



**NORTHEAST FLORIDA REGIONAL COUNCIL**  
**Board of Directors Meeting**  
**February 7, 2019**

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**MINUTES**

The Northeast Florida Regional Council held a meeting on Thursday, February 7, 2019 at 10:05 a.m. at the Northeast Florida Regional Council, 100 Festival Park Avenue, Jacksonville, FL 32202.

**President Robinson** welcomed everyone and called the meeting to order with the following members present:

BAKER: Jimmy Anderson  
James Bennett  
Michael Griffis  
Darryl Register

CLAY: Michael Bourre  
Doug Conkey

DUVAL: John Crescimbeni  
Sean Lynch

FLAGLER: Joseph Mullins  
Catherine Robinson  
David Sullivan  
Helga Van Eckert

NASSAU: Aaron Bell  
John Drew  
Len Kreger  
John Martin

PUTNAM: Buddy Goddard

ST. JOHNS: Roxanne Horvath  
James Johns  
Paul Waldron

EX-OFFICIO Scott Clem *for* Karen Taulbee  
Curtis Hart  
Geoff Sample  
Russell Simpson *for* Greg Strong

Excused: Bill Gulliford, Terrill Hill and Kelly Redford

Absent: Elaine Brown and Larry Harvey

Guests: Hunter Anderson and Gary Hollis (Senator Scott's Office) and other members of the public.

Staff Present: Eric Anderson, Vanessa Christiansen, Aaron Glick, Margo Moehring, Tyler Nolen, Elizabeth Payne, Donna Starling, Leigh Wilsey, Brian Teeple and Sheron Forde

**President Robinson** welcomed new Member Commissioner Joseph Mullins of Flagler County.

APPROVAL OF MINUTES

**President Robinson called for a motion on the Minutes. Vice Mayor Kreger moved approval of the December 6, 2018 Meeting Minutes; seconded by Commissioner Bell. Motion carried.**

INVITATION TO SPEAK

**President Robinson** invited the public to speak on any item brought before the Council.

COMMITTEE REPORTS

Executive Committee

**Chair Robinson** stated the Committee did not meet in January, therefore, there is no report.

Personnel, Budget and Finance Policy Committee

1. **Chair Register** introduced Mr. Zach Chalifour of James Moore & Company, who provided an overview of the Council's FY 2017/2018 Audit process. Highlighted were the required communications in which Mr. Chalifour stated they experienced no difficulties in working with staff; the report on financial statements and the report on compliance for major federal programs received an unmodified opinion; and the report on internal control and compliance revealed no material weaknesses. He concluded with highlights on the Council's financials. A brief discussion followed

**Chair Register moved to approve the Council's FY 2017/2018 Audit; seconded by Commissioner Goddard. Motion carried.**

2. **Chair Register** stated the Committee reviewed and approved the November 2018 Financial Report and, on behalf of the Committee, **moved approval of the November 2018 Financial Report; seconded by Commissioner Waldron. Motion Carried.**
3. **Chair Register** stated the Committee reviewed and approved the December 2018 Financial Report and, on behalf of the Committee, **moved approval of the December 2018 Financial Report; seconded by Commissioner Waldron. Motion Carried**
4. **Chair Register** reviewed the Healthcare Coalition Continuation of Operations Request for Proposal award and, on behalf of the Committee, **moved to authorize the CEO to negotiate and execute a contract with Patterson and Associates, not to exceed \$36,000. Should those negotiations fail, the CEO is authorized to negotiate and execute a contract with All Clear Emergency Management, not to exceed \$36,000; seconded by Commissioner Johns. Motion carried**

## OTHER REPORTS/ACTION ITEMS

**President Robinson** stated that the following comprehensive plan amendments were reviewed via the alternate review process: City of Atlantic Beach transmitted amendment 18-1ER; City of Fernandina Beach transmitted amendment 18-1ESR; Baker County transmitted amendment 18-2ESR; and St. Johns County transmitted amendment 18-7ESR.

### Transfer of Development Rights from Development of Regional Impact

Mr. Teeple addressed the issue of transfer of Development Rights from Developments of Regional Impact (DRI) that may become commonplace in Member communities. He stated that historically DRIs have overestimated the amount of development they would ultimately build and likewise underestimated how long it would take to buildout. A Council analysis of this concluded that, on average, multi-use/multi-year projects only built half of the development they proposed, and it took twice as long to build it. Developers have, heretofore, seemed content to leave unused development rights on the table. Mr. Teeple stated that local governments should consider developing a policy in advance of receiving a request to transfer development rights, potentially addressing the relationship of the receiving site to the DRI, including proximity.

### City of Jacksonville Transmitted Amendment 19-1ESR

An overview was provided on this amendment, which seeks to change 17.37 +/- acres of the Future Land Use Map from Community/General Commercial to High Density Residential. Brief discussion followed.

**President Robinson called for a motion. Vice-Mayor Kreger moved approval of staff's review report and transmittal of the City of Jacksonville transmitted amendment 19-1ESR; seconded by Mayor Lynch. Motion carried.**

### City of Jacksonville Transmitted Amendment 19-2ESR

An overview was provided on this amendment, which seeks to change 16.87 +/- acres of the Future Land Use Map from Community/General Commercial to Residential-Professional-Institutional.

**President Robinson called for a motion. Vice-Mayor Kreger moved approval of staff's review report and transmittal of the City of Jacksonville transmitted amendment 19-2ESR; seconded by Commissioner Goddard. Motion carried.**

### Baker County Transmitted Amendment 19-1ESR

An overview was provided on this amendment, which seeks to change text in the Land Development Regulations section of the County's Comprehensive Plan.

**President Robinson called for a motion. Commissioner Bennett moved approval of staff's review report and transmittal of the Baker County transmitted amendment 19-1ESR; seconded by Commissioner Waldron. Motion carried.**

### St. Johns County Adopted Amendment 18-2ESR

An overview was provided on this amendment, which seeks to amend the Future Land Use Map from Rural/Silviculture to Residential-B for 2,673 +/- acres of land. It also contains a text

amendment limiting the start of any development until 2026 and limiting the development to a maximum of 3,332 dwelling units.

**President Robinson called for a motion. Commissioner Waldron moved approval of staff's review report and transmittal of the St. Johns adopted amendment 18-2ESR; seconded by Vice-Mayor Kreger. Motion carried.**

City of Jacksonville Adopted Amendment 18-4ESR

An overview was provided on this amendment, which seeks to change 120.86 acres of the Future Land Use Map from Light Industrial to Community/General Commercial.

**President Robinson called for a motion. Commissioner Johns moved approval of staff's review report and transmittal of the City of Jacksonville adopted amendment 18-4ESR; seconded by Mr. Drew. Motion carried.**

Resolution 2019-01

Resolution 2019-01 was presented in recognition of the 50<sup>th</sup> anniversary of the North Central Florida Regional Planning Council.

**President Robinson called for a motion. Mr. Register moved approval of Resolution 2019-01 recognizing the 50<sup>th</sup> Anniversary of the North Central Florida Regional Planning Council; seconded by Commissioner Johns. Motion carried.**

Resolution 2019-02

Resolution 2019-01 was presented in recognition of Brian Teeple on the occasion of his retirement at the end of this month.

**President Robinson called for a motion. The entire Membership moved to approve Resolution 2019-02 recognizing Brian Teeple; seconded by the entire Membership. Motion carried.**

Authorization to Repeal Rules

Regional Councils are agencies under the Florida Administrative Procedures Act. As such, we are required to follow the state law procedures for adopting rules and publish them according to Florida's Administrative Code. A few years ago, the Legislature replaced general rule making authority granted to agencies with a prohibition against rule making unless specifically authorized to do so. Those adopted without specific legislative authority must be repealed. The Northeast Florida Regional Council has four rules that were adopted without specific legislative authority, they are 29D-1 Organization, Purpose and Operation; 29D-2 Review Procedures and Policy; 29D-3 Developments of Regional Impact; and 29D-5 Comprehensive Plan Amendment Reviews. If granted the authority to repeal these rules, the Council will have two rules remaining that they are specifically authorized to have: 29D-6 Regional Dispute Resolution and 29D-7 Strategic Regional Policy Plan. Brief discussion followed.

**President Robinson called for a motion. Commissioner Horvath motioned to authorize Council staff to repeal rules 29D-1, 29D-2, 29D-3 and 29D5; seconded by Vice-Mayor Kreger. Motion carried.**

### Smart Region Presentation

A presentation on Smart Cities/Region was provided by Mr. Jeff Sheffield, Executive Director of the North Florida Transportation Planning Organization.

### Policy Update

Ms. Moehring stated that, in line with the harmonization efforts, a convening of the CEDS Committee will take place in Mid-March to consider a new CEDS.

The Regional Leadership Academy held its first meeting in Flagler County at the Princess Preserve Park with Resilience and History as the topics of discussion. The next class will meet in Putnam County on February 27<sup>th</sup>. The Academy meets on the last Wednesday of the month.

### Regional Transportation Coordinating Committee

Ms. Moehring provided an update on the status of the Regional Transportation Coordinating Committee (RTCC) following the sunset of the Regional Transportation Commission. The RTCC changed its name to the Regional Transit Working Group (RTWG). The RTWG will be co-hosted by both the Regional Council and the Jacksonville Transportation Authority (JTA), with JTA funding the staff person.

### 2019 Legislative Update

The Council is still awaiting Duval County's legislative priorities for inclusion in the Councils 2019 Legislative Priorities publication, however, we will finalize by next week as the Legislative Session will begin soon. The Members were directed to the bill tracking information provided in their packets stating that pre-emption bills are beginning to appear. The Governor's budget does include the trust fund for affordable housing to remain in its full capacity. Also included is an article regarding the train stoppages in the Town of Baldwin along with HB 309 and SB 608 on this issue. Discussion followed.

### Florida Regional Councils Association Update

An overview of the Florida Regional Councils Association's Policy Board meeting, of January 11, 2019 was provided. The Regional Planning Councils' Executive Directors have agreed to seek legislative appropriation this coming year. It is expected that agency appointments will be forthcoming from Governor Elect DeSantis shortly. Transition teams continue to be rolled out.

### PUBLIC COMMENT

None.

### VOTING MEMBERS' REPORT

Vice-Mayor Kreger stated that the City of Fernandina Beach met with the Army Corp of Engineers regarding funding for dune designs/construction. Members who currently have a renourishment contract with the federal government are eligible and are encouraged to speak with the Corp of Engineers to see if they qualify.

EX-OFFICIO MEMBERS' REPORTS

Florida Department of Economic Opportunity

**Mr. Register** shared information from the 2019 Florida Business Opportunity guide, highlighting the future of the Region as a destination of products that moves into the southeastern US. Discussion followed.

Florida Department of Environmental Protection

**Mr. Simpson** – Nothing to report.

Florida Department of Transportation

**Mr. Clem** – Nothing to report.

St. Johns River Water Management District

**Mr. Sample** stated the February 15<sup>th</sup> is deadline for the Districts' next cost share application cycle. The District will be reaching out to local governments regarding proclamations for water conservation month in April as well as recognizing someone for their exemplary stewardship for water conservation.

PRESIDENTS REPORT

**President Robinson** directed the Members to Brian's retirement luncheon in Studio A.

CHIEF EXECUTIVE OFFICER'S REPORT

Mr. Teeple stated that staff received information from the University of Florida indicating there is funding for safe routes to schools coming up. Staff will provide more information as it becomes available. Members were directed to the FRCA Annual Report and the Council Highlights that are provided for their information.

Next Meeting Date: April 4, 2019 at 10:00 a.m.

Adjournment: 11:43 a.m.



Catherine Robinson  
President



Elizabeth Payne  
Chief Executive Officer