

NEFRC

BOARD OF DIRECTORS Meeting



Northeast Florida Regional Council
Hybrid Meeting
Virtual & In-Person



📍 40 East Adams St., Ste 320, Jacksonville, FL 32202
📞 Phone: (904)-279-0880
🌐 www.nefrc.org
✉ info@nefrc.org




Proudly serving the communities of Baker, Clay, Duval, Flagler, Nassau, Putnam, and St. Johns Counties

MEMORANDUM

DATE: JUNE 5, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

FROM: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

RE: NEXT BOARD MEETING

The next Board of Directors meeting will be held on **September 4, 2025 at 10:00 a.m.** This will be a hybrid meeting, virtual and in-person, at the Northeast Florida Regional Council, 40 East Adams Street, Jacksonville, FL 32202.

The Executive Committee will meet on **August 7, 2025 at 10:00 a.m.**



2024-2025 NEFRC BOARD OF DIRECTORS

EXECUTIVE COMMITTEE

*Jim Renninger, President – Clay
James Bennett, 1st Vice President – Baker
Ken Amaro, 2nd Vice President – Duval
*Darryl Register, Secretary/Treasurer – Baker
Andy Dance – Flagler
John Martin – Nassau
Larry Harvey – Putnam
Krista Joseph – St. Johns

BAKER COUNTY

Hon. Jimmy Anderson
Hon. James Bennett
Michael Griffis
Darryl Register

County Commissioner
County Commissioner
City Manager, Macclenny
Gubernatorial Appointee

CLAY COUNTY

Hon. Betsy Condon
Hon. Jim Renninger
Steve Kennedy
Michael Bourre

County Commissioner
County Commissioner
City Manager, Green Cove Springs
Gubernatorial Appointee

DUVAL COUNTY

Hon. Ken Amaro
Hon. Mike Gay
*Hon. Sean Lynch
Elaine Brown

City Councilmember, Jacksonville
City Councilmember, Jacksonville
Mayor, Town of Baldwin
Gubernatorial Appointee

FLAGLER COUNTY

Hon. Andy Dance
Hon. Leann Pennington
Hon. Charles Gambaro

County Commissioner
County Commissioner
City Councilmember, Palm Coast

NASSAU COUNTY

Hon. A.M. Huppmann
Hon. John Martin
Hon. Genece Minshew

County Commissioner
County Commissioner
City Commissioner, Fernandina Beach

PUTNAM COUNTY

Hon. Larry Harvey
Hon. Leota Wilkinson

County Commissioner
County Commissioner

ST. JOHNS COUNTY

Hon. Krista Joseph
Hon. Clay Murphy
Hon. Virginia Morgan

County Commissioner
County Commissioner
City Commissioner, St. Augustine Beach

EX-OFFICIO MEMBERS

Curtis Hart
Derek Dixon
Douglas Conkey
Gregory Strong /
Kathryn Craver (Alt.)

Gubernatorial Appointee, FL Commerce
FL Department of Transportation
St. Johns River Water Management District
FL Department of Environmental Protection

**FRCA Policy Board Members*





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Northeast Florida Regional Council

BOARD of DIRECTORS

A G E N D A

Zoom Link: <https://nefrc-org.zoom.us/j/87499770491>

Zoom Dial In #: 1-786-635-1003 (or) 1-470-250-9358

Meeting ID: 874 9977 0491

THURSDAY, JUNE 5, 2025

10:00 a.m.

(ADDED OR MODIFIED ITEMS IN BOLD)

(*Denotes Action Required)

TAB

1. Call to Order
2. Roll Call – President Renninger
3. Pledge of Allegiance and Invocation – President Renninger
4. Invitation to Speak – President Renninger

Members of the public are welcome and encouraged to speak on any item brought before the Council and will also be recognized during public comments.

* 5. Consent Agenda

- | | |
|---------------------------------------------------------------------------------------|----------|
| A. May 1, 2025 Draft Meeting Minutes | 1 |
| B. April 2025 Financial Report | 2 |
| C. RFP: Tidal Inundation Analysis, Baker County Vulnerability Assessment | 3 |
| D. Comprehensive Plan Amendment Review Report | 4 |
- City of Palm Coast Adopted Amendment 24-1ESR
 - Nassau County Adopted Amendment 25-1DRI
 - Nassau County Adopted Amendment 25-2ESR
 - Nassau County Transmitted Amendment 25-6ESR
 - City of Jacksonville Adopted Amendment 24-4ER (*Alt. Review-info only*)

- City of Jacksonville Transmitted Amendment 25-3ESR (*Alt. Review-info only*)
- City of Jacksonville Beach Transmitted Amendment 25-1ESR (*Alt. Review-info only*)
- Nassau County 25-3ESR Transmitted Amendment (*Alt. Review-info only*)
- Nassau County 25-4ESR Transmitted Amendment (*Alt. Review-info only*)
- Nassau County 25-5ESR Transmitted Amendment (*Alt. Review-info only*)
- Town of Interlachen 25-1ESR Transmitted (*NEFRC Technical Assistance-info only*)

6. Other Reports/Action Items

- * **A. Proposed FY 24/25 Amended Budget – Ms. Starling**5
- * **B. Proposed FY 25/26 Budget – Ms. Starling**6
- * C. Transportation Disadvantaged LCB Membership Rosters – Ms. Payne7
 - Baker County
 - Putnam County
- D. Presentation: Smart North Florida
 – Clayton Levins, Smart North Florida Executive Director8
- E. Program Spotlight: Northeast Florida Shrimping Industry Market Study – Ms. Taylor9
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- H. Strategic Planning Ad Hoc Committee Follow Up Discussion – Ms. Payne**12

7. Public Comment – LIMITED TO 3 MINUTES PER SPEAKER

8. Local & Regional Issues Discussion – President Renninger

9. Ex-Officio Members' Reports:

- Florida Department of Commerce
- Florida Department of Environmental Protection
- Florida Department of Transportation
- St. Johns River Water Management District

10. Chief Executive Officer's Report – Ms. Payne

- Annual Evaluation Reminder
- Financial Disclosure Reminder

11. Upcoming Events:

- June 18, 2025 – Northeast Florida Healthcare Coalition Meeting
- **June 19, 2025 – JUNETEETH – COUNCIL CLOSED**
- June 25, 2025 – Regional Leadership Academy , NS Mayport
- June 25, 2025 – North Central Florida Healthcare Coalition Meeting
- **July 3, 2025 – NEFRC Board & Committee Meetings CANCELLED**
- **July 4, 2024 – INDEPENDENCE DAY – COUNCIL CLOSED**
- July 16, 2025 – Northeast Florida Healthcare Coalition Meeting
- July 23, 2025 – North Central Florida Healthcare Coalition Meeting
- July 24, 2025 – Regional Community Institute, Duval County
- July 30, 2025 – Regional Leadership Academy, Clay County
- Aug. 7, 2025 – NEFRC Executive Committee Meeting

12. Next Board Meeting: **Thursday, September 4, 2025**

13. Adjournment

Agenda Item

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NORTHEAST FLORIDA REGIONAL COUNCIL
Board of Directors Meeting
May 1, 2025

MINUTES

The Northeast Florida Regional Council Board of Directors held a meeting at 40 East Adams Street, Jacksonville, FL on Thursday, May 1, 2025; President Renninger called the meeting to order at 10:03 a.m.

Roll call was conducted with the following members present, representing a quorum:

BAKER: Commissioner Bennett
Mr. Griffis
Mr. Register

CLAY: Commissioner Condon
Commissioner Renninger
Mr. Kennedy
Mr. Bourre (v)

DUVAL: Councilmember Amaro (v)
Councilmember Gay
Mayor Lynch
Ms. Brown

FLAGLER: Commissioner Dance (v)
Councilmember Gambaro (v)

NASSAU: Commissioner Huppmann
Commissioner Minshew

ST. JOHNS: Commissioner Joseph (v)
Commissioner Morgan
Commissioner Murphy

EX-OFFICIO: Mr. Conkey, St Johns River Water Management District
Mr. Dixon (*DOT*)
Mr. Hart (v)

Excused: Commissioner Anderson, Ms. Craver (*DEP*), Commissioner Harvey,
Commissioner Martin, Commissioner Pennington, and Commissioner
Wilkinson

Presenters: Dr. Michelle Covi, Marine Extension, and Georgia Sea Grant, Coastal Resilience DOD Liaison; and Heather Nagy, Strategic Initiatives Manager, North Florida Land Trust
Jessica Beach, Chief Resilience Officer, City of St. Augustine; and Anne Coglianesse, Chief Resilience Officer, City of Jacksonville

Guests: Allison Boss, Resilience Office, City of Jacksonville

Staff: Fara Ilami, Tyler Nolen, Elizabeth Payne, Donna Starling, Leigh Wilsey, and others

INVITATION TO SPEAK

President Renninger stated that members of the public are welcome to speak on any item before the Board and will be recognized during public comment.

*CONSENT AGENDA

President Renninger called for a motion on the consent agenda. Mr. Register motioned to approve the Consent Agenda; seconded by Commissioner Huppman. Motion carried unanimously.

OTHER REPORTS/ACTION ITEMS

* Formation of Strategic Planning Ad Hoc Committee

Ms. Payne stated that with the current state of what's happening in Tallahassee and some of the legislation filed earlier this Session, she believes it's important for the Council to stay relevant and make sure our value is realized across all levels of government. An Ad Hoc committee could help determine the type of work we do; are there things that we aren't doing that we should be? Are there different avenues that we could take to be more effective and to better serve not only our local governments, but the Region? With the Council approaching its 50th year serving northeast Florida in 2027, this committee could be timely, to make sure our next 50 years is just as successful as our first. Discussion followed.

President Renninger called for a motion. Mr. Register moved to approve the formation of a Strategic Planning Ad Hoc Committee, allowing the President and CEO to work on the structure, Chair, and membership for further discussion at the June meeting; seconded by Commissioner Condon. Discussion followed.

President Renninger clarified that an Ad Hoc Committee does not continue indefinitely; it is time certain. It exists for fulfilment of its mission for a brief time and will be sunset at the conclusion. He stated that a broader spectrum of participants will be sought from the community to add value to this committee.

On voice vote, Motion carried unanimously.

Presentation: Resilient First Coast Collaborative

Ms. Jessica Beach, Chief Resilience Officer for the City of St. Augustine, and Co-Chair of the Resilient First Coast Collaborative began the presentation by discussing what is Resilient First

Coast and why a regional resilience collaborative is needed. She provided a recap of the timeline from its beginning in 2023 through August of 2025; and the organizational structure.

Ms. Anne Coglianese, Chief Resilience Officer for the City of Jacksonville, and Co-Chair of the Resilient First Coast Collaborative highlighted information on the Collaborative's organizational structure; the action of the organization; a brief overview of the Collaborative's Regional Resilience Action Plan; and the tentative timeline moving forward. A brief discussion followed.

Presentation: South Atlantic Salt Marsh Initiative

Dr. Michelle Covi is the Coastal Resilience DOD Liaison for the University of Georgia Marine Extension and Georgia Sea Grant, and the Incoming Chair for the Regional South Atlantic Salt Marsh Initiative. Dr. Covi provided an overview of the South Atlantic Salt Marsh Initiative (SASMI) and their partners. She highlighted the Salt Marsh values, threats, and how it supports the military, i.e., NS Mayport in northeast Florida.

Ms. Heather Nagy, Strategic Initiatives Manager of the North Florida Land Trust, shared information on the work of SASMI in Florida and highlighted information about the State Implementation team; development of a Roadmap; and how partners, like the Regional Council, are collaborating on a multi-state grant funded by the National Fish and Wildlife Foundation entitled, Community Capacity Building and Planning in Vulnerable Communities of the SASMI. She shared the phases of the grant project pipeline, potential nature-based solutions, and project activities. Discussion followed.

Council 101: Regional Community Institute

Ms. Payne shared information on the Regional Community Institute (RCI), a 501(c)(3) non-profit organization of the Council. The RCI, comprised of Regional Leadership Academy graduates, assist the Council with supplemental projects, regional collaboration, and policy recommendations. They have assisted with some major issues in the past, such as First Coast Vision, Water Beyond Borders, First Coast Well-Being Index, and the re-write of the Strategic Regional Policy Plan and the Community Economic Development Strategy. They are currently assisting with the Eco-Tourism and Trails initiative. Mr. Nolen is the coordinator of the RCI as well as the Regional Leadership Academy. A brief discussion followed.

Regional Leadership Academy Update

Mr. Nolen provided an update on the Regional Leadership Academy class, which completed its third program in Flagler County that highlighted 'Emergency Preparedness and Resiliency & Tourism. They also completed the fourth program, taking place in Nassau County and highlighted 'Evolving Development, Sustainability & Tourism'. The next program will take place in St. Johns County.

Military Installation Readiness Review (MIRR)

Ms. Payne provided a brief overview of the MIRR grant from the Department of Defense. A kick off meeting was held recently with opening remarks from Congressman Rutherford, Councilmember Nick Howland, President Renninger, and the State Chief Resilience Officer Dr. Wesley Brooks. Presentations were provided by Officers of the four installations included in the Review. The tour of NS Mayport highlighted the beach erosion, the loss of their security tower, the tremendous loss of sand from recent hurricanes, infrastructure, assets, etc. She stated that the consultant team, Jacobs, worked on most of the other MIRRs in the State and brings a lot of

knowledge. While Northeast Florida is the last region to do an MIRR, it will reap the benefits of knowledge gained from the previous ones. The project timeline is 18 months that will include Base and community engagement, assessments modeling of potential threats, Installations and local government support, recommendations and implementation plan, final report and development of community partnerships. The goal is to come up with projects and strategies that address issues that can unlock unique funding opportunities. The next steps include data collection, forming a steering and technical committees, and additional site visits. She thanked everyone for their support and attendance at the kickoff.

*Request to Amend Funding Amount to Purchase Disaster Stretchers for Hospitals.

Ms. Wilsey provided a brief overview of the Healthcare Coalition program and the Executive Committee's approval to purchase Disaster Stretcher units for Hospitals for an amount not to exceed \$86,000. As her fiscal year ends in June, a final budget review was conducted that revealed funds remaining to allow for purchase of three additional units. Therefore, staff requests approval to increase the not to exceed amount from \$86,000 to \$107,000 to allow for the additional purchase of Disaster Stretchers. A brief discussion followed.

Commissioner Bennett moved approval to increase the not to exceed amount from \$86,000 to \$107,000; seconded by Commissioner Murphy. On voice vote, motion carried.

Public Comment – None.

Local and Regional Issues Discussion

Huppmann – Shrimp Festival weekend, all are invited!

Condon – Would like to have a discussion on how to deal with the increased Applications for Development, possibly at a future meeting. This is becoming a challenge in Clay.

Bennett – Spoke from his position at the Port. There has been a lot of discussion about tariffs; what's going to happen, etc. No one knows what the impact will be, but they are watching this, especially as it will have a regional impact.

Minshew – Shared information on the grand opening of Alachua Street onto Front Street in the City of Fernandina Beach, stating this has been a 20-year project. She stated that this will help with development along the waterfront. They also kicked off the development of their waterfront park, which is slated for completion at the end of this year. Additionally, the Brett's restaurant that sits over the waterfront will be demolished at the end of this year when its lease is up with upcoming discussions on preliminary plans for the location. The City has issued an RFP for Premier Downtown Parking fees. They would be happy to speak with us about their history with waste management

Murphy – They have a huge challenge in the Summer Haven area and will meet with Ms. Nagy to further discuss the multi-pronged issue of beach renourishment and resiliency for the State Road A1A, restoration of Summer Haven River, erosion issues in the inlet, etc.

Kennedy – Happy the Council survived this Legislative Session. He inquired about how best the Council could present its impacts on the Region and across the State. The City of Green Cove Springs' River Fest event is upcoming.

Morgan – St. Augustine Beach's Art-n-Bark in the Park is this weekend. She stated that last year the City Commission voted on a stormwater utility, and this is the first year it has been assessed, and they are experiencing some growing pains. She asked for some insights from anyone who has a stormwater utility in place on who they have dealt with for certain situations.

EX-OFFICIO MEMBERS' REPORT

St. Johns River Water Management District – Mr. Conkey

The North Florida Water Supply Facility Workplans are important as they are used to determine how water is being used. He also commented on the MIRR and its impacts of height restrictions at Cecil Field; and the deep well injection plans at NS Mayport. He reminded the Members of restrictions on reclaimed water use in some counties.

Florida Department of Transportation – Mr. Dickson

FDOT recently completed a \$20.78 million project on Main Street, from State Street to Trout River Roadway. Some of the improvements included signals, signage, sidewalks, bike paths and landscaping, installed pedestrian beacons.

Florida Commerce – Mr. Register

Shared information from an article in Site Selection Magazine which published the result of its 39th annual survey of corporate executives on what is important when selecting economic development sites. The top five most important factors were 1) labor costs, 2) quality of life, 3) energy availability, 4) energy costs, and 5) skilled labor.

CHIEF EXECUTIVE OFFICER'S REPORT

Ms. Payne reiterated that we should get through this Legislative Session with our Bill being temporarily postponed and that there is no movement in the House. However, we will continue to be vigilant until the close of the Session.

The first solid waste meeting will be held tomorrow, at which time staff will assess who is there and who needs to be included.

Mr. Anderson works with our local governments and their Community Organizations Active in Disaster (COAD) to help during disasters, as well as preparing throughout the year. He is currently working with the Community Foundation on Northeast Florida on a grant opportunity, with the Council being the pass-through for the funding, to help the Region's local government in those efforts.

A former Board Member, David Sullivan, was appointed to the Palm Coast City Commission due to a vacancy on their Board.

Ms. Payne shared some of the Council staff's anniversaries.

President Renninger added the need for, and encourages, Members to meet with legislators in person, if possible, to share the good work of Regional Councils.

Meeting Adjourned: 11:51 a.m.

Next Meeting Date: June 5, 2025

Jim Renninger
President

Elizabeth Payne
Chief Executive Officer

Agenda Item

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MEMORANDUM

DATE: MAY 28, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM: ^{DS}
DONNA STARLING, CHIEF FINANCIAL OFFICER

RE: APRIL 2025 FINANCIAL REPORT

The Northeast Florida Regional Council posted a Net Income of \$31,131 for the month of April and a Year-to-Date Net Income of \$69,564.



Regional Council - Agencywide				Represents 58% of Fiscal Year	Budget Variance
	Adopted Budget 24/25	April 2025	YTD		
Revenues					
County Dues	\$ 694,757	57,896	405,275	58%	0%
Local Government Technical Assistance	\$ 416,296	25,201	135,179	32%	-26%
Transportation Disadvantaged (TD)	\$ 182,895	12,968	140,808	77%	19%
Hazardous Analysis	\$ 14,077	818	6,722	48%	-10%
Local Emergency Preparedness Committee (LEPC)	\$ 80,000	1,483	49,378	62%	4%
Hazardous Materials Emergency Preparedness (HMEP) Program	\$ 79,000	5,365	49,282	62%	4%
Small Quantity Generator (SQG) Program	\$ 5,000	-	-	0%	-58%
Florida Department of Health	\$ 5,000	1,866	7,533	151%	93%
Healthcare Coalition	\$ 748,712	131,506	374,409	50%	-8%
CDBG North Florida Resiliency Plan	\$ 120,000	9,066	64,940	54%	-4%
CDBG Mitigation Assessment and Planning	\$ 159,852	6,923	57,702	36%	-22%
Military Installation Resilience Review (MIRR)	\$ 700,000	16,026	45,400	6%	-52%
National Coastal Resilience Program	\$ 55,566	1,255	12,431	22%	-36%
Florida Department of Environmental Protection (FDEP)	\$ 150,000	33,209	76,957	51%	-7%
Florida Commerce	\$ -	5,434	36,336	0%	-58%
Economic Development Administration (EDA)	\$ 70,000	11,338	39,289	56%	-2%
Disaster Recovery Coordinator	\$ 82,513	7,860	52,507	64%	6%
Regional Leadership Academy (RLA)	\$ 4,900	670	2,603	53%	-5%
Other Revenue	\$ 15,950	1,525	10,993	69%	11%
TOTAL REVENUES	\$ 3,584,518	\$ 330,410	\$ 1,567,744	44%	
TRANSFER FROM GENERAL FUND	\$ -	\$ (31,131)	\$ (69,564)		
TOTAL REVENUE/GENERAL FUND	\$ 3,584,518	\$ 299,279	\$ 1,498,179	42%	
Expenses					
Salaries and Fringe	\$ 1,848,213	139,716	1,002,161	54%	-4%
Contract/Grant Direct Expenses	\$ 1,264,351	139,790	278,127	22%	-36%
Indirect - Allocated Expenses*	\$ 234,425	13,851	113,543	48%	-10%
General Fund Expense*	\$ 237,529	5,922	104,348	44%	-14%
TOTAL EXPENSES	\$ 3,584,518	\$ 299,279	\$ 1,498,179	42%	
Net Income (loss)	\$ -	31,131	\$ 69,564		

Northeast Florida Regional Council
Balance Sheet
April 2025

	FY 23/24 April 2024	FY 24/25 April 2025
ASSETS		
Cash	2,077,251	2,278,340
Accounts Receivable	767,160	748,595
Pension Deferred Outflows	425,550	498,205
WJCT Security Deposit	7,400	-
Total Current Assets	3,277,360	3,525,140
Property and Equipment:		
Office Furniture and Equipment	322,371	261,430
Less Accumulated Depreciation	206,952	171,552
Total Property and Equipment, net	115,419	89,878
Total Assets	3,392,779	3,615,019
LIABILITIES		
Accounts Payable	34,947	34,776
Accrued Salaries and Leave	115,477	123,520
Deferred Revenue	180,406	249,839
Pension Liability	1,355,550	1,417,225
Pension Deferred Inflows	49,234	124,127
Total Liabilities	1,735,614	1,949,488
EQUITY		
Equity and Other Credits:		
Retained Earnings	1,657,165	1,665,531
Total Equity and Other Credits	1,657,165	1,665,531
Total Liabilities, Equity and Other Credits	3,392,779	3,615,019

YTD Comparison

	23/24		24/25		23/24		24/25
	Net Income (Loss)		Net Income (Loss)		Cash Balance		Cash Balance

AGENCYWIDE

October	\$ 9,014	\$ 7,921	\$ 2,430,628	\$ 2,105,273
November	\$ 28,148	\$ (10,020)	\$ 2,442,307	\$ 2,091,118
December	\$ 46,934	\$ 10,233	\$ 2,254,171	\$ 2,012,370
January	\$ 54,754	\$ 19,381	\$ 2,330,658	\$ 2,407,132
February	\$ 70,318	\$ 21,762	\$ 2,188,836	\$ 2,277,517
March	\$ 86,943	\$ 38,434	\$ 2,021,882	\$ 2,198,028
April	\$ 79,901	\$ 69,564	\$ 2,077,251	\$ 2,278,340
May	\$ 91,660		\$ 2,136,499	
June	\$ 105,330		\$ 1,780,669	
July	\$ 117,153		\$ 1,940,218	
August	\$ 120,255		\$ 1,876,280	
September	\$ 82,616		\$ 2,013,847	



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MEMORANDUM

DATE: MAY 28, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM: ^{D.S.} DONNA STARLING, CHIEF FINANCIAL OFFICER

RE: APRIL 2025 INVESTMENT REPORT

Bank Account Interest

	<u>FY 23/24</u>	<u>FY 24/25</u>
April Interest	\$ 1,440	\$ 1,396
Year to Date Interest	\$ 9,484	\$ 9,701

Florida Local Government Investment Trust

	<u>FY 23/24</u>	<u>FY 24/25</u>
Current Balance	\$18,707	\$19,919



Agenda Item

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MEMORANDUM

DATE: JUNE 3, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

VIA: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM: FARA ILAMI, REGIONAL RESILIENCY MANAGER 

RE: BAKER COUNTY TIDAL INUNDATION ANALYSIS RFP RESULTS

The Northeast Florida Regional Council released a Request for Proposals (attached) on May 8, 2025, for a consultant to conduct a Tidal Inundation Analysis for the Baker County Vulnerability Assessment. This vulnerability assessment is funded by the Florida Department of Environmental Protection's Resilient Florida Grant Program. Council staff will be performing most of the components of the vulnerability assessment; the consultant will be responsible for conducting an analysis for the tidal component, which will be included in the final report and deliverables.

In total, the Council received one (1) response from Taylor Engineering. The proposal review committee included three (3) Council staff members. A table of scoring results is below.

Scoring Category	Possible	Scorer 1	Scorer 2	Scorer 3	Average
Prior experience	50	49	50	48	49
Methodology	30	30	28	25	28
Organization	10	5	5	5	5
Staff qualifications	10	10	10	10	10
Total	100	94	93	88	92

The committee unanimously agreed that Taylor Engineering should conduct the analysis.

Recommendation

Authorize the CEO to negotiate and execute a contract with Taylor Engineering, not to exceed \$20,000.



NORTHEAST FLORIDA REGIONAL COUNCIL

REQUEST FOR PROPOSAL

FOR

TIDAL INUNDATION ANALYSIS

FOR BAKER COUNTY VULNERABILITY ASSESSMENT

May 8, 2025

Northeast Florida Regional Council
40 E. Adams Street, Suite 320, Jacksonville, FL 32202
Tel: (904) 279-0880
<http://www.nefrc.org>
Point of Contact: Donna Starling dstarling@nefrc.org

I. Introduction

A. Invitation

The Northeast Florida Regional Council (NEFRC) requests proposals from qualified vendors to conduct a tidal inundation analysis along the tidally influenced portion of the St. Marys River as part of the Baker County Vulnerability Assessment being conducted by NEFRC, based on the criteria listed in section II. Project Description. The total cost for this project is not to exceed \$20,000.

B. List of Events

Action	Deadline (Eastern Time)
Request for proposal - released/published	Thursday, May 8, 2025
RFP questions from vendors due to the NEFRC	Wednesday, May 14, 2025 @ 4:00 pm
NEFRC response to RFP questions published	Friday, May 16, 2025 @ 4:00 pm
Proposals due (Technical & Price)	Thursday, May 29, 2025 @ 4:00 pm
NEFRC approval of the award	Friday, June 6, 2025
Contract Awarded to vendor	June, 2025

RFP Questions and Response

To ensure consistent responses and provide correct information to all interested parties, questions regarding this Request for Proposals should be directed to Donna Starling dstarling@nefrc.org no later than **Wednesday, May 14, @ 4:00 p.m.**

Use subject line: **Baker VA TI Analysis Proposal Questions**

The NEFRC will post the responses to the Vendor RFP questions to the NEFRC website <https://www.nefrc.org/> no later than **Friday, May 16, 2025, @ 4:00 p.m.**

II. Project Description

A. Purpose

This Request for Proposal (RFP) is to obtain the services of a Vendor that provides environmental data analysis to assist the NEFRC in determining the extent, depth, and timing of tidal inundation along the tidally influenced portion of the St. Marys River (from the mouth to the furthest extent of the Florida-Georgia border that includes Baker County) as part of a Vulnerability Assessment (VA) being conducted by NEFRC for Baker County. A VA is a study undertaken to identify the impacts of different types of flooding on community assets in both the natural and built environments and is required of all counties pursuant to Florida Statutes section 380.093. The intent of this project is to predict potential future flooding in areas adjacent to the river and combine this information with other flood scenarios throughout Baker County analyzed for its VA.

Description of Entity

The NEFRC is a dynamic network of local governance, serving seven counties – Baker, Clay, Duval, Flagler, Putnam, Nassau, and St. Johns – and 25 municipalities. The mission of the NEFRC is to celebrate the unique assets of Northeast Florida and to engage its people, businesses, governments, and organizations. In doing so, the NEFRC communicates issues, convenes stakeholders, collaborates with others, and calculates, analyzes, and constructs solutions.

The NEFRC is a regional government agency created through the Florida Statutes. The NEFRC is governed by a 35-member Board, two-thirds elected officials and one-third gubernatorial appointees. The NEFRC receives funding from federal, state, and local governments.

B. Scope of Work

The following provides a set of tasks to be completed by the vendor under this scope of work. These tasks are expected to be completed using GIS Data Standards approved by the Florida Department of Environmental Protection (FDEP). The project should include, but is not limited to, the following:

1) Design Analysis and Develop Methodology

- a. Develop a plan for an analysis using an appropriate methodology that can determine the extent, depth, and timing of tidal inundation along the tidally influenced portion of the St. Marys River (see map showing the study area from the mouth of the river to the furthest extent of the Florida-Georgia border that includes Baker County) during normal fluctuations and/or extreme events, based on existing, publicly available data. The plan should include, but is not limited to, the following:
 1. Rectification of any differences in vertical datum or variables measured among different datasets (see datasets listed below)
 2. Method for QA/QC of comparisons of different datasets and outputs
 3. Use of historical data as a basis for comparable future conditions that cause fluctuations in river water levels due to normal or extreme tides
 4. Use of the planning horizons of the years 2040 and 2070.
- b. Conduct up to three (3) planning meetings with NEFRC staff on analysis design and development/refinement of the appropriate methodology.
- c. Submit a detailed plan to NEFRC describing the analysis design and methodology.

2) Collect Data and Conduct Analysis

- a. Compile the data provided by NEFRC:
 1. NOAA data from tide gauge at the mouth of the St. Marys River
 2. USGS and/or other upriver gauge data in NAD27 for the St. Marys River
 3. NOAA hurricane and other storm event data
- b. Collect any other necessary data.
- c. Conduct the analysis according to the accepted plan.
- d. Finalize the results of the analysis, including a geodatabase conforming to the GIS Data Standards approved by the Florida Department of Environmental Protection.

3) Prepare Report

- a. Prepare a report describing the background information and assumptions, data and methods used, results, and any conclusions that may be drawn from the analysis.
- b. The report should conform to standards of the Florida Department of Environmental Protection Scope of Work for VAs.

4) Close-Out/Final Deliverables

- a. Provide NEFRC with all data in Excel and approved GIS format.
- b. Provide NEFRC with the report as described.
- c. Provide NEFRC with any additional materials used or generated from this analysis.
- d. Provide NEFRC with invoice.

C. NEFRC Responsibilities

- 1) NEFRC Staff will:
 - a. Provide clarity on requirements in relation to the VA.
 - b. Attend planning and update meetings to review and approve methods and progress.
 - c. Provide data that NEFRC has already collected and curated.
 - d. Incorporate results/report into the corresponding portions of the VA and submit the entire project to the FDEP.

D. Technical Qualifications

1) Prior Experience

The vendor should describe prior experience in conducting similar types of environmental analyses with multiple large datasets for purposes of determining future flood extent, depth, and timing. Experience should include analyses that involve both saltwater and freshwater, rectification of differences in datasets, and applying appropriate methods to predict future conditions.

2) Technology

Experience using ArcPro, or other ESRI based GIS platforms, to conduct analysis using data in this format. Additionally, the vendor should make sure the data sets are easily accessible and available to download by NEFRC and shareable with NEFRC partners.

3) Organization

The Vendor should describe its organization, size, and structure. Indicate, if appropriate, if the Vendor is a small or minority-owned business. Provide information about the team that will conduct the analysis.

4) Staff Qualifications

Describe the qualifications of staff assigned to the project.

5) Small and/or Minority-Owned Businesses

Efforts will be made by the NEFRC to utilize small businesses, minority, and women-owned businesses as established by the Small Business Administration (13 CFR 121.3-8). A Minority or Woman-Owned Business is defined as that which is certified by the State of Florida.

E. Required Certifications

The Vendor selected for the project will submit the following certifications:

Public Entity Crimes Certification

In accordance with Florida Statutes section 287.133(3) (a), when awarded, the Vendor will complete and return the Public Entity Crimes Certification form.

Drug-Free Workplace Certification

In accordance with Florida Statutes section 287.087, when awarded, the Vendor will complete and return the Drug-Free Workplace Certification form.

III. Terms of Agreement

It is expected that the contract shall be a fixed-fee contract that expires at the end of the calendar year, December 31, 2025.

The Vendor awarded the contract shall secure, maintain, and present insurance coverage reflecting the minimum insurance requirements by the State of Florida for general liability, professional liability, and worker's compensation to include employer's liability limits as required by the State of Florida. The vendor must also name the NEFRC as an additional insured on general liability and professional liability.

IV. Proposal Details

A. Closing Submission Date

Proposals must be submitted **no later than 4:00 p.m. on Thursday, May 29, 2025.**

B. Inquiries

To ensure consistent responses and to ensure consistent and correct information to all interested parties, potential respondents must submit all questions and requests for clarification in writing to Donna Starling dstarling@nefrc.org. Use subject line: **Baker VA TI Analysis Proposal Questions**. All questions and answers will be posted at www.nefrc.org. No questions will be accepted after 4:00 p.m. on **Wednesday, May 14, 2025**.

Except for as provided above and for current business, during the bidding process, all prospective proposers are hereby prohibited from contacting any member of the Northeast Florida Regional Council's Board of Directors or employees in any respect during the solicitation and evaluation period. The violation of this rule shall result in the automatic disqualification of any response to a bid solicitation submitted by the violator.

C. Conditions

All costs incurred in the preparation of a proposal responding to this RFP will be the responsibility of the Vendor and will not be reimbursed by the NEFRC.

D. Price

The total cost for the analysis and associated deliverables is not to exceed \$20,000. Cost proposals for providing the services described above should include a cost breakdown of the Vendor's price to complete this project by task. For example, the Vendor should indicate the estimated number of hours by staff level, hourly rates, and total cost by staff level. Any out-of-pocket expenses should be indicated.

E. Applicable Laws and Regulations

The selected Vendor shall comply with all federal, State, and local laws, rules, and regulations.

F. Right to Reject

The NEFRC reserves the right to reject any and all proposals received in response to this RFP. A contract for the accepted proposal will be based on the factors described in this RFP. The NEFRC may request additional information from any proposer.

G. Public Records

Information supplied by the Vendor to the NEFRC is subject to the Florida Public Records Law. Florida law provides that municipal records shall at all times be open for personal inspection by any person, Section 119.01, F.S., The Public Records Law. Information and materials received by the NEFRC in connection with all Vendor' response shall be deemed to be public records subject to public inspection upon award, recommendation for award, or 30 days after bid opening, whichever occurs first. Section 119.071, F.S.

V. Submission of Quote

All Proposals should be submitted in three (3) documents/sections and title the documents/sections as follows:

Part I- Project/Scope Description

Part II- Technical Qualifications

Part III- Price Proposal

Proposals may be submitted via email or hard copy.

To submit via email:

1. Send the **three pdf documents** described above to Donna Starling dstarling@nefrc.org
2. Use the subject line: **Baker VA TI Analysis Proposal – Your Company Name**
3. Failure to use the correct subject line on the email may disqualify the vendor
4. Email should be sent no later than **Thursday, May 29, 2025 @ 4:00 pm.**
5. **It is the vendor's responsibility to obtain email receipt confirmation of quote submittal.**

To submit via hard copy:

1. Quotes should be addressed to:
Northeast Florida Regional Council
40 E. Adams Street, Suite 320
Jacksonville, FL 32202
Attention: Donna Starling – Baker VA TI Analysis Proposal
2. Submit the three parts described above in hard copy form
3. Submit one (1) PDF/electronic version on a flash drive
4. Proposals must be **received** by the NEFRC on **Thursday, May 29, 2025.**

Late proposals will not be considered.

The NEFRC reserves the right to waive any immaterial inconsistencies in a proposal that might otherwise appear to make said proposal nonresponsive. Proposals may be judged nonresponsive and removed from further consideration if any of the following occur:

- The proposal is not received timely in accordance with the terms of this RFP.
- The proposal does not include all the required documentation.
- The proposal does not address the Scope of Work.

VI. Evaluation Criteria

Evaluation of each proposal will be based on the following criteria:

1 Prior experience		
a. Experience conducting flood-related analysis with multiple, large datasets	0-10	
b. Experience rectifying differences in datasets - vertical datum, variables, etc.	0-10	
c. Experience working with GIS spatial analysis tools	0-10	
d. Experience comparing variables pertinent to saltwater vs. freshwater	0-10	
e. Experience with Vulnerability Assessments and FDEP data standards	0-10	
	Experience	Up to 50 points
2 Description of proposed methodology		
a. Description addresses all parts of the scope of work	0-10	
b. Appropriateness of the proposed method for the analysis	0-20	
	Methodology	Up to 30 points
3 Organization type, size, and structure		
a. Organization's capacity to complete the project in the specified timeline	0-5	
b. Minority-owned business	0-5	
	Organization	Up to 10 points
4 Staff qualifications		
a. Team composition adequate to conduct all parts of scope of work	0-5	
b. Prior experience of team members	0-5	
	Staff qualifications	Up to 10 points
	Maximum Possible Points	100

VII. Review and Notification Process

The NEFRC may, at its discretion, request presentations by or meeting with any or all Vendors, to clarify or negotiate modifications of the Vendor's proposals.

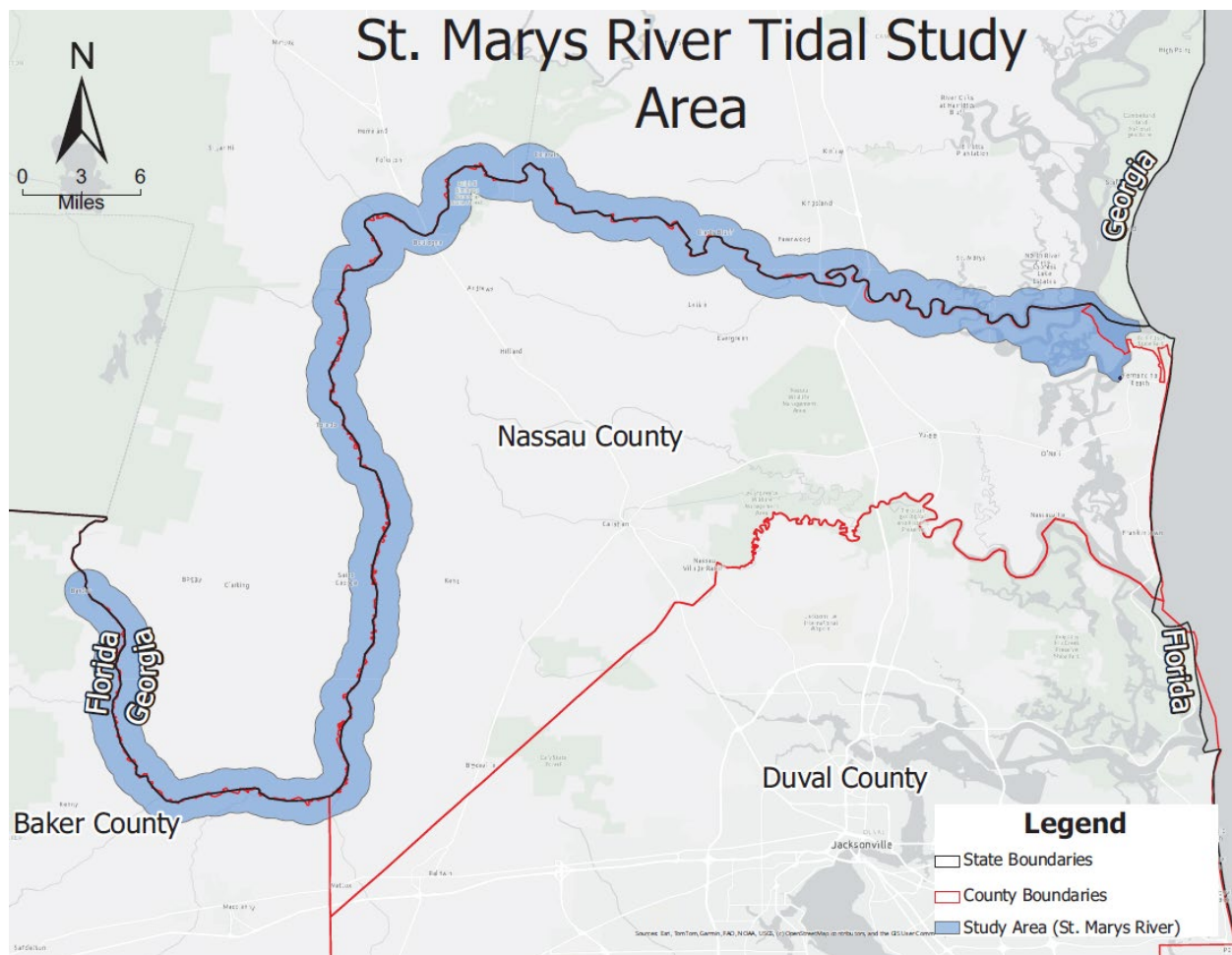
However, the NEFRC reserves the right to make an award without further discussion of the proposals submitted. Therefore, proposals should be submitted initially on the most favorable terms, from both technical and price standpoints, which the Vendor can propose.

The NEFRC contemplates award of the contract to the responsible Vendor with the highest total points.

It is expected that the NEFRC will have a decision selecting the successful Vendor by June 6, 2025.

In accordance with Florida Statutes section 120.57, Any person who is adversely affected by the agency decision or intended decision shall file with the agency a notice of protest in writing within 72 hours after the posting of the notice of decision or intended decision. With respect to a protest of the terms,

conditions, and specifications contained in a solicitation, including any provisions governing the methods for ranking bids, proposals, or replies, awarding contracts, reserving rights of further negotiation, or modifying or amending any contract, the notice of protest shall be filed in writing within 72 hours after the posting of the solicitation. The formal written protest shall be filed within 10 days after the date the notice of protest is filed. Failure to file a notice of protest or failure to file a formal written protest shall constitute a waiver of proceedings under this chapter. The formal written protest shall state with particularity the facts and law upon which the protest is based. Saturdays, Sundays, and state holidays shall be excluded in the computation of the 72-hour time periods provided by this paragraph. The NEFRC reserves the right to segment proposals or accept portions of proposals as is in the best interest of the program and the NEFRC. Final price negotiation will be the result of selection of all, or portion of the most successful proposal.



Agenda Item

Tab 4

Tab 4

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Tab 4

Tab 4



40 East Adams St., Ste 320, Jacksonville, FL 32202
Phone: (904)-279-0880
www.nefrc.org
info@nefrc.org


BRINGING COMMUNITIES TOGETHER


Proudly serving the communities of Baker, Clay, Duval, Flagler, Nassau, Putnam, and St. Johns Counties

MEMORANDUM

DATE: MAY 28, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM: ROBERT JORDAN, SENIOR REGIONAL PLANNER 

RE: LOCAL GOVERNMENT COMPREHENSIVE PLAN AMENDMENT REVIEWS

Pursuant to Section 163.3184, Florida Statutes, Council review of transmitted and adopted amendments to local government comprehensive plans is limited to adverse effects on regional resources and facilities identified in the Strategic Regional Policy Plan (SRPP). The review is also limited to extra-jurisdictional impacts that are inconsistent with the comprehensive plan of any local government within the region. Pursuant to Section 163.3184, Florida Statutes, a written report with an impact evaluation should be provided to the local government and the State land planning agency (Florida Commerce) within 30 calendar days of receipt (of the amendment).

A regional map of the listed amendments is provided on the next page, and the site-specific maps and policy texts are provided in the appendix herein. Upon approval of this report by the Northeast Florida Regional Council (NEFRC) Board of Directors for transmittal to the State land planning agency, a copy will be provided to the respective local government.

The City of Jacksonville Adopted Amendment 24-4ER and Transmitted Amendment 25-3ESR, the City of Jacksonville Beach Transmitted Amendment 25-1ESR, and Nassau County Transmitted Amendments 25-3ESR, 25-4ESR, and 25-5ESR were approved by Alternate Review and are provided as information only. The Town of Interlachen Transmitted Amendment 25-1ESR is provided for information only since the NEFRC provided technical assistance. The Board's approval is required only for the first four amendments.

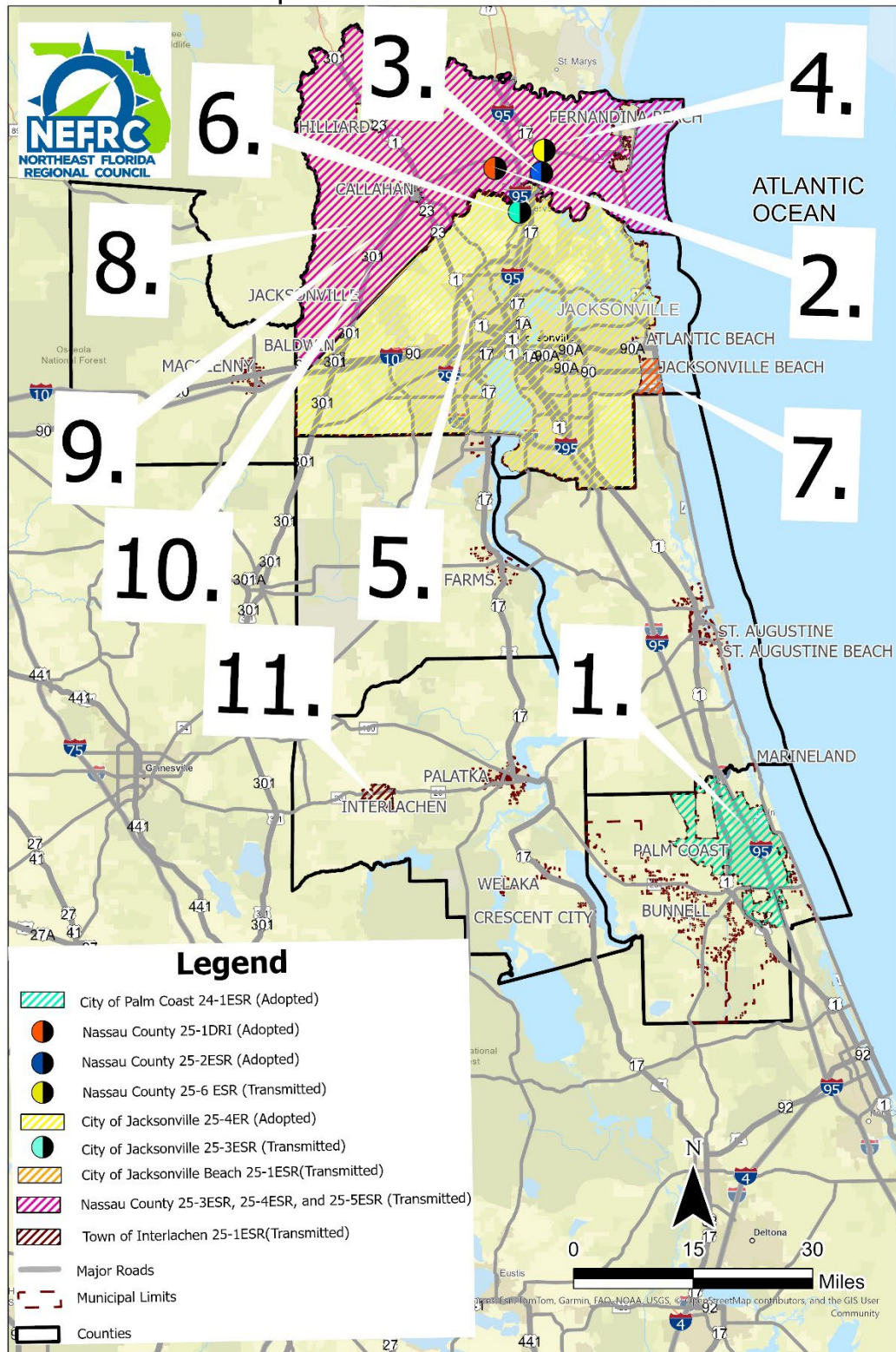
Recommendation

Staff respectfully recommend that the NEFRC Board of Directors approve the staff review report for the Nassau County Transmitted Amendment 25-6ESR. Staff also recommend that the NEFRC Board of Directors find the City of Palm Coast Adopted Amendment 24-1ESR, and Nassau County Adopted Amendments 25-1DRI and 25-2ESR consistent with the Strategic Regional Policy Plan.



REGIONAL MAP OF AMENDMENT LOCATION SITES

June 2025 Board Review- Comprehensive Plan Amendments



Local Govt. & Plan Amendment	No. on Regional Map	Transmitted	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
City of Palm Coast 24-1ESR	1		X	Flagler	6-6-2025	Ordinance 2025-06

- **Type:** Text
- **Issue:** The adopted amendment is a product of its “Imagine 2050” Vision to update its Comprehensive Plan.
- **Background:** The update of the City of Palm Coast Comprehensive Plan, Imagine 2050, started with a community-wide Kick-off meeting on September 23, 2023. Throughout the process, various public engagement activities invited the community to participate in the process. Reaching an estimated 87,000 residents, these engagement activities included: Community Wide Engagements, Pop-Up Events, Special Events, Media Outreach, Radio Broadcasting Events, Civic Organization Meetings, Homeowner Association Forums, and the Planning and Land Development Regulation Board (PLDRB) and City Council Public Hearings. Additionally, an interactive website (palmcoast.mysocialpinpoint.com) was created to allow residents to review draft policies and provide feedback during different stages in the development of the plan. Key themes from this feedback included support for sustainable development, improved transportation options, and the need for diverse housing choices.

The PLDRB held a public hearing on August 14, 2024, to review and receive public comments on the proposed Imagine 2050 Comprehensive Plan and recommended that the City Council approve the transmittal of the plan to the state for review and comments. The City Council held a public hearing on September 3, 2024, and voted to transmit the plan. The City Council (with 4 new members) held additional workshops to identify outstanding issues as well as to give staff directions to address these issues. These additional amendments to the transmitted version of the Plan were presented to the PLDRB at a public hearing on May 6, 2025. Changes since transmittal included text changes addressing the implementation of the Master Planned Mixed Use (MPLU) Future Land Use Designation and language in the Housing Element that could be inconsistent with the direction of the State’s Housing Strategy, based on comments from Florida Commerce.
- **Impacts:** There were no impacts to Resources of Regional Significance or extra-jurisdictional impacts that would be inconsistent with the Comprehensive Plan of an affected local government identified by Staff.
- **Recommended Intergovernmental Coordination:** No intergovernmental coordination is recommended.

Local Govt. & Plan Amendment	No. on Regional Map	Transmitted	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
Nassau County 25-1DRI	2		X	Nassau	6-6-2025	Ordinance 2025-005

- **Type:** Text
- **Issue:** This adopted amendment revises the County Future Land Use Map Series (FLUMS) -7: The Tributary Development of Regional Impact (DRI) Master Land Use Plan and Future Land Use text amendment for FLUE Policy FL.01.02.H.2.a.
- **Background:** This adopted amendment to the Comprehensive Plan Future Land Use Map (FLUM) was comprised of multiple parcels totaling approximately 1,546 acres located on the south side of SR200/A1A, west of I-95. The property was designated on the FLUM as Multi-Use and Conservation (CSV I), which includes a number of customized future land use subcategories. The FLUM-7 map was adopted by Nassau County through Ordinance 2006-67, which was subsequently rescinded based on an Objections, Recommendations, and Comments report received from the Florida Department of Community Affairs. Ordinance 2006-81 was adopted by Nassau County in response to the report. The FLUM-7 map has not been modified since the 2006-81 ordinance was adopted. The Three Rivers PUD was adopted in August 2006 through Ordinance 2006-68. It was amended in February 2019 by Ordinance 2019-03, which revised the preliminary development plan to move the school and community park sites to locations in the southeast part of the development off Edwards Road, revised permissible development types within village types, and removed a 2.02-acre parcel on the east side of the property from the PUD.

The applicant requested a map change to the FLUM that adjusted the boundaries of the currently adopted land use subcategories. Additionally, there are companion Notice of Proposed Change (NOPC) and Planned Unit Development (PUD) modification applications for the subject property (NOPC23-001 and PUD23-004). This application also revised Future Land Use Element Policy FL.01.02.H.2. for a few points of clarification and correction. Please see Exhibits 1-3 in the Appendix for additional information.
- **Impacts:** There were no impacts to Resources of Regional Significance or extra-jurisdictional impacts that would be inconsistent with the Comprehensive Plan of an affected local government identified by Staff. The proposed amendment is intended to be conceptual in nature but provides a potential site layout to demonstrate that the DRI minimums can be achieved within the allotted land use areas.
- **Recommended Intergovernmental Coordination:** Considering that this amendment is in close proximity to the City of Jacksonville, NEFRC staff recommend that staff coordinate with the City's Planning Department.

Local Govt. & Plan Amendment	No. on Regional Map	Transmitted	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
Nassau County 25-2ESR	3		X	Nassau	6-6-2025	Ordinance 2025-004

- **Type:** Future Land Use
- **Issue:** This amendment reclassified 60.65 acres of property located on the south side of Clyde Higginbotham Road, north of the Duval County border, from Medium Density Residential (MDR) to Transect 1(T-1) and 2.5 (T-2.5).
- **Background:** The adopted amendment to the Comprehensive Plan Future Land Use Map (FLUM) is comprised of one parcel totaling approximately 60.65 acres located on the south side of Clyde Higginbotham Road between the CSX railroad and Lumber Creek and north of the Duval County line. The property, zoned Open Rural (OR), is currently utilized for pastureland. There is a companion rezoning application for the subject property to T-1 and T-2.5. The current underlying land use is MDR. This amendment to the existing FLUM designation from MDR to T-1 and T-2.5 will create consistency between the proposed zoning district and land use category and consistency with the subject property's William Burgess Mixed-Use Activity Center Overlay District transect assignment.

The William Burgess Mixed-Use Activity Center Overlay District encompasses 5,400 acres in southern Nassau County and is structured as a hybrid, form-based code district. The District prioritizes quality, compact urbanization, and multi-modal connectivity with a focus on context-sensitive design. The regulatory framework of the District is intended to:

- o Ensure new development has the civic services and infrastructure needed to support the growth.
- o Proactively address floodplain management.
- o Promote fiscally sensitive growth patterns that create a walkable and mixed-use ecosystem.
- o Protect natural ecosystems and environmentally sensitive areas.
- o Create connected developments, promote multi-modal connections, and provide alternative transportation routes to State Road 200.
- o Adopt roadway standards that support more urban form and uses.

Land designated T-1 and T-2.5 is intended for the Natural Zone (T-1) and the Rural Transitional Zone (T-2.5). T-1 Transect is intended for preservation of natural areas, while the T-2.5 Transect permits up to 1 dwelling unit per acre and a maximum floor area ratio of 0.5. The T-1 has a maximum allowed density of zero (0) dwelling units per acre and a maximum floor area ratio of zero (0). This amendment would bring the site into conformance with the regulating map for the William Burgess Mixed-Use Activity Center Overlay District. The subject site is located within the southeastern portion of the Overlay District. The current underlying land use, MDR, contains residential density standards that permit a minimum of zero (0) dwelling units per acre and a maximum of three (3) dwelling units per acre. The current zoning on the property (OR) permits a maximum of one (1) dwelling unit per acre. The one (1) dwelling unit per acre maximum for (OR) is the same maximum density as that of the T-2.5 (Rural Transitional Zone) land use category, which is sought through this amendment.

Lands designated T-2.5 are intended for low-density residential uses and uses of a lesser intensity, providing a transition between natural and rural areas and higher density and intensity transects. Permitted uses in T-

2.5 include single-family residential, small inns and bed & breakfast establishments, health and fitness establishments, religious assembly sites, fire or police stations, and agricultural uses, among others. Conditional uses, subject to approval through a conditional use process, in T-2.5 could potentially include an open market building/farmers market, indoor/outdoor recreation (private), a cemetery, and an agricultural stand. Please see Exhibits 4-6 in the Appendix for additional information.

- **Impacts:** The site is located near the Nassau River and the Timucuan Ecological and Historical Preserve, both of which are Natural Resources of Regional Significance. The transect assignment of T-1 seeks to protect the natural environment on the subject property. The western edge of the property contains a bluff adjacent to Lumber Creek and the tidal marsh. The transects assigned for the subject property were selected in recognition of the unique ecological characteristics of this location. The only proposed transect on the property permitting development, T-2.5, has less development potential (up to 1 dwelling unit per acre) compared to the current MDR designation (up to 3 dwelling units per acre). Based on staff review, there are no impacts to Resources of Regional Significance or extra-jurisdictional impacts identified that would be inconsistent with the Comprehensive Plan of an affected local government.
- **Recommended Intergovernmental Coordination:** Considering that this amendment is in close proximity to the City of Jacksonville, NEFRC staff recommend that staff coordinate with the City's Planning Department.

Local Govt. & Plan Amendment	No. on Regional Map	Transmitted	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
Nassau County 25-6ESR	4	X		Nassau	6-6-2025	Ordinance 2025-011

- **Type:** Future Land Use Map Series
- **Issue:** This Comprehensive Plan Amendment (CPA25-001) proposes to adopt Future Land Use Map Series Map FLUMS-11, which serves as the regulating plan for the Timber to Tides Design Overlay (T2TDO). This amendment also formally incorporates the T2TDO Transects into the Future Land Use Element of the Nassau County 2030 Comprehensive Plan and establishes the policy framework necessary to implement the T2TDO through future zoning and land development regulations.
- **Background:** The T2TDO is intended to implement the recommendations of the SR 200/A1A Corridor Master Plan, adopted by the Board of County Commissioners (BOCC) on December 13, 2021, via Resolution No. 2021-214. The Corridor Master Plan identifies adoption of a transect-based land development code as a top priority to promote more sustainable, connected, and livable communities along the SR 200/A1A corridor. To support informed decision-making regarding the implementation of the Timber to Tides Design Overlay (T2TDO) and to evaluate its potential long-term impacts on economic vitality, community development, and sustainability, Staff retained GAI Consultants' Community Solutions Group to conduct an independent corridor impact analysis. The purpose of this study was to objectively assess how enhanced development standards, such as those proposed in the T2TDO, may influence market performance, employment, property values, and overall quality of life. By comparing Florida corridors with varying levels of regulatory oversight and urban design standards, the analysis provides a fact-based foundation for understanding the potential implications of adopting a form-based code framework in Nassau County.

The findings of the study indicate that the differences in economic and development outcomes between corridors with and without enhanced development standards were generally modest over the 15-year evaluation period. In most measured categories—such as employment growth, market inventory, rental rates, and property values—corridors with higher standards exhibited slightly higher compound annual growth rates (CAGRs) and might also reasonably be expected to provide a boost to long-term employment, wage-related economic growth, market performance, and property values over a 15- to 25-year period. That is, the presence of stronger design standards did not appear to hinder development in a significant way, while also promoting the long-term viability of the projects.

While the rate of development was relatively consistent across corridors, the study observed more pronounced differences in the resulting quality of place. Higher-standard corridors demonstrated stronger outcomes related to design cohesion, place-based identity, and overall community character. These findings suggest that while development activity may not be impacted by enhanced standards, the inclusion of a form-based approach like the T2TDO may play a meaningful role in shaping the long-term livability and functionality of the built environment.

This distinction is important for communities like Nassau County that are seeking not just to support development to meet current market demands, but intentional, place-sensitive development that balances mobility, economic opportunity, housing diversity, and a high quality of life.

Adoption of FLUMS-11 and Policy FL.02.06 formally establishes the T2TDO as a new planning and regulatory framework for the SR 200/A1A Corridor. The amendment includes:

- ☐ A series of Future Land Use Transects (T-1 through T-7SD) that reflect a range of intensities from natural and rural landscapes to mixed-use urban centers;
- ☐ Defined minimum and maximum residential densities and Floor Area Ratios (FARs) for each transect, supporting compact, walkable development patterns;
- ☐ Integration of form-based principles that focus on the physical form and character of development, rather than conventional land use categories; and,
- ☐ Requirements for connectivity, mobility, housing diversity, public spaces, and environmental stewardship in alignment with the County's Vision 2032 goals.

Please see Exhibit 7 in the Appendix for additional information.

- **Impacts:** There were no impacts to Resources of Regional Significance or extra-jurisdictional impacts that would be inconsistent with the Comprehensive Plan of an affected local government identified by Staff.
- **Recommended Intergovernmental Coordination:** No intergovernmental coordination is recommended.

Local Govt. & Plan Amendment	No. on Regional Map	Transmitted	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
City of Jacksonville 24-4ER [Info Only] (Alternate Review)	5		X	Duval	6-6-2025	Ordinance 2025-90-E

- **Type:** Text
- **Issue:** This adopted amendment was an Evaluation and Appraisal Review (E.A.R.) update to the City of Jacksonville’s Comprehensive Plan to address changes in state statutory regulations.
- **Background:** City staff reviewed their Comprehensive Plan and identified the needed updates based on statutory-based changes required since the last E.A.R. update. One of the major changes during the transmittal phase was the update of the planning horizon to 2045 to reflect recent requirements for a 20-year planning horizon. Legislative changes during the adoption phase included the deletion of proposed language, policies, and definitions related to middle housing/increased density concepts for appropriate locations. Additional language was included in the adoption phase to clarify that affordable and workforce housing projects are pursuant to federal, state, or local compliance requirements for affordability.
- **Impacts:** There were no impacts to Resources of Regional Significance or extra-jurisdictional impacts that would be inconsistent with the Comprehensive Plan of an affected local government identified by Staff.
- **Recommended Intergovernmental Coordination:** No intergovernmental coordination is recommended.

Local Govt. & Plan Amendment	No. on Regional Map	Transmitted	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
City of Jacksonville 25-3ESR [Info Only] (Alternate Review)	6	X		Duval	6-6-2025	Ordinance 2025-174-E

- **Type:** Future Land Use Map
- **Issue:** This proposed amendment to the City of Jacksonville's Future Land Use Map changes 344.60 acres on Butch Baine Drive from Agriculture (AGR) to Low Density Residential (LDR) and Conservation (CSV).
- **Background:** The approximately 344.60 acre subject site consists of three parcels and is located on the west side of I-95, between Pecan Park Road and Thomas Creek. The site is currently undeveloped, and while it is currently within the Rural Development Area, it is surrounded on three sides by land within the Suburban Development Area. Concurrent with the request for a land use amendment, the applicant seeks to extend the Suburban Development Area boundary to include the subject site. The site is currently accessible by Butch Baine Drive, which is an unclassified road, approximately 3/4-mile north of Pecan Park Road, which is classified as a collector road. The entire site is currently categorized as AGR land use in the Rural Area and AGR Zoning. The applicant proposes that approximately 312.87 acres of the site be amended to the LDR land use category in the Suburban Development Area and 31.73 acres to the CSV land use category, also in the Suburban Development Area. The CSV designation would be located along the northern property line, on the edge of the Timucuan Ecological and Historic Preserve. The proposed Planned Unit Development (PUD) rezoning will be filed for legislation at the adoption round of the land use amendment. Please see Exhibits 8-9 in the Appendix for additional information.
- **Impacts:** The subject site is located west of I-95, a Transportation Resource of Regional Significance. A daily trip generation comparison between the current and proposed comprehensive plan land uses and the potential transportation impacts on the roadway networks was conducted during the transmittal phase. The current AGR land use would result in 1,292 daily trips depending on the scenario. If the land use is amended to allow for this proposed LDR and CSV development, this will result in 14,749 daily trips. The difference in daily trips for the proposed land use amendment is 13,457 net new daily trips when compared to the existing land use. The City's Transportation Planning Division recommends ongoing coordinating efforts with the City's Traffic Engineer and FDOT to determine if a traffic operational analysis is needed.

The property is adjacent to the Timucuan Ecological and Historic Preserve, a Natural Resource of Regional Significance. The areas of the subject site neighboring the Preserve are proposed to be classified as Conservation Land. The site is also located within the 150-foot Height and Hazard Zone for Jacksonville International Airport, a Transportation Resource of Regional Significance. Zoning will limit development to a maximum height of 150 feet, unless approved by the Jacksonville Aviation Authority or the Federal Aviation Administration. Uses located within the Height and Hazard Zone must not create or increase the potential for such hazards as electronic interference, light glare, bird strike hazards, or other potential hazards to safe navigation of aircraft as required by Section 656.1005.1(d) [Jacksonville Code of Ordinances].

- **Recommended Intergovernmental Coordination:** Considering the proximity of the site to the Nassau County Border, the NEFRC recommends that the City's Planning Department coordinate with the Nassau County Planning Department. The City's Planning Department has reached out to the County Planning Department about the amendment and the expected timeline.

Local Govt. & Plan Amendment	No. on Regional Map	Transmitted	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
City of Jacksonville Beach 25-1ESR [Info Only] (Alternate Review)	7	X		Duval	6-6-2025	Ordinance 2025-8221

- **Type:** Text Amendment
- **Issue:** This text amendment to the City of Jacksonville Beach’s Comprehensive Plan updates the City’s Water Supply Facility Work Plan (WSFWP).
- **Background:** In 2018, Jacksonville Beach adopted Ordinance 2018-8113 to adopt the required 10-Year Water Supply Facilities Work Plan (WSFWP) and update or add relevant comprehensive plan policies to comply with Chapter 163.3177(6)(c)3, Florida Statutes. On December 12, 2023, the governing boards of the St. Johns River and Suwanee River Water Management Districts approved the North Florida Regional Water Supply Plan 2020-2045 (NFRWSP), which covers several counties and municipalities, including the City of Jacksonville Beach. The governing bodies covered by the regional water supply plan are required to adopt an updated local plan within 18 months of the adopted regional plan.

Staff in the City’s Planning and Development Department have coordinated with staff in the Public Works Department to update data and information contained within the City’s WSFWP and maintain compliance with Florida Statutes.
- **Impacts:** There were no impacts to Resources of Regional Significance or extra-jurisdictional impacts that would be inconsistent with the Comprehensive Plan of an affected local government identified by Staff.
- **Recommended Intergovernmental Coordination:** No intergovernmental coordination is recommended.

Local Govt. & Plan Amendment	No. on Regional Map	Transmitted	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
Nassau County 25-3ESR [Info Only] (Alternate Review)	8	X		Nassau	6-6-2025	Ordinance 2025-007

- **Type:** Text
- **Issue:** A proposed amendment to the 2030 Nassau County Comprehensive Plan by modifying the Public Facilities Element, Potable Water Sub-Element (WAT), specifically amending Policy WAT.01.01 and Policy CI.02.01(D) to include Level Of Service (LOS) Standards for the City of Fernandina Beach and First Coast Regional Utilities and amending Policy WAT.06.03 to reflect the dates for the updated County Water Supply Facilities Work Plan and to remove the prior author.
- **Background:** The purpose of the Nassau County Water Supply Facilities Work Plan (NFRWSP) is to identify and plan for the water supply sources and facilities needed to serve existing and new development within the local government's jurisdiction. Chapter 163, Part II, Florida Statutes, requires local governments to prepare and adopt Work Plans into their comprehensive plans after the Water Management District approves a regional water supply plan or its update. The NFRWSP was approved by the St. John's River Water Management District (SJRWMD) in December 2023. Section 163.3177(6)(c), Florida Statutes, requires local governments to adopt a water supply facilities work plan covering at least a 10-year planning period to meet existing and projected demand. The water supply work plan must incorporate the traditional and alternative water supply sources identified in the NFRWSP. The work plan should also identify conservation and reuse measures to meet future needs. Also, Sections 163.3177(6)(d)(3) and 163.3177(3)(a)(4), Florida Statutes, requires local governments to assess current and projected water needs and sources for at least a 10-year planning period; to adopt principles and guidelines to be used to coordinate the comprehensive plan with the regional water supply authority (if applicable) and with the applicable regional water supply plan; and identify water supply projects necessary to achieve and maintain adopted level of service standards.

The draft plan and recommended draft policies were prepared with assistance from an on-call consultant and reviewed by SJRWMD for compliance. To create consistency between the draft Nassau County Water Supply Facilities Work Plan and Comprehensive Plan Policies WAT.01.01 and CI.02.01, staff proposed the following amendments:

- o Policies WAT.01.01 & CI.02.01(D): These policies currently only include Level of Service (LOS) standards for Nassau Amelia Utilities (NAU) and Jacksonville Electric Authority (JEA), but not for the City of Fernandina Beach (COFB), nor for the new First Coast Regional Utilities (FCRU). This amendment proposes including LOS standards consistent for the two entities based on the City of Fernandina Beach Comprehensive Plan (which uses 350 gallons per day for an Equivalent Residential Unit (g/d/ERU)) and for FCRU's consumptive use permit (CUP) which establishes 85 gallons per day (gbd) per capita per day.
- o Policy WAT.06.03: This policy amendment is proposed to provide a corrected planning horizon consistent with the draft Water Supply Facilities Work Plan. The prior plan included a time horizon of 2019-2030, while the proposed plan includes a time horizon of 2025-2040. This amendment also

proposes to remove the prior entity that assisted in the preparation of the previous Water Supply Facilities Work Plan.

For additional information, please see Exhibit 10 in the Appendix.

- **Impacts:** There were no impacts to Resources of Regional Significance or extra-jurisdictional impacts that would be inconsistent with the Comprehensive Plan of an affected local government identified by Staff.
- **Recommended Intergovernmental Coordination:** No intergovernmental coordination is recommended.

Local Govt. & Plan Amendment	No. on Regional Map	Transmitted	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
Nassau County 25-4ESR [Info Only] (Alternate Review)	9	X		Nassau	6-6-2025	COMP 2025-008

- **Type:** Text
- **Issue:** A proposed amendment to the 2030 Nassau County Comprehensive Plan by modifying the Public Facilities Element, Sanitary Sewer Sub-Element (SEW), specifically amending Policy SEW.03.05 to include design requirements for package treatment plants, adding Policy SEW.04.04 to encourage advanced on-site treatment and disposal systems for development located within environmentally sensitive lands and adding Policy SEW.04.05 to establish parameters for providing sanitary sewer services to certain developments and to set requirements and timeframes for the county to conduct feasibility analyses and updates to the schedule of capital improvements.
- **Background:** Sections 163.3177(3)(a) and 163.3177(6)(c), Florida Statutes, amended through CS/CS/HB1379 & SB1632 (effective date July 1, 2023) imposes new requirements and restrictions on local governments relating to pollutant load reduction, local government comprehensive plans, basin management action plans, onsite sewage treatment and disposal systems, mandatory connection to central sewer systems, septic system and wastewater treatment facility remediation plans and advanced waste treatment systems. It further requires a local government's comprehensive plan to include a plan to provide sanitary sewer services within a 10-year planning horizon and identify the name of the intended wastewater facility receiving sanitary sewer flows after connection and a timeline for connection for groups of more than 50 residential lots with a density greater than one septic system per acre. To create consistency between Sections 163.3177(3)(a) and 163.3177(6)(c), Florida Statutes and Comprehensive Plan Policy SEW.03.05, staff proposes the following amendment and inclusion of two (2) new policies, SEW.04.04 and SEW.04.05:
 - o Policy SEW.03.05: This policy currently only encourages the use of small community and non-community treatment systems in clustered rural hamlets, rural employment centers, and in cases where failing septic systems create ground or surface water contamination. As proposed, the policy will be amended to allow these systems but also require them to be designed as transitional systems according to state or local standards. Additionally, this amendment will require private wastewater systems to be decommissioned and connected to centralized utility systems, once available.
 - o Policy SEW.04.04: This policy addition is proposed to enable the County to encourage the use of advanced on-site treatment and disposal systems (OSTDS) for new development within Environmentally Sensitive Lands (ESLs) in areas where central sanitary sewer is not currently available. The use of advanced OSTDS would seek to replace the standard practice of utilizing wells and septic systems.
 - o Policy SEW.04.05: In accordance with Sections 163.3177(3)(a) and 163.3177(6)(c), Florida Statutes, this policy addition is proposed to enable the County to consider the feasibility of providing sanitary sewer services within a 10-year planning horizon for developments in excess of 50 residential lots with more than one (1) existing or proposed onsite sewage treatment and disposal

system (OSTDS) per one (1) acre. The proposed policy includes the parameters for County consideration and a requirement for the County to update its feasibility analysis to account for future applicable developments. Lastly, this policy includes a requirement that the County include a list of projects for providing sanitary sewer to the development(s) as applicable with the Five-Year Schedule of Capital Improvement, with an annual update as necessary, by September 30, 2025.

Please see Exhibit 11 in the Appendix for additional information.

- **Impacts:** There were no impacts to Resources of Regional Significance or extra-jurisdictional impacts that would be inconsistent with the Comprehensive Plan of an affected local government identified by Staff.
- **Recommended Intergovernmental Coordination:** No intergovernmental coordination is recommended.

Local Govt. & Plan Amendment	No. on Regional Map	Transmitted	Adopted	County Location	Due Date to be Mailed to Local and State Govt.	Local Govt. Item Number
Nassau County 25-5ESR [Info Only] (Alternate Review)	10	X		Nassau	6-6-2025	Ordinance 2025-009

- **Type:** Text
 - **Issue:** A proposed amendment to the 2030 Nassau County Comprehensive Plan by modifying the Future Land Use Element, Policy, FL.01.02(A), (C) and (D) to include Solar Energy Facilities as a permitted use within the Agriculture Land Use Category and to include Resiliency Facilities as a permitted use within the Commercial and Industrial Land Use Categories.
 - **Background:** Section 163.3205, Florida Statutes, amended through CS/CS/SB896, Chapter 2021-178 (effective date July 1, 2021) imposes new requirements and restrictions on local governments pertaining to solar energy facilities. The approved legislation requires solar energy facilities to be a permitted use in all agricultural land use categories in a local government’s comprehensive plan and all agricultural zoning districts within an unincorporated area. Section 163.3210, Florida Statutes, amended through CS/CS/SB1624/HB1645, Chapter 2024-186 (effective date July 1, 2024) imposes new requirements and restrictions on local governments pertaining to natural gas resiliency and reliability infrastructure. The legislation approved provides that a “resiliency facility” must be a permitted use in all commercial, industrial, and manufacturing land use categories in local government comprehensive plans and zoning districts. After July 1, 2024, a local government may not amend its local land regulations to conflict with a resiliency facility as an allowable use. A “resiliency facility” is defined as a facility owned and operated by a public utility for the purpose of assembling, creating, holding, securing, or deploying natural gas reserves for temporary use during a system outage or natural disaster.”
- To create consistency between Sections 163.3205 and 163.3210, Florida Statutes, and Comprehensive Plan Policy FL.01.02, staff propose the following amendments:
- o Policy FL.01.02(A) Agriculture (AGR): This policy currently does not address the permissibility for solar energy facilities within the Agriculture land use category. As proposed, solar energy facilities would be listed as permitted uses within the Agriculture land use category.
 - o Policy FL.01.02(C) Commercial (COM): This policy currently does not address the permissibility of resiliency facilities within the Commercial land use category. As proposed, resiliency facilities would be listed as permitted uses within the Commercial land use category.
 - o Policy FL.01.02(D) Industrial (IND): This policy currently does not address the permissibility for resiliency facilities within the Industrial land use category. As proposed, resiliency facilities would be listed as permitted uses within the Industrial land use category.
- **Impacts:** There were no impacts to Resources of Regional Significance or extra-jurisdictional impacts that would be inconsistent with the Comprehensive Plan of an affected local government identified by Staff.
 - **Recommended Intergovernmental Coordination:** No intergovernmental coordination is recommended.

Appendix

Exhibit 1: Nassau County 25-1DRI (Location Map)

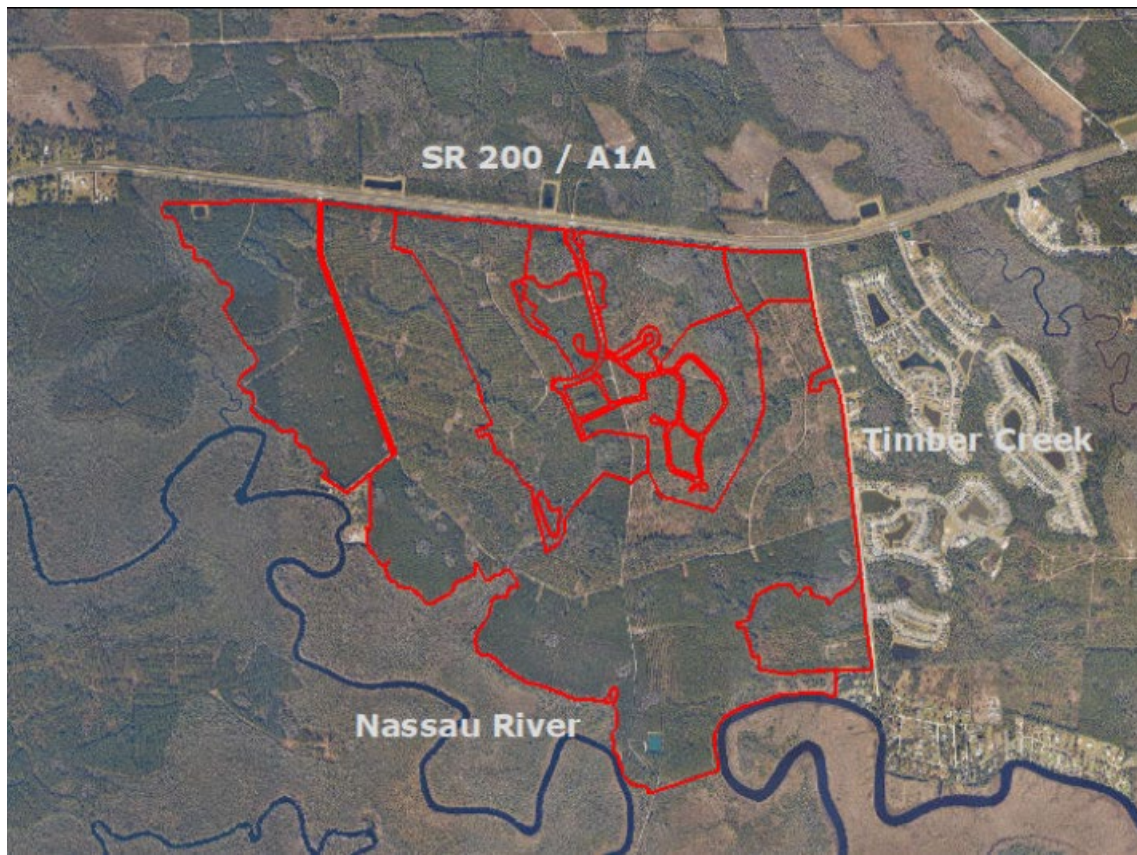


Exhibit 2: Nassau County 25-1DRI (Pre-Adoption Three Rivers DRI FLUM)

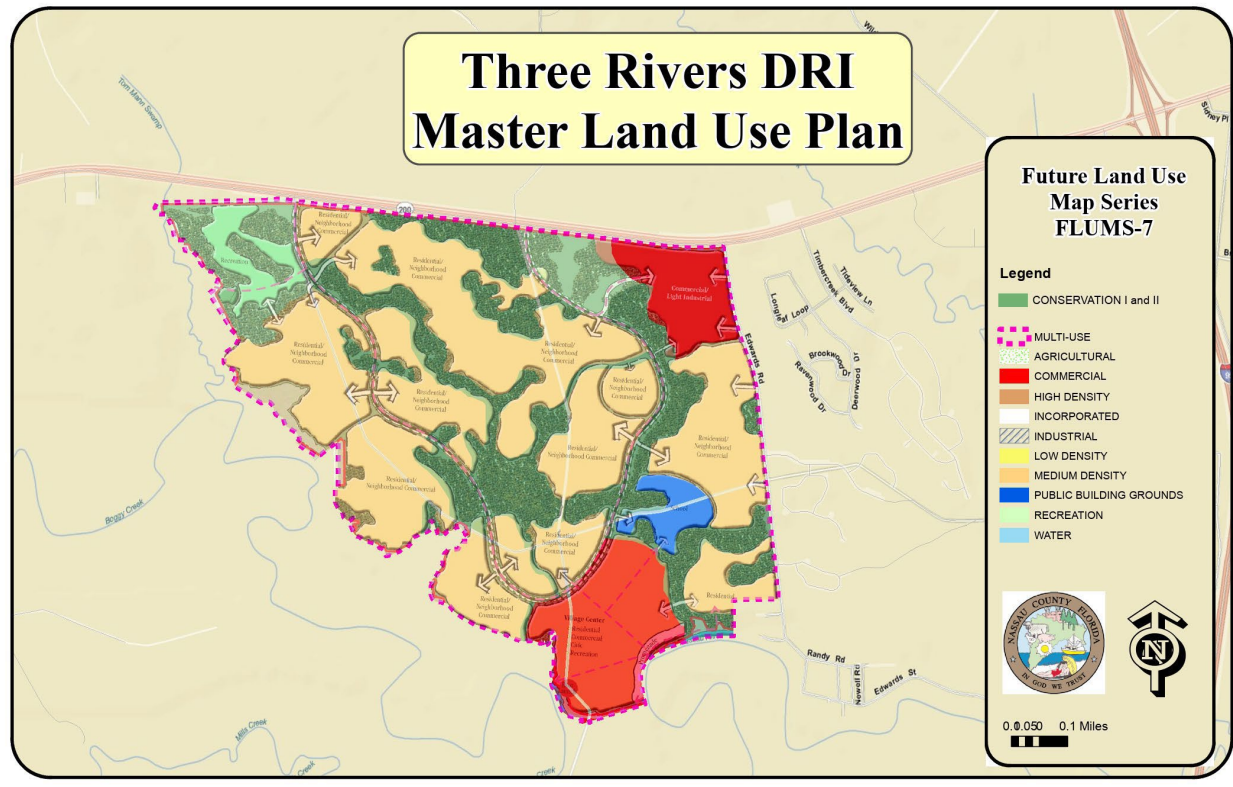


Exhibit 3: Nassau County 25-1DRI (Tributary DRI Master Plan Proposed FLUM)

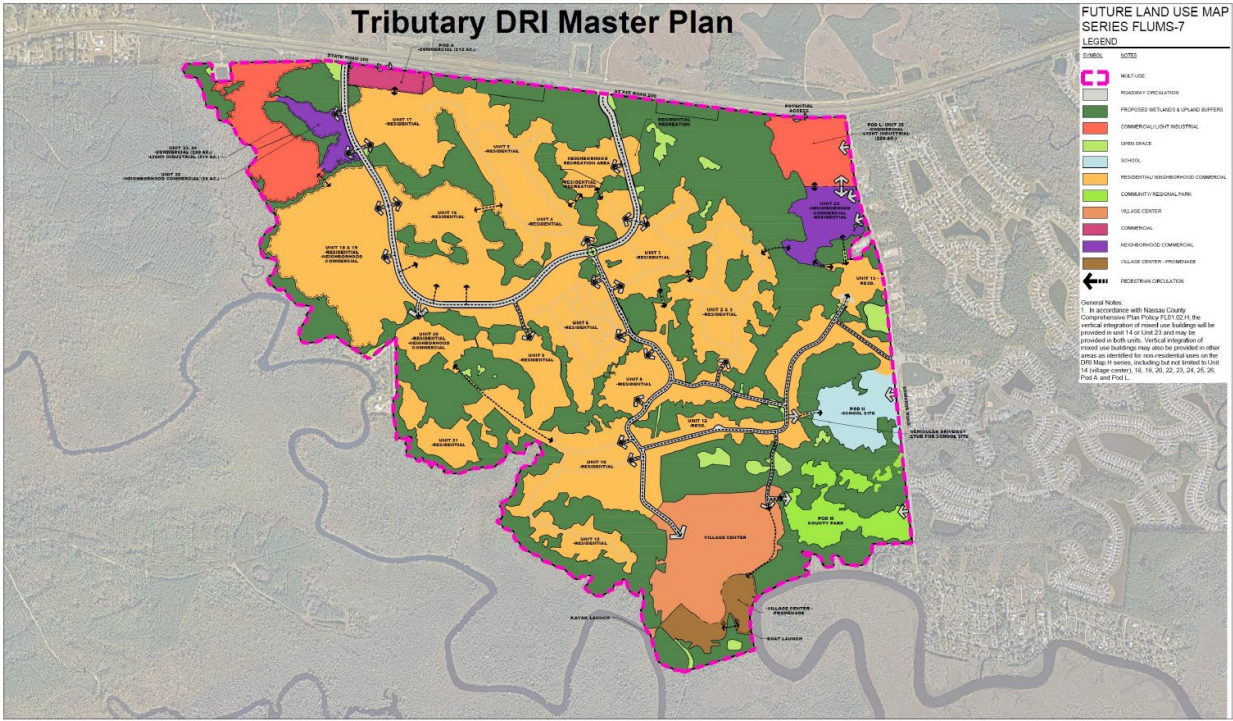


Exhibit 4: Nassau County 25-2ESR (Location Map)

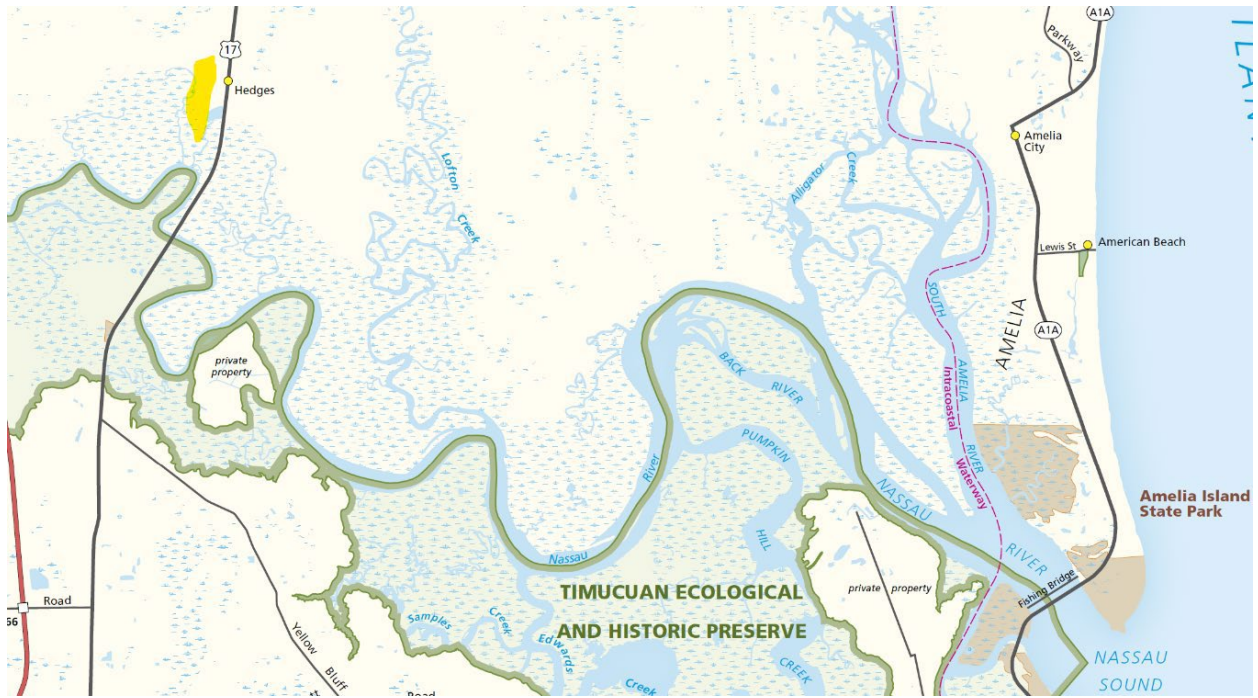


Exhibit 5: Nassau County 25-2ESR (William Burgess Overlay with the subject property identified in Red)

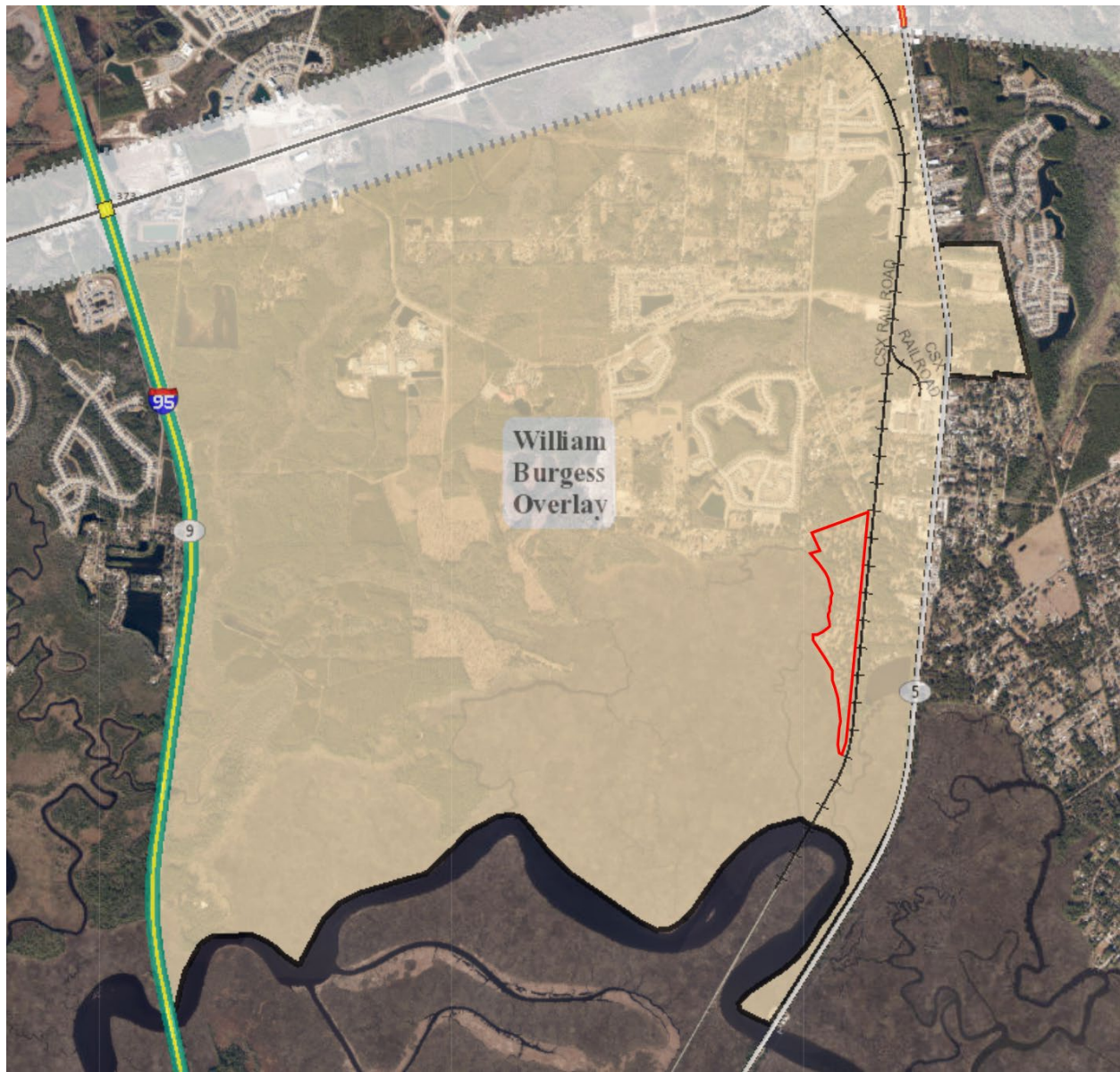


Exhibit 6: Nassau County 25-2ESR (Proposed Future Land Use)

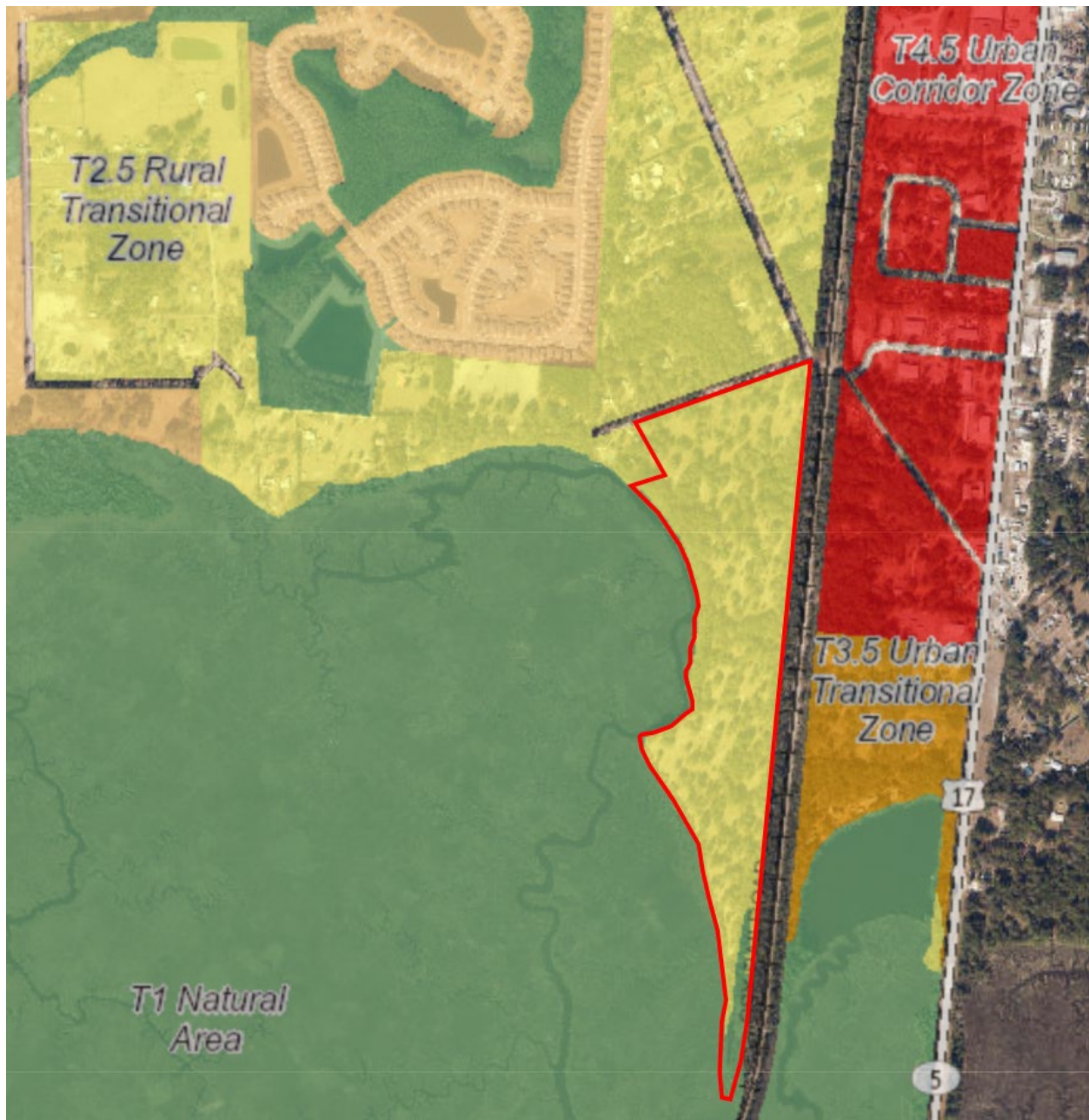


Exhibit 7: Nassau County 25-6ESR (Future Land Use Map Series 11)

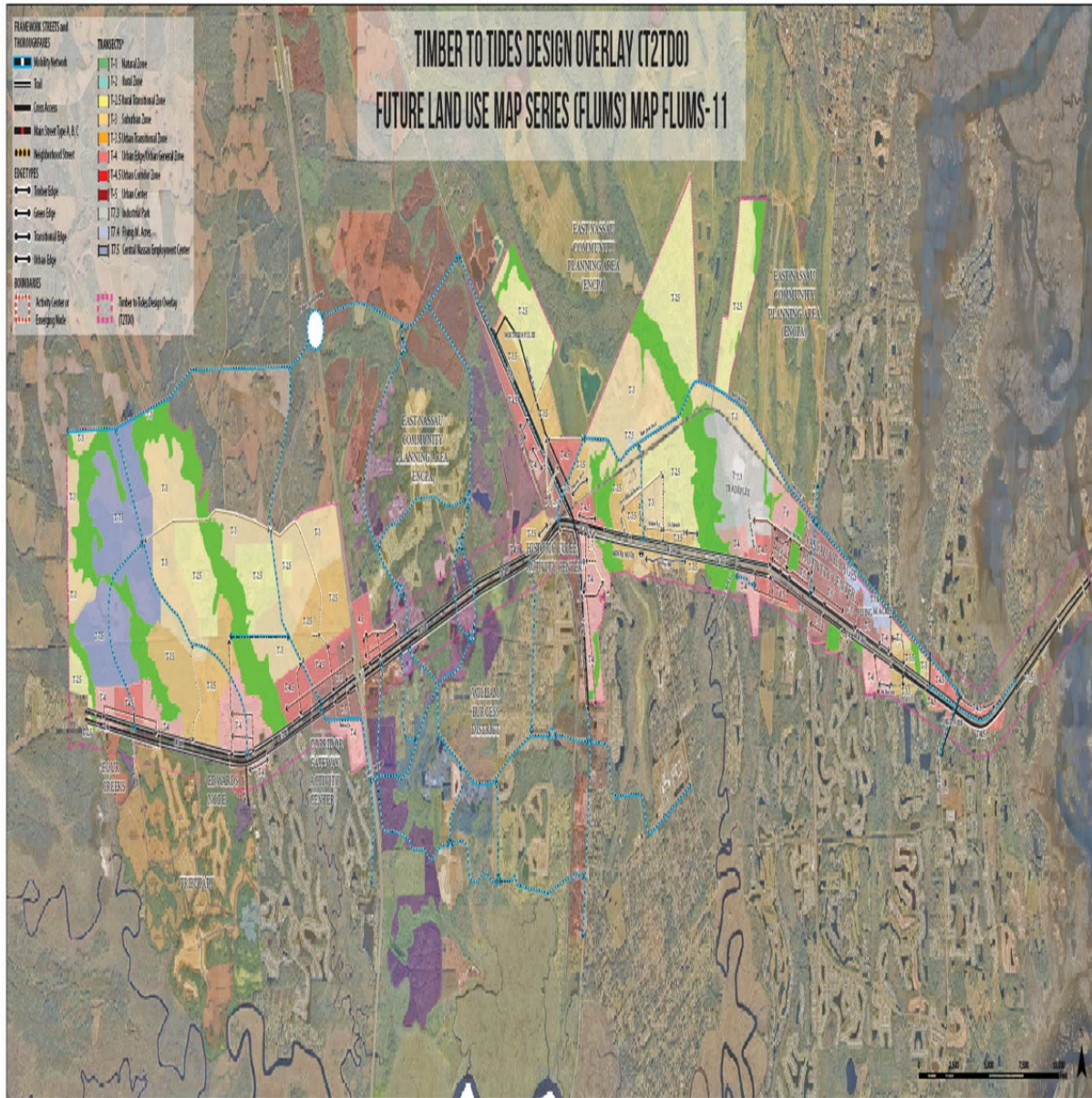


Exhibit 8: City of Jacksonville 25-3ESR (Location Map)

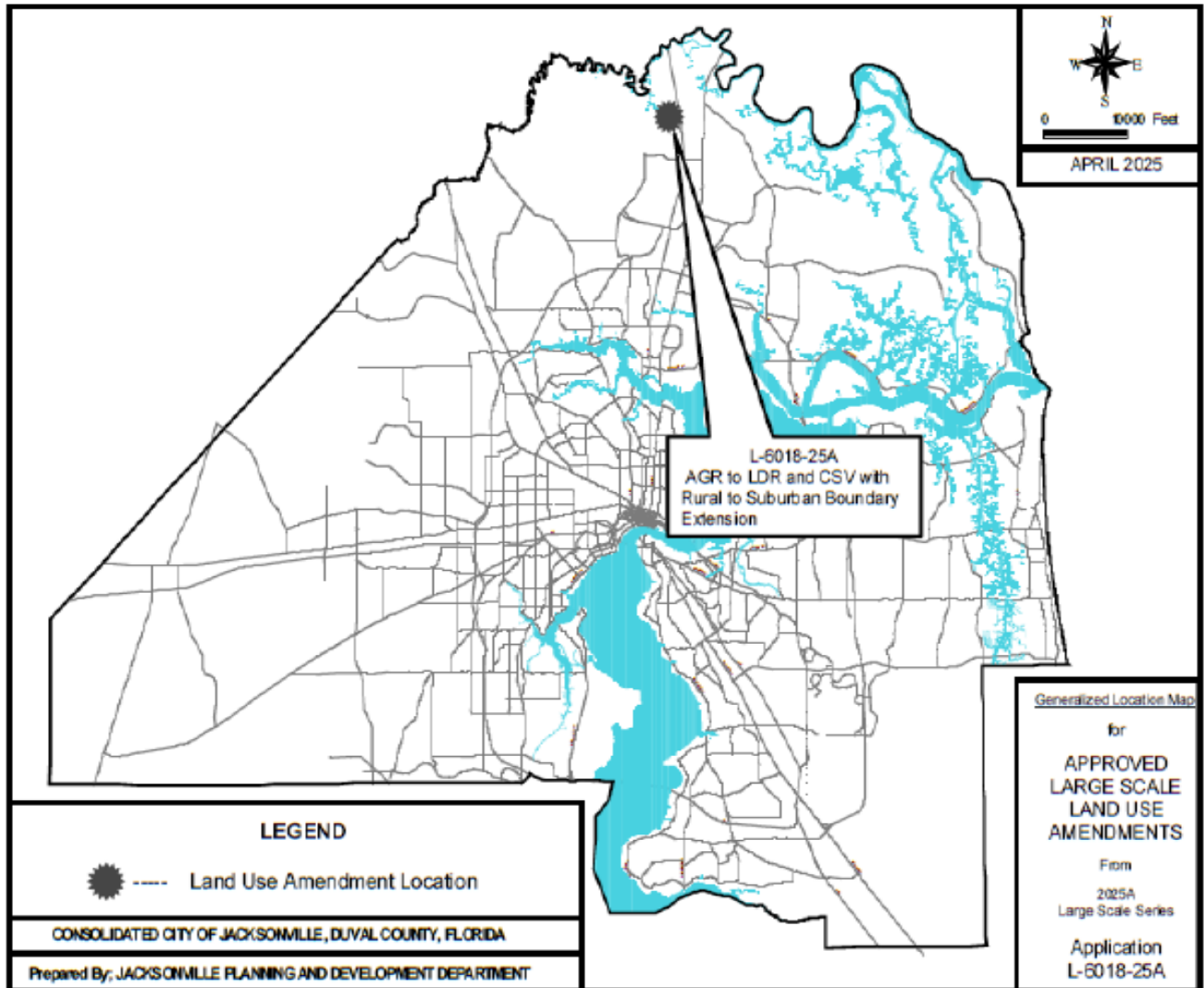


Exhibit 9: City of Jacksonville 25-3ESR (Existing and Proposed Future Land Use Map)

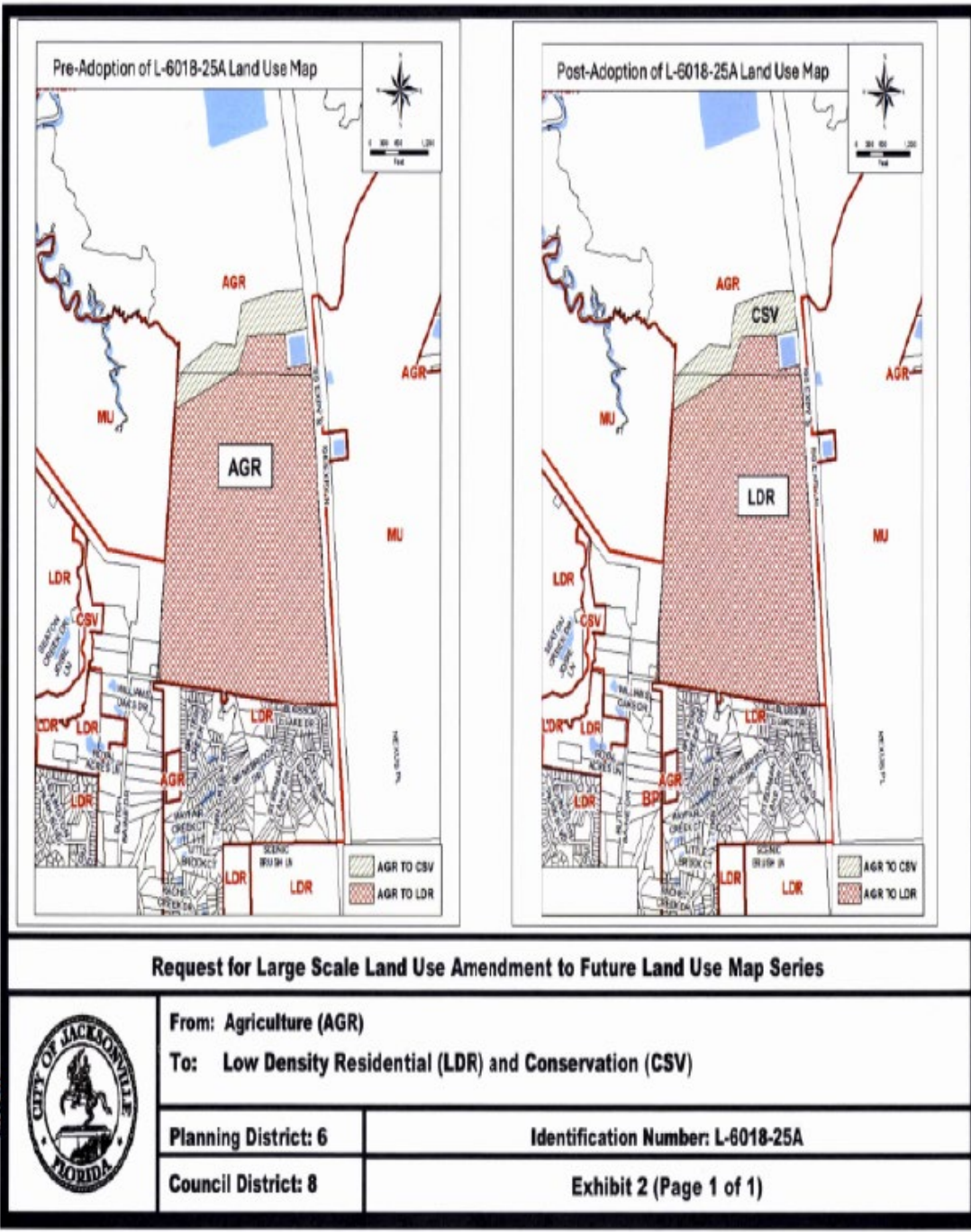


Exhibit 10: Nassau County 25-3ESR (Public Facilities Element; Potable Water Sub-Element (WAT) and Capital Improvements Element Amendments

- Policy WAT.06.03: The County's 2025-2040 Water Supply Facilities Work Plan ~~(2019-2030) prepared by the Northeast Florida Regional Council (2019)~~ is incorporated into the comprehensive plan and included as Technical Appendix "N".
- Policy WAT.01.01:
JEA 100.00 gpd per capita Nassau Amelia
Utilities 81.0 gpd per capita
City of Fernandina Beach 350 gpd per Equivalent Residential Unit First
Coast Regional Utilities 85 gpd per capita
- Policy CI.02.01(D) Potable Water: Provider LOS
JEA 100.00 gpd per capita
Nassau Amelia Utilities 81.0 gpd per capita
City of Fernandina Beach 350 gpd per Equivalent Residential Unit First
Coast Regional Utilities 85 gpd per capita

Exhibit 11: Nassau County 25-4ESR (Public Facilities Element; Sanitary Sewer
Sub-Element (SEW) Amendments

- Policy SEW.03.05: Small community and non-community (~~“package”~~) treatment systems (package treatment plants) shall be allowed within ~~shall be encouraged~~ in clustered rural hamlets, rural employment centers, and in cases where failing septic systems create ground or surface water contamination. All new systems shall be ~~compatible with the design standards of the nearest regional provider most likely to acquire the facility~~ designed as a transitional system and shall be built according to applicable state or local standards. Once centralized sanitary sewer is available, the County shall require private wastewater systems, through a wastewater disposal agreement, to be decommissioned and connected to the centralized utility system.
- Policy SEW.04.04: The County shall encourage the use of advanced on-site treatment and disposal systems (OSTDS) for new development on a parcel located within Environmentally Sensitive Lands (ESLs), as designated on the FLUMS, which does not have central sanitary sewer currently available.
- Policy SEW.04.05: Within the County's jurisdiction, for any development of more than fifty (50) residential lots, whether built or unbuilt, with more than one (1) existing or proposed onsite sewage treatment and disposal system (OSTDS) per one (1) acre, the County shall consider the feasibility of providing sanitary sewer services within a 10-year planning horizon and must identify the name and location of the wastewater treatment facility that could receive sanitary sewer flows after connection; the capacity of the facility and any associated transmission facilities; the projected wastewater flow at that facility for the next twenty (20) years, including expected future new construction and connections of OSTDS to sanitary sewer; and a timeline for the construction of the sanitary sewer system. The County shall update its feasibility analysis as needed to account for future applicable developments. By September 30, 2025, the County shall include in the Five-Year Schedule of Capital Improvement, with an annual update as necessary, a list of projects for providing sanitary sewer to the development(s), as applicable. This analysis shall be conducted pursuant to Sections 163.3177(3)(a) and 163.3177(6)(c) of the Florida Statutes.

Agenda Item

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BRINGING COMMUNITIES TOGETHER

Proudly serving the communities of Baker, Clay, Duval, Flagler, Nassau, Putnam, and St. Johns Counties

MEMORANDUM

DATE: JUNE 3, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

VIA: NEFRC PERSONNEL, BUDGET & FINANCE COMMITTEE

FROM: ^{DS}
DONNA STARLING, CHIEF FINANCIAL OFFICER

RE: PROPOSED AMENDED BUDGET FY 24/25

The proposed amended budget for fiscal year 2024/2025 is attached for your review and consideration at the June 2025 meeting.



NORTHEAST FLORIDA REGIONAL COUNCIL

PROPOSED AMENDED BUDGET

FISCAL YEAR 2024/2025

Presented June 5, 2025

Agencywide	Original Budget 10/01/24- 9/30/25	Proposed Amended Budget 10/1/24- 09/30/25	Budget Change
Revenues			
County Dues	\$ 694,757	\$ 694,757	\$ -
Local Government Technical Assistance	\$ 416,296	\$ 400,684	\$ (15,612)
Transportation Disadvantaged (TD)	\$ 182,895	\$ 212,000	\$ 29,105
Hazardous Analysis	\$ 14,077	\$ 14,417	\$ 340
Local Emergency Preparedness Committee (LEPC)	\$ 80,000	\$ 90,000	\$ 10,000
Hazardous Materials Emergency Preparedness (HMEP) Program	\$ 79,000	\$ 84,959	\$ 5,959
Florida Department of Environmental Protection (FDEP)	\$ 150,000	\$ 148,000	\$ (2,000)
Small Quantity Generator (SQG) Program	\$ 5,000	\$ 5,000	\$ -
Florida Department of Health	\$ 5,000	\$ 17,000	\$ 12,000
Healthcare Coalition	\$ 748,712	\$ 748,712	\$ -
Department of Commerce	\$ -	\$ 40,369	\$ 40,369
CDBG North Florida Resiliency Plan	\$ 120,000	\$ 113,000	\$ (7,000)
CDBG Mitigation Assessment and Planning	\$ 159,852	\$ 105,000	\$ (54,852)
Military Installation Resilience Review (MIRR)	\$ 700,000	\$ 290,000	\$ (410,000)
National Coastal Resilience Program	\$ 55,566	\$ 42,617	\$ (12,949)
Economic Development Administration (EDA)-CEDS	\$ 70,000	\$ 60,000	\$ (10,000)
Economic Development Administration (EDA)-Visioning	\$ -	\$ 20,000	\$ 20,000
Disaster Recovery Coordinator	\$ 82,513	\$ 89,167	\$ 6,654
Regional Leadership Academy (RLA)	\$ 4,900	\$ 5,950	\$ 1,050
Other Revenue	\$ 15,950	\$ 16,467	\$ 517
TOTAL REVENUES	\$ 3,584,518	\$ 3,198,099	\$ (386,419)
Expenses			
Salaries/Fringe	\$ 1,848,213	\$ 1,740,309	\$ (107,904)
Contract/Grant Direct Expenses*	\$ 1,264,351	\$ 924,236	\$ (340,115)
Indirect Allocated Expenses*	\$ 234,425	\$ 201,354	\$ (33,071)
General Fund Expenses*	\$ 237,529	\$ 250,483	\$ 12,954
*Excludes Salaries & Fringe			
TOTAL EXPENSES	\$ 3,584,518	\$ 3,116,382	\$ (468,136)
Projected Net Income (loss)	\$ -	\$ 81,717	\$ 81,717

**Northeast Florida Regional Council
Proposed Amended Budget Narrative
FY 24/25**

REVENUES

County Dues

The seven member governments of the Northeast Florida Regional Council jointly participate financially in the annual operation of the Council. Calculations are based on a rate of \$0.41 per capita, using 2018 BEBR population tables.

Baker	\$11,337
Clay	\$86,934
Duval	\$390,673
Flagler	\$44,080
Nassau	\$33,927
Putnam	\$29,922
St. Johns	\$97,884

TOTAL FY 24/25: \$694,757

Agency Programs

The budget is based on Local Government Technical Assistance (\$400,684), Transportation Disadvantaged (TD) \$212,000, Hazardous Analysis (\$14,417), Local Emergency Preparedness Committee (LEPC) \$90,000, Hazardous Materials Emergency Preparedness (HMEP) \$84,959, Florida Department of Environmental Protection (FDEP) \$148,000, Small Quantity Generator (SQG) Program (\$5,000), Florida Department of Health (\$17,000), Healthcare Coalition (\$748,712), Department of Commerce (\$40,369), CDBG North Florida Resiliency Plan (\$113,000), CDBG Mitigation Assessment and Planning (\$105,000), Military Installation Resilience Review (MIRR) \$290,000, National Coastal Resilience Program (\$42,617), Economic Development Administration (EDA) for CEDS(\$60,000), Economic Development Administration (EDA) For Visioning (\$20,000), Disaster Recovery Coordinator (\$89,167), Regional Leadership Academy (RLA) \$5,950

TOTAL FY 24/25: \$ 2,486,875

Other Revenue

Other revenue is revenue from interest income and other miscellaneous sources.

TOTAL FY 24/25: \$16,467

EXPENDITURES

Salaries/Fringe

This line item consists of all staff salaries, leave and fringe benefits which include the employer's share of Social Security, Medicare, health/life insurance, Florida Retirement System contributions, worker's compensation, unemployment compensation and group disability.

TOTAL FY 24/25: \$1,740,309

Contract/Grant Direct Expenses

This line item includes all expenses charged directly to a contract or grant such as program-specific supplies, cellphones, printing, travel, advertising, equipment, training, and consultant/professional services.

TOTAL FY 24/25: \$924,236

Indirect – Allocated Expenses

Includes such expenses as telephone service, technology services, office maintenance, copier usage, lease and storage space rental, depreciation, general supplies and printing, postage, periodicals/subscriptions, liability insurance, audit expense and accounting system maintenance. (Excludes salaries/fringe)

TOTAL FY 24/25: \$201,354

General Fund Expenses: Includes all expenses related to the Chief Executive Officer (excluding salary/fringe), Council Board expenses, publications, and initiatives, Council membership dues, vehicle fleet maintenance and other expenses that are not allowable charges to contracts or grants.

TOTAL FY 24/25: \$250,483

Budget Format

Historically, the Council has presented its budget in essentially this same format. It is considered a “flexible” budget as allowed for enterprise funds where it is sometimes difficult to estimate the demand for services and, therefore, the level of spending needed to meet demand.

Budget Assumptions Related to Significant Changes from FY 24/25 Original Budget

REVENUES

- ❑ **The current per capita rate for County Dues is \$.41 per capita.** County Dues remains at level funding for fiscal year 2024/2025, using 2018 Bureau of Economic Business Research (BEBR) per capita population tables.
- ❑ Local government revenues for emergency preparedness contracts increased during the fiscal year, however, a slight decrease is estimated in local government revenues overall due to contract extensions for resiliency contracts that will be completed in fiscal year 2025/2026.
- ❑ CDBG revenues for mitigation assessment and planning and the creation of a North Florida Resiliency Plan for the Health and Medical Lifeline decreased because of contract extensions. Both these contracts will be completed in fiscal year 2025/2026.
- ❑ The Council received funding for ongoing state and federal contracts such as Healthcare Coalition, Hazardous Analysis, TD, LEPC, HMEP and EDA. The Council was also awarded a contract from the Florida Department of Commerce to conduct a Shrimping Market Study and a five-year contract from EDA for community visioning.
- ❑ The Military Installation Resilience Review (MIRR) and National Coastal Resilience Program grants have received grant extensions which have reallocated some of the anticipated revenues for these grants into fiscal year 2025/2026.

EXPENDITURES

- ❑ Salaries/Fringe decreased due to a vacant planner position that the Council has not been able to fill.
- ❑ Contract/Grant Direct Services Expenses are expected to decrease with the extension of the MIRR. A substantial portion of that grant is for contractual services. Expenditures for those contractual services will be reallocated to fiscal year 2025/2026.
- ❑ Indirect Allocated Expenses are expected to decrease with a decrease in office operational costs due to the move at the end of last fiscal year.
- ❑ General Fund Expenses are expected to increase slightly with the addition of a legal services contract and potential website upgrades.

Agenda Item

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BRINGING COMMUNITIES TOGETHER

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MEMORANDUM

DATE: JUNE 3, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

VIA: NEFRC PERSONNEL, BUDGET & FINANCE COMMITTEE

FROM: ^{DS}
DONNA STARLING, CHIEF FINANCIAL OFFICER

RE: PROPOSED BUDGET FY 25/26

The proposed budget for fiscal year 2025/2026 is attached for your review and consideration at the June 2025 meeting.



NORTHEAST FLORIDA REGIONAL COUNCIL

PROPOSED BUDGET

FISCAL YEAR 2025/2026

Presented June 5, 2025

Agencywide	Proposed Budget 10/01/25- 9/30/26
------------	--------------------------------------------

Revenues

County Dues	\$ 694,757
Local Government Technical Assistance	\$ 302,632
Transportation Disadvantaged (TD)	\$ 212,000
Hazardous Analysis	\$ 8,500
Local Emergency Preparedness Committee (LEPC)	\$ 90,000
Hazardous Materials Emergency Preparedness (HMEP) Program	\$ 80,000
Florida Department of Environmental Protection (FDEP)	\$ 100,000
Small Quantity Generator (SQG) Program	\$ 5,000
Florida Department of Health	\$ 17,000
Healthcare Coalition	\$ 748,712
CDBG North Florida Resiliency Plan	\$ 18,265
CDBG Mitigation Assessment and Planning	\$ 43,075
Military Installation Resilience Review (MIRR)	\$ 719,099
National Coastal Resilience Program	\$ 150,774
Economic Development Administration (EDA)-CEDS	\$ 80,000
Economic Development Administration (EDA)-Visioning	\$ 160,000
Community Foundation of Northeast Florida	\$ 25,000
Regional Leadership Academy (RLA)	\$ 5,950
Other Revenue	\$ 15,650

TOTAL REVENUES	\$ 3,476,414
-----------------------	---------------------

Expenses

Salaries/Fringe	\$ 1,749,282
Salaries/Fringe-Merit Increase	\$ 34,501
Contract/Grant Direct Expenses*	\$ 1,341,025
Indirect Allocated Expenses*	\$ 211,280
General Fund Expenses*	\$ 215,027

***Excludes Salaries & Fringe**

TOTAL EXPENSES	\$ 3,551,115
-----------------------	---------------------

Projected Net Income (loss)	\$ (74,701)
------------------------------------	--------------------

**Northeast Florida Regional Council
Proposed Budget Narrative
FY 25/26**

REVENUES

County Dues

The seven member governments of the Northeast Florida Regional Council jointly participate financially in the annual operation of the Council. Calculations are based on a rate of \$0.41 per capita, using 2018 BEBR population tables.

Baker	\$11,337
Clay	\$86,934
Duval	\$390,673
Flagler	\$44,080
Nassau	\$33,927
Putnam	\$29,922
St. Johns	\$97,884

TOTAL FY 25/26: \$694,757

Agency Programs

The budget is based on Local Government Technical Assistance (\$302,632), Transportation Disadvantaged (TD) \$212,000, Hazardous Analysis (\$8,500), Local Emergency Preparedness Committee (LEPC) \$90,000, Hazardous Materials Emergency Preparedness (HMEP) \$80,000, Florida Department of Environmental Protection (FDEP) \$100,000, Small Quantity Generator (SQG) Program (\$5,000), Florida Department of Health (\$17,000), Healthcare Coalition (\$748,712), CDBG North Florida Resiliency Plan (\$18,265), CDBG Mitigation Assessment and Planning (\$43,075), Military Installation Resilience Review (MIRR) \$719,099, National Coastal Resilience Program (\$150,774), Economic Development Administration (EDA) for CEDS(\$80,000), Economic Development Administration (EDA) For Visioning (\$160,000), Community Foundation of Northeast Florida (\$25,000), Regional Leadership Academy (RLA) \$5,950

TOTAL FY 25/26: \$ 2,766,007

Other Revenue

Other revenue is revenue from interest income and other miscellaneous sources.

TOTAL FY 25/26: \$15,650

EXPENDITURES

Salaries/Fringe

This line item consists of all staff salaries, leave and fringe benefits which include the employer's share of Social Security, Medicare, health/life insurance, Florida Retirement System contributions, worker's compensation, unemployment compensation and group disability.

TOTAL FY 25/26: \$1,783,783

Contract/Grant Direct Expenses

This line item includes all expenses charged directly to a contract or grant such as program-specific supplies, cellphones, printing, travel, advertising, equipment, training, and consultant/professional services.

TOTAL FY 25/26: \$1,341,025

Indirect – Allocated Expenses

Includes such expenses as telephone service, technology services, office maintenance, copier usage, lease and storage space rental, depreciation, general supplies and printing, postage, periodicals/subscriptions, liability insurance, audit expense and accounting system maintenance. (Excludes salaries/fringe)

TOTAL FY 25/26: \$211,280

General Fund Expenses: Includes all expenses related to the Chief Executive Officer (excluding salary/fringe), Council Board expenses, publications, and initiatives, Council membership dues, vehicle fleet maintenance and other expenses that are not allowable charges to contracts or grants.

TOTAL FY 25/26: \$215,027

Budget Format

Historically, the Council has presented its budget in essentially this same format. It is considered a “flexible” budget as allowed for enterprise funds where it is sometimes difficult to estimate the demand for services and, therefore, the level of spending needed to meet demand.

Budget Assumptions Related to Significant Changes from FY 24/25 Amended Budget

REVENUES

- ❑ **The current per capita rate for County Dues is \$.41 per capita.** County Dues will remain at level funding for fiscal year 2025/2026, using 2018 Bureau of Economic Business Research (BEBR) per capita population tables.
- ❑ Local government revenues to assist with planning technical assistance, resiliency, and emergency preparedness services will continue in fiscal year 2025/2026. However, we do anticipate a decrease in revenues due to the uncertainty of funding and the completion of existing contracts in fiscal year 2025/2026.
- ❑ The Council expects to receive ongoing funding from state and federal contracts such as Hazardous Analysis, Healthcare Coalition, TD, LEPC, HMEP and EDA. The Council also anticipates receiving additional funding from FDEP for resiliency programs.
- ❑ Funding for CDBG contracts for the creation of a North Florida Resiliency Plan for the Health and Medical Lifeline and mitigation assessment and planning are expected to decrease as these contracts will be in the final stages of completed in fiscal year 2025/2026.
- ❑ Revenues for the Military Installation Resilience Review (MIRR) and National Coastal Resilience Program grant will increase as the bulk of the work on these programs will be completed in fiscal year 2025/2026.
- ❑ The Council is currently projecting a budget shortfall; However, the Council is actively pursuing various funding opportunities to offset the shortfall.

EXPENDITURES

- ❑ Salaries/Fringe staffing levels will remain unchanged. A two percent merit increase has been included in the budget for staff, contingent on funding being received to satisfy the projected budget shortfall.
- ❑ Contract/Grant Direct Services Expenses are expected to increase largely due to contractual services for the MIRR and National Coastal Resilience Program grants.
- ❑ Indirect Allocated Expenses are expected to increase slightly with an increase in technology services and lease costs.
- ❑ General Fund Expenses are expected to decrease from the previous fiscal year due to a decrease in meeting expenses, website, and office maintenance costs.

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MEMORANDUM

DATE: MAY 27, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM: SUMMER JONES, TRANSPORTATION DISADVANTAGED COORDINATOR 

RE: TRANSPORTATION DISADVANTAGED LOCAL COORDINATING BOARD MEMBERSHIP

Attached for your consideration are the Transportation Disadvantaged Local Coordinating Board (LCB) membership rosters for Baker County, that was approved at its March LCB Meeting and Putnam County, that was approved at its May LCB Meeting.

Additionally, Clay, Duval, Flagler, Nassau, and St. Johns Counties' rosters were approved at the March 6, 2025, Northeast Florida Regional Council Board of Directors Meeting.

Recommendation

Staff recommend that the Northeast Florida Regional Council Board of Directors approve the Transportation Disadvantaged Local Coordinating Board Membership for Baker and Putnam Counties and authorize staff to submit the membership rosters to the Commission for the Transportation Disadvantaged.



Salutation	First Name	Last Name	Organization	Representing	Voting/Non-Voting	Grievance Committee	Evaluation Committee	Comments	VC Expire
BAKER COUNTY									
Hon.	Jimmy	Anderson	Baker BOCC	Baker County Elected Official	Voting			Chair	
Ms.	Angela	Gregory	FDOT, District 2	FDOT	Voting				
Ms.	Janell	Damato	FDOT, District 2	FDOT	Alternate				
Ms.	Chris	Nalsen	FDOT, District 2	FDOT	Alternate				
Ms.	Lauren	Adams	FDOT, District 2	FDOT	Alternate				
Mr.	John	Wisker	Dept of Children and Families	DCFS	Voting	Feb-26			
VACANT			Baker County School Board	Public Education	VACANT				
Ms.	Rochelle	Price	FL Dept. of Vocational Rehab/Dept of	Dept. of Education (Voc. Rehab.)	Voting				
Mr.	Tony	Esterling	Baker County Veterans Service	Veterans	Voting			Vice Chair	Feb-26
Ms.	Lydia	Mangano	Baker County Veterans Service	Veterans	Alternate				
Mr.	Patrick	Barragan	Alachua County Veterans Service	Veterans	Interested Party				
VACANT				Community Action (Econ. Disadv)	VACANT				
VACANT				Elderly	VACANT				
VACANT				Persons w/disabilities	VACANT				
VACANT				Citizen Advocate/User	VACANT				
VACANT				Citizen Advocate/Non-User	VACANT				
Ms.	Kishia	Miller	Florida Dept of Health Baker County	Children at Risk	Voting				
Ms.	Janet	Dickinson	NE Florida Area Agency on Aging	Dept of Elder Affairs	Voting				
VACANT				Private for Profit Transportation	VACANT				
Ms.	Reeda	Harris	Agency for Health Care Administration	AHCA / Medicaid	Voting				
Ms.	Pamela	Hagley	Agency for Health Care Administration	AHCA / Medicaid	Alternate				
Ms.	Sheryl	Stanford	Agency for Persons with Disabilities	Agency for Persons with Disabilities	Voting	Feb-26	Feb-26		
Ms.	Diana	Burgos-Garcia	Agency for Persons with Disabilities	Agency for Persons with Disabilities	Alternate				
Mr.	Sean	Rush	CareerSource Northeast Florida	Regional Workforce Development	Voting		Feb-26		
Ms.	Stephanie	Bechtel	Florida Dept of Health Baker County	Medical Community	Voting				
Mr.	Judd	Chambers	Baker County Council on Aging	Council On Aging	Non Voting		CTC Transportation Manager		
Ms.	Christina	Harvey	Baker County Council on Aging	Council On Aging	Non Voting			Baker COA Director	
Ms.	Elizabeth	Hale	Baker County Council on Aging		Interested Party		Baker COA Receptionist		
Ms.	Robin	Keller	Agency for Persons with Disabilities		Interested Party				
Ms.	Leslie	Richards	Agency for Persons with Disabilities		Interested Party				
Ms.	Kristy	Huckeby	Baker County Medical Services		Interested Party				
Ms.	Lori	Tanner	Baker County Medical Services		Interested Party				
			Meetings are held at:						
			Baker County COA Transit Bldg						
			9264 Buck Starling Road						
			Maccleenny, FL 32063						
			904-259-2223						

Salutation	First Name	Last Name	Organization	Representing		Grievance Committee	Evaluation Committee	Comments	VC Expire
PUTNAM COUNTY									
Hon.	Leota	Wilkinson	Putnam Co Board of County Commissioners	Elected Official	Voting Member		Feb-26	Chair	
Ms.	Geanelly	Reveron	FDOT, District 2	FDOT	Voting Member				
Ms.	Janell	Damato	FDOT, District 2	FDOT	Alternate				
Ms.	Doreen	Joyner-Howard	FDOT, District 2						
Ms.	Chris	Nalsen	FDOT, District 2	FDOT	Alternate				
Ms.	Lauren	Adams	FDOT, District 2	FDOT	Alternate				
Ms.	Christina	Gillis	Department of Children and Families	DCF	Voting Member				
Mr.	John	Wisker	Department of Children and Families	DCF	Alternate				
Ms.	Sharon	Spell	Putnam County School District	Public Education	Voting Member		Feb-26		
Ms.	Rochelle	Price	Vocational Rehabilitation	Dept. of Education	Voting Member				
Mr.	Allen	Buquo	Putnam County Veterans Services	Veterans	Voting Member				
VACANT				Community Action (Econ. Disadvantaged)	VACANT				
VACANT				Elderly	VACANT				
VACANT				Persons w/Disabilities	VACANT				
Ms.	Darlene	Laibl-Crowe		Citizen Advocate/User	Voting Member				
Mr.	Christopher	Glymph	Hanley Center Foundation	Citizen Advocate/Non-User	Voting Member	Feb-26	Feb-26	Vice Chair	
VACANT				Children at Risk	VACANT				
VACANT				Elder Affairs	VACANT				
VACANT				Private for Profit Transportation	VACANT				
Ms.	Pamela	Hagley	Agency for Health Care Administration	Agency for Health Care Admin.	Voting Member				
Ms.	Reeda	Harris	Agency for Health Care Administration	Agency for Health Care Admin.	Alternate				
Ms.	Sheryl	Stanford	Agency for Persons with Disabilities	Agency for Persons with Disabilities	Voting Member		Feb-26		
Ms.	Diana	Burgos-Garcia	Agency for Persons with Disabilities	Agency for Persons with Disabilities	Alternate				
Mr.	Marc	Albert	CareerSource NEFL Career Center	Workforce Development	Voting Member	Feb-26	Feb-26		
Ms.	Nancy	Russo	SMA Healthcare	Medical Community	Voting Member	Feb-26			
Mr.	Boyd	Thompson	Ride Solution, Inc.	Local Mass/Public Transit	Non-Voting Member			CTC Director	
Ms.	MariCarmen	Beltran	Ride Solution, Inc.	Local Mass/Public Transit	Non-Voting Member			Director of Operations	
Ms.	Karin	Flositz	Community Partnership for Children		Interested Party			Send November mtg invite to her	
Ms.	Laura	Berardi	Putnam Co Board of County Commissioners	Executive Assistant to County Commissioners	Interested Party			reserves BOCC room	

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MEMORANDUM

DATE: MAY 28, 2025

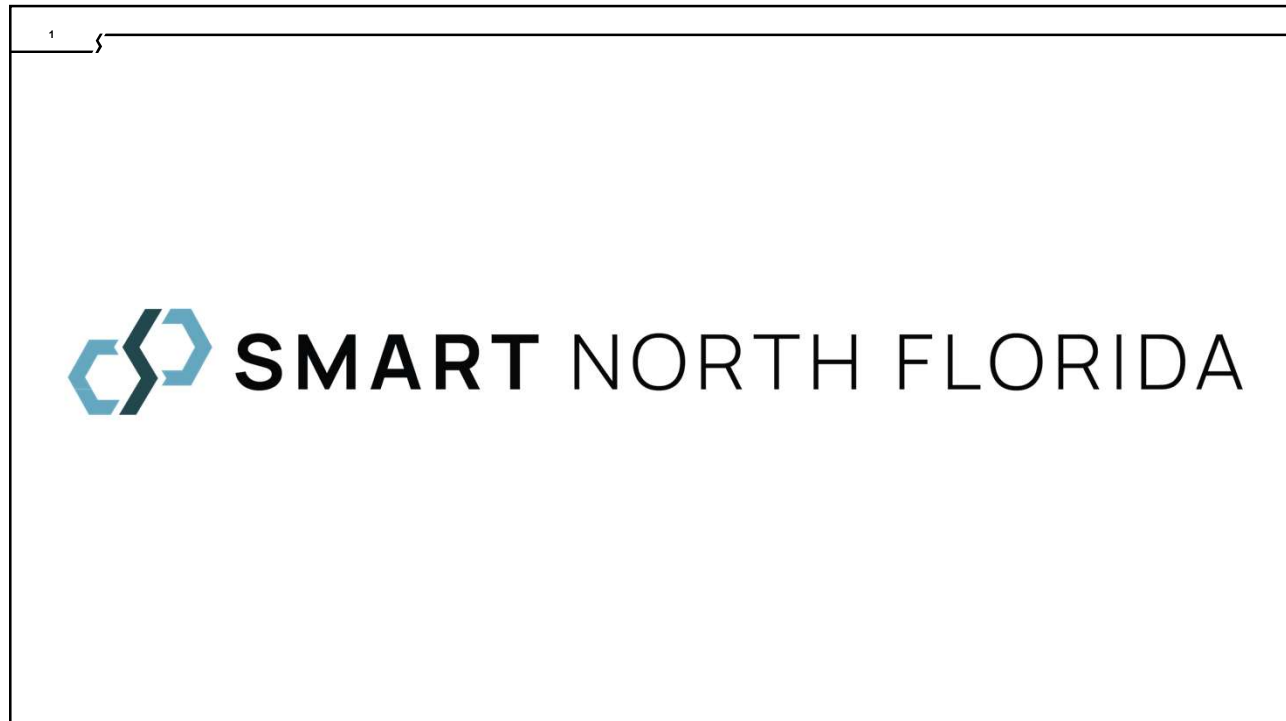
TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

FROM: BETH PAYNE, CHIEF EXECUTIVE OFFICER 

RE: PRESENTATION: SMART NORTH FLORIDA

Mr. Clayton Levins, Executive Director of Smart North Florida, will present to the Board of Directors and provide an overview of the organization, which works to ‘democratize innovation’ through regional collaboration, data coordination and smart technology. Mr. Levins will also share information on recently completed projects around our region and new opportunities for the Region and our local governments.





1



2

3

**HOW WE
DO IT**

**Understand thoroughly.
Communicate simply.
Solve pragmatically.**

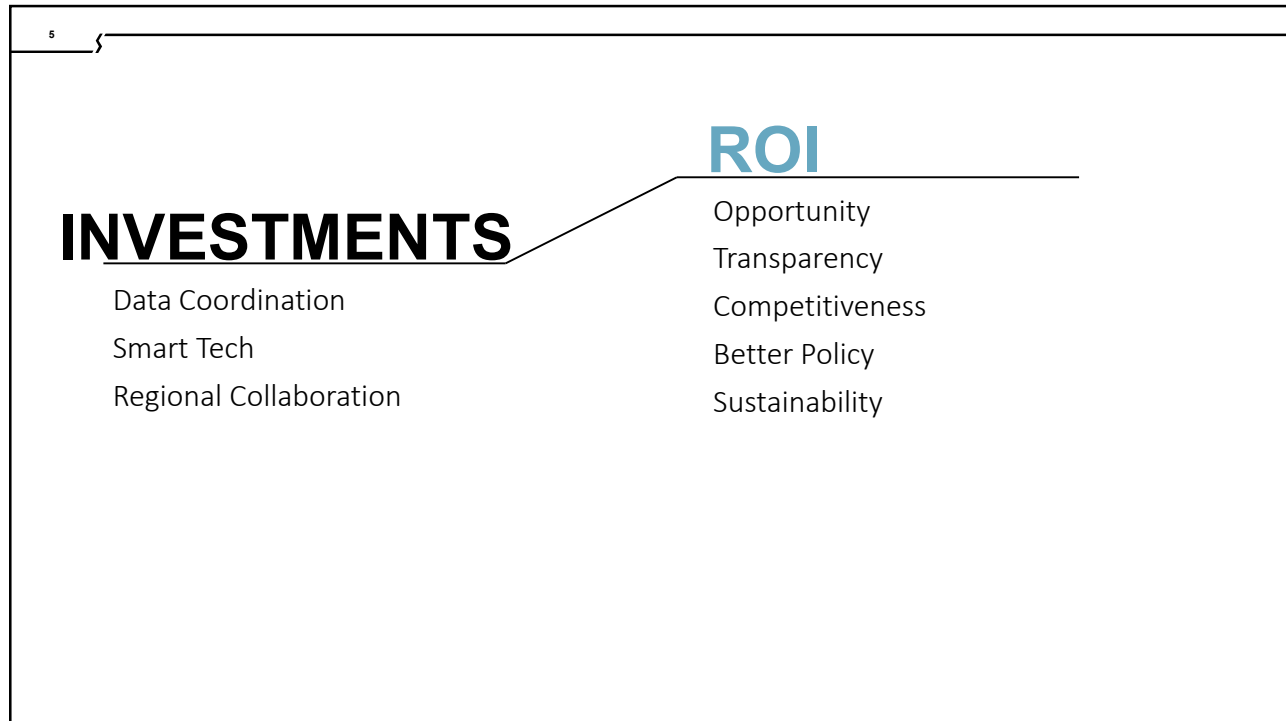
3

4

**A Different Kind Of
Smart Region**

BUDGET	LABOR	SERVICES	COMMUNITY
Saving Money	Saving Time	Better Services	For all Communities

4



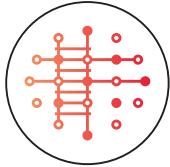
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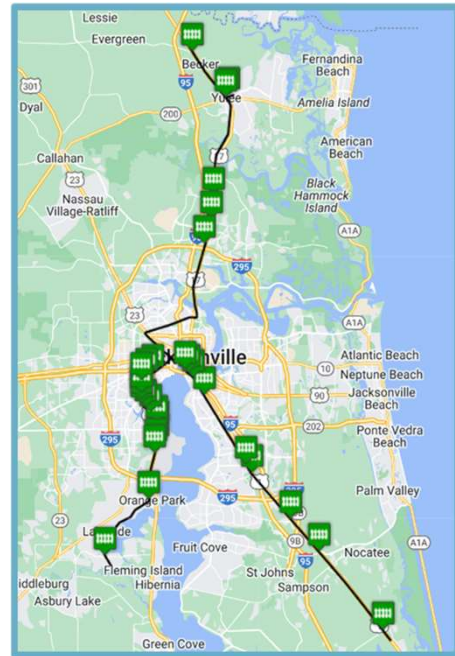
WHAT WE'RE DOING NOW



TRAINFO

SAVING LIVES WITH EARLY TRAIN DETECTORS

Pilot - FDOT District 2



7

8

WHAT WE'RE DOING NOW



MODII

PARKING SMART IN ST. AUGUSTINE

WITH DIGITAL TWINS



8

9

WHAT WE'RE DOING NOW



STREETSCOPE

**UNDERSTANDING TRAFFIC CONDITIONS
WITH ARTIFICIAL INTELLIGENCE**

Pilot – Clay County

9

10

WHAT WE'RE DOING NOW



**UNDERSTANDING FLOODING
CONDITIONS**

**WITH RADAR AND ULTRASONIC
SENSORS**

Pilot – St. Augustine

10

11

SNF Pilot Sponsorship Program

Supporting local governments in
innovation

Pilot Project Submission Portal

Public agencies now have the opportunity to test cutting-edge tech that enhances infrastructure, safety, and resiliency. Submit your use case for review, and if selected, receive funding and support to bring your pilot project to life.

Who Can Apply? Local, county, and state agencies

Focus Areas: Disaster Response, Infrastructure, Process Improvement, Public Utilities, Resiliency, Transportation Safety, & more

How It Works: Submit → Review → Fund → Deploy

[SUBMIT A USE CASE](#)



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12

Connect



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MEMORANDUM

DATE: MAY 28, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM: ^{CT} CASSIDY TAYLOR, POST-DISASTER ECONOMIC RECOVERY COORDINATOR

RE: NORTHEAST FLORIDA SHRIMPING INDUSTRY MARKET STUDY OVERVIEW

Regional Council staff will provide an overview of the recently completed Northeast Florida Shrimping Industry Market Study. This study was made possible through a Community Planning and Technical Assistance grant from the Florida Department of Commerce. In addition to highlights from the final report, staff will share some recommendations to revitalize the shrimping industry.





1

Northeast Florida Shrimping Industry Market Study

- NEFRC awarded a Community Planning and Technical Assistance grant from Florida Commerce to conduct Shrimping Industry Market Study for Duval, Flagler, Nassau, & St. Johns Counties
- The study's purpose is to provide recommendations that:
 - Support the expansion of small shrimping businesses
 - Revitalize the shrimping industry in Northeast Florida
 - Strengthen the regional food economy



2

Project Process

Phase 1: Background Research



September 2024 - January 2025

Phase 2: Community Listening Sessions



February 2025 - April 2025

Phase 3: Final Market Study & Present Results



April 2025 - May 2025

3

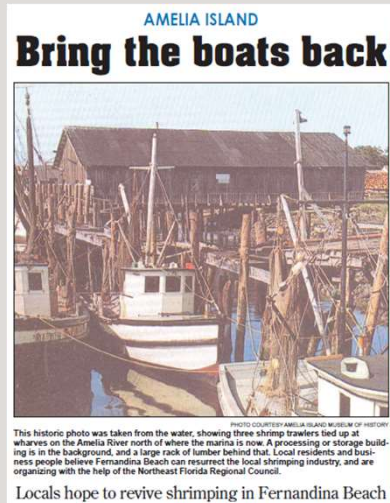
Background Research

- Kickoff Meeting
- Background Research
 - History of Shrimping Industry
 - Current Industry Status
 - Analysis of Sustainable Shrimping Practices
 - Market Challenges



4

Listening Sessions



- 4 Meetings
 - February 24th - Fernandina Beach
 - February 25th - Mayport
 - March 18th - St. Augustine
 - April 21st - Virtual (All Counties)
- SWOT Discussion
- Approximately 60 attendees total

5

Recommendations

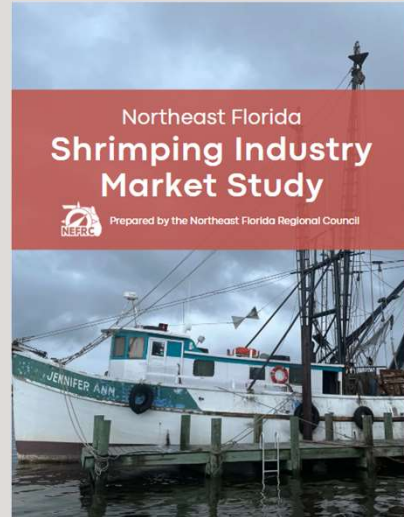


- Establish an agricultural cooperative
- Trademark a unique brand/logo
- Collaborate with workforce development programs
- Conduct public outreach and form creative partnerships

6

Outreach

- ☒ Results presentation meeting
- ☒ Final report sent to stakeholders
- ☐ County/City Commission Presentations



7

Questions?

8



Thank You!

Cassidy Taylor

📞 904-637-9739

✉️ CTaylor@nefrc.org

🌐 NEFRC.org



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MEMORANDUM

DATE: MAY 28, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM: TYLER NOLEN, SPECIAL PROJECTS COORDINATOR 

RE: HURRICANE PREPAREDNESS PROGRAM/2025 HURRICANE SEASON UPDATE

In support of our local governments, the Northeast Florida Regional Council (NEFRC) staffs an Emergency Preparedness team that routinely provides exercise coordination and disaster response support to county Emergency Management Departments across Northeast Florida. This team plays a vital role in *Blue Sky* (normal operations) and *Grey Sky* (disaster response) conditions.

Over the past decade, the NEFRC has facilitated the annual hurricane exercises for both JEA and St. Johns County, along with several other regional hurricane preparedness initiatives. In addition to planning and training, NEFRC staff have contributed more than 150 hours in Emergency Operations Center (EOC) activations, offering on-the-ground support to our local governments during hurricanes and other disasters.



Council 101: Hurricane Preparedness Program & 2025 Hurricane Season Update

1

Emergency Preparedness Staff



Eric Anderson
Deputy CEO
AICP & MEP



Tyler Nolen
Special Projects



Leigh Wilsey
HCC Manager



Annie Sieger
Senior Regional Planner
MPH, CPH

2

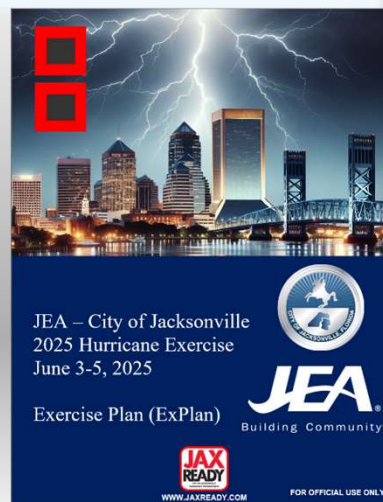
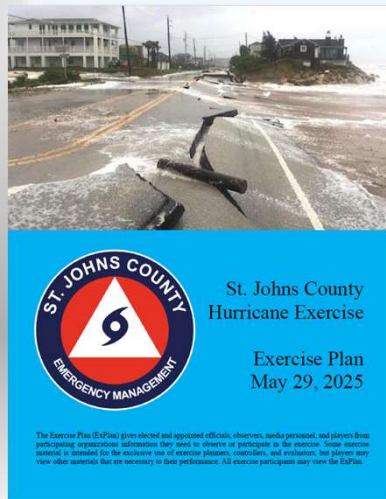
NEFRCs Hurricane Preparedness Program

- Assisting local governments and partner agencies with Hurricane Exercises
- Providing staff support to local Emergency Management Offices during Emergency Operations Center activations
- Assisting with local recovery and procurement efforts
- Providing information sharing amongst North Florida healthcare facilities



3

2025 Hurricane Exercises

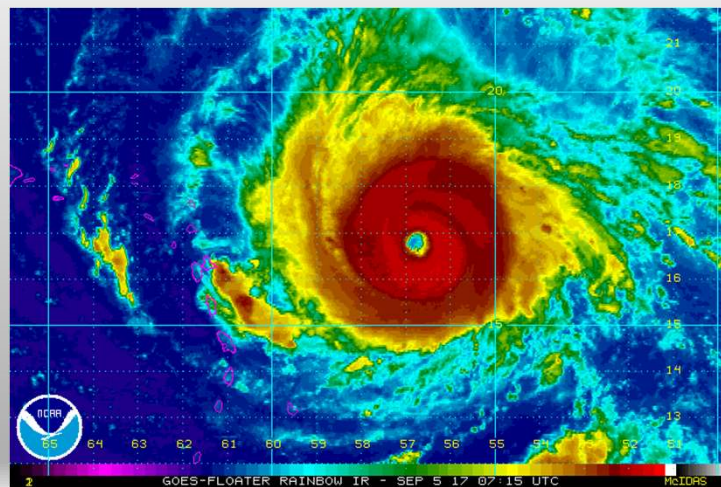


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7

2025 Hurricane Season Update



8

Historical NEFL Hurricane Information

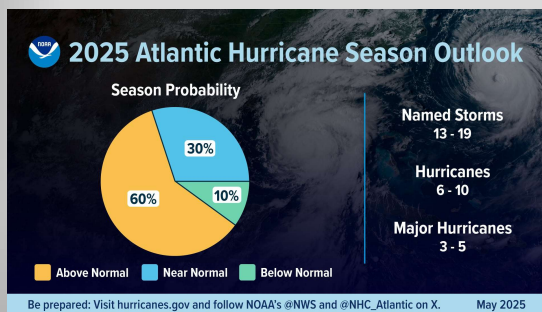
Since 1867



9

2025 Hurricane Season Update

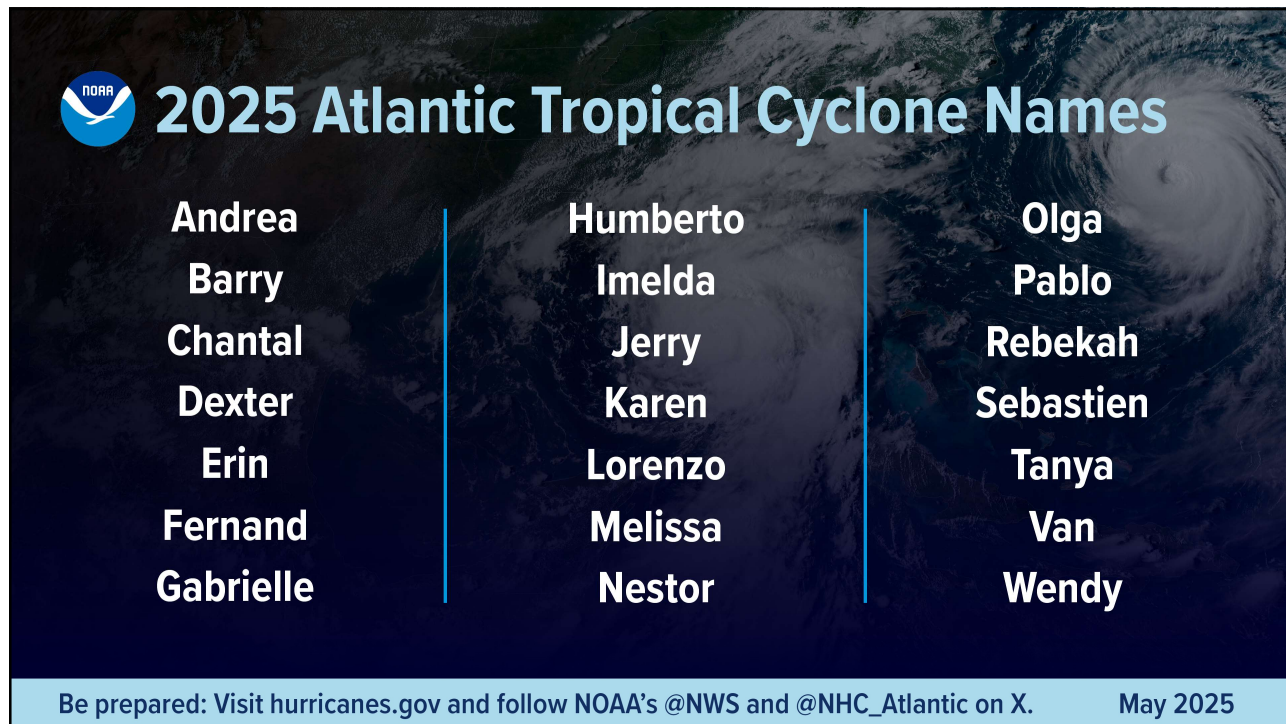
Predication: ABOVE NORMAL SEASON



2025 SEASON		
	CSU FORECAST	AVG.
NAMED STORMS	17	14
HURRICANES	9	7
MAJOR HURRICANES	4	3

"ABOVE NORMAL" ACTIVITY
-WELL ABOVE AVG.
SEA SURFACE TEMPS
-LA NINA / NEUTRAL

10



The graphic features a dark background with a satellite image of a hurricane. In the top left corner is the NOAA logo. The title "2025 Atlantic Tropical Cyclone Names" is displayed in large, light blue font. Below the title, the names are organized into three vertical columns, separated by thin blue lines. The names are: Andrea, Barry, Chantal, Dexter, Erin, Fernand, Gabrielle; Humberto, Imelda, Jerry, Karen, Lorenzo, Melissa, Nestor; and Olga, Pablo, Rebekah, Sebastien, Tanya, Van, Wendy. At the bottom, a light blue banner contains the text: "Be prepared: Visit hurricanes.gov and follow NOAA's @NWS and @NHC_Atlantic on X. May 2025".

Column 1	Column 2	Column 3
Andrea	Humberto	Olga
Barry	Imelda	Pablo
Chantal	Jerry	Rebekah
Dexter	Karen	Sebastien
Erin	Lorenzo	Tanya
Fernand	Melissa	Van
Gabrielle	Nestor	Wendy

Be prepared: Visit hurricanes.gov and follow NOAA's @NWS and @NHC_Atlantic on X. May 2025

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MEMORANDUM

DATE: MAY 28, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

VIA: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM: FARA ILAMI, REGIONAL RESILIENCY MANAGER 

RE: COMMUNITY RESILIENCE UPDATE

Staff will provide an update on community resilience efforts being facilitated across Northeast Florida, including the Resilient First Coast Collaborative, its Steering Committee, and its Subcommittees. This update will include the following:

- Progress on the Northeast Florida Military Installation Resilience Review
- Upcoming completion of the FY 2024-2025 Regional Resilience Entity Grant from the Florida Department of Protection's Resilient Florida Program, including the Regional Resilience Action Plan, Phase II
- Status of "Community Capacity Building and Planning in Vulnerable Communities of the South Atlantic Salt Marsh Initiative" project
- Brief overview of key takeaways from Flagler County's Compound Flooding Analysis and its incorporation into the Flagler County Adaptation Plan

In addition, staff will highlight how NEFRC is helping other regions to build a Regional Resiliency Collaborative and influencing resilience planning across the State in various ways.





NORTHEAST FLORIDA
REGIONAL COUNCIL



Community Resiliency Update

NORTHEAST FLORIDA 2024-25 DEVELOPMENTS

1

Military Installation Readiness Review



Installation Visits

- One tour of each installation scheduled for NEFRC staff and consultant staff

Stakeholder Engagement

- Blount Island/Mayport group on June 17, 2025
- Camp Blanding and NAS JAX groups in August
- Steering and Technical Advisory Committees in July/August

Data Collection

- NEFRC data submitted to consultant – under review
- Other data collection underway

2

Regional Resilience Entity Project

Deliverables to be submitted June 30, 2025

Highlights of completed project:

- Regional Resilience Action Plan
- Vulnerability Assessment Compilation
- Vulnerability Assessment Manual



3

SASMI Project



Community Capacity Building and Planning in Vulnerable Communities of the South Atlantic Salt Marsh Initiative:

- Community Engagement with cultural and community groups identified through vulnerability analysis – ongoing
- Research and evaluate potential NBS opportunities – scheduled for summer/fall 2025



4

Flagler Compound Flooding Analysis

Key Takeaways:

- Depths of compound flooding ranged from 1 to 15 feet countywide in various scenarios.
- Difference between storm surge-only analysis and compound flooding analysis ranged from 1 to 7 feet.

What is next:

- Full asset exposure and sensitivity analysis
- Incorporation of findings into adaptation plan



Inundation Extents in Southern Coastal Flagler County,
SLR=0 ft, 1% AEP Storm Event

5

Assisting Other Regions

Recent Actions:

- Sharing Experience with newly revived “Apalachee Strong” Regional Resiliency Collaborative
- Meeting with Florida Regional Councils Association Resiliency Staff
- Monthly Regional Collaborative Coordinators Meeting

Collaborating with Purpose:
Resilient First Coast from
Structure to Results!

Fara Rami, Regional Resiliency Manager
Northeast Florida Regional Council
May 22, 2025



Outline

Collaborative History and Formation:

- Gathering perspectives
- Establishing framework
- Developing promotional materials

Collaborative Work and Results:

- Regional Resilience Action Plan
- Vulnerability Assessment Manual
- Priority Climate Action Plan

Moving Forward:

- Implementing the RRAP
- Regionwide VA Analysis
- Continual learning from others



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BRINGING COMMUNITIES TOGETHER


Proudly serving the communities of Baker, Clay, Duval, Flagler, Nassau, Putnam, and St. Johns Counties

MEMORANDUM

DATE: JUNE 5, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

VIA: NEFRC PERSONNEL, BUDGET & FINANCE COMMITTEE

FROM: BETH PAYNE, CHIEF EXECUTIVE OFFICER 

RE: STRATEGIC PLANNING AD HOC COMMITTEE FOLLOW UP

As a follow up to the May Board of Directors meeting, a framework has been provided for strategic planning efforts for Northeast Florida Regional Council (NEFRC). Originally discussed as an 'Ad Hoc' Committee of the NEFRC, staff proposes a modified approach, using a working group structure during the 2025-26 Fiscal Year to address the current and future strategic needs of the Council. Logistics on structure, timeframe and subject matter will be discussed.

The proposed goal of the Strategic Planning Working Group:

To collaboratively develop forward-looking strategic priorities for NEFRC by engaging stakeholders, analyzing strengths and weaknesses, and providing recommendations that ensure the agency's long-term success and impact.



Strategic Planning Working Group

To collaboratively develop forward-looking strategic priorities for NEFRC by engaging stakeholders, analyzing strengths and weaknesses, and providing recommendations that ensure the agency's long-term success and impact.

- **Collaborative Development:** To foster a participatory and inclusive process in creating strategic priorities, ensuring input and buy-in from various internal and external stakeholders. This will be accomplished by:
 - **Stakeholder Engagement:** Identifying, involving, and gathering feedback from relevant individuals and groups (e.g., employees, other government agencies, partner organizations, etc.).
- **Forward-Looking:** Anticipates future challenges and opportunities, while also bolstering current services provided presently. This will be accomplished by:
 - **Establishing a Longer-Term Vision:** Discuss future trends at local, state and federal levels that may provide new opportunities for NEFRC.
- **Recommending Priorities:** To identify and propose the most critical areas of focus and resource allocation for the Council to achieve its mission effectively. This will be accomplished by:
 - **Prioritization:** Establishing clear criteria and processes for determining the most important strategic objectives and initiatives.
- **Ensuring Long-Term Success and Impact:** Develop strategies that sustain effectiveness and positive outcomes of the Council in fulfilling its mission. This will be accomplished by:
 - **Achieving Mission and Goals:** Ensuring strategic priorities directly supports the Council's overarching mission.
 - **Maximizing Impact:** Focusing on strategies that will have the most significant positive effect on the Council's local governments and partner agencies.
 - **Sustainability:** Developing strategies that are viable and effective over the long term.
 - **Evaluation:** Committing to a timely review of priorities and sharing successes and determining improvements.

Logistics to be determined

Structure

- Propose a working group to avoid heavy administration issues - quorum, minutes (only meeting summary needed), fewer advertising requirements. The Working Group would bring recommendations to the Personnel, Budget and Finance Committee for consideration.
- Is a Chair needed? Could have a Co-Chairs set up with a current and a former Board member.
- Makeup of the Working Group? Include Board Members and invite subject matter experts/stakeholders based on meeting topic.

Timeframe

- Begin process in September with a facilitated session for the NEFRC Board of Directors – a Strengths, Weaknesses, Opportunities and Threats (SWOT) analysis to lay the foundation for the Working Group.
- The same exercise would also be completed with staff for their input.
- Working Group meetings would begin in the new fiscal year and be completed during the 2025-26 Fiscal Year, by September 30, 2026.
- Meetings can have a virtual component (potential for all virtual is TBD).

Subject Matter

Meetings may be arranged by subject matter, based on the output of the Board and staff SWOT analysis. This lessens the time commitment of participants, as key stakeholders only attend working group meetings with relevant subject matter.

Potential ideas include:

- Local government services - potential invitees: Local government staff – county managers, department heads
- Regionalism and its value – potential invitees: past and current board members, legislators, other elected officials
- Strategic Partnerships – potential invitees: partner agencies/organizations
- Innovation