

NEFRC

BOARD OF DIRECTORS Meeting



Northeast Florida Regional Council
Hybrid Meeting



📍 40 East Adams St., Ste 320, Jacksonville, FL 32202
📞 Phone: (904)-279-0880
🌐 www.nefrc.org
✉ info@nefrc.org



Proudly serving the communities of Baker, Clay, Duval, Flagler, Nassau, Putnam, and St. Johns Counties

MEMORANDUM

DATE: MAY 28, 2026

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

FROM: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

RE: JUNE 4, 2026 PRELIMINARY BOARD AGENDA

The next Board of Directors meeting will be held on **June 4, 2026 at 10:00 a.m.** This will be a hybrid meeting, virtual and in-person, at the North Florida Transportation Planning Organization, 980 N. Jefferson Street, Jacksonville, FL 32209 .

Zoom Link: <https://nefrc-org.zoom.us/j/87499770491>
Meeting ID: 874 9977 0491



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Northeast Florida Regional Council

BOARD of DIRECTORS

A G E N D A

**THURSDAY, JUNE 4, 2026
10:00 a.m.**

Zoom Link: <https://nefrc-org.zoom.us/j/87499770491>
Meeting ID: 874 9977 0491

(ADDED OR MODIFIED ITEMS IN BOLD)
(*Denotes Action Required)

PAGE

1. Call to Order
2. Roll Call – President Anderson
3. Pledge of Allegiance and Invocation – President Anderson
4. Welcome/Introduction of Special Guests – President Anderson
5. Action Items – President Anderson
 - * A. Consent Agenda:
 - May 7, 2025 Draft Meeting Minutes
 - April 2025 Financial ReportPg 6
 - * B. Resolution 2027-11: TD Signatory Authority – Ms. PaynePg 12
 - * C. FY 25/26 Proposed Amended Budget – Ms. StarlingPg 15
 - * D. FY 26/27 Proposed Budget – Ms. StarlingPg 17
 - * E. Regional Issue: Data Center – Ms. PaynePg 19



6. Presentations & Reports – President Anderson

- A. Presentation: Cecil Airport/Space Port – Mr. Matt Bocchino, Director,
Cecil Airport & SpaceportPg 25
- B. Program Spotlight: USDA Local Food Promotion Program – Ms. BrylaPg 27
- C. Healthcare Coalition Update – Ms. WilseyPg 32
- D. Community Resiliency Update – Mr. ProkopiakPg 34

7. Public Comment – **LIMITED TO 3 MINUTES PER SPEAKER**

8. Local & Regional Issues Discussion – President Anderson

9. Ex-Officio Member Reports – President Anderson

- Department of Transportation – Ms. Santana
- Florida Department of Environmental Protection – Ms. Gore
- St. Johns River Water Management District – Mr. Conkey

10. Chief Executive Officer's Report – Ms. Payne

11. Upcoming Events:

- June 4, 2026 – NEFRC Board/Committee Meetings
- June 17, 2026 – Healthcare Coalition Alliance Meeting
- **June 19, 2026 – JUNETEENTH HOLIDAY, COUNCIL CLOSED**
- June 24, 2026 – Regional Leadership Academy Networking Event
- **July 2, 2026 – NEFRC Board/Committee Meetings CANCELLED**
- **July 3, 2026 – NEFRC CLOSED in Observance of JULY 4TH HOLIDAY**
- Aug. 6, 2026 – NEFRC Executive Committee Meeting
- Aug. 12, 2026 – Fernandina Beach 2050 Neighborhood Vision Plan Presentation,
City of Fernandina Beach
- Aug. 19, 2026 – Fernandina Beach 2050 Neighborhood Vision Plan Presentation,
City of Fernandina Beach

12. Next Meetings: **Executive** Committee – August 6, 2026
PB&F Committee – September 3, 2026
Board – September 3, 2026

13. Adjournment

BOARD Agenda Item #5A-1

5-7-26 Draft Meeting Minutes



NORTHEAST FLORIDA REGIONAL COUNCIL
Board of Directors Meeting
May 7, 2026

MINUTES

The Northeast Florida Regional Council Board of Directors held a meeting at 40 E. Adams Street, Jacksonville, FL on Thursday, May 7, 2026; President Anderson called the meeting to order at 10:01 a.m.

Roll call was conducted with the following members present, representing a quorum:

BAKER: Commissioner Anderson
Commissioner Iverson
Mr. Griffis

CLAY: Commissioner Condon
Commissioner Renninger
Mr. Bourre

DUVAL: Councilmember Amaro
Mayor Lynch

FLAGLER: Commissioner Dance
Councilmember Gambaro

NASSAU: Commissioner Huppmann
Commissioner Minshew

PUTNAM: Commissioner Harvey
Commissioner Wilkinson

ST. JOHNS: Commissioner Taylor
Commissioner Whitehurst
Commissioner Morgan

EX-OFFICIO: Ms. Gore, Florida Department of Environmental Protection (*virtual*)
Ms. Santana, Florida Department of Transportation
Mr. Conkey, St. Johns River Water Management District

Excused: Councilman Ludwig, Commissioner Martin, Mr. Hart

Absent: Councilmember Gay and Ms. Brown

Presenter: Marshall Eyerman, Nassau County Deputy County Manager

Guests: Isabel Cosio, CJ Thompson, Jessica Prevatt, Tara McCue, Lays Morillo, Jeff Schmucker, Bill White, Terry Suggs, Joel Addington, Kristin Dozier, T Lanahan, Amanda's iPhone, Tom's iPhone, and other members of the public.

Staff: Elizabeth Payne, Donna Starling, Leigh Wilsey, Jennifer Bryla, Fara Ilami, Tyler Nolen, Annette Bardge, Robert Jordan, and other staff

WELCOME NEW MEMBERS

President Anderson welcomed everyone to the meeting.

*CONSENT AGENDA

President Anderson asked if anyone wanted to pull any item on the consent agenda. Hearing none, he called for a motion on the consent agenda. Commissioner Harvey motioned to approve the Consent Agenda; seconded by Commissioner Whitehurst. Motion carried.

Alternate Review Comprehensive Plan Amendments (Information Only)

Comprehensive plan amendments are required to be reviewed and comments provided to the State and local government within a 30-day window. With the cancellation of the April meeting, these were reviewed the established alternate review process. Therefore, staff's review of these comprehensive plans were reviewed by the 1st Vice President, in the absence of the President, and comments submitted to the State and local government. They are provided for information only.

ACTION ITEMS

*RFQ: Pediatric Restraints

Ms. Wilsey provided an overview of the Healthcare Coalition (HCC) program, which serves 18 counties in north Florida and has allocated funding to complete regional projects that address mitigation strategies identified in the regional healthcare vulnerability assessment. The HCC program previously provided pediatric restraints to emergency responders in 2023. The HCC was able to identify additional available funding and would like to provide more of these restraints where needed. A request for quotes was issued on April 14th and received two responses on April 22nd from: Ferno and Henry Shein. Based on the pricing, the best price was selected from each vendor; therefore, staff request approval to purchase: 89 PediMate+ restraints and 17 NeoMate restraints from Henry Shein totaling \$39,432; and 37 KangooFix restraints in the amount of \$23,726.25 from Ferno. A brief discussion followed.

President Anderson called for a motion. Commissioner Condon motioned to approve the purchase of 89 PediMate+ and 17 NeoMate restraints in the amount of \$39,432 from Henry Shein; and 37 KangooFix restraints in the amount of \$23,726.25 from Ferno or a total expense of \$63,158.25; seconded by Councilmember Amaro. Motion carried.

* Transportation Disadvantaged LCB Membership Rosters

Ms. Bryla provided an overview of the Transportation Disadvantaged Local Coordinating Board (LCB) membership rosters. She stated that Baker, Clay, Flagler, and St. Johns Counties added voting members and were approved at their February LCB meeting and that Duval, Nassau, and Putnam Counties had no membership changes and were also approved at their February LCB meeting with no changes.

President Anderson called for a motion. Commissioner Harvey move to approve the Transportation Disadvantaged Local Coordinating Board Membership for Baker, Clay, Duval, Flagler, Nassau, Putnam and St. Johns Counties, and authorize staff to submit the

membership rosters to the Commission for the Transportation Disadvantaged; seconded by Commissioner Renninger. Motion carried.

***Resolution 2026-09-Water Conservation Month**

Ms. Payne stated that with the cancellation of the April meeting, this resolution is being brought to the Board now to recognize Water Conservation Month.

President Anderson called for a motion. Commissioner Harvey motioned to approve Resolution 2026-09; seconded by Commissioner Huppman. Motion carried.

***Resolution 2026-10: Darryl Register**

Ms. Payne introduced and read into the record; Resolution 2026-10 honoring Darryl Register for his years of service to the Northeast Florida Regional Council Board of Directors – resolution is attached. A brief discussion followed.

Commissioner Condon moved approval of Resolution 2026-10 honoring Darryl Register for his years of service; seconded by Commissioner Condon. Motion carried.

Presentation: Data Centers – Mr. Marshall Eyerman, Deputy County Manager, Nassau

Mr. Eyerman, Assistant County Manager, Nassau County, provided an overview of their experience regarding Data Centers. It began with a company stating that they had a site that would be ideal for a Data Center, which was quickly spread over social media. Nassau County reached out to the company who eventually confirmed, in writing, that they are not doing a Data Center. Unfortunately, social media has not accepted that. The County continues to put out notices that there are no Data Centers coming to Nassau and no one has submitted any paperwork for this.

Considering all of this, the County is looking at a moratorium on Data Centers. Therefore, two public hearings have been scheduled for May 11th and June 8th. A moratorium will allow the County to pause what is not happening for up to a year and make sure they go through this the right way by structuring what they want to see. He stated that the State is also going through SB 484, which includes requirements on water restrictions.

Mr. Eyerman stated that they will be asking the Board to form a fact-finding committee to compile all the information from areas such as SJRWMD, Data Centers, FPL, etc. to see what can be done with their land use codes and environmental considerations to develop best practices. Discussion followed.

Ms. Payne stated that staff will be working with Nassau County to determine how the Regional Council can participate and/or assist them in this endeavor. She added that this is a regional issue that can be added to our agenda as a regular item to provide updates.

President Anderson requested that this item be placed on the regular agenda as a discussion item. He also requested that it be added to next month's agenda to be voted on to make it a regional issue.

Councilmember Gambaro offered to host a site visit in Palm Coast to assist with the fact findings.

Strategic Communications Plan Update

Ms. Payne stated that the Strategic Communications Plan kickoff with Raftelis has begun, which will include a comprehensive discovery, stakeholder research, and the development of the Plan. She provided a brief overview of the project scope and deliverables scheduled through November. This will include a review of the Councils existing digital and print materials as well as in-depth stakeholder interviews.

Program Spotlight: City of Bunnell Visioning

Ms. Bryla provided an overview of a Community Visioning Project the Regional Council recently completed for the City of Bunnell. She highlighted what the visioning project is, its purpose and selected themes. She concluded with an invitation for anyone interested in having this done in any of their communities to reach out to the Council for more information.

Community Resiliency Update

Ms. Ilami provided an overview of the resiliency activities in the Region. She highlighted the Resilient First Coast; the Regional Resilience Entity Project that is ending this year but staff will be submitting a proposal for FY 26-27 funding; the Multi-Regional Planning and Mitigation Assessment's final report has been submitted and will be available online once approved by FloridaCommerce to be followed by regional and statewide trainings on the project results and applicability; the Military Installation Readiness Review project; the Pinecastle Military Installation Readiness Review project in partnership with the East Central Regional Planning Council; the Aquatic Connectivity Project status; and local vulnerability assessments in Baker County and the Town of Baldwin. She also shared information on work being done on the South Atlantic Salt Marsh Initiative in which the Council is assisting the North Florida Land Trust in this effort, which also protects military installations as well.

Regional Leadership Academy Update

Mr. Nolen provided a brief background on the Council's Regional Leadership Academy for the benefit of the new Board Members. He shared the list of the 2026 participants representing wide variety of industry professionals. He highlighted each of the first four sessions' activities that took place in Baker, Putnam, Nassau, and Flagler Counties. The class will next visit St. Johns County in May followed by a networking event in June, Clay County in July and will conclude in Duval County in August. More information was provided on the networking event on June 24 at the NEERC office which all Members are invited. A brief discussion followed.

Public Comment – Mr. Nooney, address on file, spoke about the Tourist Development Council and gaps in Jacksonville's current tourism economy, which he believes is horrible signage based on the 2025 Emerald Trail map. Specific projects/initiatives that could be funded using Tourism Development tax revenue – the Culinary Institute of America which is coming to Duval County. He also commented on other opportunities that the TDC could entertain such as bait to table.

LOCAL AND REGIONAL ISSUES DISCUSSION

Baker County – **Commissioner Anderson** asked any Member who has or are dealing with issues related to social media sharing incorrect information that the public then accepts as truth to contact Commissioner Iverson as he will be working in Baker County to try and address this. **Commissioner Iverson** stated that he would welcome any input provided.

Commissioner Minshew mentioned a book by Brooks Williams called Performative Outrage and others where he talks about that the power of social media and negative public engagement and she believes elected officials would find his work informative.

Flagler County – **Commissioner Dance** stated that on April 25th they held their ‘Celebrate Trails Day’ in Palm Coast; a rail and trail conservancy project. If anyone is interested in doing one in their county, please contact the Flagler County Tourism office or him for information on the steps they took.

Nassau County – **Commissioner Minshe**w (City of Fernandina Beach) stated that they recently dedicated their new waterfront park. The Regional Council is currently assisting the City with their Evaluation and Appraisal Review. The City is looking to hire a Chief Resiliency Officer so they can address their adaptation plans. They City have gone out to bid to remove Bretts restaurant and address the marina and sea wall in the future.

St. Johns County – **Commissioner Taylor** stated that the County paid an outside contractor half a million dollars to do their comprehensive plan only to have it rejected by the State because of SB 180. Because of this, she encourages the Members to continue to hold their legislators accountable to the negative effects of SB 180 to local governments.

Commissioner Morgan (St. Augustine Beach) stated she is seeking information from anyone who has dealt with the River-2-Sea loop, now known as the Sun Trail, and would love to speak with them as the City of St. Augustine Beach is at the design and planning stage and ready to make the leap to the next stage and are getting a surprising amount of push back. She is asking anyone who is similarly situated with the Sun Trail to please reach out to her.

EX-OFFICIO MEMBERS’ REPORT

Florida Department of Transportation – **Ms. Santana** stated that the FDOT will host a public meeting in Jacksonville on Wednesday, June 10th to discuss the proposed median modifications on Lem Turner Road at Robena Road. This will be held at Highlands Regional Library, 1826 Dunn Ave. from 4:30pm - 6pm.

St. Johns River Water Management District (WMD) – **Mr. Conkey** stated that regarding the Aquatic Connectivity project with UNF and JU, the WMD has an extensive database will be available to anyone who wants to use it.

Department of Environmental Protection – **Ms. Gore** introduced herself as Ms. Craver’s replacement and the new Public Information Officer for DEP and encouraged the Members to feel free to contact her should they need anything from the Northeast District.

CHIEF EXECUTIVE OFFICER’S REPORT

Ms. Payne informed the Member of an upcoming Planning Officials Training Workshop, hosted by the Florida American Planning Association, in Keystone Heights. She reminded everyone about Financial Disclosures coming up. The Council will be conducting a Hurricane Exercise for St. Johns County on May 28th and the JEA/City of Jacksonville June 2-4, 2026.

Ms. Payne recently spoke at the League of Cities dinner in the City of Fernandina Beach where she shared some of the work of the Council, i.e., services provided to its municipalities, and our community visioning program for our small communities.

Ms. Payne also informed the Members of the Navy's stance on Data Centers as the at Kings Bay Naval Station issued a letter not in support of proposed Data Centers. This was also an item of discussion on the Military Installation Readiness Review call staff had recently.

Next Meeting Date: June 4, 2026

Meeting Adjourned: 11:48 a.m.

Jimmy Anderson
President

Elizabeth Payne
Chief Executive Officer

BOARD Agenda Item #5A-2

**Financial Report
April 2026**

MEMORANDUM

DATE: MAY 27, 2026

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM:  DONNA STARLING, CHIEF FINANCIAL OFFICER

RE: APRIL 2026 FINANCIAL REPORT

The Northeast Florida Regional Council posted a Net Loss of \$12,889 for the month of April and a Year-to-Date Net Income of \$29,123.

The loss is largely attributed to the Council's contribution to the James Bennett Memorial Scholarship and payment of quarterly Florida Regional Council Association (FRCA) dues.

Regional Council - Agencywide	Adopted Budget 25/26	April 2026	YTD	Represents 58% of Fiscal Year	Budget Variance
Revenues					
County Dues	\$ 694,757	57,896	405,275	58%	0%
Local Government Technical Assistance	\$ 302,632	19,429	181,516	60%	2%
Transportation Disadvantaged (TD)	\$ 212,000	19,274	125,710	59%	1%
Hazardous Analysis	\$ 8,500	1,633	5,555	65%	7%
Local Emergency Preparedness Committee (LEPC)	\$ 90,000	5,537	39,619	44%	-14%
Hazardous Materials Emergency Preparedness (HMEP) Program	\$ 80,000	3,584	31,729	40%	-18%
Small Quantity Generator (SQG) Program	\$ 5,000	2,214	2,214	44%	-14%
Florida Department of Health	\$ 17,000	-	-	0%	0%
Healthcare Coalition	\$ 748,712	200,727	449,515	60%	2%
CDBG North Florida Resiliency Plan	\$ 18,265	-	18,533	101%	43%
CDBG Mitigation Assessment and Planning	\$ 43,075	1,388	25,182	58%	0%
Military Installation Resilience Review (MIRR)	\$ 719,099	79,355	270,689	38%	-20%
Pinecastle MIRR-East Central Florida RPC	\$ -	3,000	19,305	0%	0%
National Coastal Resilience Program	\$ 150,774	3,719	22,012	15%	-43%
Florida Department of Environmental Protection (FDEP)	\$ 100,000	21,909	126,173	126%	68%
National Fish Wildlife Foundation (NFWF) Aquatic Connectivity	\$ -	3,027	10,764	0%	0%
Economic Development Administration (EDA)-CEDS	\$ 80,000	6,140	42,290	53%	-5%
Economic Development Administration (EDA)-Visioning	\$ 160,000	(1,176)	63,685	40%	-18%
USDA Shrimp Grant	\$ -	911	911	0%	0%
Community Foundation	\$ 25,000	2,906	2,906	12%	-46%
Black History Museum	\$ -	(30)	2,920	0%	0%
Regional Leadership Academy (RLA)	\$ 5,950	1,200	4,730	79%	21%
Other Revenue	\$ 15,650	3,286	24,282	155%	97%
TOTAL REVENUES	\$ 3,476,414	\$ 435,928	\$ 1,875,516	54%	
TRANSFER FROM GENERAL FUND	\$ 74,701	\$ 12,889	\$ (29,123)		
TOTAL REVENUE/GENERAL FUND	\$ 3,551,115	\$ 448,817	\$ 1,846,392	52%	
Expenses					
Salaries and Fringe	\$ 1,783,783	140,806	1,076,899	60%	2%
Contract/Grant Direct Expenses	\$ 1,341,025	263,434	521,812	39%	-19%
Indirect - Allocated Expenses*	\$ 211,280	15,433	120,179	57%	-1%
General Fund Expense*	\$ 215,027	29,144	127,503	59%	1%
TOTAL EXPENSES	\$ 3,551,115	\$ 448,817	\$ 1,846,392	52%	
Net Income (loss)		(12,889)	\$ 29,123		

Northeast Florida Regional Council
Balance Sheet
April 2026

	FY 24/25 April 2025	FY 25/26 April 2026
ASSETS		
Cash	2,278,340	2,315,731
Accounts Receivable	748,595	752,489
Pension Deferred Outflows	498,205	410,690
Prepaid Insurance	-	10,877
Total Current Assets	3,525,140	3,489,787
Property and Equipment:		
Office Furniture and Equipment	261,430	254,817
Less Accumulated Depreciation	171,552	189,663
Total Property and Equipment, net	89,878	65,153
Total Assets	3,615,019	3,554,940
LIABILITIES		
Accounts Payable	34,776	31,150
Accrued Salaries and Leave	123,520	129,805
Deferred Revenue	249,839	147,532
Pension Liability	1,417,225	1,195,979
Pension Deferred Inflows	124,127	237,876
Total Liabilities	1,949,488	1,742,342
EQUITY		
Equity and Other Credits:		
Retained Earnings	1,665,531	1,812,598
Total Equity and Other Credits	1,665,531	1,812,598
Total Liabilities, Equity and Other Credits	3,615,019	3,554,940

YTD Comparison

	24/25 Net Income (Loss)	25/26 Net Income (Loss)	24/25 Cash Balance	25/26 Cash Balance
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AGENCYWIDE

October	\$ 7,921	\$ 4,791	\$ 2,105,273	\$ 2,109,485
November	\$ (10,020)	\$ 19,028	\$ 2,091,118	\$ 2,189,020
December	\$ 10,233	\$ 28,937	\$ 2,012,370	\$ 2,229,715
January	\$ 19,381	\$ 46,311	\$ 2,407,132	\$ 2,431,936
February	\$ 21,762	\$ 49,492	\$ 2,277,517	\$ 2,425,514
March	\$ 38,434	\$ 42,012	\$ 2,198,028	\$ 2,305,115
April	\$ 69,564	\$ 29,123	\$ 2,278,340	\$ 2,315,731
May	\$ 87,552		\$ 2,146,440	
June	\$ 110,620		\$ 1,850,194	
July	\$ 134,457		\$ 2,059,197	
August	\$ 139,321		\$ 2,315,611	
September	\$ 167,526		\$ 2,169,810	

MEMORANDUM

DATE: MAY 27, 2026

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM: ^{D.S.} DONNA STARLING, CHIEF FINANCIAL OFFICER

RE: APRIL 2026 INVESTMENT REPORT

Bank Account Interest

	<u>FY 24/25</u>	<u>FY 25/26</u>
April Interest	\$ 1,396	\$ 3,043
Year to Date Interest	\$ 9,701	\$ 21,572

Florida Local Government Investment Trust

	<u>FY 24/25</u>	<u>FY 25/26</u>
Current Balance	\$ 19,919	\$20,691

BOARD Agenda Item #5B

**Resolution 2027-11:
TD Signatory Authority**



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BRINGING COMMUNITIES TOGETHER

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MEMORANDUM

DATE: MAY 27, 2026

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

FROM: BETH PAYNE, CHIEF EXECUTIVE OFFICER 

RE: RESOLUTION OF SIGNATORY AUTHORITY FOR TRANSPORTATION DISADVANTAGED PROGRAM

The NEFRC administers the Transportation Disadvantaged Program for the seven counties in the Region. A requirement of the grant agreement is proof of signatory authority to allow the CEO to execute the grant agreement, sign all agreements and contracts and any other needed documents pertaining to the program. The most current resolution was adopted in 2019, and the Florida Commission for Transportation Disadvantaged is requesting a more current version.

The draft Resolution is attached for your review.



Resolution

Northeast Florida Regional Council

2026-11

Granting

Signatory Authority for Filing of a Transportation Disadvantaged Trust Fund Grant Application

WHEREAS, the Board of Directors of the Northeast Florida Regional Council, hereinafter referred to as the BOARD, has the authority to file a Transportation Disadvantaged Trust Fund Grant Application with the Florida Commission for the Transportation Disadvantaged; and

WHEREAS, the BOARD has the authority to file a Transportation Disadvantaged Trust Fund Grant Application and to undertake a Transportation Disadvantaged service project as authorized by Section 427.0159, Florida Statutes, and Rule 41-2, Florida Administrative Code.

NOW, THEREFORE, BE IT RESOLVED BY THE BOARD THAT:

1. The BOARD has the authority to file a grant application.
2. The BOARD authorizes Elizabeth Payne to file and execute the application on behalf of the Northeast Florida Regional Council with the Florida Commission for the Transportation Disadvantaged.
3. The BOARD authorizes Elizabeth Payne to sign any and all agreements or contracts that is required in connection with the application.
4. The BOARD authorizes Elizabeth Payne to sign any and all assurances, reimbursement invoices, warranties, certifications, and any other documents that may be required in connection with the applications or subsequent agreements.
5. The authorizations indicated above remains in effect through the 2027-2028 Fiscal Year.

Unanimously adopted by the Northeast Florida Regional Council in a regular meeting assembled in the City of Jacksonville, the fourth day of June, 2026.

Jimmy Anderson

President

Elizabeth Payne

CEO

BOARD Agenda Item #5C

**FY 25/26 Proposed
Amended Budget**



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MEMORANDUM

DATE: MAY 27, 2026

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM: ^{DS}
DONNA STARLING, CHIEF FINANCIAL OFFICER

RE: PROPOSED AMENDED BUDGET FY 25/26

Staff are currently working on the proposed amended budget for fiscal year 2025/2026. The proposed amended budget will be presented at the June 2026 meeting.



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Agencywide	Original Budget 10/01/25- 9/30/26	Proposed Amended Budget 10/01/25- 9/30/26	Budget Change
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Revenues			
County Dues	\$ 694,757	\$ 694,757	\$ -
Local Government Technical Assistance	\$ 302,632	\$ 313,943	\$ 11,311
Transportation Disadvantaged (TD)	\$ 212,000	\$ 203,095	\$ (8,905)
Hazardous Analysis	\$ 8,500	\$ 9,317	\$ 817
Local Emergency Preparedness Committee (LEPC)	\$ 90,000	\$ 90,000	\$ -
Hazardous Materials Emergency Preparedness (HMEP) Program	\$ 80,000	\$ 75,557	\$ (4,443)
Florida Department of Environmental Protection (FDEP)	\$ 100,000	\$ 183,955	\$ 83,955
Small Quantity Generator (SQG) Program	\$ 5,000	\$ 4,998	\$ (2)
Florida Department of Health	\$ 17,000	\$ -	\$ (17,000)
Healthcare Coalition	\$ 748,712	\$ 751,974	\$ 3,262
Community Development Block Grant (CDBG) North Florida Resiliency Plan	\$ 18,265	\$ 18,532	\$ 267
CDBG Mitigation Assessment and Planning	\$ 43,075	\$ 43,647	\$ 572
Military Installation Resilience Review (MIRR)	\$ 719,099	\$ 744,556	\$ 25,457
Pinecastle MIRR	\$ -	\$ 35,000	\$ 35,000
National Fish and Wildlife Foundation (NFWF) Aquatic Connectivity	\$ -	\$ 55,000	\$ 55,000
NFWF South Atlantic Salt Marsh Initiative (SASMI)	\$ 150,774	\$ 154,917	\$ 4,143
Economic Development Administration (EDA)-CEDS	\$ 80,000	\$ 72,988	\$ (7,012)
Economic Development Administration (EDA)-Visioning	\$ 160,000	\$ 91,000	\$ (69,000)
United States Department of Agriculture (USDA) Shrimp Grant	\$ -	\$ 20,000	\$ 20,000
Community Foundation	\$ 25,000	\$ 25,000	\$ -
Regional Leadership Academy (RLA)	\$ 5,950	\$ 11,250	\$ 5,300
Other Revenue	\$ 15,650	\$ 48,087	\$ 32,437

TOTAL REVENUES	\$ 3,476,414	\$ 3,647,573	\$ 171,159
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Expenses			
Salaries/Fringe	\$ 1,783,784	\$ 1,801,552	\$ 17,769
Contract/Grant Direct Expenses*	\$ 1,341,025	\$ 1,362,181	\$ 21,156
Indirect Allocated Expenses*	\$ 211,280	\$ 205,748	\$ (5,532)
General Fund Expenses*	\$ 215,027	\$ 251,886	\$ 36,859

TOTAL EXPENSES	\$ 3,551,116	\$ 3,621,367	\$ 70,252
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Projected Net Income (loss)	\$ (74,701)	\$ 26,206	\$ 100,907
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***Excludes Salaries & Fringe**

NORTHEAST FLORIDA REGIONAL COUNCIL

PROPOSED AMENDED BUDGET

FISCAL YEAR 2025/2026

Presented June 4, 2026

**Northeast Florida Regional Council
Proposed Amended Budget Narrative
FY 25/26**

REVENUES

County Dues

The seven member governments of the Northeast Florida Regional Council jointly participate financially in the annual operation of the Council. Calculations are based on a rate of \$0.41 per capita, using 2018 BEBR population tables.

Baker	\$11,337
Clay	\$86,934
Duval	\$390,673
Flagler	\$44,080
Nassau	\$33,927
Putnam	\$29,922
St. Johns	\$97,884

TOTAL FY 25/26: \$694,757

Agency Programs

The budget is based on Local Government Technical Assistance (\$313,943), Transportation Disadvantaged (TD) \$203,095, Hazardous Analysis (\$9,317), Local Emergency Preparedness Committee (LEPC) \$90,000, Hazardous Materials Emergency Preparedness (HMEP) \$75,557, Florida Department of Environmental Protection (FDEP) \$183,955, Small Quantity Generator (SQG) Program (\$4,998), Healthcare Coalition (\$751,974), Community Development Block Grant (CDBG) North Florida Resiliency Plan (\$18,532), CDBG Mitigation Assessment and Planning (\$43,647), Military Installation Resilience Review (MIRR) \$744,556, Pinecastle MIRR (\$35,000), National Fish and Wildlife Foundation (NFWF) Aquatic Connectivity (\$55,000), NFWF South Atlantic Salt Marsh Initiative (SASMI) (\$154,917), Economic Development Administration (EDA) for CEDS(\$72,988), Economic Development Administration (EDA) For Visioning (\$91,000), United States Department of Agriculture (USDA) Shrimp Grant (\$20,000), Community Foundation (\$25,000), Regional Leadership Academy (RLA) \$11,250

TOTAL FY 25/26: \$ 2,904,729

Other Revenue

Other revenue is revenue from interest income and other miscellaneous sources.

TOTAL FY 25/26: \$48,087

EXPENDITURES

Salaries/Fringe

This line item consists of all staff salaries, leave and fringe benefits which include the employer's share of Social Security, Medicare, health/life insurance, Florida Retirement System contributions, worker's compensation, unemployment compensation, and group disability.

TOTAL FY 25/26: \$1,801,552

Contract/Grant Direct Expenses

This line item includes all expenses charged directly to a contract or grant such as program-specific supplies, cellphones, printing, travel, advertising, equipment, training, and consultant/professional services.

TOTAL FY 25/26: \$1,362,181

Indirect – Allocated Expenses

Includes such expenses as telephone service, technology services, office maintenance, copier usage, lease and storage space rental, depreciation, general supplies and printing, postage, periodicals/subscriptions, liability insurance, audit expense, and accounting system maintenance. (Excludes salaries/fringe)

TOTAL FY 25/26: \$205,748

General Fund Expenses: Includes all expenses related to the Chief Executive Officer (excluding salary/fringe), Council Board expenses, publications, and initiatives, Council membership dues, vehicle fleet maintenance, and other expenses that are not allowable charges to contracts or grants.

TOTAL FY 25/26: \$251,886

Budget Format

Historically, the Council has presented its budget in essentially this same format. It is considered a “flexible” budget as allowed for enterprise funds where it is sometimes difficult to estimate the demand for services and, therefore, the level of spending needed to meet demand.

Budget Assumptions Related to Significant Changes from FY 25/26 Original Budget

REVENUES

- ❑ **The current per capita rate for County Dues is \$.41 per capita.** County Dues remains at level funding for fiscal year 2025/2026, using 2018 Bureau of Economic Business Research (BEBR) per capita population tables.
- ❑ Local government revenues increased slightly resulting from an increase in visioning and comprehensive planning technical assistance contracts.
- ❑ The Council received funding for ongoing state and federal contracts such as Healthcare Coalition, Hazardous Analysis, TD, LEPC, HMEP and EDA. The Council also received an increase in funding from the FDEP to continue work on the Regional Resiliency Action Plan.
- ❑ Revenue estimates for the EDA Visioning grant, which ends in 2029, decreased for this fiscal year as the Council continues to work on engaging eligible communities interested in developing a vision plan. Any unspent revenues will be carried forward into next fiscal year.
- ❑ The Military Installation Resilience Review (MIRR) grant for our region will be completed at the end of the fiscal year. The Council did receive a new contract to assist East Central Florida Regional Council with a portion of their MIRR that covers the Pinecastle Range Complex in the Ocala National Forest.
- ❑ NFWF South Atlantic Salt Marsh Initiative (SASMI) grant will be completed by the end of the fiscal year. The Council was also awarded a new three-year NFWF grant to identify Infrastructure Vulnerability and Aquatic Connectivity in Northeast Florida.
- ❑ The Council received a two-year United States Department of Agriculture grant to enhance the visibility and marketability of Northeast Florida shrimping industry.

EXPENDITURES

- ❑ Salaries/Fringe increased slightly resulting from the hiring of two additional part-time student positions.
- ❑ Contract/Grant Direct Services Expenses are expected to increase due to contractual obligations for resiliency programs and medical equipment purchases for the Healthcare Coalition.
- ❑ Indirect Allocated Expenses are expected to decrease with a decrease in software and office operational costs.
- ❑ General Fund Expenses are expected to increase with the addition of the contract for the communication consultant.

BOARD Agenda Item #5D

**FY 26/27
Proposed Budget**



📍 40 East Adams St., Ste 320, Jacksonville, FL 32202
📞 Phone: (904)-279-0880
🌐 www.nefrc.org
✉ info@nefrc.org

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MEMORANDUM

DATE: MAY 27, 2026

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM: ^{DS}
DONNA STARLING, CHIEF FINANCIAL OFFICER

RE: PROPOSED BUDGET FY 26/27

Staff are currently working on the proposed budget for fiscal year 2026/2027. The proposed budget will be presented at the June 2026 meeting.



WWW.NEFCR.ORG/SUBSCRIBE-TO-OUR-MAILING-LIST

Agencywide	Proposed Orginal Budget 10/01/26- 9/30/27
------------	---

Revenues	
County Dues	\$ 694,757
Local Government Technical Assistance	\$ 176,500
Transportation Disadvantaged (TD)	\$ 206,186
Hazardous Analysis	\$ 9,317
Local Emergency Preparedness Committee (LEPC)	\$ 90,000
Hazardous Materials Emergency Preparedness (HMEP) Program	\$ 75,557
Florida Department of Enviromental Protection (FDEP)	\$ 150,000
Small Quantity Generator (SQG) Program	\$ 4,998
Healthcare Coalition	\$ 809,077
Pinecastle MIRR	\$ 115,000
National Fish and Wildlife Foundation (NFWF) Aquatic Connectivity	\$ 145,810
Economic Development Administration (EDA)-CEDS	\$ 70,000
Economic Development Administration (EDA)-Visioning	\$ 100,000
United States Department of Agriculture (USDA) Shrimp Grant	\$ 50,000
Regional Leadership Academy (RLA)	\$ 11,250
Other Revenue	\$ 36,615
TOTAL REVENUES	\$ 2,745,067

Expenses	
Salaries/Fringe	\$ 1,674,568
Salaries/Fringe-Merit Increase	\$ 49,046
Contract/Grant Direct Expenses*	\$ 748,815
Indirect Allocated Expenses*	\$ 206,830
General Fund Expenses*	\$ 238,329

TOTAL EXPENSES	\$ 2,917,588
-----------------------	---------------------

TRANSFER FROM /(TO) GENERAL FUND	\$ 172,521
--	-------------------

Projected Net Income (loss)	\$ -
------------------------------------	-------------

***Excludes Salaries & Fringe**

NORTHEAST FLORIDA REGIONAL COUNCIL

PROPOSED BUDGET

FISCAL YEAR 2026/2027

Presented June 4, 2026

**Northeast Florida Regional Council
Proposed Budget Narrative
FY 26/27**

REVENUES

County Dues

The seven member governments of the Northeast Florida Regional Council jointly participate financially in the annual operation of the Council. Calculations are based on a rate of \$0.41 per capita, using 2018 BEBR population tables.

Baker	\$11,337
Clay	\$86,934
Duval	\$390,673
Flagler	\$44,080
Nassau	\$33,927
Putnam	\$29,922
St. Johns	\$97,884

TOTAL FY 26/27: \$694,757

Agency Programs

The budget is based on Local Government Technical Assistance (\$176,500), Transportation Disadvantaged (TD) \$206,186, Hazardous Analysis (\$9,317), Local Emergency Preparedness Committee (LEPC) \$90,000, Hazardous Materials Emergency Preparedness (HMEP) \$75,557, Florida Department of Environmental Protection (FDEP) \$150,000, Small Quantity Generator (SQG) Program (\$4,998), Healthcare Coalition (\$809,077), Pinecastle MIRR (\$115,000), National Fish and Wildlife Foundation (NFWF) Aquatic Connectivity (\$145,810), Economic Development Administration (EDA) for CEDS(\$70,000), Economic Development Administration (EDA) For Visioning (\$100,000), United States Department of Agriculture (USDA) Shrimp Grant (\$50,000), Regional Leadership Academy (RLA) \$11,250

TOTAL FY 26/27: \$ 2,013,695

Other Revenue

Other revenue is revenue from interest income and other miscellaneous sources.

TOTAL FY 26/27: \$36,615

EXPENDITURES

Salaries/Fringe

This line item consists of all staff salaries, leave and fringe benefits which include the employer's share of Social Security, Medicare, health/life insurance, Florida Retirement System contributions, worker's compensation, unemployment compensation, and group disability.

TOTAL FY 26/27: \$1,723,614

Contract/Grant Direct Expenses

This line item includes all expenses charged directly to a contract or grant such as program-specific supplies, cellphones, printing, travel, advertising, equipment, training, and consultant/professional services.

TOTAL FY 26/27: \$748,815

Indirect – Allocated Expenses

Includes such expenses as telephone service, technology services, office maintenance, copier usage, lease and storage space rental, depreciation, general supplies and printing, postage, periodicals/subscriptions, liability insurance, audit expense, and accounting system maintenance. (Excludes salaries/fringe)

TOTAL FY 26/27: \$206,830

General Fund Expenses: Includes all expenses related to the Chief Executive Officer (excluding salary/fringe), Council Board expenses, publications, and initiatives, Council membership dues, vehicle fleet maintenance, and other expenses that are not allowable charges to contracts or grants.

TOTAL FY 26/27: \$238,329

Budget Format

Historically, the Council has presented its budget in essentially this same format. It is considered a “flexible” budget as allowed for enterprise funds where it is sometimes difficult to estimate the demand for services and, therefore, the level of spending needed to meet demand.

Budget Assumptions Related to Significant Changes from FY 25/26 Amended Budget

REVENUES

- ❑ **The current per capita rate for County Dues is \$.41 per capita.** County Dues will remain at level funding for fiscal year 2026/2027, using 2018 Bureau of Economic Business Research (BEBR) per capita population tables.
- ❑ Local government revenues to assist with planning technical assistance, resiliency, and emergency preparedness services will continue in fiscal year 2026/2027. However, we do anticipate a decrease in revenues due to the completion of various resiliency and planning technical assistance contracts in fiscal year 2025/2026.
- ❑ The Council expects to receive ongoing funding from state and federal contracts such as Hazardous Analysis, TD, LEPC, HMEP and EDA. The Council will receive increased funding for the Healthcare Coalition. The Council also anticipates receiving additional funding from FDEP for resiliency programs.
- ❑ Funding for CDBG, the MIRR for Northeast Florida and the NFWF SASMI grant ended in fiscal year 2025/2026. However, funding for the Pinecastle MIRR and NFWF Aquatic Connectivity grant will continue in fiscal year 2026/2027.
- ❑ The Council is currently projecting a budget shortfall; However, the Council is actively pursuing various funding opportunities to offset the shortfall.

EXPENDITURES

- ❑ Salaries/Fringe costs are projected to decrease because the Council does not anticipate filling two vacant positions at this time. A three percent merit increase has been included in the budget for staff, contingent on funding being received to satisfy the projected budget shortfall.
- ❑ Contract/Grant Direct Services Expenses are expected to decrease largely due to a decrease in contractual services for the MIRR and NFWF SASMI grants that ended in fiscal year 2025/2026.
- ❑ Indirect Allocated Expenses are expected to remain relatively constant.
- ❑ General Fund Expenses are expected to decrease due to a decrease in contractual obligations for the communications consultant contract ending in late 2026.

BOARD Agenda Item #5E

**Regional Issue:
Data Center**



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✉ info@nefrc.org

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MEMORANDUM

DATE: MAY 27, 2026

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

FROM: BETH PAYNE, CHIEF EXECUTIVE OFFICER 

RE: REGIONAL ISSUE: DATA CENTERS

As a follow up to the May 7th NEFRC Board of Directors meeting, there will be further discussion on a regional approach to addressing the data center issue confronting Northeast Florida.

Data Centers and their impacts have been identified as a regional issue – a vote to confirm this will allow the CEO to direct staff and resources to take up this issue. Part of this work includes assisting Nassau County with their recently established Data Center Development Fact-Finding Committee (memo attached) and providing timely and actionable information to the NEFRC Board of Directors.



MEMORANDUM

TO: Hon. Alyson McCullough, Chair, Nassau County BOCC

CC: Hon. Members of the Nassau County BOCC
Denise May, County Attorney
Marshall Eyerman, Assistant County Manager
Robert Companion, Deputy County Manager/County Engineer
Amy Bell, Operations Manager
Taylor Clem, Conservation Program Manager
Kathy Freyman, Economic Resources Manager

FROM: Taco E. Pope, AICP, ICMA-CM, County Manager

SUBJECT: Data Center Development Fact-Finding Committee

DATE: May 19, 2026



On April 13, 2026, the Nassau County Board of County Commissioners (BOCC) directed the County Attorney to prepare an ordinance establishing a temporary moratorium on the acceptance, review, and approval of applications for data center facilities. The purpose of the moratorium is to provide the Board of County Commissioners and County Staff with sufficient time to research and evaluate the unique operational characteristics, infrastructure demands, environmental considerations, and community impacts associated with data center development.

The first public hearing to consider the proposed moratorium was held on May 11, 2026. The second public hearing is scheduled for June 8, 2026, at 5:00 p.m.

To further support the BOCC's evaluation of data center development and related public policy considerations, a Resolution establishing a Fact-Finding Committee on Data Center Development (Committee) will be presented for consideration at the May 20, 2026 regular BOCC meeting.

If it is the BOCC's direction, the Committee can conduct independent research, receive public testimony, and evaluate policy considerations related to data center development in Nassau County. The aggregate of the Committee's work can be provided to the BOCC in a memorandum or report. The Committee as conceptualized would consist of BOCC staff members with expertise in urban and regional planning, engineering, natural sciences, land development, government finance, and economic development.

Committee members to consider along with named alternates are as follows:

- Taco Pope, AICP, ICMA-CM, County Manager
 - Alternate: Elizabeth Backe, AICP, Planning Director
- Marshall Eyerman, ICMA-CM, Assistant County Manager
 - Alternate: Chris Lacambra, Office of Management and Budget Director
- Robert Companion, P.E., Deputy County Manager/County Engineer
 - Alternate: Caleb Hurst, P.E., Development Services Director
- Taylor Clem, Ph.D., Conservation Manager
 - Alternate: Brandy Carvalho, Director of Strategic Advancement
- Kathy Freyman, Economic Resources Manager
 - Alternate: TBD

If established, the Committee will be supported by:

- Denise May, Esq., BCS, County Attorney
- Amy Bell, Nassau County Operations Manager
- The Northeast Florida Regional Council (NEFRC)
- Other staff and partners as requested by the County Manager

If directed, the Committee will conduct independent research and hold a series of publicly noticed meetings or workshops where testimony, stakeholder input, and general public comment will be received. These meetings are intended to serve as structured and transparent forums for public comment regarding data center development and its potential impacts on Nassau County.

As part of its work, the Committee may gather source material and evaluate information presented by subject matter experts, stakeholders, and members of the public regarding topics including, but not limited to:

- Environmental impacts
- Water consumption and supply
- Power consumption and electrical generation
- Community planning and land use
- Transportation and infrastructure impacts
- Economic and fiscal impacts
- Data center operational characteristics
- Legal parameters
- Related and associated issues

At the conclusion of its public meetings and independent research, the Committee will provide a report or memorandum to the BOCC summarizing the information gathered, key findings, and potential policy options for consideration. Upon receipt of the Committee's report, the BOCC may choose to direct additional analysis, hold additional public workshops, initiate the legislative public hearing process related to potential regulations governing data center development, or maintain the status quo that existed prior to the enactment of the temporary moratorium.

A tentative schedule of public meetings, subject to change, is provided below. The meetings of the Committee listed below will be open to the public and noticed in accordance with Section 286.011, Florida Statutes.

Tentative Public Meeting Schedule [subject to change]

- Monday, June 1, 2026, at 5:00 p.m.
BOCC Commission Chambers, Yulee
 - Tuesday, June 2, 2026, at 5:00 p.m.
West Nassau High School Cafetorium, Callahan
 - Monday, June 8, 2026, at 9:00 a.m.
BOCC Commission Chambers, Yulee
 - Tuesday, June 9, 2026, at 5:00 p.m.
West Nassau High School Cafetorium, Callahan
 - Thursday, June 18, 2026, at 9:00 a.m.
BOCC Commission Chambers, Yulee
 - Monday, June 29, 2026, at 5:00 p.m.
BOCC Commission Chambers, Yulee
 - Tuesday, June 30, 2026, at 5:00 p.m.
BOCC Commission Chambers, Yulee
-

Nassau County, Florida Fact-Finding Committee on Data Center Development

Purpose and Intent

The purpose of the Committee is to conduct independent research and facilitate public comment regarding data center development within Nassau County. Through research and a series of publicly noticed meetings, the Committee will receive testimony, public comment, and technical information from subject matter experts and stakeholders. The intent of the Committee is to evaluate issues related to environmental impacts, water consumption, electrical demand and generation, land use compatibility, infrastructure capacity, economic and fiscal impacts, legal parameters of Florida State Law, and other issues associated with data center development.

General Premise

The demand for digital infrastructure and data storage capacity continues to increase exponentially as technology advances and reliance on digital services expands. As a result, data centers of varying scales are being developed throughout the United States, including within the State of Florida.

Although numerous data centers exist across the State and within the Northeast Florida Region, recent public interest in data center development has prompted legislative action at both the State and local levels. In response, Nassau County has established a temporary moratorium, not to exceed twelve (12) months, to allow for comprehensive evaluation of the potential impacts associated with such development.

During the moratorium period, the County intends to evaluate and develop reasonable public policy options related to data center development that balance demand for digital infrastructure and economic opportunity with the protection of residents, natural resources, infrastructure systems, and overall community character.

While Florida Senate Bill 484 (Ch. 2026-65) reaffirms the authority of local governments to establish reasonable regulations intended to mitigate adverse impacts associated with data center development, the legislation **does not permit local governments to prohibit data centers outright**. Accordingly, it is essential that any proposed regulations or policy measures be carefully developed to ensure they are reasonable, legally defensible, and capable of withstanding judicial scrutiny.

Process

The Committee's work is anticipated to generally follow the process outlined below:

Gather Data and Conduct Research → Define Issues → Identify Assets, Challenges, and Opportunities → Establish Goals and Objectives Related to Data Center Development → Identify Potential Policy Options → Provide Committee Report to the BOCC → Sunset Committee

Expected Outcome

The expected outcome of the Committee process is the preparation of a memorandum or report consolidating testimony, public comment, technical research, and policy considerations related to data center development for presentation to the BOCC.

Following BOCC Actions

Following submission of the Committee's report and the sunset of the Committee, the BOCC may consider a variety of actions, including but not limited to:

- Directing additional research or data collection.
- Conducting additional public workshops.
- Directing staff to prepare proposed legislation.
- Initiating the public hearing process for potential land development regulations or policy amendments related to data center development.
- Or other options legally available to the BOCC.

BOARD Agenda Item #6-A

**Presentation:
Cecil Airport/Space Port**



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📞 Phone: (904)-279-0880
🌐 www.nefrc.org
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MEMORANDUM

DATE: MAY 27, 2026

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER *EP*

FROM: TYLER E. NOLEN, SPECIAL PROJECTS COORDINATOR *TN*

RE: PRESENTATION FROM CECIL AIRPORT & SPACEPORT DIRECTOR

Mr. Matt Bocchino, Director of the Cecil Airport & Spaceport, will provide a presentation to the NEFRC Board of Directors regarding the designation of Cecil Airport as Cecil Spaceport, the first licensed horizontal launch commercial spaceport on the East Coast. The presentation will also highlight the economic development opportunities and emerging business prospects now available to the Northeast Florida region as a result of this designation.

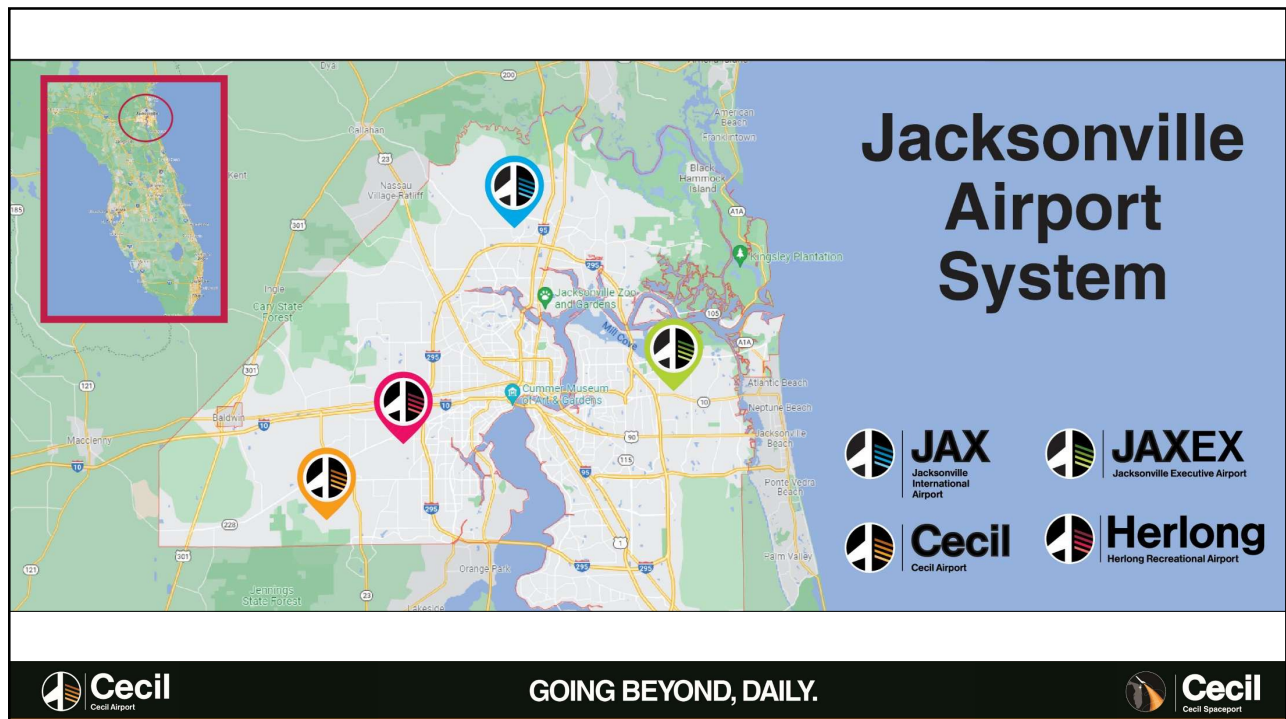




From Runways to Rockets: The Evolution of Cecil Airport & Spaceport

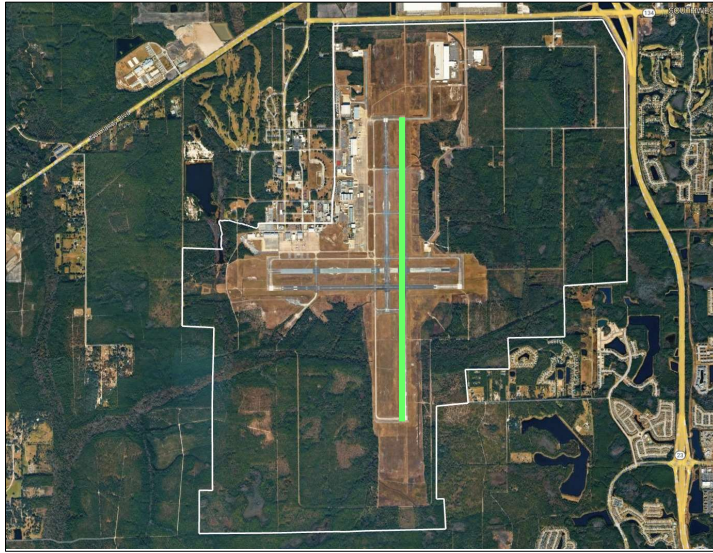
June 4, 2026

1



2

Airport Details



- ✓ 1 – 4,400' runway, 2 – 8,000' runways,
1 - 12,500' runway
- ✓ Parallel Taxiways for all Runways
- ✓ Full Service FBO
- ✓ Air Traffic Control Tower
 - 7:00 a.m. – 11:00 p.m. M-F
 - 7:00 a.m. – 9:00 p.m. S-S
- ✓ All weather operations
 - Instrument Approaches
 - Airport Lighting
- ✓ Aircraft Rescue & Firefighting Facility (ARFF)



GOING BEYOND, DAILY.



3

World – Class Aerospace Tenant Base

MAINTENANCE, REPAIR & OVERHAUL

- Boeing
- Flightstar Aircraft Services, Inc.
- Fleet Readiness Center Southeast
- ManTech

GOVERNMENT

- USCG HITRON
- FLARNG
- USCBP
- JFRD (2 stations)

SPECIALTY

- Million Air
- Tactical Air Support
- LSI, Inc.
- Hermeus
- Otto Aerospace

EDUCATION

- FSCJ
- ERAU



GOING BEYOND, DAILY.



4

Military/ Government Support

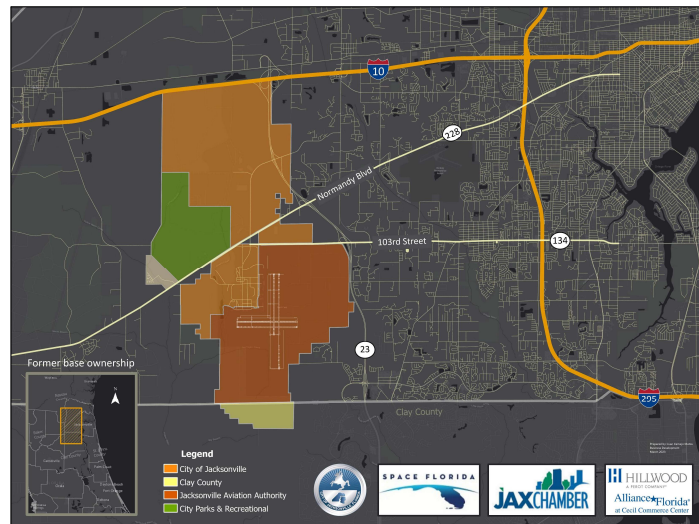
- **2020-2024**
 - Average ~100,000 aircraft operations/year
 - Average 40% of that per year is military (DOW only)
- **Countless detachments**
 - CNATRA
 - Checkered Flag
 - Jaded Thunder
 - NAS Jax support
 - Hot refueling
 - Agile Flag



5

Transitioning from the Navy

- **17,000 acres**
 - Roughly 3% of Duval County!
- **Split between different COJ departments, Clay County & JAA**
- **City & Hillwood Partners**



6

Transition from the Navy

A look at our lifecycle

800,000
SQ. FT. HANGARS

310,000
SQ. FT. OFFICE SPACE



1,100,000
SQ. FT. TOTAL

7

New Hangar Construction

Currently Under Construction

100,682 sq. ft. Boeing South Yard



100,000 sq. ft.	Flightstar Addition
38,000 sq. ft.	FL Army Guard
23,000 sq. ft.	FRC – Southeast
131,000 sq. ft.	Flightstar /FSCJ
14,500 sq. ft.	Jacksonville JetPort
30,000 sq. ft.	LSI
131,000 sq. ft.	Flightstar
27,500 sq. ft.	Jacksonville JetPort
30,000 sq. ft.	LSI
39,000 sq. ft.	ManTech
400,500 sq. ft.	Boeing Shockwave
160,000 sq. ft.	Boeing Component Facility

= 1,124,500 sq. ft added

8



9

Cecil's Size

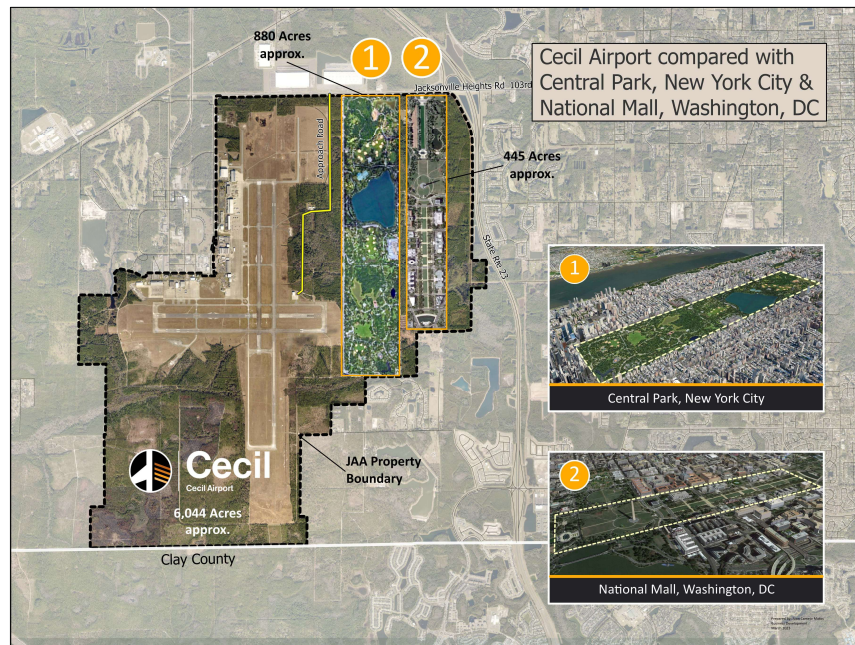


GOING BEYOND, DAILY.



10

Cecil's Size & Eastside Focus

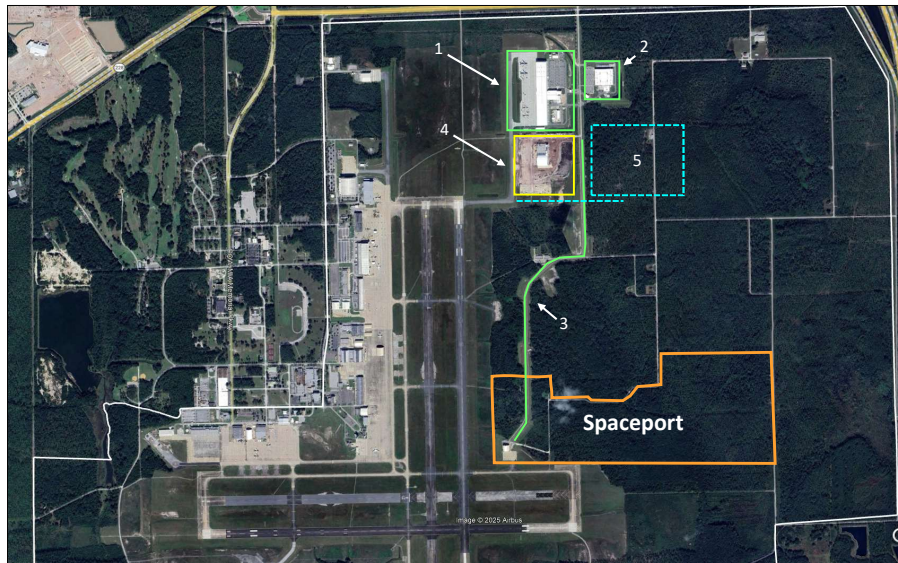


GOING BEYOND, DAILY.



11

Eastside Focus



GOING BEYOND, DAILY.



12

1. Shockwave/Boeing MRO

- Opened February '24
- 400,000 SF
- ~400 Jobs



GOING BEYOND, DAILY.



13

2. Boeing Component Maintenance Facility

- Opened in mid-'24
- 140,000 SF



GOING BEYOND, DAILY.



14

3. Approach Rd.

- ~1.8 miles of roadway, sidewalk and underground utilities
- “Unlocks” East Side
- Completed in '25



GOING BEYOND, DAILY.



15

4. South Yard (Boeing)

- KC-46 maintenance facility
- Anticipated completion: Jan. '27



GOING BEYOND, DAILY.



16

5. Otto Aerospace

- Taxiway E1 extension
- Otto Aerospace construction



GOING BEYOND, DAILY.



17

5. Project Bluebird



PHANTOM 3500

Cabin Volume
800^{FT³}

Cabin Height
6'5"

Max Range
3,500^{NM}

NBAA 4pax Range
3,200^{NM}

Cruise Altitude
51,000^{FT}

Balanced Field
< 3,500^{FT}



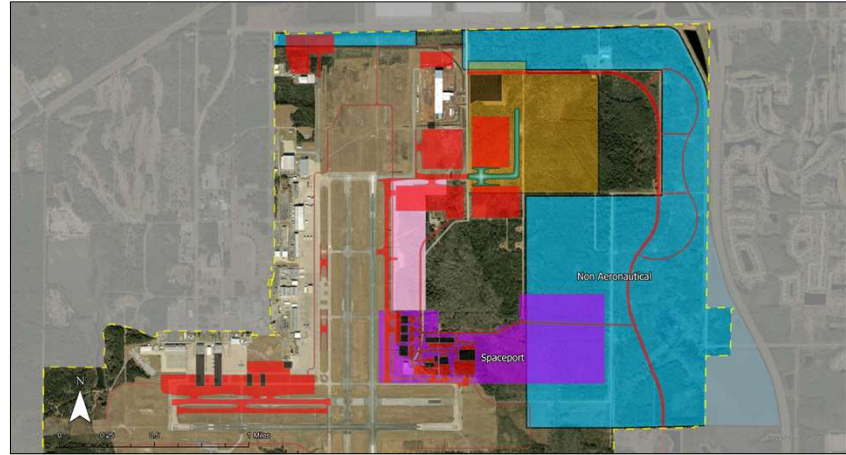
GOING BEYOND, DAILY.



18

Cecil's Future

- Eastside expansion
- \$1.7 billion capital funding required in the next 20 years
- Continue Cecil's role as strategically critical to DOW, DHS and FL Nat'l Guard



GOING BEYOND, DAILY.



19

Development Partners



GOING BEYOND, DAILY.



20

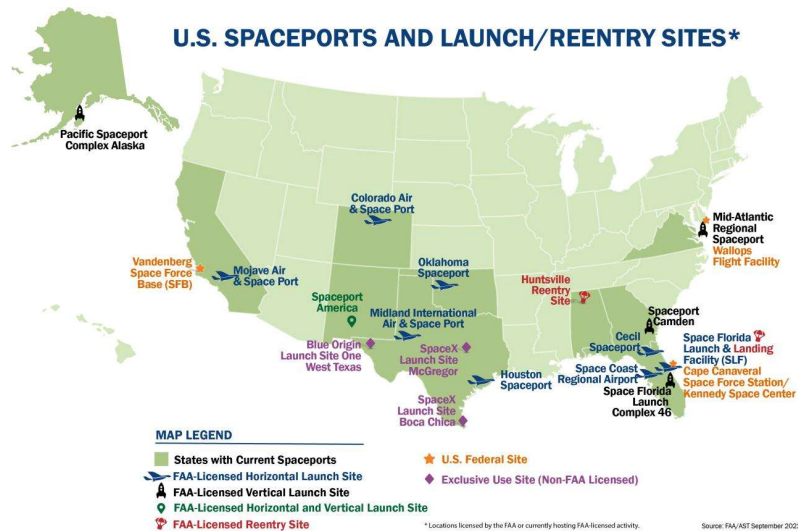


21

Licensed Spaceports in the U.S.

Cecil Spaceport is one of

- **14** commercial spaceports in the US
- **9** horizontal-launch sites
- **3** reentry sites (planned)



22



Basic Spaceport Info

- License received in 2010
- “Plug-and-play” approach
- Operations
 - Horizontal-launch (Concept Z)
 - Rocket testing
- Development



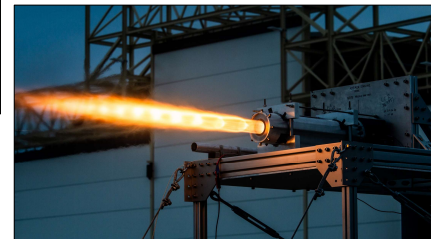
GOING BEYOND, DAILY.



23

Target Markets Beyond Launch

- Rocket motor testing
- Satellite & rocket manufacturing
- University/education
- R&D
- Laboratory space
- Reentry

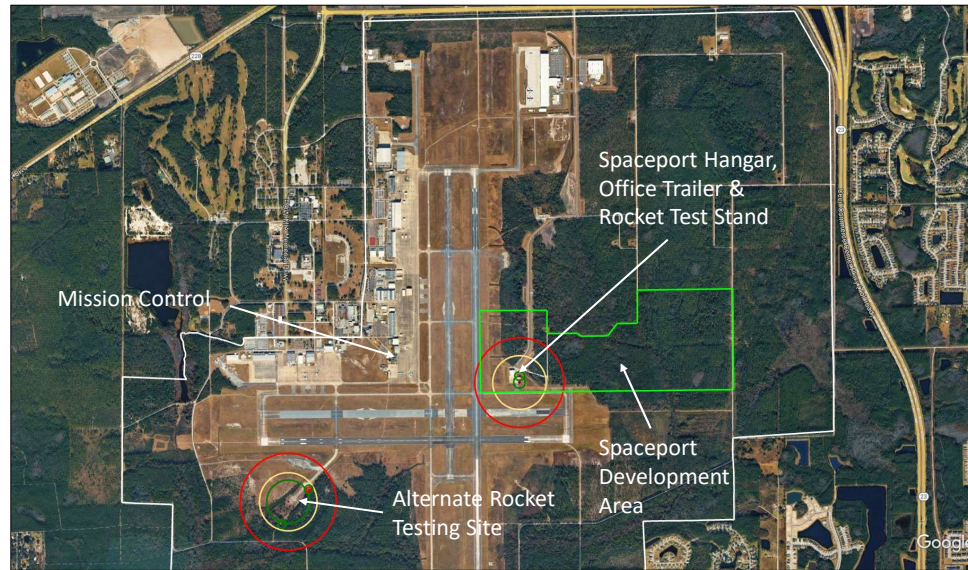


GOING BEYOND, DAILY.



24

Cecil Spaceport Facilities



GOING BEYOND, DAILY.



25

Cecil Spaceport Facilities (con't.)

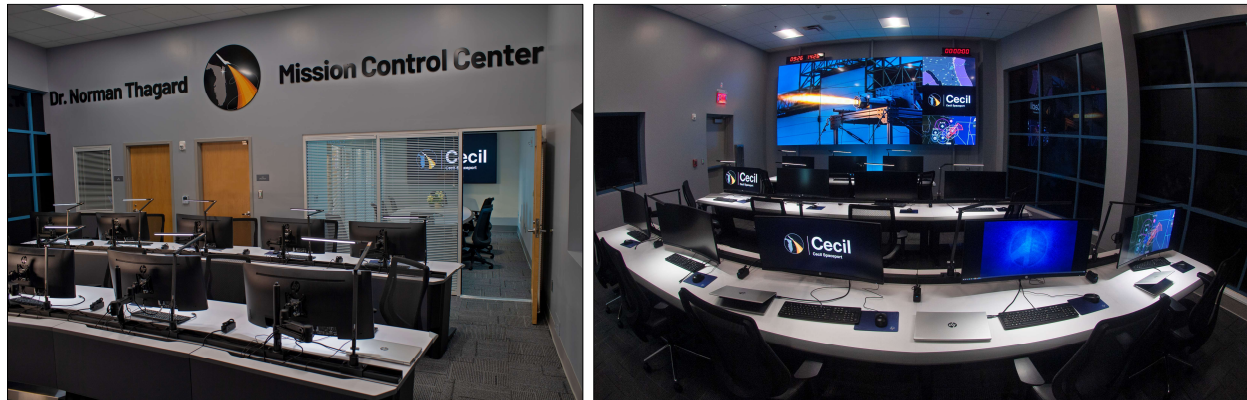


GOING BEYOND, DAILY.



26

Mission Control Center



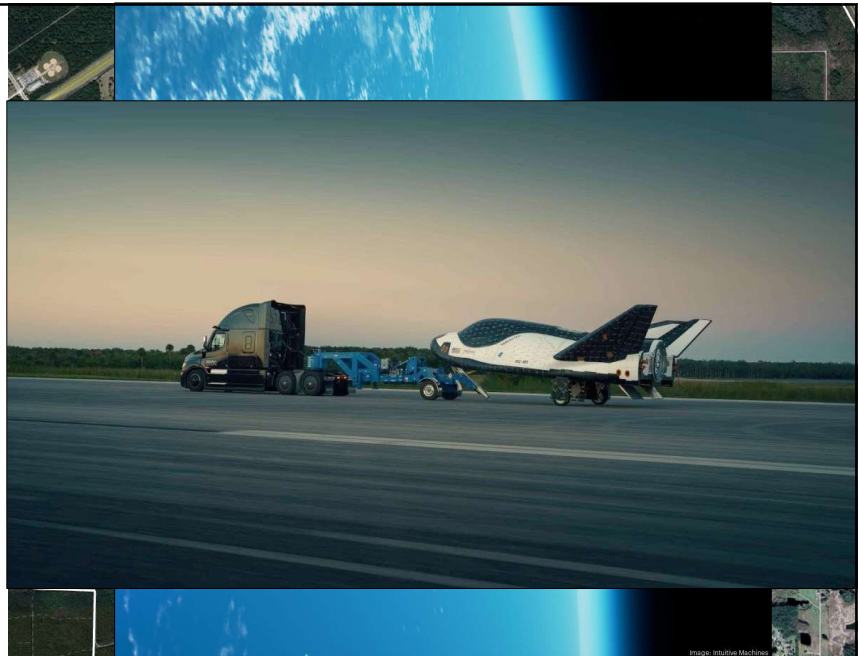
GOING BEYOND, DAILY.



27

Reentry License

- 100% funding commitment from Space Florida
- RS&H selected as prime contractor
- 18 – 24 month process



GOING BEYOND, DAILY.



28



Dr. Norman Thagard
Mission Control Center

Questions?

Thank you for your time.

Cecil Spaceport
13365 Simpson way
Jacksonville, FL 32221

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BOARD Agenda Item #6-B

**Program Spotlight:
USDA Local Food Promotion Program**



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BRINGING COMMUNITIES TOGETHER

Proudly serving the communities of Baker, Clay, Duval, Flagler, Nassau, Putnam, and St. Johns Counties

MEMORANDUM

DATE: MAY 27, 2026

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER 

FROM: JENNI BRYLA, COMMUNITY DEVELOPMENT MANAGER 

RE: SHRIMP MARKETING GRANT

In 2024, NEFRC was awarded a FloridaCommerce grant to conduct the Shrimping Industry Market Analysis. As a follow-up to that project, the Council applied for a grant from the USDA Local Food Promotion Program to help the industry develop a marketing plan.

The Council is partnering with the City of Jacksonville Economic Development Department, Jacksonville University, Visit Jax, Visit Amelia, Mayport Waterfront Partnership and of course the Shrimpers themselves to create a unique brand for Mayport Shrimp. This 2-year, \$100,000 grant will help the Council and its partners conduct background research, meet with stakeholders, develop a marketing plan, design and purchase materials and implement the plan.





USDA Local Food Promotion

Program

NE Florida Shrimp Marketing Plan

\$100,000 Award

2 Year Project

1

Northeast Florida Shrimping Industry Market Study

- In 2024, NEFRC was awarded CPTA grant from Florida Commerce to conduct Shrimping Industry Market Study for Duval, Flagler, Nassau, & St. Johns Counties
- Project Goals:
 - Provide recommendations to support the expansion of small shrimping businesses
 - Encourage the use of market-friendly & sustainable shrimping practices
 - Cultivate a sense of community character in historic shrimping districts
 - Strengthen the regional food economy

2

Northeast Florida Shrimping Industry Market Study

- After this project was complete, NEFRC applied to USDA for a Local Food Promotion Program grant to help shrimping industry establish a marketing plan to improve sales and pricing
- NEFRC was recently notified that it has been awarded a \$100,000 grant for a two-year project

3

USDA Local Food Promotion Program Project Partners



Davis College of
Business & Technology



4

Project Schedule

- Phase I (July 2026) – Background Research
- Phase II (February 2027) – Community Meetings and Develop Marketing Plan
- Phase III (August 2027) – Design & Procure Marketing Material
- Phase IV (January 2028) – Implement Marketing Plan

5

Questions?

- Jack Shad
Economic Development Project Manager
Northeast Florida Regional Council
Phone (904) 699-5694
- Jenni Bryla, AICP, CFM
Community Development Manager
Northeast Florida Regional Council
Phone (904) 537-8554

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BOARD Agenda Item #6-C

Healthcare Coalition Update



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MEMORANDUM

DATE: MAY 27, 2026

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

THRU: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER *EP*

FROM: LEIGH WILSEY, HEALTHCARE COALITION PROGRAM MANAGER *LW*

RE: HEALTHCARE COALITION PROGRAM UPDATE

The Florida Department of Health receives federal funding through a cooperative agreement with the Administration for Preparedness and Response (ASPR) within the United States Department of Health and Human Services to develop and manage Healthcare Coalitions across the State. The NEFRC is one of ten (10) entities contracted by the Florida Department of Health to manage these Coalitions.

The Healthcare Coalition program staff will provide a brief update on the recent activities and accomplishments and future activities planned for the program.





**Healthcare Coalition Alliance
Region 3**

www.FLRegion3HCC.org

A program of the Northeast Florida Regional Council

Healthcare Coalition Update

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HEALTHCARE COALITION PROGRAM MANAGER
LWILSEY@NEFRC.ORG

ANNIE SIEGER
SENIOR REGIONAL PLANNER
ASIEGER@NEFRC.ORG

1



Health Care Coalitions (HCCs)

Locally Driven. Health Care Prepared.

WHAT IS AN HCC?

An HCC is a **network of individual public and private organizations in a defined state or sub-state geographic area** that partner to prepare health care systems to respond to emergencies and disasters, ultimately increasing local and regional resilience.

HCCs are composed of diverse, and sometimes competitive organizations who, during a disaster, become **interdependent on one another for supplies, transportation, personnel, and more.**

Each HCC must include four core members: acute care hospitals, public health agencies, emergency medical services (EMS), and emergency management agencies.

NATIONAL PARTICIPATION RATE OF HCC CORE MEMBERS

Core Member	Participation Rate
Acute care hospitals	92%
Public health agencies	90%
Emergency management agencies	82%
Emergency medical services (EMS)	42%

BY THE NUMBERS

62
Recipients (health departments in states, localities, territories, & freely associated states)

326
HCCs across the nation

42,128
HCC members nationwide
Validated data as of 6/30/2020

Key HCC activities include:

- ✓ Coordinate joint exercises with HCC members to improve coalition-wide resiliency
- ✓ Coordinate **distribution and sharing of medical equipment and supplies during a response**
- ✓ Develop **communications protocols and systems**
- ✓ **Share real-time information**
- ✓ **Educate and train health care personnel**

ASPR/HPP Program

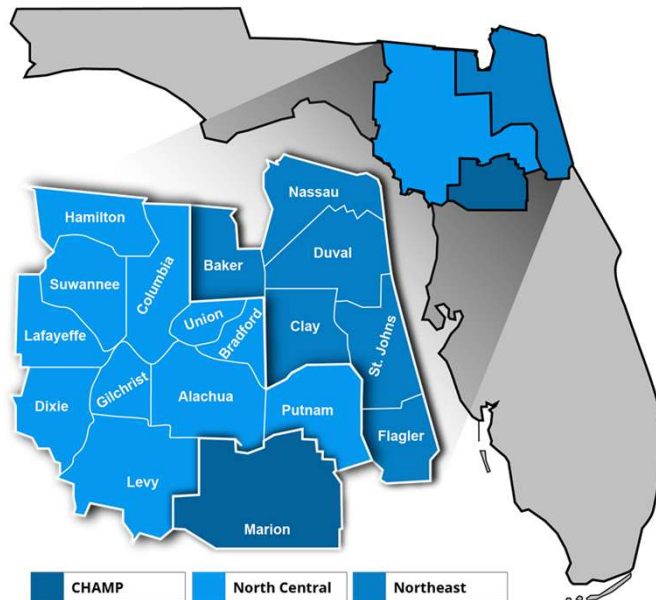
- Funding through Cooperative Agreement with FDOH since 2014
- HPP is the only source of federal funding for health care system readiness
- Work to increase the capabilities and resilience of the regional healthcare system through planning, training, equipping, and exercising

2

Region 3 HCC Alliance

NEFRC is the Fiduciary Agent for the 3 Coalitions under the Alliance – Spans 18 Counties

- Entering Year 3 of a 5-Year (2024-2029) Contract with an Annual Renewal from FDOH



3

2025-2026 Coalition Highlights

TRAINING & EXERCISE

- 765 individuals participated in one or more of the 9 exercise opportunities provided
- CTOS Training – 2 offerings of Operations Level Response to Radiological/Nuclear WMD and 1 offering of Detecting Contamination Hospital First Receivers
- Shelter-in-Place training in 9 locations with Community Exercise
 - 168 Training Participants
 - 517 Exercise Participants
- Medical Response and Surge Exercise (MRSE) in North Central Region, which includes Putnam County
- 5 Preparedness Expos for the Center for Independent Living of North Central Florida



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2025-2026 Coalition Highlights



EQUIPPING

- \$215,427.25 Total Spent on Projects
- All Equipment Requests Fulfilled to Complete Past Regional Projects
 - 17 Hospitals Received Med Sleds
 - 10 Hospitals Received Disaster Stretchers
 - Pediatric Restraint Devices for 7 EMS Agencies
 - Evacuation Sleds Purchased for 3 Long-Term Care Facilities

5

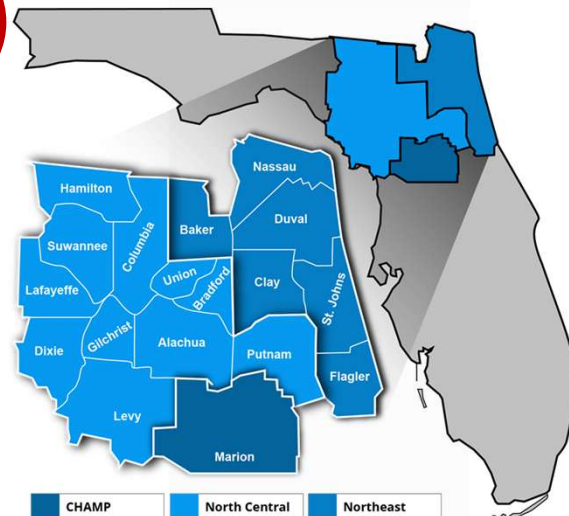
Future of the Coalition

July 1, 2026, Starts New Fiscal Year with an Increase in Funding

New Contract Amount: \$809,077
(Increase of \$60,365)

Allocated towards increasing capabilities in training, equipping, and communicating program benefits

\$60,365
Increase in
FY26/27
Funding



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Thank You



Questions?

LEIGH WILSEY

HEALTHCARE COALITION PROGRAM MANAGER

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ANNIE SIEGER

SENIOR REGIONAL PLANNER

ASIEGER@NEFRC.ORG

BOARD Agenda Item #6-D

Community Resiliency Update



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MEMORANDUM

DATE: MAY 28, 2025

TO: NORTHEAST FLORIDA REGIONAL COUNCIL BOARD OF DIRECTORS

VIA: ELIZABETH PAYNE, CHIEF EXECUTIVE OFFICER *EP*

FROM: ANDREW PROKOPIAK, SR. REGIONAL RESILIENCY PLANNER *ARP*

RE: COMMUNITY RESILIENCE UPDATE

Staff will provide an update on community resilience efforts being facilitated across Northeast Florida, including the Resilient First Coast Collaborative, its Steering Committee, and its Implementation Partners. This update will include the following:

- Review of the recent Resilient First Coast Steering Committee meeting outcomes.
- Nearing completion on the FY 2025-2026 Regional Resilience Entity Grant from the Florida Department of Protection's Resilient Florida Program, with a focus on the Regional Vulnerability Assessment Analysis and technical assistance due June 30, 2026.
- Highlight of the recent completion of the final report for the Multi-Regional Mitigation Assessment and Planning project funded by Florida Commerce.
- Progress on the Northeast Florida Military Installation Readiness Review, including an update on the Technical Advisory Committee meeting.
- Update on the National Fish and Wildlife Foundation funded project to assess infrastructure vulnerability and aquatic connectivity for resilience of the First Coast.
- Status of vulnerability assessments that NEFRC is conducting in partnership with local governments.

