the Florida House by Rep. Kiyon Michael along with \$2Million in Earmarked Funds for Planning Design and Engineering (PD&E) Phase I



4

Next Steps for the Black Arts, Culture and History Campus in West Augustine

- Develop a concept design for the site consistent with the original legislation
- Engage corporate and private donors to match State Phase I appropriation of \$2Million toward the museum
- Focus on accelerating communications and building a subscriber base for ongoing outreach and grassroots participation:
 - Corporations/Organizations
 - Private donors
 - Community engagement and volunteers



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THANK YOU!

QUESTIONS?



Foundation for the Museum of Black History

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MEMORANDUM

DATE: FEBRUARY 26, 2025

TO: **NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS**

THRU: BETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM: FARA ILAMI, RESILIENCE PROGRAM MANAGER 

RE: **COMMUNITY RESILIENCE UPDATE**

An update on community resilience efforts being facilitated across Northeast Florida will be provided, including the Resilient First Coast Collaborative, its Steering Committee, and its Subcommittees. This update will also include the following:

- Progress towards the Northeast Florida Military Installation Readiness Review
- Status of the FY 2024-2025 Regional Resilience Entity Grant from the Florida Department of Protection's Resilient Florida Program
- Upcoming Green Roadways Workshop for Baker County in partnership with the US Army Corps of Engineers
- Progress on Flagler County's Compound Flooding Analysis and Adaptation Plan



Community Resiliency Update

NORTHEAST FLORIDA 2024-25 DEVELOPMENTS

1

Resilient First Coast



RESILIENT
First Coast

What are we working on?

Regional Resiliency Action Plan (RRAP), Phase II

What is the recent progress?

- The “Executive Committee” met to begin work on RRAP, Phase II guiding the actions and sub-actions for the subcommittees discuss
- Full Collaborative met February 19, 2025 & Steering Committee met March 5, 2025

What is next?

The four subcommittees will be holding at least 2 meetings each before the middle of April.

2

Military Installation Readiness Review



What is this project?

- Base and Community Engagement
- Vulnerability Assessment
- Emergency Preparedness Exercise
- Recommendations and Implementation Plan to Address Risks
- Unified Resilience Assessment Standards for the regional military

What is the recent progress?

- Jacobs was selected based on decision from the Board
- Contract is presently being drafted and negotiated
- Kickoff meeting is forthcoming after contract is executed

3

Regional Resilience Entity Project (2024-2025)

What is the recent progress?

- Selected two municipalities to have a knowledge building session hosted. Details will be forthcoming.
- Collecting Vulnerability Assessment reports and data from around the region to be hosted on the Resilient First Coast Website. Flagler is currently hosted, Putnam, St. Johns, and other counties will come online soon
- VA Portal is live on the RFC website



RESILIENT
First Coast

4

Baker County Green Roadways

FDOT, FDEM, US Army Corps of Engineers, and Baker County are collaborating on roadway segments that are most at risk.

Prioritization of these at-risk segments for green infrastructure projects is a high priority after successful deployments in the City of Jacksonville.

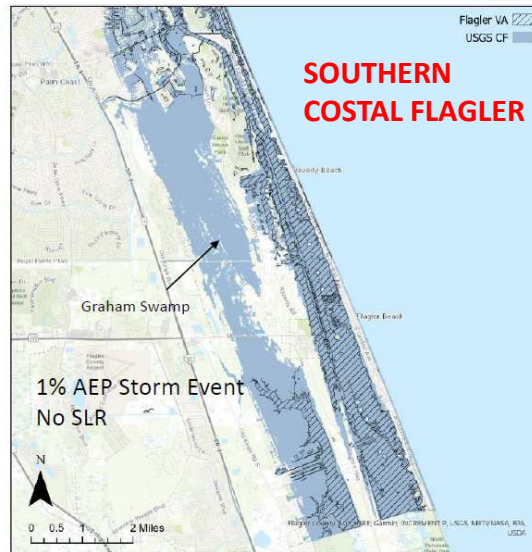
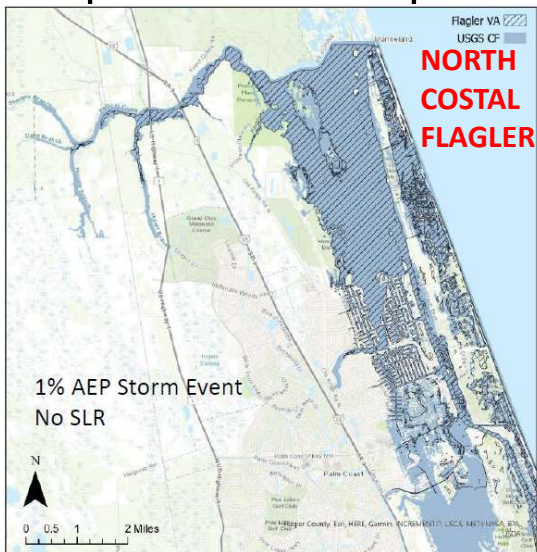
Workshop planned for March 27, 2025 @ Baker County Sheriffs Office. 9:00 – 12:00



US Army Corps of Engineers®

5

Flagler County Compound Flooding and Adaptation Plan Update



6

Timeline for remainder of 23PLN10 Project based on extension from FDEP



Agenda

Item

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Tab 11



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✉ info@nefrc.org


BRINGING COMMUNITIES TOGETHER


Proudly serving the communities of Baker, Clay, Duval, Flagler, Nassau, Putnam, and St. Johns Counties

MEMORANDUM

DATE: FEBRUARY 26, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM: TYLER E. NOLEN, SPECIAL PROJECTS COORDINATOR 

RE: NORTHEAST FLORIDA LOCAL EMERGENCY PLANNING COMMITTEE UPDATE

The Northeast Florida Local Emergency Planning Committee (LEPC) for Hazardous Materials Program is funded through a contract with the Florida Division of Emergency Management. The LEPC has reached the midpoint of its FY 24-25 contract. Thus far, the committee has successfully provided multiple training opportunities for the Region, with several more scheduled for the remainder of the fiscal year.

Additionally, following insights gained from an after-action report of a recent training exercise with CSX, the LEPC has received provisional approval to purchase leak control kits for the Region, further enhancing response capabilities.

The LEPC remains committed to expanding training opportunities and strengthening regional preparedness for hazardous materials incidents throughout the remainder of the fiscal year.

LEPC Update

Tyler Nolen
NEFL LEPC Coordinator



1

What are Local Emergency Planning Committees (LEPCs)?

LEPCs were created under the Emergency Planning and Community Right-to-Know Act (**SARA Title 3**) ~1986

They were created in response to 2 separate but connected Chemical releases.

- Bhopal, India- 1984
- Institute, West Virginia-1985

SARA Title 3 requires States to establish State Emergency Response Commissions (SERC) & LEPCs

2

Florida's Implementation of SARA Title 3

Florida passed its own EPCRA legislation in 1988

SERC is staffed by Florida Division of Emergency Management and LEPCs are separated into 10 regions (housed within Regional Councils)

LEPCs maintain 3 separate contracts

1. LEPC Contract
2. Hazards Analysis
3. Hazardous Materials Emergency Preparedness Grant (HMEP)



3

Members of the State Emergency Response Commission (SERC)

State Emergency Response Commission Members

Executive Office of the Governor	Florida Regional Councils Association	Environmental
Florida Department of Environmental Protection	Florida Emergency Preparedness Association	Environmental/Consumer Organizations
Florida Department of Transportation	State Fire Marshal	Phosphate Industry
Florida Highway Patrol	Florida Sheriff's Association	Petroleum Industry
Florida Department of Law Enforcement	Florida Professional Firefighters	Liquefied Petroleum Gas Industry
Florida Department of Agriculture and Consumer Services	Florida Department of Commerce	Agriculture Industry
Florida Department of Health	Florida Police Chief Association	Utility Industry
Florida Fire Chief Association	Department of Military Affairs/FLNG	Transportation Industry
Florida Association of Counties	Florida State Guard	Space Florida
Florida League of Cities	Local Emergency Planning Committees	

4

Recognized Northeast Florida Initiatives

- Sent **75 responders** to Daytona Beach to the Florida HazMat Symposium
- Sent **12 personnel** to Fort Lauderdale to Pilot a Maritime HazMat course that is under development
- In partnership with CSX's Incident Responder Train hosted **108 personnel** for hands-on training



5

CSX After-Action Report

Observation: RIT training identified a new product being used by CSX to stop liquid leaks

Recommendation: The product would benefit Northeast Florida Departments with fuel/liquid leaks of all types

Action: NEFL applied for and received provisional approval to purchase the equipment Region wide



6



7