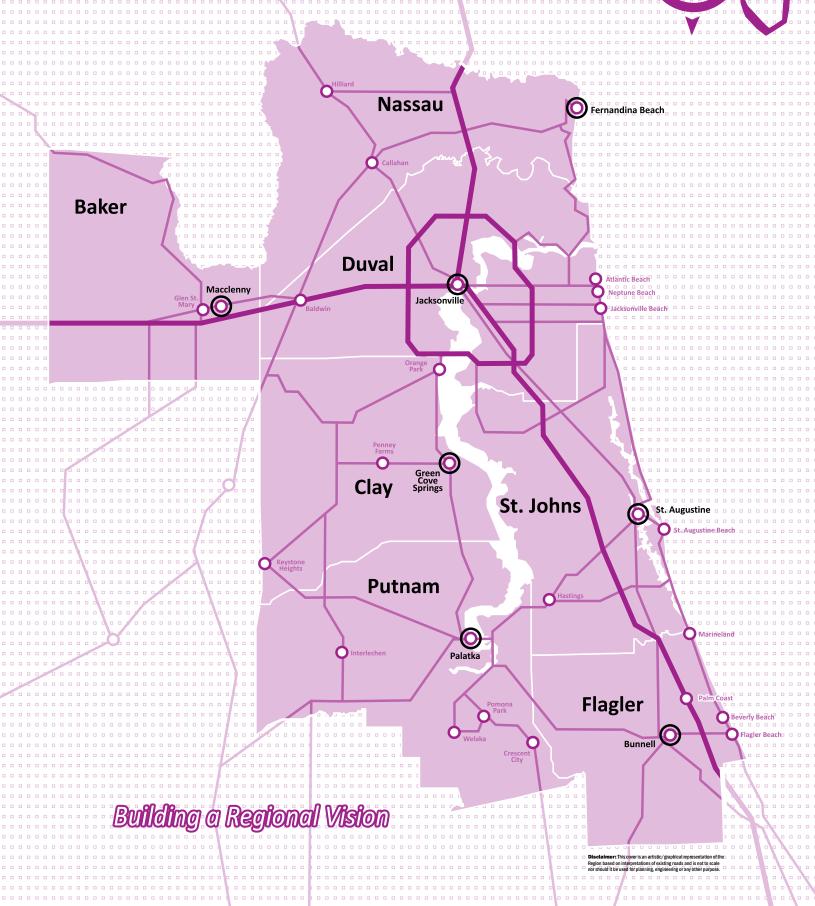
# Northeast Florida Regional Council 2012 Annual Report

"Bringing Communities Together to Advance the Regional Agenda."



## **COUNCIL PROFILE AND MISSION**

The Northeast Florida Regional Council is a regional government agency serving seven counties—Baker, Clay, Duval, Flagler, Nassau, Putnam, and St. Johns—and their 27 municipalities. Formed in 1977 by an interlocal agreement pursuant to Chapter 163 Florida Statutes, Florida Interlocal Cooperation Act of 1969, it is one of 11 Regional Planning Councils statewide.

The Northeast Florida Regional Council provides a wide scope of services and programs including local and regional comprehensive and strategic planning, Development of Regional Impact reviews, economic development, regional transportation, natural resources, affordable housing, emergency preparedness, technical assistance to local governments and conflict resolution services.

The Northeast Florida Regional Council is governed by a 35-member Board: two-thirds elected officials and one-third gubernatorial appointees.

The Northeast Florida Regional Council is committed to continuing its regional initiatives in support of shared visions, values and goals.

#### **Our Mission**

To be a dynamic network of local governance, providing visionary leadership, advocacy, and coordination between counties and local, state and federal governmental agencies to preserve and enhance the quality of Northeast Florida's economic, natural, built and social environment by:

Actively serving as a convener of regional issues
Fostering public awareness of diverse regional issues
Identifying trends, issues and opportunities for the Region
Building consensus for Regional solutions through coordination and cooperation
Providing a regionally focused forum for comprehensive and functional planning
Furnishing technical and administrative assistance to local
governments and other stakeholders, and
Maintaining expertise among staff and pursuing technologies that support the successful implementation of the mission.



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## PRESIDENT'S MESSAGE

It has been an exciting year for the Northeast Florida Regional Council. The year went by so quickly it seems just a blur. This Annual Report is an opportunity to provide focus to our activities and accomplishments during the past year.

During the year the economy began to show signs of recovery. However, improvement has been slow and our Local Governments, Economic Development partners and the Council continue to be focused on economic development and job creation. Toward that end, the Council, in conjunction with the JaxUSA Partnership released it sub-cluster study, Innovate Northeast Florida. This study provides in-depth detail and strategies in order to be successful in attracting and growing business in which Northeast Florida has an overall competitive advantage. Implementation of the findings of the study is currently underway.

2012 saw the release of a draft update to the Strategic Regional Policy Plan, informed by First Coast Vision and the visioning exercises NEFRC and partners have been working on for the last couple of years. Visioning efforts helped make it a better plan, and increased the recognition among our citizens and Local Governments that we are stronger when we act together as a Region.

Also, the Council continues to produce outstanding and cutting edge work in the area of Emergency Preparedness. Following on the heels of the award winning Statewide Regional Evacuation Study undertaken by the Council last year we have made great strides in interoperable communications, training, exercises and a myriad of other activities.

Finally, the Council continued to be recognized for its outstanding work, gathering one National and three Statewide Awards. The Council also recognized the great work being undertaken in Northeast Florida through its Annual Regional Leadership Awards. During its 2012 Awards Ceremony the Council recognized 13 individuals, entities and projects for their excellence.

It has been an honor and pleasure to serve as President of the Northeast Florida Regional Council and ask you join with me in wishing great success to our incoming President, Larry Williams of Nassau County.

Sincerely,

Northeast Florida Regional Council President

2011-2012

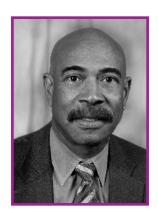
## 2011-2012 BOARD OF DIRECTORS



Mr. Bob Sgroi **President** Gubernatorial Appointee Flagler County



The Honorable **Kenny Eubanks** 1st Vice President **Putnam County** 



**The Honorable Ken Bryan 2nd Vice President** St. Johns County



Mr. Hugh Fish, Jr. Secretary / **Treasurer** Baker County

The Board of Directors of the Northeast Florida Regional Council is comprised of 35 members: two-thirds elected officials and one-third gubernatorial appointees. These individuals are recognized in the public and private sectors for their influence and leadership. They provide the Council with the insight and the tools to make critical decisions which affect the quality of life within our Region. The members named below are listed by their affiliation and title reflective of their status at the time of their service.

#### **BAKER COUNTY**

**Hon. Jimmy Anderson** Baker County Commissioner

Mr. Hugh D. Fish, Jr. City of Macclenny Representative

Hon. Adam Giddens Baker County Commissioner

Mr. Darryl Register Gubernatorial Appointee

#### **CLAY COUNTY**

Hon. Wendell Davis Clay County Commissioner

**Hon. Steve Howard** Town of Orange Park Councilman

> Mr. Kenneth Smallwood Gubernatorial Appointee

**Hon. Chereese Stewart** Clay County Commissioner

#### **DUVAL COUNTY**

Ms. Elaine Brown Gubernatorial Appointee

**Hon. Doyle Carter** Jacksonville City Councilman

Hon. Michael Corrigan Jacksonville City Councilman Gubernatorial Appointee

> **Hon. Kimberly Daniels** Council Member

Hon. Paul B. Parsons City of Atlantic Beach Commissioner

Hon. Matt Schellenberg Jacksonville City Councilman

> **Hon. Stan Totman** Mayor

#### **FLAGLER COUNTY**

Hon. Milissa Holland Chair, Flagler County Commission

> **Hon. Jon Netts** Mayor, City of Palm Coast

**Hon. Catherine Robinson** Mayor, City of Bunnell

Mr. Bob Sgroi Gubernatorial Appointee

#### **NASSAU COUNTY**

Hon, Shirley Graham Mayor, Town of Callahan

Hon. Barry Holloway Nassau County Commissioner

Mr. Robert "Bob" Spaeth Nassau County Representative

> Mr. Larry Williams **Gubernatorial Appointee**

#### **PUTNAM COUNTY**

Hon. Kenny Eubanks Putnam County Commissioner

**Hon. Nancy Harris** Chair, Putnam County Commission

> Hon. Vernon Myers Mayor, City of Palatka

#### ST. JOHNS COUNTY

Hon. Ken Bryan St. Johns County Commissioner

Hon. William "Bill" Leary City St. Augustine Commissioner

#### Ms. Jane Miller Gubernatorial Appointee

Hon. Jay Morris St. Johns County Commissioner

Ms. Karen Stern Gubernatorial Appointee

Hon. Cyndi Stevenson Chair, St. Johns County Commission

#### **EX-OFFICIO NON-VOTING MEMBERS**

#### Ms. Danita Andrews Clav Chamber of Commerce Florida Department of Economic Opportunity

Mr. Jeff Cole St. Johns River Water Management District

Mr. Larry Parks Florida Department of Transportation

Mr. Gregory Strong Florida Department of **Environmental Protection** 

## **OUR REGION**

The Northeast Florida Regional Council, formed in 1977, serves Regional District 4, and is comprised of seven counties (Baker, Clay, Duval, Flagler, Nassau, Putnam, and St. Johns) and 27 municipalities.

With 140 miles of coastline and five barrier islands boasting some of the state's most magnificent, pristine beaches, Northeast Florida is truly "Florida's First Coast." Jacksonville in Duval County is the major urban center, boasting a good mix of industrial manufacturing, transportation, financial services, health care, and military employment. Jacksonville accounts for almost 55 percent of the region's population and is the employment hub for several other communities in the Region. Land-wise, it is the largest city in the contiguous U.S.

Other counties in the Region are more rural and suburban in nature, relying on heavily agriculture and service sectors, with a limited, but growing industrial base often focused on a single sector. They are, however, increasing in their rate of urbanization and beginning to develop more economic diversity. From 2000-2010 Flagler was the fastest growing county in the Region and in the State of Florida, with the greatest population concentration in Palm Coast and along its beaches.

The Region's land area covers a total of 4,428 square miles, with 5.8 percent dedicated to agriculture, 2.1 percent to industry and commercial use, and 14.1 percent urbanized. The total population for the Region is 1,515,656 (Bureau of Economic & Business Research, 2011), which includes 7 counties and 27 municipalities. Of the 27 municipalities, fifteen (15) have a population of less than 5,000 residents. The remaining municipalities are mid-sized, with populations around 10,000. The two largest cities in the Region after Jacksonville are Palm Coast (75,180) in Flagler County and Jacksonville Beach (21,362) in Duval County.



#### **BAKER COUNTY**

County Seat: Macclenny
Population: 26,938\*
Land Area (sq. miles):585
Other Incorporated Communities:
Glen St. Mary
Established: 1861
Named for: James McNair Baker,
Confederate States senator and Florida judge



#### **CLAY COUNTY**

County Seat: Green Cove Springs Population: 192,071\* Land Area (sq. miles): 601 Other Incorporated Communities: Keystone Heights, Orange Park, Penney Farms Established: 1858 Named for: Kentuckian Henry Clay, Secretary of State under John Quincy Adams



## **DUVAL COUNTY**County Seat: Jacksonville

Population: 869,729\* Land Area (sq. miles): 774 Other Incorporated Communities: Atlantic Beach, Baldwin, Jacksonville Beach, Neptune Beach Established: 1822 Named for: William Pope DuVal, first territorial governor of Florida



#### FLAGLER COUNTY

County Seat: Bunnell
Population: 97,160\*
Land Area (sq. miles): 485
Other Incorporated
Communities: Beverly Beach,
Flagler Beach, Marineland, Palm Coast
Established: 1917
Named for: Henry Flagler,
developer of the Florida East Coast Railroad



#### NASSAU COUNTY

County Seat: Fernandina Beach Population: 73,745\* Land Area (sq. miles): 652 Other Incorporated Communities: Callahan, Hilliard Established: 1824 Named for: Nassau Sound



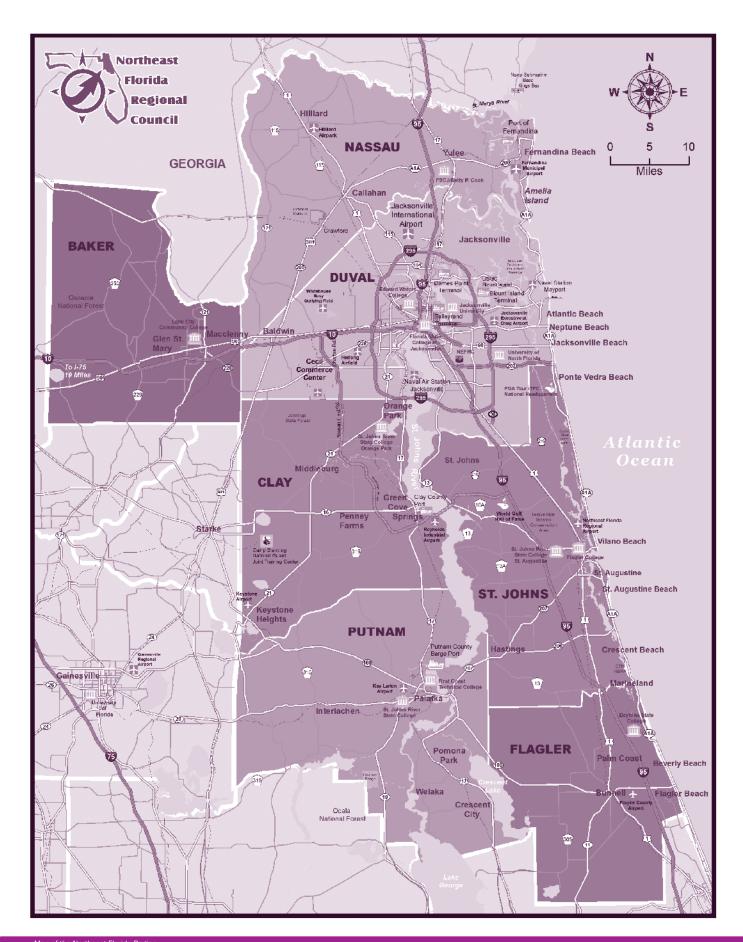
#### **PUTNAM COUNTY**

County Seat: Palatka
Population: 73,158\*
Land Area (sq. miles): 722
Other Incorporated
Communities: Crescent City, Interlachen,
Pomona Park, Welaka
Established: 1849
Named for: Benjamin Alexander Putnam
(1801-69), lawyer, soldier, judge, state legislator,
first president of the Florida Historical Society



County Seat: St. Augustine, oldest permanent settlement in U.S. Population: 196,071\* Land Area (sq. miles): 609 Other Incorporated Communities: Hastings, St. Augustine Beach Established: 1821 Named for: St. Johns River

<sup>\*</sup>Source: Office of Economic & Demographic Research, Florida's Population Estimates



## **POLICY**

he Policy Program area maintains visioning and leadership initiatives, the update of the Strategic Regional Policy Plan (SRPP), and researches and develops policy on regional issues. In 2012, the update to the SRPP was front and center to meet the need to consolidate regional efforts for economic recovery.

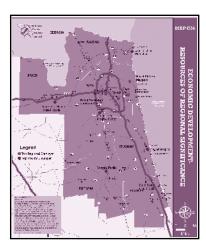
# STRATEGIC DIRECTIONS

The Northeast Florida Strategic Regional Policy Plan Update

#### **Strategic Regional Policy Plan**

The Northeast Florida Regional Council (NEFRC) adopted its Strategic Regional Policy Plan, "Strategic Directions," on July 10, 1997. Florida Statute Section 186.511 requires the Council to assess the Strategic Regional Policy Plan (SRPP) once every five years to evaluate its successes and shortcomings and identify potential amendments, revisions, or updates. Under the guidance of the SRPP Committee the NEFRC assessed its SRPP in October 2010, deferring many of the policy determinations until after First Coast Vision (FCV) was provided to the Council in September 2011. With the benefit of the Vision, the Committee and staff produced a draft update to the SRPP which was made available for local government and public comment in August 2012. In addition to FCV, the draft of the update to the SRPP reflects the policies and strategies of the Comprehensive Economic Development Strategy and the Innovate Northeast Florida report. It also has been drafted so that all policies will reflect the Florida Chamber Foundation's Six Pillars framework.

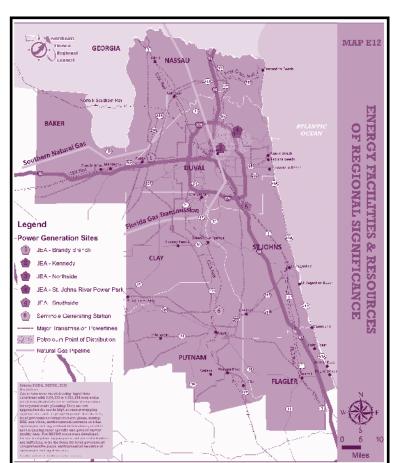
The update to the SRPP has required a complete update of the many maps associated with the plan. Geographic Information Systems (GIS) has been used to quantify measures of regional trends. One example of this is the tracking of regional green infrastructure, a feature new to the SRPP to track overall acreage of categories of land use such as forestry/silviculture and agriculture over time, to identify related trends.



Seven public meetings were held in September and October 2012 to provide overviews of the update and to take public comment, in advance of a second draft. The anticipated SRPP adoption date is late in 2013. This SRPP has been tailored to not only meet state requirements, but to also embody what the Region has determined to be the future we want to grow into.

This year the NEFRC unveiled the new Energy Element of the SRPP. The Energy Element has goals, objectives, and policies based on inputs from two Energy Workshops. The workshops included input from the North Central and NEFRC Regions' stakeholders and subject area experts. The Element includes trends and measures for the Region.

Also, in coordination with the Health Planning Councils in Northeast Florida the SRPP will also contain a Health Element. This element is reflective of the work of the HHealth Planning Council of Northeast Florida and Well Florida and focuses on issues such as the relation of health outcomes to the built environment.



#### **Regional Leadership Academy**

The Regional Leadership Academy Class of 2012 graduated in September 2012. As the seventh graduating class these "Citizens of the Region" join more than 130 other graduates and automatically become members of the Regional Community Institute, Inc.

#### 2012 graduates:

Danita Andrews

Clay County Chamber of Commerce / Clay County

Robert Bennett

Bencorp Consulting / Flagler County

Lara Diettrich

Diettrich Planning / Duval County

Janice Donaldson

UNF Small Business Development Ctr. / Regional

• John Irvin

Ajax Building Corp. / Duval County

Linda Levin

ElderSource / Regional

· Beth Payne

Northeast Florida Regional Council / Regional

Edgar Preston

Baker County / Baker County

David Richardson

Baker County / Baker County

Kimberly Scott

City of Jacksonville / Duval County

Karl Soderholm

ETM / Duval County

Hugh Wilkinson

Office of the Public Defender / Regional

#### **The Regional Community Institute**

The Regional Community Institute of Northeast Florida, Inc. (RCI) was created in 2005 by the Northeast Florida Regional Council (NEFRC) as a not-for-profit independent entity charged with assessing the state of the Region and making policy recommendations to the Council. The membership of the Regional Community Institute includes NEFRC Board members and more than 130 graduates of the Regional Leadership Academy, the leadership program run by the NEFRC since 2005.

As its first policy initiative, RCI created First Coast Vision, a 50 year vision for growth and development in the Region. Thanks to the Vision, the SRPP will be both the plan that meets statutory requirements and the plan that embodies what the Region has determined is the future to seek.

At the September, 2012 Annual Meeting RCI met to consider its next policy issue. NEFRC Board has referred the issue of the potential vulnerability of the Region to sea level rise to RCI. The RCI Board of Directors approved a work program to form a committee to assess vulnerability and create assumptions for the range of level of rise and timeframe. If the Region is found to be vulnerable to sea level rise, the RCI proposes working with coastal and waterfront local governments to assess resiliency and to develop regional policy recommendations.

#### **The First Coast Consortium**

NEFRC created the First Coast Consortium in 2010 to apply for a federal Department of Housing and Urban Development (HUD) sustainable community regional planning grant. This group of Regional partner organizations and governmental entities provided input into First Coast Vision and is dedicated to regional dialogue with stakeholders. The Consortium is a partnership committed to working for mutual benefit and to align efforts to support the future of the Region.

#### **Economic Development**

#### **Innovate Northeast Florida**

The NEFRC in collaboration with JAXUSA Regional Development Partnership, the economic development arm of the JAX Chamber, completed the Innovate Northeast Florida: Targeted Industry Sub-Cluster study. Economic Development Administration awarded \$200,000 in Economic Adjustment grant dollars in January 2011 to complete the study. Required match was provided by JAXUSA and the First Coast Workforce Development Board. The study included a competitive assessment that identified target clusters and subsectors, and recommended strategies for each. Action plans were included for each target cluster and implementation committees are currently at work to ensure the strategies are implemented.

## Innovate Northeast Florida Planning Process



#### **Economic Development Support Activities**

The Council participated with the Regional Transportation Study Commission (RTSC) as a member of the RTSC and technical advisor to study the feasibility of a seven county Regional Transportation Authority (RTA). The purpose of an RTA would be to implement a more coordinated transportation planning and delivery mechanism with enhanced revenues to improve mobility of people, goods, and services. The work of the RTSC concluded in the fall of 2012.

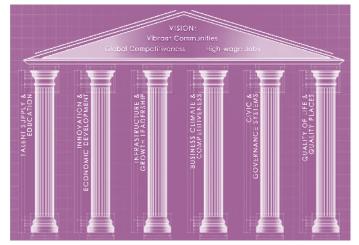
Regional Councils in Florida are working on an Energy Policy project that has resulted in several public energy summits throughout the State, and strategies that address job creation and retention, lessening of business interruption, and alignment of strategies to implement solutions. Northeast Florida used its summits to gather stakeholder input for an Energy Element of the draft SRPP.

The NEFRC has also partnered with the Florida Department of Economic Opportunity to assist in the development of the Florida Plan for Economic Development. Regional Councils throughout Florida hosted stakeholder workshops to gain input for the plan. Through ten Regional workshops Florida's Regional Councils engaged over 1,000 Floridians to provide input into the future of Florida's economy. The NEFRC hosted a Regional workshop in March, 2012 at the University of North Florida.



Jerry Mallot, JaxUSA Partnership and others at stakeholder workshop

Through the remainder of the calendar year Florida's Regional Councils continued to work with DEO to develop and refine the plan. The plan, when released, will be structured on the framework of the Florida Chamber Foundation's Six Pillars of Florida's Future Economy<sup>™</sup> (Six Pillars). The Six Pillars serve as a visioning platform to move Florida forward economically during this period of recession recovery. As organizing principles, the "Six Pillars" are:



- Talent Supply and Education
- Innovation and Economic Development
- Infrastructure and Growth Leadership
- Business Climate and Competitiveness
- Civic and Governance Systems
- Quality of Life and Quality Places

All of Florida's Economic Development Districts are updating their Comprehensive Economic Development Strategies (CEDS). Work began in 2012 to restructure the CEDS to be organized around the "Six Pillars." In addition, the draft of the update to the SRPP reflects the policies and strategies in the CEDS and the Innovate Northeast Florida Report.

### **Economic Impact Analysis**

The Council has provided economic impact assessment services using the Regional Economic Modeling, Inc. (REMI) Policy Insight® model designed specifically for Northeast Florida. This service provides economic development practitioners and local governments with a method to assess the economic and demographic impacts of proposed projects and policy initiatives.

The information provided in these assessments is used by local governments to make decisions on possible incentive packages for new and/or existing projects, and provides background data to support various state and federal economic development grants for local economic development initiatives. Council Staff completed four economic analyses for our economic development partners in 2012, including an examination of a possible headquarters project in Baker County.

In the NEFRC's Energy Resiliency work REMI is used to assess impacts in areas where the Region is most vulnerable. In this study the Council has assessed increases in natural gas prices and increases in Electric Vehicle ownership.

Energy Resiliency Project results- Natural Gas Price increase					
Scenario = Statewide six month natural gas shortage (with price spike to 6X current price)					
Region = NEFRC	Today (2012)	Loss in first year (2013)	Difference over first year	Loss over five years (2017)	Difference over 5 years
Total Employment	866,085	-9,206	-1.03%	-16,432	-1.80%
Gross Domestic Product (billions of 2005 dollars)	\$69.0	-\$0.792	-1.11%	-1.645	-2.20%
Real Disposable Personal Income (billions of 2005 dollars)	\$54.9	-\$1.774	-3.13%	-2.450	-4.21%
Population	1,588,643	-8,589	-0.53%	-39,888	-2.38%
Source: Florida Regional Planning Council, Energy Resiliency Strategies project.					

## PLANNING AND DEVELOPMENT

■he Northeast Florida Regional Council (NEFRC) has an important role in the planning and growth management functions in this Region. The role of the Council is broadly divided into roles reviewing all local government comprehensive plans and plan amendments, reviewing Evaluation and Appraisal Reports for consistency with the Strategic Regional Policy Plan, providing quality planning and growth management technical assistance to communities through contract, coordinating the review of Developments of Regional Impact, and facilitating intergovernmental cooperation and coordination through such initiatives as planning directors meetings.

#### **Comprehensive Plan Amendments Reviewed**

Local governments propose changes to their local Comprehensive Plans and submit these changes in a transmittal as a large scale or small scale plan amendment. In general, small scale amendments are less than ten acres and do not involve text changes to the plan. The Council reviews large scale amendments which are brought forward to the NEFRC Board for approval and are then transmitted to the local jurisdiction. A total of 53 Comprehensive Plan Amendments were reviewed and approved by the NEFRC Board between January 2012 and December 2012.

#### January 5 2012

Clay County Transmitted Amendment 12-1ESR

Putnam County Transmitted Amendment 12-1ESR

City of Fernandina Beach Adopted Amendment 11-1ER

#### **February 3 2012**

Town of Callahan Transmitted Amendment 12-1ER

City of Jacksonville Beach Adopted Amendment 11-1ER

#### March 1 2012

Clay County Transmitted Amendment 12-3ESR

Baker County Transmitted Amendment 12-D1

Nassau County Transmitted Amendment 12-2ESR

St. Johns County Transmitted Amendment 12-1ESR

Clay County Adopted Amendment 12-1ESR

Nassau County Adopted Amendment 12-1ESR

City of Keystone Heights Adopted Amendment 12-1ER

City of Jacksonville Adopted Amendment 12-1ESR

#### **April 5 2012**

City of Palatka Transmitted Amendment 12-2ESR

Clay County Adopted Amendment 12-2ESR

Putnam County Adopted Amendment 12-1ESR

Putnam County Adopted Amendment 12-2ESR

#### May 3 2012

Nassau County Transmitted Amendment 12-3ESR

Putnam County Transmitted Amendment 12-3ESR

Clay County Transmitted Amendment 12-4ESR

#### June 7 2012

Baker County Transmitted Amendment 12-2ESR

Baker County Adopted Amendment 12-1ESR

Nassau County Adopted Amendment 12-2ESR

#### **July 12 2012**

City of Palatka Transmitted Amendment 12-4ESR

City of Palatka Transmitted Amendment 12-5ESR

City of Palatka Adopted Amendment 12-3ESR

Nassau County Adopted Amendment 12-3ESR

St. Johns County Adopted Amendment 12-1ESR

#### **August 2 2012**

City of Jacksonville Transmitted Amendment 12-1ESR

City of Atlantic Beach Transmitted Amendment 12-1ESR

Putnam County Transmitted Amendment 12-4ESR

Clay County Adopted Amendment 12-4ESR

Baker County Adopted Amendment 12-2ESR

City of Palatka Adopted Amendment 11-1ESR

Town of Palatka Adopted Amendment 12-1ESR

City of Palatka Adopted Amendment 12-2ESR

City of Palatka Adopted Amendment 12-3ESR

City of Bunnell Adopted Amendment 11-CIE1

Putnam County Adopted Amendment 12-3ESR

#### September 6 2012

City of Jacksonville Transmitted Amendment 12-3ESR

City of Fernandina Beach Transmitted Amendment 12-1FSR

#### **October 4 2012**

Putnam County Transmitted Amendment 12-5ESR

Clay County Transmitted Amendment 12-5ESR

Town of Interlachen Transmitted Amendment 12-1ESR

#### **November 1 2012**

Baker County Transmitted Amendment 12-3ESR

City of Palatka Transmitted Amendment 12-5ESR

Town of Callahan Adopted Amendment 12-1ER

Putnam County Adopted Amendment 12-4ESR

#### December 6 2012

City of Palatka Transmitted Amendment 12-6ESR

Clay County Adopted Amendment 12-5ESR

Putnam County Adopted Amendment 12-5ESR

City of Atlantic Beach Adopted Amendment 12-1ESR

City of Jacksonville Adopted Amendment 12-3ESR

#### **Intergovernmental Coordination and Review**

The Intergovernmental Coordination and Review (IC&R) process is a federally-mandated program to notify state and elected officials about federal projects, programs and documents within their jurisdiction or of statewide significance which may affect them. The Florida State Clearinghouse administers the IC&R process for projects in Florida. As part of the State Clearinghouse's responsibilities under the National Environmental Policy Act, the Coastal Zone Management Act, the Intergovernmental Coordination Act and various Florida statutes, the Clearinghouse coordinates the review of proposed federal actions and activities in Florida.

The State's Regional Planning Councils act as regional clearinghouses for the State. The role of the Regional Council is to review and comment on requests for grants and permits from various government agencies on a regional level.

The reviews fall into three broad categories: 1) grant applications to federal agencies; 2) construction permit applications to the Department of Environmental Protection, the St. Johns River Water Management District, and the U.S. Army Corps of Engineers; and 3) opportunity to comment on proposed plans and projects.

NEFRC staff reviewed a total of forty-one (41) grant applications from counties or local municipalities from public agencies and other applicants.

Number of Grant Applications Reviewed in 2012			
County or Source	Applications Reviewed		
Baker	6		
Clay	4		
Duval	1		
Flagler	2		
Nassau	5		
Putnam	13		
St. Johns	8		
JTA	1		
Others	1		
TOTAL	41		

Sources and total contributions to projects from applicants or local government.			
Funding Sources	Contribution		
Federal	\$10,844,685		
State	\$123,320		
Applicant	\$1,523,565		
Other/Local	\$2,114,525		
TOTAL	\$14,606,095		

2012 – St. Johns River Water Management District Permit Reviews			
Permit Type	Number of Permits		
Environmental Resource Permits	258		
Wetland & Surface Water Determination	31		
Intent to Construct a Minor Silviculture System	7		
TOTAL	296		

2012 – State of Florida Clearinghouse Packages Reviewed			
Project Name	SAI Number		
Keystone Heights Sewer Collection System Planning Report	FL201207166303C		
Draft EIS for Ft. Matanzas National Monument	FL201207116294C		

#### **State Housing Initiatives Partnership**

The Northeast Florida Regional Council administers the State Housing Initiatives Partnership (SHIP) program for Putnam County. This program supports very-low, low, and moderate income households with home purchase assistance or rehabilitation of existing homes. The SHIP program received \$350,000 in funding for the 2011-2012 fiscal year.

Of that \$350,000, ten percent (10%) goes to administrative costs, leaving \$315,000 for home repair or home purchase. SHIP program funds remaining from previous years have been used to service clients. These funds consist of recapture of funds and bank interest. Program income for 2011/2012 is \$98,531.23, with ten percent (10%) going to administrative costs. The total amount of money available to spend for SHIP clients is \$403,678.11.

SHIP Financial Data FY 2011/2012			
Income (Recapture + Interest Earned)			
State Annual Distribution	\$350,000.00		
Program Income	\$98,531.23		
Total Income	\$448,531.23		
Costs			
Administrative Costs	\$44,853.12		
Total Costs	\$44,853.12		
Total Program Dollars (\$) \$403,678.11			

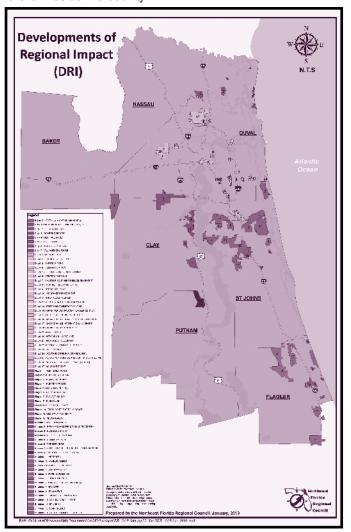
#### **Developments of Regional Impact**

A Development of Regional Impact (DRI) is defined by Chapter 380.06(1) Florida Statutes as any development which, because of its character, magnitude, or location, would have a substantial effect upon the health, safety or welfare of citizens of more than one county. The NEFRC evaluates the applica-

tion for consistency with the adopted state and regional plans and after a public hearing forwards a recommendations report regarding the DRI to the local government. The local government then adopts the Development Order (D.O.) for the DRI. If the conditions in the D.O. are not consistent with the Council's recommendation report, the Council may recommend to the State that the D.O. be appealed.

In 2009, the Florida Legislature exempted DRI reviews in areas of more than 1,000 residents per square mile (less than one house per acre) declaring these areas Dense Urban Land Areas. In Northeast Florida, Duval County and several jurisdictions are now mostly exempted from new DRI review. This legislation, combined with the downturn in the economy, has caused a marked decrease in DRI-related activity in the past year and will greatly reduce the amount of DRIs reviewed in coming years until the economy strengthens.

In 2012, the NEFRC reviewed the Application for Development Approval and the First Sufficiency Response for the Twin Creeks Substantial Deviation DRI. The substantial deviation review addressed a substantial change of the development plan for the Twin Creeks DRI, an approved multi-use DRI located in northern St. Johns County.



#### **Planning Technical Assistance**

The Northeast Florida Regional Council (NEFRC) provides a wide range of technical assistance functions to member local governments. NEFRC undertakes both small and large projects, for a wide variety of planning and planning related issues.

#### **Comprehensive Planning**

In 2012, the NEFRC continued working with several municipalities to address amendments to their Comprehensive Plans. Several local governments in Northeast Florida recognized that changes and updates were necessary to their plans, even though the statutorily-mandated deadlines have changed. This past year, staff assisted the Towns of Interlachen and Beverly Beach with major updates to their Comprehensive Plans.

#### **Mapping and Geographical Information Systems**

The Council offers mapping services using Geographic Information Systems (GIS), providing assistance to local governments and other agencies that do not have independent GIS capabilities. The Council's GIS capabilities include custom spatial analysis for clients. Examples of mapping and GIS services include:

- · GIS technical assistance
- GIS training
- Creation of maps for Comprehensive Plan amendments
- Creation of maps for Evaluation and Appraisal Reports
- Local government base map series
- Regional map series
- GIS analysis (corridor analysis, market, environmental, health impact analyses etc.)

#### **Utilities and Energy**

Section 186.801, Florida Statutes, requires all major electric generating utilities in Florida to submit a Ten-Year Site Plan to the Florida Public Service Commission for review. The intent of the Ten-Year Site Plans is to give state, regional, and local agencies advance notice of locations of proposed power plants and transmission facilities. The NEFRC reviews electric utility Ten-Year Site Plans within the Region and submits comments to the Commission for review.

The Commission forwards the Ten-Year Site Plan reviews to the Florida Department of Environmental Protection for use in subsequent power plant siting proceedings.

#### **Data and Data Analyses**

The NEFRC is a regional resource for economic, demographic, social, and development data. The Council responds to numerous requests from local governments, citizens, member governments, business entities, and other organizations. The Council maintains an extensive database, has access to many resources, and has the ability to provide data in formats tailored to specific or unique requests. The Council assisted the eastern region of North Carolina with their Reality Check regional visioning exercise, "PlanItEast." This involved using software programming to customize the GIS data interface created in 2009 for Reality Check First Coast to meet the needs of another Region. While the approach to the exercise was similar, PlanItEast included seasonal housing and military training routes, which are examples of two variables not included in Northeast Florida's visioning efforts.

#### **Transportation Disadvantaged**

The Transportation Disadvantaged (TD) coordinated system for the State of Florida was created in 1979, and re-enacted in 1989. The 1989 Act created the Florida Commission for the Transportation Disadvantaged whose mission is to ensure the availability of safe, efficient, cost-effective, and quality transportation services for individuals who, because of physical or mental disability, income status, or age are unable to transport themselves or purchase transportation. This statewide, coordinated transportation system is used as a model throughout the nation for how transportation should work efficiently, effectively, and safely for the State's most fragile citizens, the elderly and the disabled.

The Northeast Florida Regional Council (NEFRC) continues in its role as the Designated Official Planning Agency for the Transportation Disadvantaged Program in Baker, Clay, Flagler, Nassau, Putnam and St. Johns counties. It assists the TD Commission and Local Coordinating Boards (LCBs) with implementing the TD program by providing staff support and planning services. In 2012, the LCBs continued their quarterly meeting schedule and addressed a wide array of important issues. In addition, five of our six Community Transportation Coordinators (CTCs) had their contracts renewed with the Commission for the Transportation Disadvantaged in 2012. All CTCs in Northeast Florida continue to strive to provide, with limited funding, the best service possible.

The NEFRC staff, as part of the Northeast Florida Mobility Coalition, worked with the Jacksonville Transportation Authority, which provides TD services in Duval County, and North Florida Transportation Planning Organization staff in ramping up the regionalization efforts that were kicked off with the 2010 Regional Mobility Summit. Several subcommittees were formed to address technology, resources, and policy issues concerning regionalization. These meetings culminated in the first meeting of the Executive Committee of the Northeast Florida Mobility Coalition on August 31, 2012 at the St. Johns County Council on Aging. The Executive Committee approved an "implementation plan," which will serve as the framework for continuing these regionalization efforts.

#### **Transportation Modeling and Traffic Studies**

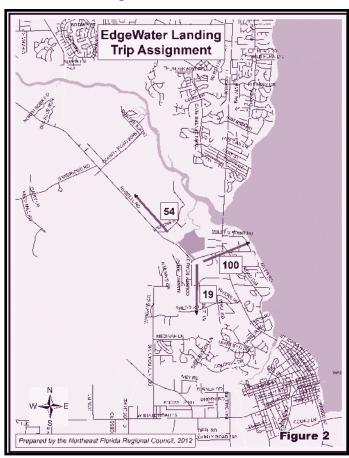
The NEFRC generates and reviews traffic concurrency studies, traffic analyses, and modeling output. The Council has full capabilities in transportation modeling using Northeast Florida Regional Planning Model and CUBE/VOYAGER software for developing and analyzing traffic patterns, model calibration, trip

distribution and generation, land use analyses, and transportation related issues.

#### **Traffic Studies and Concurrency Reviews**

The NEFRC reviews many concurrency studies for both Clay and Nassau counties. The Council also assists local governments in appeal cases. Below is a list of some of the studies developed or reviewed in 2012.

- Edgewater Landing Report
- · Bentod Review
- Plantation Crossing Review



#### **Transportation Technical Assistance**

The NEFRC also offers technical assistance to local governments on transportation related issues or specific study needs. Examples of transportation technical assistance include the Comprehensive Plan Traffic Circulation Elements for the Towns of Interlachen and Beverly Beach. Many of the Region's local governments regularly contact Council staff assistance with transportation related issues.

## EMERGENCY PREPAREDNESS PROGRAMS

The Emergency Preparedness Programs area provides support to Federal, State, Regional and Local emergency preparedness and response entities. Additionally, through this area the The Northeast Florida Regional Council (NEFRC) advances the art and science of emergency preparedness and management. The NEFRC is staff to the Local Emergency Planning Committee and provides planning/staff support to the Regional Domestic Security Task Force. Staff also completed projects in direct support of the Florida Division of Emergency Management including the update to the Field Operations Guide and managing the 2012 Training and Exercise Planning Workshop.

#### Florida Field Operations Guide

The Council worked with the Florida Division of Emergency Management (FDEM) to update the Field Operations Guide (FOG) for the State. A working group was formed and included representatives from the major response fields, FDEM, and local emergency management representatives. The working group was tasked with providing input and direction for the new FOG. The document underwent review by both the working group and the Division of Emergency Management and was reviewed by the Domestic Security Oversight Council in October 2012 for final approval. The document was printed and delivered to the State in November 2012.

#### **Training and Exercise Planning Workshop 2012**

The Florida Division of Emergency Management's annual Training and Exercise Planning Workshop process was managed by the NEFRC and included Regional collaboration and coordination among counties in each Region and their public/private sector partners. A workshop was held in each Region, where **Emergency Management and Regional Domestic Security Task** Force (RDSTF) members compiled training and exercise needs for the years 2013 – 2015. This was followed by a State Agency workshop. The Council then hosted a statewide TEPW on May 9 and 10, where over one hundred emergency services personnel, DEM staff members and Regional Planning Council representatives from around the state used their collected data to determine the Regional and State training and exercise priorities to be put into the 2013-2015 State Training and Exercise Plan.

#### **Training Exercises and Workshops**

During 2012, the NEFRC offered a variety of training exercises and workshops.

#### **Clay County Exercise - Operation Quiet Fury**

NEFRC staff, in partnership with Clay County Emergency Services and the Florida National Guard conducted a mass casualty response exercise at Camp Blanding in March 2012. The exercise also included the biennial Local Emergency Planning Committee District IV exercise and a Hazardous Materials element.



The NEFRC designed, implemented, and staffed the exercise. This exercise included a wide range of participants and focused on determining the effectiveness of the coordination between multiple

entities. One hundred and forty players were on-site at Camp Blanding, while the Clay County Emergency Operations Center also participated with forty players. The Clay County Sheriff's Office played a major part, acting as incident command of the scene. The County's Special Weapons and Tactics (SWAT) team, Haz Mat team, Fire Rescue departments and EMS supported the exercise. Other SWAT teams (Jacksonville and St. Johns County) and the Jacksonville Sheriff's Office Bomb Squad also participated.

The scenario of the exercise focused on multiple events across Camp Blanding. There were shootings and kidnappings by terrorists, bombs devastating the front gate with an associated hazardous materials incident, hostage negotiations and interrogations and ultimately a SWAT component.

Training Offerings in 2012			
Training Offered	Dates	Persons Trained	Course Hours/ Length of Exercise
TIME Training – Statewide (Tallahas- see, Milton, Fort My- ers, Putnam County, Port St. Lucie, South Florida, Tampa, Pasco County)	January, March, April, June, July and October.	142	2 day training classes
SIM Training – (Putnam County, South Florida, Tam- pa, Port St Lucie)	January, March, April, June and July	50	4 hours
IECGP FIN Training – Daytona Beach, Ft. Myers, Marathon, Ft. Lauderdale, Jack- sonville, Gainesville, Shalimar and Ybor City	August, September, October and November	125	8 hour classes
COM-L Training – Tallahassee COM-L	Jul 30 – Aug 2	16	32 hours
Advanced HazMat Life Support	May 9 - 11	16	16 hours
Clandestine Drug Lab (CDL)	May 29 - 30	30	16 hours
HazMat Rapid I.D. and Risk Assessment	September 26 – 28	30	7 hours
Chemical Suicide Training Workshops	June 27 - 19	90	3 hours

#### **Putnam County Geo-Sem 2012 Exercise**



A full scale exercise was held in Putnam County in April 2012. The exercise began with a tabletop exercise at the Emergency Operations Center (EOC) in the morning. The sce-

nario focused on a mass evacuation of the county due to an approaching hurricane. The afternoon session turned to a full scale exercise in which high angle rescues took place on site at the facilities of Seminole Electric and Georgia Pacific. The Putnam County EOC worked to support the events in the field. The Putnam Community Medical Center also took part in the exercise, as victims were transported to the hospital for treatment and in some cases, decontamination. It was a very successful exercise with sixty participants. The After Action Conference was held in June 2012 to review the After Action Report and, more specifically, to create the Improvement Plan.



#### **Statewide Hurricane Evacuation Exercise**

The Annual Statewide Hurricane Evacuation Exercise was held in Tallahassee in May 2012 and was staffed, in part, by the Northeast Florida Regional Council (NEFRC). NEFRC staff worked with staff from other Regional Planning Councils to provide evaluation of all functions and operations during a simulated hurricane event. Over three hundred people from the state Division of Emergency Management and county and federal disaster-preparedness agencies participated. Clustered in the State's Emergency Operations Center, the participants had no idea when simulated Hurricane Gispert would make landfall. They didn't know how strong it would be or what sort of disasters - flooding, destroyed homes, overwhelmed evacuation routes, deaths — would occur because of it. Still, they had to make decisions and take actions. The main point of the exercise was that we never have complete information, but still must move forward if lives are to be saved. This was the eighth year that the Council provided evaluation services to the State for this annual exercise.

#### **JEA Tabletop Exercise**

NEFRC staff was once again requested to create and implement a tabletop exercise for JEA, which was conducted on May 8, 2012. JEA is in the process of revising its post-disaster response plan, and this exercise was intended to provide their staff with a better understanding of the need for collaborative efforts to improve individual departmental elements of the plan. The exercise simulated a Category 4 hurricane hitting the coastal regions of Jacksonville. Members from various JEA departments were grouped together to create re-

sponses to presented questions addressing both pre-storm and forty-eight (48) hours post-storm communication and documen-



tation of activities centered around power restoration and prioritization through coordination with local Emergency Operations Centers.

The focus concentrated on coordination procedures and prop-

**Exercises Held in 2012 Persons** Course Hours/ **Exercises Offered Dates Trained Length of Exercise** February 16, 2012 St. Johns County Mass Casualty Tabletop 39 8 hours Operation Quiet Fury/LEPC Exercise March 19, 2012 170 8 hours Putnam County Geo-Sem Exercise April 4, 2012 60 8 hours May 8, 2012 70 8 hours JEA Tabletop Exercise Statewide Hurricane Evacuation Exercise May 21, 2012 300 40 hours St. Johns SHSGP "Back to Basics" Workshop July 26, 2012 140 8 hours September 28, 2012 30 St. Johns County Health Department Palooza 8 hours 2012 Interoperable Communications October 16 - 17, 75 8 hours "C.A.R.S." Exercise 2012

er documentation of expenditures to ensure financial reimbursement. More than seventy staff members of JEA attended the exercise, along with members of the Regional Domestic Security Task Force and local governments. An After Action Report was prepared and a conference was held to review the document to enable JEA to work on their improvement plan.

#### St. Johns County "Back to Basics" Exercise

The St. Johns County annual disaster preparedness exercise was held in July 2012. This year's exercise, "Back to Basics" focused on providing a variety of speakers and sessions to familiarize County staff on their role in a disaster within the County and at the Emergency Operations Center. There were three guest speakers at the event: Commander Marie Byrd, Coast Guard Section Jacksonville, Prevention Department Head; Al Sandrik, Warning Forecast Meteorologist at the National Weather Service Jacksonville office and Mike Buresh, Chief Meteorologist for Action News. The event was attended by more than one hundred and forty members of various County departments and agencies and was enjoyed by all participants. The NEFRC designed the new format for the exercise to provide the County staff a new exercise in Emergency Management training. The County has decided to use the format next year, based on the positive feedback received.

#### **RDSTF 2012 Interoperable Communication Exercise**

On October 17, 2012, seventy-five people representing federal agencies - the U.S. Navy and Coast Guard; state agen-

#### **Regional Domestic Security Task Force**



cies - Florida Highway Patrol, Department of Health. Division of Forestry, Department of Enforcement, along with representatives

from various county and municipal agencies participated in the RDSTF Communicating Across Regions and States exercise. The exercise involved participants stationed at Lake City Gateway Airport, which served as the central command; at Ichetucknee Springs in Fort White; at a site at the Baker County Fairgrounds and other participants located at numerous dispatch centers. The exercise focused on communications, ensuring that the agencies were able to communicate with each other, using several radio systems, and other communication tools, guaranteeing compatibility through the use of interoperability technology. The exercise scenario also included a slow-speed car chase through nine Florida counties, involving communication between dispatch centers and their vehicular counterparts as the fleeing car was "handed off" to deputies of each county.

The catalyst for the exercise was a 2011 investigation in which three Lake City Police officers were shot and seriously wounded while approaching a home during a criminal investigation. As law enforcement personnel from other county, state, and federal agencies responded to the scene, communications were severely limited due to incompatible communication efforts.

#### Florida Interoperable Network Training

The Florida Interoperable Network (FIN) is designed to provide secure communications across several emergency responding agencies to improve response time and effectiveness in daily critical events and emergencies or greater disaster scenarios. To date, the FIN includes over 240 Public Safety Answering Points in all sixty-seven Florida counties. The implementation of FIN has dramatically changed the



scenery of emergency and daily radio communications in Florida. During 2012, at least one 8-hour FIN training class was conducted per region throughout the state, which consisted of a minimum of ten communications personnel from first responders in government, public, and private sectors. For this iteration of FIN training, the NEFRC teamed with the other Regional Planning Councils to host this valuable training. The mobile FIN Lab, developed by the NEFRC, travels the State.

#### **Communications Leader Course**

One Communications Leader (COM-L) course was delivered July 31 - August 2, 2012 in Tallahassee with more than twelve attendees from various counties. The purpose of the course was to assist communications supervisors from various first responder agencies in identifying the functions of the communications unit and the duties and responsibilities of the COM-L to arrive at an all-hazards incident properly equipped, gather information to assess the assignment, and begin initial planning activities of a COM-L. The COM-L must plan, organize staff, manage, and demobilize the communications unit in a safe and effective manner to meet the needs of the incident; coordinate with the incident sections, appropriate communications personnel (e.g., communications coordinators), and other agencies to assist in accomplishing the overall incident objectives; design, order, and ensure the installation and maintenance of all communications systems; maintain accountability of assigned communications equipment. The COM-L Unit Leader course is one of fifteen such courses offered by the NEFRC.

#### **Community Emergency Response Team Training**

This training began as a Duval County initiative and has gained so much notoriety that half the Region has expressed interest. Due to the evolution of emergency management into the public and private sectors, Community Emergency Response Team (CERT) appears to be an ideal method of including the "Whole Community" concept in the Regional picture. The CERT program within counties has expanded to include CERT members use in damage assessments, Red Cross shelter operations and other areas.

From February through April, 2012 the Northeast Florida Regional Council (NEFRC) performed Lead Instructor functions, mentoring new CERT trainers while delivering classes in an area of the county where no classes had ever been conducted. Plans are to attempt to offer this opportunity at least on a bi-annual basis. Classes were conducted at the Legends Community Center and were well received and attended by fifteen citizens. Interest has been growing among other private and public sector partners such as the Boy Scouts and Knights of Columbus. There are even on-going efforts to introduce "Teen CERT" into the Duval County Schools.

#### **Mitigation and Post Disaster Planning**

The NEFRC supports its local governments in a wide array of planning activities for disaster mitigation and post disaster redevelopment.

#### **Local Mitigation Strategies**

In 1998 the Local Mitigation Strategy (LMS) Program was initiated by Florida to assist local governments with developing plans to reduce or eliminate risks to people and property from natural and man-made hazards.

An LMS program has many features including guidance for developing pre and post mitigation plans; identifying priority projects and programs for funding; and increasing the likelihood of state and federal funding for pre and post hazard mitigation projects. The purpose of the LMS program is to development a Plan to explicitly identify and list the natural hazards and vulnerabilities associated with a County and its jurisdictions, and to develop a plan of possible solutions to prevent and lessen their effects in a community-driven, living document that reflects this goal of mitigating hazards.

In 2012, the NEFRC provided staff to maintain Baker, Clay, and Nassau counties Local Mitigation Strategy Programs.

#### **Clay County Post Disaster Redevelopment Plan**

The Clay County Post Disaster Redevelopment Plan (PDRP) identifies policies, operational strategies, and roles and responsibilities for implementation of redevelopment of the community after a disaster. The NEFRC staff assisted the County with completing their PDRP. The Clay PDRP emphasizes opportunities for hazard mitigation and recovery topics including:

- business resumption and economic redevelopment
- housing repair and reconstruction
- infrastructure restoration and mitigation
- · environmental restoration
- financial considerations

Clay County initiated the PDRP process in June 2011. This one-year process began with a kick-off meeting held at the Clay County Emergency Operations Center on June 22, 2011. Disaster often crosses geographical boundaries; the

County has involved all local municipalities in the development of the PDRP and as a part of the PDRP Executive Committee. The Executive Committee was the key to a successful planning process and ultimate implementation of the Plan. With the leadership, participation and commitment of the Executive Committee they oversaw the research and analyses completed by NEFRC staff.

The Executive Committee liaised with community leaders and undertook the important role for community and public outreach. The PDRP process has created a unique opportunity for Growth Management and Emergency Management leaders. Together the two disciplines undertook development of a Plan that is clear, organized, and takes the approach to focus on long-term recovery before a disaster strikes, allowing the County to not just reconstruct what was there, but to redevelop a more sustainable, disaster-resilient community.

The process completed in the spring of 2012, with approval of the Clay County PDRP by the Board of County Commissioners in April 2012. All documents relating to the planning process and Post Disaster Redevelopment Plan can be found on the Clay County website.

#### **Putnam County Post Disaster Redevelopment Plan**

The NEFRC provided assistance to Putnam County in the creation of their PDRP, specifically the Vulnerability Analysis, and guidance on the Goals, Objectives, and Policies portion of the document. A kick-off meeting was held at the Emergency Operations Center in April 2012. The appropriate data was collected from the County for the Vulnerability Analysis and the Geographic Information Systems efforts are ongoing for this analysis. The data and associated analysis was presented at the end of 2012.

#### **Statewide Regional Evacuation Study**

Following the successful completion of the award winning Statewide Regional Evacuation Study in 2011 additional work and refinements have been ongoing.

#### **Northeast Florida Update**

The NEFRC, with funding from the Florida Division of Emergency Management, began the update to Northeast Florida's

Hurricane Evacuation Study (HES) in 2012. This work in Northeast Florida is a continuation of the overall Statewide Regional Evacuation Study Program (SRESP). The update is necessary due to the newly received



Sea, Lake, and Overland Surge from Hurricanes (SLOSH) data from the National Hurricane Center. Using this data, the entire Study will be updated. Updated demographic information will be incorporated from the 2010 Census, giving Northeast Florida the most advanced HES in the State. New evacuation zones, clearance times, vulnerable population and shelter demand will be included in the 2013 update.

#### **Depth Analysis**

After a successful pilot Depth Analysis performed by the Southwest Florida Regional Planning Council in 2011, statewide application, managed by the NEFRC, was undertaken in 2012. Depth analysis is portrayed in a map atlas that illustrates the depth of the storm surge in each coastal County. In August 2012, the NEFRC provided the Division of Emergency Management with master copies of all digital products and twenty sets of the Statewide Depth Analysis.

#### TIME and SIM Software Training

The NEFRC managed the SRESP, which created the Evacu-



ation Studies for the State. Two state-of-theart software products were developed during this program: Transportation Interface for Modeling Evacuations (TIME) and Surge Inundation Modeling (SIM).

Throughout the year, NEFRC staff offered TIME training classes in Putnam County, South Florida, Treasure Coast, Hillsborough County, Pasco County and Tampa under a contract with the Division of Emergency Management. TIME uses GIS and transportation modeling components in a user-friendly format. TIME was designed to be a uniform tool for the State to assess the impacts to demographic, highway network and shelter capacity changes during an evacuation event. The TIME tool uses sophisticated data sets and assumptions gathered from a behavioral survey. This survey was conducted during the development of the SRESP. TIME is also a planning tool which allows emergency managers and planners to input various scenarios to better plan for evacuations.

NEFRC staff also provided classes on SIM at several locations throughout the state. The SIM course explains the basis for the Surge Prediction Modeling. The course objective covered principle elements of the SIM, Sea SLOSH data, Light Detection and Ranging (LiDAR), digital elevation models, and spatial analyses. The SIM modeling tool uses data such as the hydrology layer and digital elevation model and requires GIS. The final product of SIM analyses is available in the SRESP Storm Tide Atlas.

## **District IV - Local Emergency Planning Committee**

Pursuant to the Emergency Planning and Community Right-To-Know Act, a Local Emergency Planning Committee (LEPC) is responsible for preparing a Regional hazardous materials emergency response plan, serves as a repository for regional hazardous materials information, and performs outreach functions to increase hazardous materials awareness. LEPC membership consists of local professionals representing occupational categories such as firefighting, law enforcement, emergency management, health, and/or transportation. The

NEFRC conducts quarterly LEPC meetings, which are well attended by representatives from agencies throughout the Region.

The LEPC is required to implement an exercise on a biennial basis. In an effort to consolidate limited funding and to provide real world application and training to the regional first re-



sponders, funds designated for the LEPC biennial exercise and funds for the Hazardous Materials Emergency Preparedness annual project were combined and used for the hazardous materials portion of Operation Quiet Fury, which was conducted at Camp Blanding in March 2012.

The District IV LEPC, which normally holds its guarterly meetings at the NEFRC offices, held their August 2012 meeting at the Clay County Emergency Operations Center (EOC) in Green Cove Springs. Clay County Emergency Management hosted the meeting to showcase their EOC facilities and response equipment. This was a great chance for civilian LEPC members to see and interact with commonly used, first responder equipment.

Members also had an opportunity to see what the "situation" room" looks like for a county-level emergency response. The First Annual HazMat Seminar will take place as a tract of classes associated with the Fire-Rescue East 2013 Conference to be held in Daytona Beach, January 23-26, 2013. The top three requests for classes were for Illicit Drug Labs, Victim Care for HazMat, and Understanding Chemical Physical Properties.

Select activities by the NEFRC related to hazardous materials are highlighted on page 19.

#### **Hazards Materials Analysis**

NEFRC staff completed the required site visits in Baker, Clay, Nassau, Putnam and St. Johns Counties under the 2011/2012 contract for Local Hazardous Materials Analysis. Facilities which fall under Section 302 of the Emergency Planning and Community Right-to-Know Act are inspected on a two-year cycle to ensure that all Extremely Hazardous Substances are being properly reported. A total of fifty-one site visits were completed for the year.

#### **Chemical Suicide Training Workshops**

The dates of training were June 27-29, 2012 at the City of Orange Park Fire and Rescue Department Training was conducted from 8:30 am – 11:30 am and then again from 1:30 pm – 4:30 pm each day to allow for maximum participation by each shift. This was an operational level training and over ninety first responder personnel from various LEPC counties were able to take advantage of it.

The course examined the growing trend of detergent accidental suicides currently encountered by first responders in Florida, and provided them with awareness information and operational skill sets for an array of chemicals, processes, and hazards associated with chemical suicide incidents. All course materials were derived from "real-life" case studies that served to provide first-hand knowledge and best practices developed by first responders from all disciplines throughout the nation and the State of Florida. The workshop was specifically geared toward the education and training of first responders regarding the dangerous hazards created from highly toxic gases which emanate from highway incidents; potential terrorist suicide techniques occurring within our nation's transportation venues; and other potentially deadly incidents.

#### **Clandestine Drug Lab Class**

The dates of training were May 29-30, 2012 at the St. Johns Fire & Rescue Department. This was an operational level training opportunity where over thirty first responder personnel from various LEPC counties participated.

The course dealt with the manufacturing of methamphetamine in clandestine drug labs, an ever-growing concern in our society. This mission-specific course was designed for the operational level responder assigned to respond to illicit laboratory incidents involving potential violations of criminal statutes specific to the illegal manufacturing of methamphetamines, or other drugs, or Weapons of Mass Destruction, to secure the scene, identify the laboratory or process, and preserve evidence.

#### **Advanced Hazardous Materials Life Support**

The dates of training were May 9 – 11, 2012 and held at the Shands Jacksonville Poison Center. This was an operational level training opportunity with more than sixteen first responders attending. The Advanced Hazmat Life Support (AHLS) Provider program is a sixteen-hour, two-day course

that gives health professionals a timely and effective response strategy in the medical management of hazmat incidents. Participants received a four-year verification status upon successful completion of the course. This course covers a vast array of hazardous materials, including pesticides, corrosives, toxic inhalants and chemical, biological, radiological and nuclear agents. The AHLS Provider course trains the participant to rapidly assess hazmat patients; recognize toxic syndromes (toxidromes); apply the poisoning treatment paradigm; and identify and administer specific antidotes.

#### Rapid ID and Risk Assessment of Hazardous Materials

The dates of training were September 26-28, 2012 in Baker, Nassau, and Flagler counties. This was an awareness/operational level training opportunity and over thirty first responders attended.

This 7-hour Operations Core and Mission Specific level course addressed the competences found in NFPA 472. The program built upon commonly accepted and simplified chemistry concepts and the basic principles of air monitoring, detection and field chemical analysis. The program followed a decision logic based upon whether or not the identity of a potentially hazardous material is known. The participants were stepped through the decision logic to make informed decisions concerning the hazards and risk involved based upon either the name of the material, scene size-up information or air monitoring and field analysis findings.

#### **Small Quantity Generators Program**

Northeast Florida Regional Council (NEFRC) staff conducts Small Quantity Generator (SQG) site visits in Baker and Nassau Counties. Approximately fifty site visits are required per year. All potential SQG facilities per county are visited on a five-year rotating basis. The SQG program is designed to verify and regulate the disposal of hazardous waste from facilities that produce more than 220 pounds per month. After the visits, Staff enters the findings into the statewide hazardous waste database.

SQG "How to Comply" training was also offered by the NEFRC and took place during October 2012 at the NEFRC offices and at the Nassau County Emergency Operations Center. The course offerings are done in conjunction with the Florida Department of Environmental Protection. More than one hundred members of various agencies and facilities attended the courses.



#### **REGIONAL AWARDS**

On December 13th, Regional leaders and award winners gathered at the University of North Florida for the 11th Annual Northeast Florida Elected Officials and Regional Leaders Reception and 2012 Regional Leadership Awards Ceremony. This year's honorees are listed below.

Northeast Florida Regional Council's Regional Leadership Award:	Bob Rhodes, Esq.
Regional Special Achievement Award:	Congressman Cliff Stearns, 6th Congressional District
Regional Award for Excellence in Economic Development & Tourism:	Steve Rieck, Executive Director, Nassau County Economic Development Board
Regional Award for Excellence in Quality of Life:	Laura Lasko, Executive Director, Girls On the Run
Regional Award for Excellence in Affordable Housing:	Debra Poczatek, Coordinator, Helping Hands Neighborhood Network Center, Inc.
Regional Award for Excellence in Education:	Dr. Joseph Joyner, Superintendent, St. Johns County School District
Regional Award for Excellence in Public Safety:	Chief Quin Romay, Putnam County Emergency Management Director
Regional Award for Excellence in Transportation: (dual awards)	Michael, Blaylock, Jacksonville Transportation Authority, Regional Mobility Coalition & Commissioner Doug Conkey, Clay County
Regional Award for Excellence in Planning & Growth Management: (triple awards)	2012 Comprehensive Plan Amendments, Town of Callahan 2012 Comprehensive Plan Amendments, Town of Interlachen 2012 Comprehensive Plan Amendments, City of Keystone Heights
Regional Award for Excellence in Environmental Stewardship:	Accepted by Ms. Denise Bevans on behalf of the City of Palm Coast, Solid Waste & Recycling Program

#### **National Planning Award**



NEFRC CEO Brian Teeple accepts SRESP National Planning Award

On January 10, 2012 the American Planning Association announced the winners of their 2012 National Planning Awards. The Florida Statewide Regional Evacuation Study Program (SRESP) won the National Planning Excellence Award for Best Practices in Hazard Mitigation and Disaster Planning. The study, funded by Florida's Division of Emergency Management, was led by the Northeast Florida Regional Council worked with the State's other ten Regional Planning Councils. The Hazard Mitigation and Disaster Planning award recognizes an effort to protect communities, minimize losses from disasters, and help communities recover quickly and efficiently.

"The Florida Statewide Regional Evacuation Study Program takes planning to an entirely new level," said Marie L. York, FAICP, APA Board Director and 2012 Awards Jury Co-Chair. "It is an outstanding collaborative effort that truly protects residents and their communities. It will help city, county, and regional officials coordinate their efforts using accurate, up-to-date information."

The award for The Florida Statewide Regional Evacuation Study Program was presented at a special awards luncheon during APA's National Planning Conference in Los Angeles on April 16, 2012. Brian Teeple and several other members of the Florida Regional Councils Association (FRCA) were there to accept the Award. The program was also featured in Planning magazine, APA's flagship publication. The SRESP is now the recipient of six awards, three of which are National Level awards.

#### Florida Emergency Preparedness Association Award

At the 2012 Annual Meeting and Work Session, held in Daytona Beach, the Florida Emergency Preparedness Association presented the Northeast Florida Regional Council Director of Emergency Preparedness Programs, Jeffrey Alexander with the Gary Arnold Award for his dedicated, unselfish, and enthusiastic service to improving the Emergency Management Community. Jeff was given this award in part based on his work leading the Statewide Regional Evacuation Study Program. He was instrumental in the fundamental creation and execution of the Study. Jeff worked tirelessly to ensure the efforts spent utilized the most current and effective technology available to create the next generation of Evacuation Studies.

#### Florida Planning and Zoning Association Award

The Florida Planning and Zoning Association presented the Outstanding Visioning Award to the Regional Community Institute and the Northeast Florida Regional Council at their statewide conference in June for "First Coast Vision." The award emphasizes volunteer efforts to create the vision for the Region.

#### **APA Florida Chapter Award**

The Florida Chapter of the American Planning Association presented the Regional Community Institute with its Grassroots Award of Merit for First Coast Vision at it Annual Conference in September 2012.

## FINANCE / VALUE ADDED SERVICES

The Northeast Florida Regional Council (NEFRC) maintained a stable financial position during the year ending September 30, 2012. The firm of Carrs, Riggs & Ingram, LLC conducted the annual audit and issued an unqualified opinion.

The NEFRC has fully modernized its Records Management process. The NEFRC is currently in compliance with the State's records management requirement under Section 257.36(5) of the Florida Statutes and Rule 1B-24.003 of the Florida Administrative Code for public records retention. The Records Management Liaison Officer for the Council is a Florida Certified Records Manager.

## Operating Revenue Sources 2011-2012 \$3,270,594

Community Services	\$102,605
Emergency Preparedness	\$2,019,867
Planning	\$408,591
County Investment	\$623,091
Transportation	\$116,440

As of the end of this fiscal year, the NEFRC had three tenants, Girls on the Run Inc., Ertrachter Group Inc., and Community Health Charities of Florida Inc. The NEFRC is actively seeking 501(c)3 not for profit or governmental entities to fill currently available leasable space.

#### **RETURN ON INVESTMENT**

Among the tangible benefits reaped by member governments was a \$5:1 return on their county contributions. Here is a breakdown of selected services for the NEFRC's seven-county region:

- Yielded a \$2,947,470 direct/indirect return on investment for contributions of \$623,091 by member counties, a \$5:1 ratio.
- Provided \$647,957 in contract monies to Regional Councils across the State to assist in various Statewide Emergency Management projects.

#### **Counties' Return On Investment**

Baker \$33/1 Clay \$ 5/1 Duval \$ 1/1 Flagler \$ 9/1 Nassau \$13/1 Putnam \$23/1 St. Johns \$ 6/1

The Region \$5/1

#### **North Florida Procurement Association**

The North Florida Procurement Association (NFPA) provides professionals in the area of public procurement opportunities to improve the way they conduct business. These opportunities include; education, training, research, enhanced communication, and peer support.

The NFPA is a Chapter of the National Institute of Governmental Purchasing and through this affiliation provides educational events for members to gain advanced knowledge in public purchasing, including certification seminars and webinars.

In March 2012, the NFPA hosted the 2012 Procurement Expo at the University of North Florida in Jacksonville, Florida. The Expo is the NFPA's main fund raising event, which offers vendors and purchasing personnel from various entities matchmaking and networking opportunities.

The NFPA's membership for 2012 consisted of sixty-four public procurement professionals.

In 2012 the NFPA began using a new web site. The site provides up-to-date information for its members and interested parties, quick links for job opportunities, registrations, and Chapter meeting information and the ability to make payments for membership dues and registrations on-line. The web site is www.nfpanigp.org.

The Northeast Florida Regional Council provides staff support to the North Florida Procurement Association.

## **REGIONAL COUNCIL STAFF**



**Brian D. Teeple** Chief Executive Officer



Mario L. Taylor Deputy CEO/ Chief Operations Officer



**Donna Starling** Chief Financial Officer

Margo Moehring, Managing Director, Policy & Planning Jeffrey Alexander, Managing Director, Emergency Preparedness





**Executive Support Staff:** 

## Sheron Forde, Executive Assistant/Personnel Services Coordinator Bonnie Magee, Administrative Assistant Angelique Carnley, Accounting Assistant/Receptionist

#### **Operations:**

Walter Bowman, IT Specialist Michael Calhoun, Graphic Designer

#### **Program Directors:**

**Ed Lehman Elizabeth Payne** 

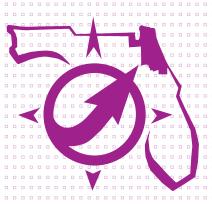
#### **Planners:**

Ameera Sayeed, Senior Regional Planner Calvin Williams, Senior Regional Planner Carolyn Bissonnette, Community Outreach Specialist Eric Anderson, Regional Planner Michael Epstein, Regional Planner

#### Intern:

**Mario Garcia** 

This list includes all staff employed during any portion of the 2012 fiscal year (October 1, 2011 - September 30, 2012)



# Northeast Florida Regional Council

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