



**NORTHEAST FLORIDA REGIONAL COUNCIL**  
**Board of Directors Meeting**  
**April 4, 2019**

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**MINUTES**

The Northeast Florida Regional Council held a meeting on Thursday, April 4, 2019 at 10:00 a.m. at the Northeast Florida Regional Council, 100 Festival Park Avenue, Jacksonville, FL 32202.

**President Robinson** welcomed everyone and called the meeting to order with the following members present:

**BAKER:** Jimmy Anderson  
Michael Griffis  
Darryl Register

**CLAY:** Michael Bourre

**DUVAL:** John Crescimbeni  
Sean Lynch

**FLAGLER:** Catherine Robinson  
David Sullivan

**NASSAU:** Aaron Bell  
John Drew  
Len Kreger  
John Martin

**PUTNAM:** Not Represented

**ST. JOHNS:** Paul Waldron

**EX-OFFICIO** Scott Clem *for* Karen Taulbee  
Geoff Sample

**Excused:** James Bennett, Doug Conkey, Buddy Goddard, Bill Gulliford, Curtis Hart, Larry Harvey, Terrill Hill, Roxanne Horvath, James Johns, Joseph Mullins, Kelly Redford and Helga Van Eckert

**Absent:** Elaine Brown and Greg Strong

**Guests:** Hunter Anderson and Gary Hollis (Senator Scott's Office), Jackie Smith (Congressmen Rutherford's Office), Tony Robbins (Prosser Inc.), Kristen Reed (City of Jacksonville), Valerie Britt and other members of the public

**Staff Present:** Eric Anderson, Vanessa Christiansen, Margo Moehring, Tyler Nolen, Elizabeth Payne, Donna Starling, Leigh Wilsey and Sheron Forde

APPROVAL OF MINUTES

**President Robinson called for a motion on the February 7, 2019 Minutes. Commissioner Anderson moved approval of the February 7, 2019 Meeting Minutes; seconded by Vice Mayor Kreger. Motion carried.**

INVITATION TO SPEAK

**President Robinson** invited the public to speak on any item brought before the Council.

COMMITTEE REPORTS

Affordable Housing

**Chair Bourre** provided a summary of the Committee meeting that took place prior to this meeting. The Committee heard a presentation from Mr. Sean Nesbitt of the Florida Housing Coalition who provided excellent information on a community land trust and how it could be implemented for affordable housing in the Northeast Florida Region. Additionally, the Committee was involved with a press conference last month dealing with affordable housing with the four big takeaways being the full funding of the Sadowski fund, removal of the impact fees, community land trust and private/private partnerships. The Committee will be reviewing these and will share with the Board at a later time.

Executive Committee

**Chair Robinson** stated the Committee met in March and a report of the actions taken are provided in their agenda packet.

Personnel, Budget and Finance Policy Committee

**Chair Register** stated the Committee reviewed and approved the February 2019 Financial Report for Board consideration and, on behalf of the Committee, **moved approval of the February 2019 Financial Report; seconded by Commissioner Sullivan. Motion Carried**

OTHER REPORTS/ACTION ITEMS

City of Jacksonville Transmitted Amendment 19-4ESR

This amendment seeks to change 38.27+/- acres of the Future Land Use Map from Community/General Commercial and Business Park to Medium Density Residential. A brief discussion followed.

**President Robinson called for a motion. Vice-Mayor Kreger moved approval of staff's review report and transmittal of the City of Jacksonville transmitted amendment 19-4ESR; seconded by Commissioner Crescimbeni. Motion carried.**

City of Palm Coast Transmitted Amendment 19-1ESR

This amendment seeks to change 89+/- acres of the Future Land Use Map from Flagler County FLUM designations of Mixed Use to City of Palm Coast designation Mixed Use. The proposed amendment's westernmost portion abuts the Graham Swamp Preservation Area, a natural resource of significance. Although the net impact analysis states that the proposed amendment would result in net decreases for transportation, potable water, wastewater, solid waste, public recreation and

public schools, due to the potential effects to the Graham Swamp, it is recommended that strategies to protect the area from development be considered. A brief discussion followed.

*Commissioner Waldron arrived.*

**President Robinson called for a motion. Commissioner Sullivan moved approval of staff's review report and transmittal of the City of Palm Coast transmitted amendment 19-1ESR; seconded by Vice-Mayor Kreger. Motion carried.**

City of Palatka Transmitted Amendment 19-1ESR

This amendment seeks to change 11.1+/- acres of the Future Land Use Map from Residential Medium Density to Recreation. A brief discussion followed. A correction was noted on the memo and will be corrected prior to forwarding to the local government and the State.

**President Robinson called for a motion. Commissioner Anderson moved approval of staff's review report and transmittal of the City of Palatka transmitted amendment 19-1ESR; seconded by Commissioner Waldron. Motion carried.**

St. Johns County Transmitted Amendment 19-4ESR

This amendment seeks to change 15.8 +/- acres of the Future Land Use Map from Residential-C to Rural Commercial. The proposed amendment's westernmost portion includes submerged lands in the Tolomato River, a natural resource of significance. It is staff's understanding that the applicant plans to pursue the appropriate permits to complete an existing rip rap that would negate the need for the required 50-foot upland buffer landward from the state jurisdictional wetland. Due to the potential effects to the Tolomato River, additional review will be required to ensure that the applicant has met the applicable requirements. Discussion followed.

**President Robinson called for a motion. Mr. Drew moved approval of staff's review report and transmittal of the St. Johns County transmitted amendment 19-4ESR; seconded by Commissioner Waldron. Motion carried.**

City of Jacksonville Transmitted Amendment 19-5ESR

This amendment seeks to change text in the City's Comprehensive Plan to amend various goals, objectives, and policies of the Capital Improvements Element, Conservation and Coastal Management Element, Future Land Use Element, Infrastructure Element, and Intergovernmental Coordination Element. The text amendment is in response to the state requirement to adopt a state-mandated 10-year water supply facilities work plan into the Comprehensive Plan.

**President Robinson called for a motion. Vice-Mayor Kreger moved approval of staff's review report and transmittal of the City of Jacksonville transmitted amendment 19-5ESR; seconded by Mayor Lynch. Motion carried.**

St. Johns County Adopted Amendment 16-6ESR

This amendment will change a 784.18+/- acre parcel of the Future Land Use Map from Rural/Silviculture to Residential-B. In the transmittal stage, Council staff identified adverse impacts to transportation regional resources. Revisions have been made to the project to address mitigation, which includes a reduction in the new external p.m. peak hour trips generated from 1,376 to 825; the dedication of 6.3 acres for County Right-of-Way expansions and stormwater

management along C.R. 210; construction of either the outer two lanes of Veterans Parkway South beginning at the end of the ICI development improvement to the northern entrance to the Greenbriar downs south parcel or a two-lane minor collector beginning at the end of the ICI improvements; dedication of right-of-way for the Veterans Parkway south parcel improvement and right-of-way for the future four-lane widening of Veterans Parkway to C.R. 210; and a widening of Veterans Parkway from two lanes to four lanes between Race Track Road and Longleaf Pine Parkway. A brief discussion followed. A correction was noted on the memo and will be corrected prior to forwarding to the local government and the State.

**President Robinson called for a motion. Commissioner Waldron motioned to find the St. Johns County adopted amendment 16-6ESR consistent with the Northeast Florida Strategic Regional Policy Plan; seconded by Mr. Register. Motion carried.**

Nassau County Adopted Amendment 18-4ESR

This amendment changes 40.69+/- acres of the Future Land Use Map from Agriculture to Medium Density Residential, High Density Residential, Recreation and Conservation.

**President Robinson called for a motion. Vice-Mayor Kreger motioned to find the Nassau County adopted amendment 18-4ESR consistent with the Northeast Florida Strategic Regional Policy Plan; seconded by Mr. Martin. Motion carried.**

Nassau County Adopted Amendment 19-1ESR

This amendment changes text in the Coastal Management Element section of the County's Comprehensive Plan to mitigate future flood events, to provide for Adaptation Action Areas and to address current and future risks related to coastal flooding.

**President Robinson called for a motion. Vice-Mayor Kreger motioned to find the Nassau County adopted amendment 19-1ESR consistent with the Northeast Florida Strategic Regional Policy Plan; seconded by Mr. Martin. Motion carried.**

Baker County Adopted Amendment 19-1ESR

This amendment adds text to the Future Land Use Element to allow vesting of development rights on several lots that were provided exceptions (allowing development under subdivision regulations) despite the fact the lots are below the minimum size required by the future land use category. The County has discontinued the practice that created the issue and the proposed amendment reinforces the County's effort to terminate this practice. The text change will clarify that, in these limited instances, property owners will have the right to develop their land as a special exception allowed through vested rights.

**President Robinson called for a motion. Commissioner Anderson motioned to find the Baker County adopted amendment 19-1ESR consistent with the Northeast Florida Strategic Regional Policy Plan; seconded by Mayor Lynch. Motion carried.**

Draft Resolution 2019-03

Ms. Payne introduced Resolution 2019-03 recognizing the month of April as Water Conservation Month in support of the St. Johns River Water Management District's efforts to conserve water for consideration by the Board.

**President Robinson called for a motion. Mr. Register moved approval of Resolution 2019-03; seconded by Councilman Crescimbeni. Motion carried.**

Comprehensive Economic Development Strategy (CEDS) Update

An overview on the harmonization of the Council's four plans was provided highlighting the CEDS and SRPP workplans and timelines. The CEDS Committee met on March 13<sup>th</sup> and approved the new document and was subject to the addition of two vital projects and some background data and analysis related to agriculture. Next steps include data gathering; First Coast Vision's current State of the Region and Performance Measures culminating in April 2019 with the setting of a public comment period for April 15 – May 17, 2019, any comments received along with the final report will be brought to the Board on June 6, 2019 for action. The SRPP workplan and timeline is scheduled to begin in June 2019.

**President Robinson called for a motion. Vice-Mayor Kreger moved to set the public comment period for the 2019-2024 Northeast Florida Comprehensive Economic Development Strategy for April 15, 2019 to May 17, 2019; seconded by Commissioner Waldron. Motion carried.**

Data Review

Staff provided a presentation on the State of the Region highlighting the goals of First Coast Vision with an assessment of what the data shows to date. Discussion followed.

**Commissioner Sullivan** shared his concerns that Flagler County is not in the loop with northeast Florida as they are not in the same Department of Transportation district; receiving their news from Orlando.

**Mr. Bourre** inquired if the information provided could be updated and disseminated to the Counties. Ms. Moehring stated that this will be brought back to the Board in June with updated information and would be a better document to disseminate at that time.

**Commissioner Waldron** asked that, once staff has completed their data gathering, they reach out to St. Johns County's Growth Management staff.

Transportation Disadvantaged LCB Membership

In its role as the Designated Official Planning Agency for the Transportation Disadvantaged Program for Baker, Clay, Flagler, Nassau, Putnam and St. Johns counties, the Northeast Florida Regional Council is responsible for all non-agency membership appointments to the Local Coordinating Boards (LCB). The membership rosters of the six Counties are included in the agenda packet. Each was approved by its respective LCB at their last meeting. Staff respectfully requests the Board approve the rosters, thereby extending the terms of non-agency members.

**President Robinson called for a motion. Mr. Register moved to approve the rosters of the Transportation Disadvantaged Local Coordinating Boards for Baker, Clay, Flagler, Nassau, Putnam and St. Johns Counties; seconded by Vice-Mayor Kreger. Motion carried.**

### Healthcare Coalition Presentation

Staff provided a presentation on the activities of the Healthcare Coalitions. The Region-3 Healthcare Coalition Alliance is made up of three Coalitions with one goal: the integration of members into the broader community response to increase healthcare resiliency. The presentation highlighted the Coalition make up, the regional impact thru training and exercise, funding of projects by the Coalition, and upcoming workshops and training opportunities. A brief discussion followed with a request to send the presentation to the Members following the meeting.

### Legislative Update

The Members were provided with an overview of the on-going activities of the 2019 Legislative Session, highlighting some Bills being considered that is of interest to the Northeast Florida Region. Discussion followed with a request to provide additional information on SB 350.

### PUBLIC COMMENT

Ms. Valerie Britt, P.O. Box 49209, Jacksonville Beach, FL 32240, stated she attended to speak on a City of Jacksonville Comprehensive Plan, 18-07ESR; not on this Agenda. She expects it will be on the May agenda but provided her handouts on that item to be reviewed for when that item came before the Council.

### VOTING MEMBERS' REPORT

**Vice-Mayor Kreger** stated that the U.S. Secretary of Commerce visited the City of Fernandina Beach recently to give a speech. He also stated that one of the things that their Port will be looking into is a barge route, called M95, along the east coast.

**Commissioner Sullivan** stated that some progress is being made on affordable housing in the City of Palm Coast and the County. The Commission recently approved a way to attract financing via a Volusia County program.

### EX-OFFICIO MEMBERS' REPORTS

#### Florida Department of Economic Opportunity

**Mr. Register** shared a summary of an article in Area Development magazine citing possible reasons why the manufacturing, warehousing and distribution industries may be struggling in attracting and retaining employees, which is due to a lack of available amenities such as those provided to office employees. A brief discussion followed.

#### Florida Department of Environmental Protection

No report.

#### Florida Department of Transportation

**Mr. Clem** – provided information on upcoming workshops. The FDOT will be kicking off their Florida Transportation Plan update, which is their guiding plan. Members are welcome to take part in the process.

#### St. Johns River Water Management District

**Mr. Sample** stated that at the next Governing Board meeting, they will be considering staff's recommendations for the district-wide cost share applications.

CHIEF EXECUTIVE OFFICER'S REPORT

Ms. Payne informed the Members of the status of gubernatorial appointments. Staff is looking into the appointment of a school board representative, which is nominated by the School Board Association and is appointed by the Governor.

**Mr. Martin** inquired if the representative must be a member of the School Board Association. If not, he would be happy to bring it to the Nassau County School Board, who are not a member of the Association. Ms. Payne stated she will inquire and report back.

Ms. Payne reminded the Members that Financial Disclosures are coming due in a couple months. She provided an operational update regarding the Council's phone system, which now does not have voicemail. However, Comcast will be installing our phones tomorrow. The Council will be without phone service for a few hours. She reported that a new Communication Specialist will start on Monday to help further her vision for the Council.

Members were asked to fill in their three top issues in their local government on the blue index cards provided. The Members were directed to the Council's Highlights that is provided for their information.

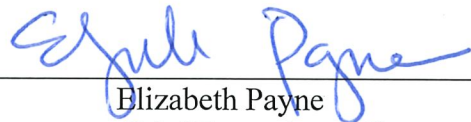
Next Meeting Date: June 6, 2019 at 10:00 a.m.

Adjournment: 11:34 a.m.



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Catherine Robinson  
President



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Elizabeth Payne  
Chief Executive Officer