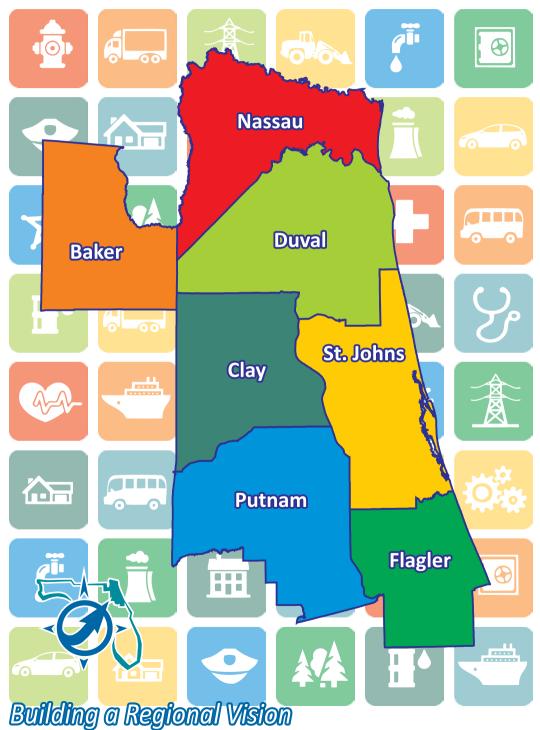
# Northeast Florida Regional Council 2013 ANNUAL REPORT

"Bringing Communities Together to Advance the Regional Agenda."



### **PRESIDENT'S MESSAGE**

It has been a great year for our Regional Community and we are grateful that the Northeast Florida Regional Council could make significant contributions to that success. In the pages of this newly designed Annual Report you will be treated to a snapshot of our activities and accomplishments of the past year.

This was the first full year of implementation of Innovate Northeast Florida, an economic development strategic plan developed through a partnership with JAXUSA. The year saw the completion of 26 percent of the plan's recommendations along with another 55 percent well on the way to completion. The Council reformatted its Comprehensive Economic Development Strategy to reflect the organizing framework of the Florida Chamber Foundation's Six Pillars. As a result, Northeast Florida has been designated a Six Pillars Region by the Foundation.

Concluding a process begun in 2009 with Reality Check First Coast and First Coast Vision in 2011 the Council adopted a new Strategic Regional Policy Plan. The plan was accompanied by 21 resolutions of support when it was reviewed by stakeholders and the Executive Office of the Governor. These resolutions are a testament to the outreach and buy-in that began in 2009. The Council's Regional Leadership Academy added another twelve graduates bringing the total to 186 Regionalists who have completed the program and moved on to become members of the Regional Community Institute. The Regional Community Institute completed its study on sea-level rise and made a series of practical and doable recommendations for action that were accepted by the Council.

The Council conducted numerous training sessions, exercises and workshops in the area of emergency preparedness reaching over 1,000 participants. Some of the subject areas taught included interoperable communications, biological weapons response, hurricane response, active assailant protocol development, continuity of operations, and many more. The year saw the completion of Hazardous Materials Commodity Flow Study which provides valuable information to first responders on the likely substances they may come in contact with along our regional roadways. The Council continues to expand and improve the award winning Statewide Regional Evacuation Study by developing new products and improving the old ones.

Finally, the Council continues to be recognized for its outstanding work by garnering an Innovation Award from the National Association of Development Organizations for the Florida Energy Assurance Study which was completed in conjunction with the ten other regional planning councils in Florida. The Council also recognized the great work being undertaken in Northeast Florida through its Annual Regional Leadership Awards. During its 2013 Awards Ceremony, the Council recognized 12 individuals, entities and projects for their excellence.

It has been an honor and pleasure to serve as President of the Northeast Florida Regional Council and ask you to join with me in wishing great success to our incoming President, Commissioner Wendell Davis of Clay County.

Sincerely,

will

Northeast Florida Regional Council President 2012-2013



### 2012-2013 BOARD OF DIRECTORS



Mr. Larry Willians President Gubernatorial Appointee Nassau County



The Honorable Wendell Davis **1st Vice President** Clav County



**Mr. Kenny Eubanks 2nd Vice President** Putnam County



Mr. Hugh Fish, Jr. Secretary / Treasurer Baker County

The Board of Directors of the Northeast Florida Regional Council is comprised of 35 members: two-thirds elected officials and one-third gubernatorial appointees. These individuals are recognized in the public and private sectors for their influence and leadership. They provide the Council with the insight and the tools to make critical decisions which affect the quality of life within our Region. The members named below are listed by their affiliation and title reflective of their status at the time of their service.

#### **BAKER COUNTY**

Hon. Jimmy Anderson Baker County Commissioner

#### Mr. Hugh D. Fish, Jr. City of Macclenny Representative

Hon. Adam Giddens Baker County Commissioner

**Mr. Darryl Register** Gubernatorial Appointee

#### **CLAY COUNTY**

#### Hon. Wendell Davis Clay County Commissioner

Hon. Steve Howard Town of Orange Park Councilman

Mr. Kenneth Smallwood Gubernatorial Appointee

Hon. Chereese Stewart Clay County Commissioner

#### **DUVAL COUNTY**

Ms. Elaine Brown Gubernatorial Appointee

Hon. Reginald Brown Jacksonville Citv Councilman

Jacksonville Citv Councilman

Hon. Stan Totman Mavor. Town of Baldwin

#### FLAGLER COUNTY

Hon. Milissa Holland Flagler County Commissioner

Hon. Frank Meeker Flagler County Commissioner

Hon. Jon Netts Mavor. City of Palm Coast

Hon. Catherine Robinson Mavor City of Bunnell

> Mr. Bob Sgroi Gubernatorial Appointee

#### NASSAU COUNTY

Hon. Shirley Graham Mayor, Town of Callahan

Hon. Barry Holloway Nassau County Commissioner

Hon. Matt Schellenberg Mr. Robert "Bob" Spaeth Nassau County Representative

> Mr. Larry Williams Gubernatorial Appointee

#### PUTNAM COUNTY

Mr. Kenny Eubanks Putnam County Representative

Hon. Nancy Harris Chair, Putnam County Commission

Hon. Vernon Myers Mayor, City of Palatka

#### ST. JOHNS COUNTY

**Hon. Rachael Bennett** St. Johns County Commissioner

> Hon. Ken Bryan St. Johns County Commissioner

**Hon. Roxanne Hovalth** City of St. Augustine Commissioner

Hon. William "Bill" Leary City St. Augustine Commissioner

> Hon. Jay Morris St. Johns County Commissioner

Hon. Cyndi Stevenson Chair, St. Johns County Commission

#### **EX-OFFICIO NON-VOTING** MEMBERS

**Ms. Danita Andrews** Clay Chamber of Commerce Florida Department of Economic Opportunity

Mr. Jeff Cole St. Johns River Water Management District

Mr. Larry Parks Florida Department of Transportation

**Mr. Gregory Strong** Florida Department of Environmental Protection



#### Northeast Florida Regional Council • 2013 ANNUAL REPORT

This list includes all members who served during any portion of the 2013 fiscal year (October 1, 2012 - September 30, 2013)

# **REGIONAL COUNCIL STAFF**



Brian D. Teeple Chief Executive Officer



Mario L. Taylor Deputy CEO/ Chief Operations Officer

**Donna Starling** Chief Financial Officer

Margo Moehring, Managing Director, Policy & Planning Jeffrey Alexander, Managing Director, Emergency Preparedness





Moehring

Alexander

Executive Support Staff: Sheron Forde, Executive Assistant/Personnel Services Coordinator Bonnie Magee, Administrative Assistant Angelique Carnley, Accounting Assistant/ Receptionist

Operations: Walter Bowman, IT Specialist Michael Calhoun, Graphic Designer

Program Directors: Ed Lehman Elizabeth Payne

#### **Planners:**

Ameera Sayeed, Senior Regional Planner Calvin Williams, Senior Regional Planner Carolyn Bissonnette, Community Outreach Specialist

Eric Anderson, Regional Planner Michael Epstein, Regional Planner

Interns: Kurt Rodney Sarrah Stanley







The Northeast Florida Regional Council (NEFRC) maintained a stable financial position during the year ending September 30, 2013. The firm of Carrs, Riggs & Ingram, LLC conducted the annual audit and issued an unmodified opinion.

As of the end of this fiscal year, the NEFRC had three tenants, Girls on the Run Inc., Ertrachter Group Inc., and Community Health Charities of Florida Inc. The NEFRC is actively seeking 501(c)3 not for profit or governmental entities to fill currently available leasable space.



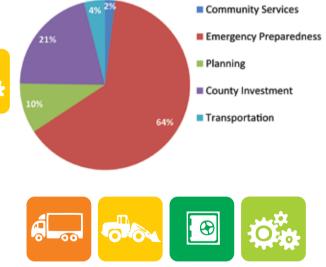
### Counties' Return On Investment

Baker \$29/1 Clay \$5/1 Duval \$1/1 Flagler \$8/1 Nassau \$11/1 Putnam \$16/1 St. Johns \$5/1

The Region \$4/1

### Revenue Sources / FY 2012-2013

Revenue Sources	Amount	Percent
Community Services	\$59,050	2%
Emergency Preparedness	\$1,458,405	49%
Planning	\$286,407	10%
County Investment	\$623,091	21%
Transportation	\$119,366	4%
Total Operating Revenues	\$2,546,319	85%
Pass Thru Funds to Other RPCs	\$456,324	15%
Total Revenues FY 2013	\$3,002,643	100%



#### **RETURN ON INVESTMENT**

Among the tangible benefits reaped by member governments was a \$4/1 return on their county contributions. A breakdown of selected services for the NEFRC's sevencounty region is shown here to the left.

- Yielded a \$2,477,194 direct/indirect return on investment for contributions of \$623,091 by member counties, a \$4/1 ratio.
- Provided \$456,324 in contract monies to Regional Councils across the State to assist in various Statewide Emergency Management projects.



#### **REGIONAL AWARDS**



NEFRC Regional Leadership Award From left to right: NEFRC 2013-2014 President Wendell Davis, NFCAA Executive Director John W. Edwards, Jr, NEFRC CEO Brian Teeple

At the Annual Elected Officials and Regional Leadership luncheon on December 5, 2013, the Northeast Florida Regional Council recognized the best and the brightest leaders in the Region. Awards were given for Regional Excellence in a broad range of areas that will help define the future of Northeast Florida. This is the eleventh year that the Regional Council has recognized the special people, programs, and communities in Northeast Florida that are making a difference. This year's honorees are listed below.

Northeast Florida Regional Council's Regional Leadership Award:	NFCAA Executive Director John W. Edwards, Jr
Regional Special Achievement Award:	JCCI
Regional Award for Excellence in Economic Development & Tourism:	One Spark
Regional Award for Excellence in Quality of Life:	Town of Beverly Beach
Regional Award for Excellence in Affordable Housing:	Bill Lazar, St. Johns Housing Partnership
Regional Award for Excellence in Education:	Data Busters Summer Youth Program, NFCAA
Regional Award for Excellence in Public Safety:	Sheriff David Shoar, St. Johns County
Regional Award for Excellence in Transportation:	Keep the Ferry Task Force
Regional Award for Excellence in Planning & Growth Management:	Tom Ford, Nassau County
Regional Award for Excellence in Environmental Stewardship:	NAS Jacksonville

#### Northeast Florida Regional Council • 2013 ANNUAL REPORT

### **KREGIO**

The Northeast Florida Regional Council, formed in 1977, serves Regional District 4, and is comprised of seven counties (Baker, Clay, Duval, Flagler, Nassau, Putnam, and St. Johns) and 27 municipalities.

With 140 miles of coastline and five barrier islands boasting some of the state's most magnificent. pristine beaches, Northeast Florida is truly "Florida's First Coast." Jacksonville in Duval County is the major urban center, boasting a good mix of industrial manufacturing, transportation, financial services, health care, and military employment, Jacksonville accounts for almost 55 percent of the region's population and is the employment hub for several other communities in the Region. Land-wise, it is the largest city in the contiguous U.S.

Other counties in the Region are more rural and suburban in nature, relying on heavily agriculture and service sectors, with a limited, but growing industrial base often focused on a single sector. They are, however, increasing in their rate of urbanization and beginning to develop more economic diversity.

The Region's land area covers a total of 4,428 square miles, with 5.8 percent dedicated to agriculture, 2.1 percent to industry and commercial use, and 14.1 percent urbanized. The total population for the Region is 1,515,656 (Bureau of Economic & Business Research, 2011), which includes 7 counties and 27 municipalities. Of the 27 municipalities, fifteen (15) have a population of less than 5,000 residents. The remaining municipalities are mid-sized, with populations around 10.000. The two largest cities in the Region after Jacksonville are Palm Coast (75.180) in Flagler County and Jacksonville Beach (21,362) in Duval County.



#### **BAKER COUNTY**

County Seat: Macclenny Population: 26,938\* Land Area (sq. miles):585 Other Incorporated Communities: Glen St. Marv Established: 1861 Named for: James McNair Baker. Confederate States senator and Florida judge

#### CLAY COUNTY

County Seat: Green Cove Springs Population: 192,071\* Land Area (sq. miles): 601 Other Incorporated Communities: Keystone Heights, Orange Park, Penney Farms Established: 1858 Named for: Kentuckian Henry Clay, Secretary of State under John Quincy Adams



#### **DUVAL COUNTY**

County Seat: Jacksonville Population: 869,729\* Land Area (sq. miles): 774 Other Incorporated Communities: Atlantic Beach, Baldwin, Jacksonville Beach, Neptune Beach Established: 1822 Named for: William Pope DuVal, first territorial governor of Florida





#### FLAGLER COUNTY County Seat: Bunnell

Population: 97,160\* Land Area (sq. miles): 485 Other Incorporated Communities: Beverly Beach, Flagler Beach, Marineland, Palm Coast Established: 1917 Named for: Henry Flagler, developer of the Florida East Coast Railroad

#### NASSAU COUNTY





County Seat: Palatka Population: 73.158\* Land Area (sq. miles): 722 Other Incorporated Communities: Crescent City, Interlachen, Pomona Park, Welaka Established: 1849 Named for: Benjamin Alexander Putnam (1801-69), lawyer, soldier, judge, state legislator, first president of the Florida Historical Society

#### ST. JOHNS COUNTY

County Seat: St. Augustine. oldest permanent settlement in U.S. Population: 196.071 Land Area (sq. miles): 609 Other Incorporated Communities: Hastings, St. Augustine Beach Established: 1821 Named for: St. Johns River

\*Source: Office of Economic & Demographic Research, Florida's Population Estimate



#### **Update to the Strategic Regional Policy Plan**

The update to the Strategic Regional Policy Plan (SRPP) was an area of focus in 2013. The 1997 plan was entirely redone to take into account First Coast Vision, the 2011 vision for growth and development in the seven county Region for the next 50 years. Engagement with the public and communities was a centerpiece of the new plan, and was an opportunity to demonstrate that participation in visioning can result in concrete changes to plans and implementa-



tion of a vision. This inspired Northeast Floridians to remain engaged. The City of Jacksonville suggested that local governments be asked to consider resolutions of support for the updated plan, and ultimately 21 such resolutions were included

when the plan was sent to the Executive Office of the Governor in July, 2013. The new plan completed the rulemaking process early in 2014.

#### **Preferred Growth Pattern: Multiple Centers**

One of the hallmarks of the visioning process was public dialogue on what the Region should be like in



2060. After extensive polling, a multiple centers growth pattern was chosen. The new SRPP supports the NEFRC in working with governlocal ments on identifying, realizing and connecting growth centers.

#### Planning and Technical Assistance Comprehensive Planning

Municipal and County governments adopted 13 amendments to their Future Land Use maps during 2013. Together, the amendments total 1,380 acres with a trend in converting low density residential land uses to non-residential land uses (commercial mixed use and industrial categories). In addition to evaluating amendments for trends analysis, staff reviews the transmittal and adoption packages to determine impacts to regional resources and facilities. Review of local government responses to comments and recommendations made by the Council shows acceptance by 90% of them.

#### **Developments of Regional Impact**

Development of Regional Impact (DRI) activity continues to be slow and sporadic. The NEFRC issued a recommendation report for the Twin Creeks Substantial Deviation DRI in northern St. Johns County along C.R. 210 in 2013. In addition, there is a new DRI proposed in the City of Palm Coast called the Old Kings South DRI, which is a multi-use DRI located along Old Kings Highway east of I-95. There seems to be an increase in Notice of Proposed Change activity, as developers modify plans for DRIs that were approved in the boom-years of the early to mid-2000's, but never developed as the economy slowed.

#### **Technical Assistance**

Two municipal comprehensive plans were rewritten: one for the coastal Town of Beverly Beach in Flagler County and one for the lake community Town of Pomona Park in Putnam County. Key objectives include maintain and supporting the existing quality of life the residents enjoy while inviting growth in a sustainable manner.





#### **ECONOMIC DEVELOPMENT**

#### **State of the Region**

The Council created a State of the Region website which included metrics for Northeast Florida and a Regional Atlas of maps and images. The metrics for Northeast Florida consists of 56 data points separating into the eight issue areas covered by the SRPP. These data points will be updated yearly so trends can be observed.

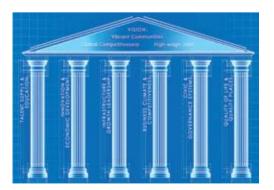
The Regional Atlas consists of regional maps, again broken down into the SRPP categories. Some maps included are: Historic Districts and Monuments of Regional Significance, Economic Development Resources of Regional Significance, Energy Facilities or Regional Significance, and others. The Regional Atlas also includes the Green Infrastructure maps. The acreage portrayed on these maps will be tracked yearly. Specifically, these maps are: agriculture lands, floodplains, recharge areas, recreation lands, silviculture, and wetlands.

Both the metrics and the atlas can be found at: http://www.nefrc.org/State-of-the-Region.htm.

#### **Economic Strategy**

2014 marks the 5-year anniversary of the Comprehensive Economic Development Strategy (CEDS). The CEDS and the planning process contributes to economic development by creating a locally based, regionally-driven strategy. The CEDS is a key element of the U.S. Economic Development Administration's programs and can leverage involvement of the private sector with other funding initiatives.

The 2009 CEDS foundation is built upon the Florida Chamber Foundation's Six Pillars: Talent Supply and Education, Innovation & Economic Development, In-



frastructure & Growth Leadership, Business Climate & Competitiveness, Civic & Governance Systems, and Quality of Life and Quality Places. The strength of each pillar is created through the threads of actionable goals and objectives. By aligning on CEDS with the Foundations framework, Northeast Florida became a designated Six Pillar Region. As we evaluate the current plan, a strategy committee will be established to consider the strengths, weaknesses, opportunities and threats within the Region. The committee will consider achievements made during the last planning horizon and identify goals for the next five year horizon.

#### **Economic Analysis**

The Council maintains a robust economic modelling capability. During the year numerous analyses were performed for both public and private sector clients. Generally the economic analysis are used to help determine if incentives should be provided for economic development opportunities.

#### **REGIONAL COMMUNITY INSTITUTE**

#### Sea Level Rise Regional Action Plan

The Regional Community Institute (RCI) has completed its work on sea level rise. A Regional Action Plan was created and was approved by the NEFRC Board on November 7th, 2013. To create the Regional Action Plan, the committee used the best practices and lessons learned from local governments to make policy recommendations. The committee recommended creating a Public/Private Regional Resiliency (P2R2) Committee. The main goal of this P2R2 committee is to develop a strategy that will incentivize population and private development to locate outside of vulnerable areas.

#### **Thriving Small Business**

The RCI is now working on Thriving Small Business. A kickoff event was held in December 2013 and identified the questions that the committee will want to answer. The committee should have a regional report with recommendations for doable action items by Fall 2014.

#### **Regional Leadership Academy**

The Regional Leadership Academy graduated its 2013 class in September. The class was a diverse group of planning professionals, business leaders, and medical professionals. In 2013, the seven RLA programs were held in each of the seven Northeast Florida counties. This differed from 2012, when all classes were held at the NEFRC office, and provided the class with a different perspective on Northeast Florida. Programs included visits to Jax NAS, the Clay County Emergency Operations Center, and Ravines State Gardens, as well as other places in the Region. The class was exposed to such topics as Healthy Democracy, Northeast Florida Agriculture Issues (where the class was provided a tour of a working farm in St. Johns County), Education, and Public Safety.

# PLANNING AND 🖦 📼 POLICY PROGRAMS

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#### Northeast Florida Regional Council • 2013 ANNUAL REPORT

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#### SHIP

The NEFRC continues to administer the State Housing Initiatives Partnership (SHIP) program for Putnam County. This program supports very-low, low, and moderate income households with home purchase assistance or rehabilitation of existing homes. The SHIP program received \$30,425 in state funding for the 2012-2013 fiscal year.

In addition to the state allocation, SHIP program funds from previous years have been used to service clients. These funds consist of recapture of funds and bank interest. Program income for 2012-2013 was \$389,544.10.

The Council has recently started administering the SHIP program for Baker County.

SHIP Financial Data FY 2012/2013		
Income		
State Allocation	\$30,425	
Program Income	\$389,544.10	
Total Income	\$419,969.10	
Costs		
Administrative Costs	\$41,996.91	
Total Costs	\$41,996.91	
Total Program Dollars	\$377,972.19	

#### **Transportation Disadvantaged**

The NEFRC continues in its role as the Designated Official Planning Agency for the Transportation Disadvantaged program in Baker, Clay, Flagler, Nassau, Putnam and St. Johns counties. It assists the Transportation Disadvantage (TD) Commission and Local Coordinating Boards (LCBs) with implementing the TD program by providing staff support and planning services. In 2013, the LCBs continued their quarterly meeting schedule and addressed a wide array of important issues. In addition, the Putnam County LCB recognized the need for a more concentrated effort in addressing the financial issues facing the system in the County and formed the Finance Committee. This Committee looks a funding issue and works with the Community Transportation Coordinator in devising ways to creatively address funding shortfalls in Putnam County.



#### **Geographic Information Systems**

A variety of thematic maps were created for local governments, private consultants, and strategic initiatives. The maps include analytical exhibits for the Jacksonville International Airport Community Redevelopment Area, regional connections of existing Transit Routes, Regional sea level rise, analytical exhibits for the Jacksonville Brentwood community health impact assessment and a series of maps identifying regional resourses for the Strategic Regional Policy Plan.

#### **Intergovernmental Coordination and Review**

Staff at the Council has the opportunity to learn about and to review various projects that are proposed in the Region. Some of the regionally significant projects have been space and transportation related, and promise a large number of primary, secondary and tertiary jobs if they come to fruition.

The Cecil Spaceport submitted a project that would approve the use of a 3rd launch vehicle. The vehicle could be used for scientific experiments and for commercial tourism. The vehicle would fly south through central Florida and to a height of 350,000 feet before returning to Cecil Spaceport. As a result of obtaining the requisite FAA permits, Cecil Spaceport has landed a major tenant.

# EMERGENCY E E C C

#### TRAINING AND EXERCISES

#### Point of Dispensing Training & Exercise

During 2013, the Council was involved in creating, orchestrating and conducting a variety of training sessions and workshops both throughout the Region and Statewide. Over 1000 participants benefited from these courses.

The Council worked with both the Clay and Putnam County Emergency Management Departments and Health Departments to create a Point of Dispensing (POD) tabletop training and full scale exercise. The tabletop training served as a precursor to Point of Dispensing (POD) exercises that took place in each county, one at the Clay County Fairgrounds and the other at the Putnam County Agricultural Center.

The tabletop exercise involved a basic scenario of an unknown virus outbreak surrounding the Easter holiday. Due to the virus' ability to infect quickly, the CDC required the Health Department to inoculate everyone in the County within a 72 hour period.

The POD exercises involved a release of weaponized anthrax within the County. The primary focus was on dispensing antibiotic pills to community members potentially infected with weaponized anthrax. The exercise goal was to evaluate POD concepts, plans and coordination. In addition to emergency management and health department staff, 25 representatives from various support agencies including the Red Cross, the Sheriff's Office, and Orange Park Medical Center participated. These exercises are part of the continual effort to exercise agencies and departments within the County.

#### **Interoperability Summit**

The Council held an Interoperability Summit in which over 150 Regional members representing 67 counties were in attendance. Topics covered Public Safety Communications for Project Management, as



well as Planning and Operations. A Mobile Communications Vehicle Support class was also conducted. The FIN (Florida Interoperability Network) classroom session and lab course was so popular, a second session had to be scheduled. Other course offerings included SLERS, EM Systems, a P-25 Roundtable discussion, a NIMS/NRF/ESF Overview, and a review of the After Action Report from Operation Radar.

#### **JEA Exercise**

The Council was contracted by JEA to design and conduct a "Back to Basics" exercise tailored toward better equipping JEA employees in a disaster situation. The exercise consisted of classes structured to provide information on preparation of Situation Re-



ports; obtaining FEMA reimbursement; requesting resources from the City of Jacksonville; how JEA fits into the overall National and Local Response during a disaster; and touched on public relations for JEA employees. Over 125 employees attended the one-



John Sposato (JEA) – Providing instruction on one of the many topics covered at the JEA Back to Basics Workshop.

day session and their response to the workshop was so positive that an additional exercise was scheduled.

# EMERGENCY PREPAREDNESS PROGRAMS

"Back Following Basics", the to Council designed and orchestrated an exercise tailored toward better equipping JEA Leadership to function in a disaster situation. Over 45 JEA personnel attended the exercise. which consisted of three modules: Pre Storm: Land-



Action News Meteorologist, Mike Buresch – was a keynote speaker for the JEA Back to Basics Workshop

fall; and Post Storm. Due to the ongoing and successful relationship between JEA and the Council, other exercises are being planned for execution in the coming year.

#### Statewide Training & Exercise Plan Facilitation

The Council was once again selected by the Division of Emergency Management to facilitate the Annual Multi-Year Training and Exercise Workshop, and development of the Multi-Year Training and Exercise Plan. The project brought together people from each region, holding regional workshops, as well as holding preliminary county level workshops across the State. Over 1200 people participated in the local and regional workshops and over 80 regional representatives participated in the Statewide final workshop.

#### **Active Assailant Workshop**

The Council designed and implemented the Multi-



Agency Partnership to Protect our Society (MAPPS) a workshop in which over 130 participants gathered to create a strategic approach to active assailants. Participants addressed various planning approaches to develop a Regional strategy for planning in the areas of Preparedness, Response and Recovery from an active assailant – be it a shooter, an explosion or biological attack. The workshop was a collaboration between the Council, Duval County Emergency Operations Center, Florida Department of Law Enforcement, Federal Bureau of Investigation, and all counties and private facility operators in RDSTF Region III. As a result of what was learned at the workshop, a Final Regional Guidance document is expected in early 2014.

#### **Beyond the Basics Exercise**

After a very successful "Back to Basics" exercise in 2012, the Council was asked to design and conduct a follow-up entitled "Beyond the Basics" for St. Johns County Emergency Operations to focus on training County staff on Emergency Operations Center functions, as well as current issues in the Emergency Management community.

#### **Continuity of Operations Planning Exercise**

The Council implemented the Duval County Department of Health Continuity of Operations Planning (COOP) tabletop exercise regarding hurricane preparedness to determine training and exercise needs for the future. The tabletop exercise was designed to elicit constructive discussion by the participants as they examined and resolved problems based on the emergency plan.

#### **Clay Back to Basic Exercise**

A "Back to Basics" exercise was conducted at the Clay County Emergency Operations Center (EOC) to give participants a review of their respective roles in the activation of the EOC during an event. The exercise was attended by over 70 members of Senior Administration and Elected Officials as well as first responders and other disciplines. Courses were designed to address Leadership Roles in Disaster Situations, Technology, FEMA Reimbursement, Situation Reports, and Public Information.

# EMERGENCY PREPAREDNESS PROGRAMS

**Communications Technician Training** 



The Council is provided Communications Technician (COM-T) level training across the State. This activity involved the building of instructor and student kits, which include materials needed for hands-on instruction (tools, wiring, etc.), to enable participants to gain the knowledge to create communications in disaster situations. Seven classes were held around the State.

#### **PLANNING FOR HAZARDS**

#### **Clay County Emergency Management Plan**

The Council worked with Clay County Emergency Management on the review and update of their Comprehensive Emergency Management Plan (CEMP). The CEMP is updated based on changes within the County Emergency Management office and partner County agencies.

#### **Local Emergency Planning Committee**

During 2013, the Local Emergency Planning Committee (LEPC) conducted quarterly meetings at various locations in Region. The LEPC has been active in facilitating responder training that deals with response as well as pre-planning of facilities. Nationally recognized instructors provided training on Computer-Aided Management of Emergency Operations (CAMEO), and several hand-on classes have been offered throughout the Region to prepare responders for hazardous materials related incidents.

Staff completed a "Hazardous Materials Commodity Flow Study" for the Region. Observations were made

on various regional roadways to determine the types of chemicals and frequency at which they traveled. Based on the observations, recommendations were



made to regional stakeholders and the LEPC on how to better train and prepare for the most common types on chemicals traversing through our Region.

Through the LEPC's ongoing Hazardous Materials Training, a total of 168 responders received training in the following courses: 1) Advanced HazMat Life Support, 2) E-Plan Users Group Conference, 3) First Annual HazMat Symposium, 4) IAFF Hazardous Materials Techni





CAMEO – attendees participating in the Computer-Aided Management of Emergency Operations course offered at the Regional Council in November.

# EMERGENCY PREPAREDNESS PROGRAMS

cian Course, 5) International Hazardous Materials Response Teams Conference, 6) EPCRA Responder Refresher Course, 7) Compressed Gases Course, 8) Virginia HazMat Conference, and 9) Computer-Aided Management of Emergency Operations (CAMEO).

The Council completed Hazards Analysis Site Visits in Baker, Clay, Nassau, Putnam & St. Johns counties. A total of 44 sites were visited during the year.

Council Staff implements the Small Quantity Generator (SQG) Program in Nassau and Baker Counties through a grant from the Florida Department of Environmental Protection. This program provides compliance assistance to facilities that deal in hazardous waste. Staff made 30 facility visits during the year and updated the Florida Department of Environmental Protections hazardous materials database.

#### **Evacuation Planning**

The Council continued to move the Statewide Regional Evacuation Study Program (SRESP) forward with innovative ideas and projects. The Northeast Florida Region updated their evacuation study, to include the most robust SLOSH grid in the Nation. In combination with state-of-the-art LiDAR elevation data, this provides our Region with the most accurate results produced to date on storm surge inundation. New storm tide atlases were produced and a new volume was added to the Study as well vulnerable population numbers and shelter demand estimates, among other useful data points for emergency management directors in the Region.

Data is continually updated as well, with five regions updating their demographic data to reflect 2010 Census information. This data update will be incorporated in to the TIME (Transportation Interface for Modeling Evacuations) software program, to provide more current results when the TIME model is run by users.



Working with the Southwest Florida region, a pilot project was completed on the first ever Directional Storm Tide Atlas, which provides the storm surge inundation based on the direction of the incoming storms. This allows for a more defined area of inundation, possibly allowing for smaller evacuations. All of this data is moving emergency management directors towards more accurate scenario-based decision-making.



- the Depth Analysis Atlas. This new volume illustrates how deep the storm surge may be expected in any given area, broken down by category of storm. The evacuation study incorporates 2010 Census information and provides new clearance times, new





### **Northeast Florida Regional Council**

6850 Belfort Oaks Place Jacksonville, FL 32216 904.279.0880 www.nefrc.org info@nefrc.org



"Bringing Communities Together to Advance the Regional Agenda."

> See Final Printed Layout after this page

# **2012-2013 BOARD OF DIRECTORS**



**Mr. Larry Willians** President Gubernatorial Appointee Nassau Countv



**The Honorable** Wendell Davis **1st Vice President** 

Clay County

**Mr. Kenny Eubanks 2nd Vice President** 

Putnam County

Secretary / Treasurer

The Board of Directors of the Northeast Florida Regional Council is comprised of 35 members: two-thirds elected officials and one-third gubernatorial appointees. These individuals are recognized in the public and private sectors for their influence and leadership. They provide the Council with the insight and the tools to make critical decisions which affect the quality of life within our Region. The members named below are listed by their affiliation and title reflective of their status at the time of their service.

BAKER COUNTY	Hon. Reginald Brown Jacksonville City	Hon. Barry Holloway Nassau County	Hon. William "Bill" Leary
on. Jimmy Anderson	Councilman	Commissioner	City St. Augustine Commissioner
Baker County			
Commissioner	Hon. Matt Schellenberg	Mr. Robert "Bob" Spaeth	Hon. Jay Morris
	Jacksonville City	Nassau County	St. Johns County
lr. Hugh D. Fish, Jr.	Councilman	Representative	Commissioner
City of Macclenny			
Representative	Hon. Stan Totman	Mr. Larry Williams	Hon. Cyndi Stevenson
	Mayor,	Gubernatorial	Chair, St. Johns County
on. Adam Giddens	Town of Baldwin	Appointee	Commission
Baker County			
Commissioner			
	FLAGLER COUNTY	PUTNAM COUNTY	EX-OFFICIO NON-VOTING
Ar. Darryl Register			MEMBERS
Gubernatorial	Hon. Milissa Holland	Mr. Kenny Eubanks	
Appointee	Flagler County	Putnam County	Ms. Danita Andrews
Appointee	Commissioner	-	
	Commissioner	Representative	Clay Chamber of
	Here French Mandara	Hen Never Hende	Commerce
CLAY COUNTY	Hon. Frank Meeker	Hon. Nancy Harris	Florida Department of
	Flagler County	Chair, Putnam County	Economic Opportunity
Ion. Wendell Davis	Commissioner	Commission	
Clay County			Mr. Jeff Cole
Commissioner	Hon. Jon Netts	Hon. Vernon Myers	St. Johns River Water
	Mayor,	Mayor,	Management District
Ion. Steve Howard	City of Palm Coast	City of Palatka	
own of Orange Park			Mr. Larry Parks
Councilman	Hon. Catherine Robinson		Florida Department of
	Mayor,	ST. JOHNS COUNTY	Transportation
Kenneth Smallwood	City of Bunnell		·
Gubernatorial	2	Hon. Rachael Bennett	Mr. Gregory Strong
Appointee	Mr. Bob Sgroi	St. Johns County	Florida Department of
, ipponitioo	Gubernatorial	Commissioner	Environmental
n. Chereese Stewart		Commissioner	Protection
Clay County	Appointee	Hon. Ken Bryan	11010011011
Commissioner		St. Johns County	
Commissioner	NASSAU OOUNTY	Commissioner	
	NASSAU COUNTY	Commissioner	
	User Chirley Orehom		
DUVAL COUNTY	Hon. Shirley Graham	Hon. Roxanne Hovalth	
	Mayor,	City of St. Augustine	
Ms. Elaine Brown	Town of Callahan	Commissioner	
Gubernatorial			
Appointee			
st includes all members who se	rved during any portion of the 2013 ber 30, 2013)		
	50, 2013)		
	COLINICII CT		
EGIUNAL	<b>COUNCIL ST</b>	AFF	
1000			
1	Brian D. Teeple		
A FR	Chief Executive Officer		120
12		Mario L. Taylor	
		Deputy CEO/	inor
	and the second second second second	Chief Operations Off	

Margo Moehring, Managing Director, Policy & Planning Jeffrey Alexander, Managing Director, Emergency Preparedness

Executive Support Staff:

Sheron Forde, Executive Assistant/Personnel Services Coordinator

Bonnie Magee, Administrative Assistant Angelique Carnley, Accounting Assistant/ Receptionist

**Operations:** Walter Bowman, IT Specialist Michael Calhoun, Graphic Designer

**Program Directors:** Ed Lehman **Elizabeth Payne** 



Planners: Ameera Sayeed, Senior Regional Planner Calvin Williams, Senior Regional Planner Carolyn Bissonnette, Community Outreach Specialist

Eric Anderson, Regional Planner Michael Epstein, Regional Planner

Interns Kurt Rodney Sarrah Stanley

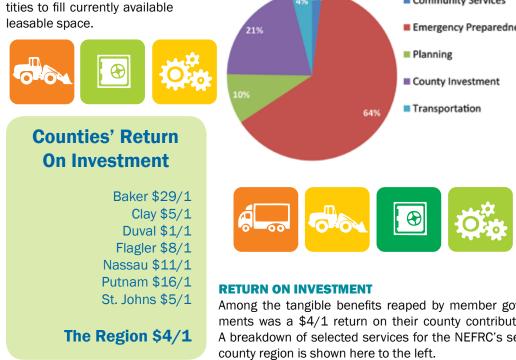
Donna Starling

hief Financial Officer



Mr. Hugh Fish, Jr. Baker County

As of the end of this fiscal year, the NEFRC had three tenants, Girls on the Run Inc., Ertrachter Group Inc., and Community Health Charities of Florida Inc. The NEFRC is actively seeking 501(c)3 not for profit or governmental en-



- Yielded a \$2,477,194 direct/indirect return on investment for contributions of \$623,091 by member counties, a 4/1 ratio.
- Provided \$456,324 in contract monies to Regional Councils across the State to assist in various Statewide Emergency Management projects.



### **REGIONAL AWARDS**



**NEFRC Regional Leadership Award** From left to right: NEFRC 013-2014 President We Executive Director John W. Edwards, Jr, NEFRC (

NFCAA John V	Northeast Florida Regional Council's Regional Leadership Award:
JCCI	Regional Special Achievement Award:
One Sp	Regional Award for Excellence in Economic Development & Tourism:
Town c	Regional Award for Excellence in Quality of Life:
Bill La	Regional Award for Excellence in Affordable Housing:
Data B NFCAA	Regional Award for Excellence in Education:
Sheriff	Regional Award for Excellence in Public Safety:
Keep t	Regional Award for Excellence in Transportation:
Tom Fo	Regional Award for Excellence in Planning & Growth Management:
NAS Ja	Regional Award for Excellence in

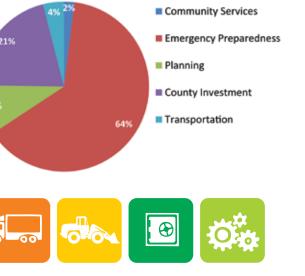
At the Annual Elected Officials and Regional Leadership luncheon on December 5, 2013, the Northeast Florida Regional Council recognized the best and the brightest leaders in the Region. Awards were given for Regional Excellence in a broad range of areas that will help define the future of Northeast Florida. This is the eleventh year that the Regional Council has recognized the special people, programs, and communities in Northeast Florida that are making a difference. This year's honorees are listed below.

endell Davis, NFCAA CEO Brian Teeple	
al Council's ship Award:	NFCAA Executive Director John W. Edwards, Jr
ment Award:	JCCI
xcellence in t & Tourism:	One Spark
xcellence in ality of Life:	Town of Beverly Beach
xcellence in ble Housing:	Bill Lazar, St. Johns Housing Partnership
xcellence in Education:	Data Busters Summer Youth Program, NFCAA
xcellence in ublic Safety:	Sheriff David Shoar, St. Johns County
xcellence in nsportation:	Keep the Ferry Task Force
xcellence in anagement:	Tom Ford, Nassau County
xcellence in tewardship:	NAS Jacksonville

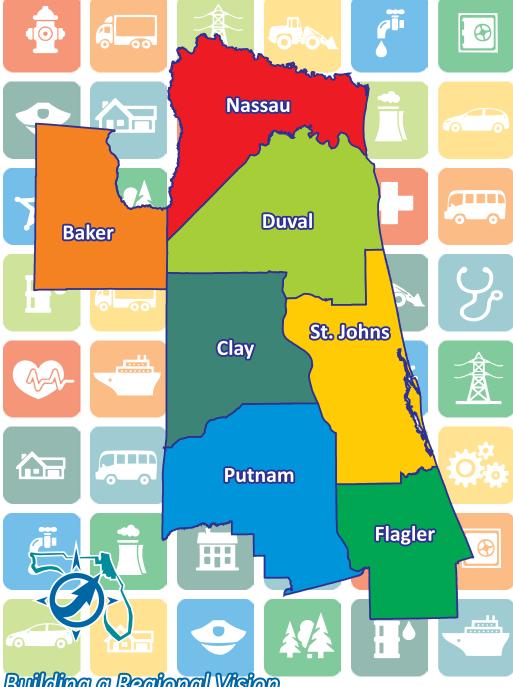
### FINANCE // VALUE ADDED SERVICES

Revenue Sources / FY 2012-2013

iue Sources	Amount	Percent
nunity Services	\$59,050	2%
gency Preparedness	\$1,458,405	49%
ing	\$286,407	10%
y Investment	\$623,091	21%
portation	\$119,366	4%
Operating Revenues	\$2,546,319	85%
Thru Funds to Other RPCs	\$456,324	15%
Revenues FY 2013	\$3,002,643	100%



Among the tangible benefits reaped by member governments was a 4/1 return on their county contributions. A breakdown of selected services for the NEFRC's seven-



### "Bringing Communities Together to Advance the Regional Agenda."

# Northeast Florida Regional Council 2013 ANNUAL REPORT

### **PRESIDENT'S MESSAGE**

plishments of the past year. this newly designed Annual Report you will be treated to a snapshot of our activities and accom-Florida Regional Council could make significant contributions to that success. In the pages of It has been a great year for our Regional Community and we are grateful that the Northeast

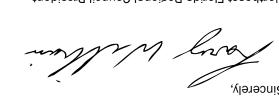
Northeast Florida has been designated a Six Pillars Region by the Foundation. reflect the organizing framework of the Florida Chamber Foundation's Six Pillars. As a result, to completion. The Council reformatted its Comprehensive Economic Development Strategy to of 26 percent of the plan's recommendations along with another 55 percent well on the way ment strategic plan developed through a partnership with JAXUSA. The year saw the completion This was the first full year of implementation of Innovate Northeast Florida, an economic develop-

accepted by the Council. sea-level rise and made a series of practical and doable recommendations for action that were the Regional Community Institute. The Regional Community Institute completed its study on to 186 Regionalists who have completed the program and moved on to become members of The Council's Regional Leadership Academy added another twelve graduates bringing the total Governor. These resolutions are a testament to the outreach and buy-in that began in 2009. 21 resolutions of support when it was reviewed by stakeholders and the Executive Office of the 2011 the Council adopted a new Strategic Regional Policy Plan. The plan was accompanied by Concluding a process begun in 2009 with Reality Check First Coast and First Coast Vision in

Evacuation Study by developing new products and improving the old ones. roadways. The Council continues to expand and improve the award winning Statewide Regional to first responders on the likely substances they may come in contact with along our regional completion of Hazardous Materials Commodity Flow Study which provides valuable information tive assailant protocol development, continuity of operations, and many more. The year saw the included interoperable communications, biological weapons response, hurricane response, acemergency preparedness reaching over 1,000 participants. Some of the subject areas taught The Council conducted numerous training sessions, exercises and workshops in the area of

recognized 12 individuals, entities and projects for their excellence. through its Annual Regional Leadership Awards. During its 2013 Awards Ceremony, the Council cils in Florida. The Council also recognized the great work being undertaken in Northeast Florida Assurance Study which was completed in conjunction with the ten other regional planning countion Award from the National Association of Development Organizations for the Florida Energy Finally, the Council continues to be recognized for its outstanding work by garnering an Innova-

Wendell Davis of Clay County. cil and ask you to join with me in wishing great success to our incoming President, Commissioner It has been an honor and pleasure to serve as President of the Northeast Florida Regional Coun-



2012-2013 Northeast Florida Regional Council President



# NOIDEN SINO

.səmiledininm prised of seven counties (Baker, Clay, Duval, Flagler, Nassau, Putnam, and St. Johns) and 27 The Northeast Florida Regional Council, formed in 2977, serves Regional District 4, and is com-

Land-wise, it is the largest city in the contiguous U.S. the region's population and is the employment hub for several other communities in the Region. services, health care, and military employment. Jacksonville accounts for almost 55 percent of the major urban center, boasting a good mix of industrial manufacturing, transportation, financial pristine beaches, Northeast Florida is truly "Florida's First Coast." Jacksonville in Duval County is With 140 miles of coastline and five barrier islands boasting some of the state's most magnificent,

nomic diversity. I hey are, however, increasing in their rate of urbanization and beginning to develop more ecoand service sectors, with a limited, but growing industrial base often focused on a single sector. Other counties in the Region are more rural and suburban in nature, relying on heavily agriculture.

of less than 5,000 residents. The remaining municipalities are mid-sized, with populations around includes 7 counties and 27 municipalities. Of the 27 municipalities, fifteen (15) have a population population for the Region is 1,515,656 (Bureau of Economic & Business Research, 2011), which agriculture, 2.1 percent to industry and commercial use, and 14.1 percent urbanized. The total The Region's land area covers a total of 4,428 square miles, with 5.8 percent dedicated to

County and Jacksonville Beach (21,362) in Duval County. 10,000. The two largest cities in the Region after Jacksonville are Palm Coast (75,128) in Flagler





Park, Welaka

# PLANNING AND POLICY PROGRAMS 👞 📼 🛋 😰 🛣 EMERGENCY PREPAREDNESS PROGRAMS 🖆 📾 ☆ 🏚

### Update to the Strategic Regional Policy Plan



Floridians to remain

The Northeast Florida Strategic Regional Policy Plan

rulemaking process early in 2014.

#### **Preferred Growth Pattern: Multiple Centers**

One of the hallmarks of the visioning process was public dialogue on what the Region should be like in



2060. After extensive polling. a multiple centers growth pattern was chosen. The new SRPP supports the NEFRC in working with local governments on identifying, realizing and connecting growth centers.

#### Planning and Technical Assistance **Comprehensive Planning**

Municipal and County governments adopted 13 The update to the Strategic Regional Policy Plan amendments to their Future Land Use maps during (SRPP) was an area of focus in 2013. The 1997 plan 2013. Together, the amendments total 1,380 acres was entirely redone to take into account First Coast with a trend in converting low density residential Vision, the 2011 vision for growth and development land uses to non-residential land uses (commercial in the seven county Region for the next 50 years. mixed use and industrial categories). In addition to Engagement with the public and communities was a evaluating amendments for trends analysis, staff recenterpiece of the new plan, and was an opportunity views the transmittal and adoption packages to deto demonstrate that participation in visioning can re- termine impacts to regional resources and facilities. sult in concrete changes to plans and implementa- Review of local government responses to comments tion of a vision. This and recommendations made by the Council shows inspired Northeast acceptance by 90% of them.

### engaged. The City of Developments of Regional Impact

Jacksonville suggest- Development of Regional Impact (DRI) activity coned that local govern- tinues to be slow and sporadic. The NEFRC issued ments be asked to a recommendation report for the Twin Creeks Subconsider resolutions stantial Deviation DRI in northern St. Johns County of support for the upalong C.R. 210 in 2013. In addition, there is a new dated plan, and ulti- DRI proposed in the City of Palm Coast called the mately 21 such reso- Old Kings South DRI, which is a multi-use DRI lolutions were included cated along Old Kings Highway east of I-95. There when the plan was sent to the Executive Office of the seems to be an increase in Notice of Proposed Governor in July, 2013. The new plan completed the Change activity, as developers modify plans for DRIs that were approved in the boom-years of the early to mid-2000's, but never developed as the economy slowed.

#### **Technical Assistance**

Two municipal comprehensive plans were rewritten: one for the coastal Town of Beverly Beach in Flagler County and one for the lake community Town of Pomona Park in Putnam County. Key objectives include maintain and supporting the existing quality of life the residents enjoy while inviting growth in a sustainable manner.



### **PROGRAMS**

The NEFRC continues to administer the State Housing Initiatives Partnership (SHIP) program for Putnam County. This program supports very-low, low, and moderate income households with home purchase assistance or rehabilitation of existing homes. The SHIP program received \$30,425 in state funding for the 2012-2013 fiscal year.

In addition to the state allocation, SHIP program funds from previous years have been used to service clients. These funds consist of recapture of funds and bank interest. Program income for 2012-2013 was \$389,544.10.

The Council has recently started administering the SHIP program for Baker County.

SHIP Financial Data FY 2012/2013		
Income		
State Allocation	\$30,425	
Program Income	\$389,544.10	
Total Income	\$419,969.10	
Costs		
Administrative Costs	\$41,996.91	
Total Costs	\$41,996.91	
Total Program Dollars	\$377,972.19	

#### **Transportation Disadvantaged**

The NEFRC continues in its role as the Designated Official Planning Agency for the Transportation Disadvantaged program in Baker, Clay, Flagler, Nassau, Putnam and St. Johns counties. It assists the Transportation Disadvantage (TD) Commission and Local Coordinating Boards (LCBs) with implementing the TD program by providing staff support and planning services. In 2013, the LCBs continued their guarterly meeting schedule and addressed a wide array of important issues. In addition, the Putnam County LCB recognized the need for a more concentrated effort in addressing the financial issues facing the system in the County and formed the Finance Committee. This Committee looks a funding issue and works with the Community Transportation Coordinator in devising ways to creatively address funding shortfalls in Putnam County.



#### **Geographic Information Systems**

A variety of thematic maps were created for local governments, private consultants, and strategic initiatives. The maps include analytical exhibits for the Jacksonville International Airport Community Redevelopment Area, regional connections of existing Transit Routes, Regional sea level rise, analytical exhibits for the Jacksonville Brentwood community health impact assessment and a series of maps identifying regional resourses for the Strategic Regional Policy Plan.

#### Intergovernmental Coordination and Review

Staff at the Council has the opportunity to learn about and to review various projects that are proposed in the Region. Some of the regionally significant projects have been space and transportation related, and promise a large number of primary, secondary and tertiary jobs if they come to fruition.

The Cecil Spaceport submitted a project that would approve the use of a 3rd launch vehicle. The vehicle could be used for scientific experiments and for commercial tourism. The vehicle would fly south through central Florida and to a height of 350,000 feet before returning to Cecil Spaceport. As a result of obtaining the requisite FAA permits, Cecil Spaceport has landed a major tenant.

### ECONOMIC DEVELOPMENT

#### State of the Region

The Council created a State of the Region website which included metrics for Northeast Florida and committee will consider achievements made during a Regional Atlas of maps and images. The metrics the last planning horizon and identify goals for the for Northeast Florida consists of 56 data points separating into the eight issue areas covered by the SRPP. These data points will be updated yearly so Economic Analysis trends can be observed.

The Regional Atlas consists of regional maps, again broken down into the SRPP categories. Some maps included are: Historic Districts and Monuments of Regional Significance, Economic Development Resources of Regional Significance, Energy Facilities or Regional Significance, and others. The Regional Atlas also includes the Green Infrastructure maps. The acreage portrayed on these maps will be tracked yearly. Specifically, these maps are: agriculture lands, floodplains, recharge areas, recreation lands, silviculture, and wetlands.

Both the metrics and the atlas can be found at: gional Action Plan, the committee used the best http://www.nefrc.org/State-of-the-Region.htm.

#### **Economic Strategy**

2014 marks the 5-year anniversary of the Comprehensive Economic Development Strategy (CEDS). The CEDS and the planning process contributes to will incentivize population and private development economic development by creating a locally based, regionally-driven strategy. The CEDS is a key element of the U.S. Economic Development Administration's Thriving Small Business programs and can leverage involvement of the pri- The RCI is now working on Thriving Small Business. A vate sector with other funding initiatives.

The 2009 CEDS foundation is built upon the Florida Chamber Foundation's Six Pillars: Talent Supply and port with recommendations for doable action items Education, Innovation & Economic Development, In- by Fall 2014.



frastructure & Growth Leadership, Business Climate & Competitiveness, Civic & Governance Systems, and Quality of Life and Quality Places. The strength Issues (where the class was provided a tour of a of each pillar is created through the threads of actionable goals and objectives. By aligning on CEDS Public Safety with the Foundations framework, Northeast Florida



became a designated Six Pillar Region. As we evaluate the current plan, a strategy committee will be established to consider the strengths, weaknesses, opportunities and threats within the Region. The next five year horizon.

The Council maintains a robust economic modelling capability. During the year numerous analyses were performed for both public and private sector clients. Generally the economic analysis are used to help determine if incentives should be provided for economic development opportunities.

#### Sea Level Rise Regional Action Plan

The Regional Community Institute (RCI) has completed its work on sea level rise. A Regional Action Plan was created and was approved by the NEFRC Board on November 7th, 2013. To create the Repractices and lessons learned from local governments to make policy recommendations. The committee recommended creating a Public/Private Regional Resiliency (P2R2) Committee. The main goal of this P2R2 committee is to develop a strategy that to locate outside of vulnerable areas.

kickoff event was held in December 2013 and identified the questions that the committee will want to answer. The committee should have a regional re-

#### **Regional Leadership Academy**

The Regional Leadership Academy graduated its 2013 class in September. The class was a diverse group of planning professionals, business leaders, and medical professionals. In 2013, the seven RLA programs were held in each of the seven Northeast Florida counties. This differed from 2012, when all classes were held at the NEFRC office, and provided the class with a different perspective on Northeast Florida. Programs included visits to Jax NAS, the Clay County Emergency Operations Center, and Ravines State Gardens, as well as other places in the Region. The class was exposed to such topics as Healthy Democracy, Northeast Florida Agriculture working farm in St. Johns County), Education, and

### TRAINING AND EXERCISES

**Point of Dispensing Training & Exercise** During 2013, the Council was involved in creating, sessions and workshops both throughout the Reefited from these courses.

The Council worked with both the Clay and Putnam County Emergency Management Departments and (POD) tabletop training and full scale exercise. The tabletop training served as a precursor to Point of other at the Putnam County Agricultural Center.

The tabletop exercise involved a basic scenario of an unknown virus outbreak surrounding the Easter holiday. Due to the virus' ability to infect quickly, the everyone in the County within a 72 hour period.

dispensing antibiotic pills to community members potentially infected with weaponized anthrax. The exercise goal was to evaluate POD concepts, plans and coordination. In addition to emergency management and health department staff, 25 representatives from various support agencies including the Red Cross, the Sheriff's Office, and Orange Park Medical Center participated. These exercises are part of the continual effort to exercise agencies and departments within the County.

#### **Interoperability Summit**

The Council held an Interoperability Summit in which over 150 Regional members representing 67 counties were in attendance. Topics covered Public Safety Communications for Project Management, as



**Communications Technician Training** 



The Council is provided Communications Technician (COM-T) level training across the State. This activity made to regional stakeholders and the LEPC on how involved the building of instructor and student kits, to better train and prepare for the most common which include materials needed for hands-on in- types on chemicals traversing through our Region. struction (tools, wiring, etc.), to enable participants to gain the knowledge to create communications in Through the LEPC's ongodisaster situations. Seven classes were held around ing Hazardous Materials the State.

### PLANNING FOR HAZARDS

**Clay County Emergency Management Plan** The Council worked with Clay County Emergency Management on the review and update of their Comprehensive Emergency Management Plan (CEMP). The CEMP is updated based on changes within the County Emergency Management office and partner County agencies.

### **Local Emergency Planning Committee**

During 2013, the Local Emergency Planning Committee (LEPC) conducted quarterly meetings at various locations in Region. The LEPC has been active in facilitating responder training that deals with response as well as pre-planning of facilities. Nationally recognized instructors provided training on Computer-Aided Management of Emergency Operations (CAMEO), and several hand-on classes have been offered throughout the Region to prepare responders for hazardous materials related incidents.

Staff completed a "Hazardous Materials Commodity Flow Study" for the Region. Observations were made

well as Planning and Operations. A Mobile Communications Vehicle Support class was also conducted. The FIN (Florida Interoperability Network) classroom session and lab course was so popular, a second orchestrating and conducting a variety of training session had to be scheduled. Other course offerings included SLERS, EM Systems, a P-25 Roundgion and Statewide. Over 1000 participants ben- table discussion, a NIMS/NRF/ESF Overview, and a review of the After Action Report from Operation Radar

### JEA Exercise

Health Departments to create a Point of Dispensing The Council was contracted by JEA to design and conduct a "Back to Basics" exercise tailored toward better equipping JEA employees in a disaster situa-Dispensing (POD) exercises that took place in each tion. The exercise consisted of classes structured to county, one at the Clay County Fairgrounds and the provide information on preparation of Situation Re-



CDC required the Health Department to inoculate ports; obtaining FEMA reimbursement; requesting resources from the City of Jacksonville; how JEA fits into the overall National and Local Response during The POD exercises involved a release of weaponized a disaster; and touched on public relations for JEA anthrax within the County. The primary focus was on employees. Over 125 employees attended the one-



John Sposato (JEA) - Providing instruction on one of the many topics covered at the JEA Back to Basics Workshop.

day session and their response to the workshop was so positive that an additional exercise was sched-

on various regional roadways to determine the types

of chemicals and frequency at which they traveled.

Based on the observations, recommendations were

DISTRICT

Following "Back to Basics", the Council designed and orchestrated an exercise tailored toward better equipping JEA Leadership to function in a disaster situation. Over 45 JEA personnel attended the exercise. which consisted of three modules. Pre Storm: Land-



50

Action News Meteorologist, Mike Buresch – was a kevnote speaker for the JEA Back to Basics Workshop

fall; and Post Storm. Due to the ongoing and suc- Beyond the Basics Exercise cessful relationship between JEA and the Council. the coming year.

#### Statewide Training & Exercise Plan Facilitation

of Emergency Management to facilitate the Annual Management community. Multi-Year Training and Exercise Workshop, and development of the Multi-Year Training and Exercise Continuity of Operations Planning Exercise Plan. The project brought together people from each The Council implemented the Duval County Departregion, holding regional workshops, as well as holdshop.

#### **Active Assailant Workshop**

The Council designed and implemented the Multi-



cian Course. 5) International Hazardous Materials Refresher Course, 7) Compressed Gases Course, 8) Virginia HazMat Conference, and 9) Computer-Aided Management of Emergency Operations (CAMEO).

The Council completed Hazards Analysis Site Visits in Baker, Clay, Nassau, Putnam & St. Johns counties. A total of 44 sites were visited during the year.

Council Staff implements the Small Quantity Generator (SQG) Program in Nassau and Baker Counties through a grant from the Florida Department of Environmental Protection. This program provides compliance assistance to facilities that deal in hazardous waste. Staff made 30 facility visits during the year and updated the Florida Department of Environmental Protections hazardous materials database.

#### **Evacuation Planning**

inundation. New storm tide atlases were produced decision-making. and a new volume was added to the Study as well



- the Depth Analysis Atlas. This new volume illustrates how deep the storm surge may be expected in any given area, broken down by category of storm. The evacuation study incorporates 2010 Census information and provides new clearance times, new



Agency Partnership to Protect our Society (MAPPS) a workshop in which over 130 participants gathered to create a strategic approach to active assailants. Participants addressed various planning approaches to develop a Regional strategy for planning in the areas of Preparedness, Response and Recovery from an active assailant - be it a shooter, an explosion or biological attack. The workshop was a collaboration between the Council, Duval County **Emergency Operations Center, Florida Department** of Law Enforcement, Federal Bureau of Investigation, and all counties and private facility operators in RDSTF Region III. As a result of what was learned at the workshop, a Final Regional Guidance document is expected in early 2014.

After a very successful "Back to Basics" exercise in other exercises are being planned for execution in 2012, the Council was asked to design and conduct a follow-up entitled "Beyond the Basics" for St. Johns County Emergency Operations to focus on training County staff on Emergency Operations Center func-The Council was once again selected by the Division tions, as well as current issues in the Emergency

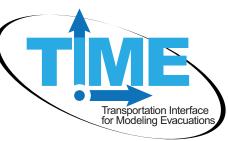
ment of Health Continuity of Operations Planning ing preliminary county level workshops across the (COOP) tabletop exercise regarding hurricane pre-State. Over 1200 people participated in the local paredness to determine training and exercise needs and regional workshops and over 80 regional repre- for the future. The tabletop exercise was designed to sentatives participated in the Statewide final work- elicit constructive discussion by the participants as they examined and resolved problems based on the emergency plan.

### **Clay Back to Basic Exercise**

A "Back to Basics" exercise was conducted at the Clay County Emergency Operations Center (EOC) to give participants a review of their respective roles in the activation of the EOC during an event. The exercise was attended by over 70 members of Senior Administration and Elected Officials as well as first responders and other disciplines. Courses were designed to address Leadership Roles in Disaster Situations, Technology, FEMA Reimbursement, Situation Reports, and Public Information.

vulnerable population numbers and shelter demand Response Teams Conference, 6) EPCRA Responder estimates, among other useful data points for emergency management directors in the Region.

> Data is continually updated as well, with five regions updating their demographic data to reflect 2010 Census information. This data update will be incorporated in to the TIME (Transportation Interface for Modeling Evacuations) software program, to provide more current results when the TIME model is run by users.



The Council continued to move the Statewide Re- Working with the Southwest Florida region, a pilot gional Evacuation Study Program (SRESP) forward project was completed on the first ever Directional with innovative ideas and projects. The Northeast Storm Tide Atlas, which provides the storm surge Florida Region updated their evacuation study, to inundation based on the direction of the incoming include the most robust SLOSH grid in the Nation. storms. This allows for a more defined area of in-In combination with state-of-the-art LiDAR eleva- undation, possibly allowing for smaller evacuations. tion data, this provides our Region with the most All of this data is moving emergency management accurate results produced to date on storm surge directors towards more accurate scenario-based



Training, a total of 168 responders received training in the following courses: 1) Advanced HazMat Life Support, 2) E-Plan Users Group Conference, 3) First Annual HazMat Symposium, 4) IAFF Hazardous Materials Techni-



CAMEO - attendees participating in the Computer-Aided Management of Emergency Operations course offered at the Regional Council in November.

NCBRI